PUBLIC ROADS

14876

AND

HIGHWAYS

<u>ONTARIO</u>



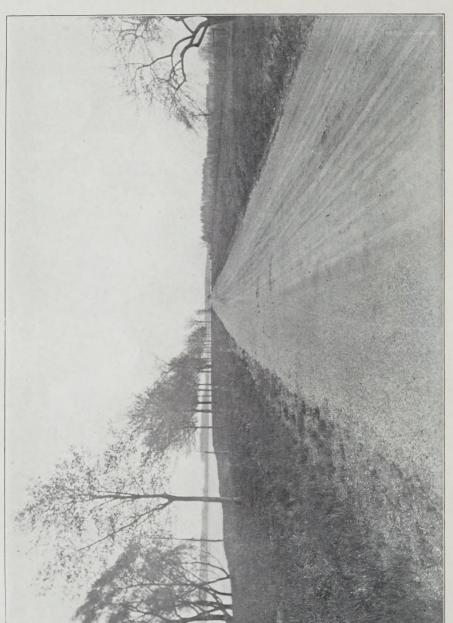
REPORT OF THE COMMISSIONERS
1914

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On the Niagara River Boulevard.

REPORT

OF THE

PUBLIC ROADS

AND

HIGHWAYS COMMISSION

OF

ONTARIO 1914

PRINTED BY ORDER OF
THE LEGISLATIVE ASSEMBLY OF ONTARIO



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TABLE OF CONTENTS

FIN	DI	NGS AND RECOMMENDATIONS OF THE COMMISSION
API	PEN	NDICES—
No.	1	(a) Agricultural Interests
		(b) The City and Roads
	2	Municipal and other Resolutions presented to the Commission 50
**	3	Summary of Evidence presented to the Commission
	4	Road Mileage Tables
	5	Traffic Census Tables
66	6	Analysis of Automobile Registration in the Province of Ontario for year ended December 31st, 1913
ee	7	Supporting Areas of Ontario Cities
	8	Postal Routes
ic.	9	Compendium of Highway Organization in Canada and the United States 114
" 1	0	An Historical Sketch of Road Development in Ontario
" 1	1	Township Roads — Statute Labour and Expenditures 188
" 1	2	Road Improvement and Land Values
"]	13	Memorandum on Assessment in Ontario
"]	4	Data for Chart of Farm Production
" 1	5	Toll Roads
" 1	6	Note on Report on Location of Road Material
" 1	7	Urban Municipalities of Ontario, arranged in order of Density of Population. 223:
" 1	8	Township Road Expenditure, 1900, 1905, 1910
ILL	US'	TRATIONS—
	On	the Niagara River Boulevardfrontispiece
		ndas Streetfacing page 22
	Th	e Plains Road in Wentworth County; Hill-cutting in Carleton County 60
		ad Construction Camp and Gravel Road in Lennox and Addington 64
	C01	nerete Bridge in Markham Township, York County; Concrete Road Construc- tion at Sarnia
	Gra	avel Road; Macadam Construction, Massachusetts
	Gra	avel Road; Bituminous Surface Treatment, Massachusetts 120
	Pat	trolmen's Wagon; Broken Stone Road, New York State 124
	Ma	cadamized Road in Winchester; Kingston Road in York County 178
1	Rei	inforced Concrete Arch, York County; Broken Stone Road, Frontenac County. 222

TABLE OF CONTENTS-Continued

CHARTS	E
Suggested Classification of Permanent Roads 2	8
"Cost of Hauling" Diagram	9
Plate A.—Total acreages cleared and under crop, 1904-1913	1
Plates B. to X.—Total acreages of farm produce, 1904-1913	6
Plate Y. (1) and (2).—Acreages necessary to supply local demand and surplus thereover	.8
Plate Z.—Stock, hay and pasture chart, 1903-1913	9
Highway Organization Chart of the State of Massachusetts	1
Highway Organization Chart of the State of New York	7
Highway Organization Chart of the State of California 15	1
Highway Organization Chart of the State of New Jersey 18	9
Chart of Farm Production21	.8
Variations in Costs of Foods as compared with other Commodities in Canada,	20

MAPS AND PLANS-

(Contained in pocket of Report.)

- 1. Distribution of Population, 1911.
- 2. Distribution of Agricultural Production, 1911.
- 3. Increases and Decreases in Agricultural Production, 1901-1911.
- 4. Supporting Areas of Cities.
- 5. Map of Upper Canada, 1821.

To His Honour,

THE LIEUTENANT-GOVERNOR IN COUNCIL:

The undersigned members of the Public Roads and Highways Commission, appointed by commission bearing date the 31st of July, 1913, have the honour to submit the following Report respecting matters upon which inquiry was authorized and directed.

Your Commissioners must make it clear that they regard their position as that of a temporary body, designed to make a preliminary survey of a subject at once of enormous importance to the people of this Province, of vast proportions and far-reaching ramifications, and of a nature not susceptible to a too hasty laying down of complete and minutely specified proposals. As will be explained on a later page, it is the view of Your Commissioners that a more permanent advisory commission, designed to study technical policy—as opposed to general policy, which must remain in the hands of the Legislature and Your Honour's advisers—might be of service, and this advisory commission might later, when certain investigation which Your Commissioners are about to suggest have been carried through, profitably assist the Minister in the formulation of a detailed plan.

For the time being, Your Commissioners deem it proper to limit their report to certain proposals for preliminary organization and investigation, and to the

advancing of certain considerations and suggestions.

I.

Your Commissioners desire at the outset to lay before Your Honour certain general ideas with the importance of which they have been impressed in the course of their study of the subject. If the Province of Ontario is to grapple successfully with this problem, they are persuaded that effort must run along these lines.

First.—Your Commissioners are convinced that the cities must co-operate with the country districts in procuring the blessing of good roads. They are aware co-operation that the opinion is frequently advanced in the cities that to provide good roads is peculiarly and indeed exclusively the farmer's business; but consideration of the subject has led them to a different conclusion, which will be maintained in a subsequent page of this report.

Secondly.—Your Commissioners believe that there is impending a revolution in farm operations. Two centuries ago or less the European farmer used the pack-horse to take his products to market. A revolution in methods occurred, and

he came to employ wagons, which were hauled along roads much better than the tracks his ancestors had known. The self-propelled vehicle has come to stay, and Your Commissioners are convinced that the successful solution of the problem of good roads in some part depends upon a recognition of that fact. Indeed, the motor, to no small extent, creates the problem, for it has proved so destructive to main highways which resisted the wear and tear of horse-drawn vehicles, that means must be devised to guard against a deterioration, which now proceeds with a rapidity formerly unknown. The motor vehicle, in short, cannot be ignored in a consideration of the subject.

More than that, opportunities as well as difficulties are created by this new method of transportation. It presents some, at least, of the features essential to profitable use by farmers; it conveys loads of a size so moderate that a single farm can furnish one or more than one, yet so large as to out-class the old horse-drawn wagon; it requires, not specialized tracks, like railway, but a common highway, albeit improved to a standard within the reach of the community; it is free from the difficulties of traffic adjustment which have made the conduct of railways a business by itself, and a peculiarly difficult business. In short, it is an individualistic method of transportation, and thus commends itself to farming, the most independent and individualistic occupation in the world. Public attention at present tends to fasten upon the pleasure car, but Your Commissioners find themselves much more interested in those vehicles, some designed for the transportation of passengers, some for the carriage of freight, which they are persuaded before long will be in general use by the farmers of the Province. They suspect, indeed, that the days of the use of the motor car for mere pleasure already are numbered; that in another decade the joy-riding may be done in the air, and the automobile will be relegated to the purposes of sober labour. Already there are cheap motor cars to be obtained; the farmer of to-day can procure one of these with as little straining of his resources as his grandfather could a top-buggy; and it is but reasonable to expect a further lowering of the price. In this beneficent revolution, good roads must play a necessary and important part.

Thirdly.—Your Commissioners have been driven to the conclusion that the subject of good roads is closely associated with questions of taxation and taxation methods. Good roads mean money, and money for public purposes must be furnished by the people, in one form or another. Certain problems are raised by this question of furnishing money, and upon them Your Commissioners will offer certain observations upon a later page.

Fourthly.—Your Commissioners must avow themselves greatly interested in the problem presented by the township roads, those gravel or earth highways which pass the doors of the great mass of farmers and afford them access to the county or market roads, which lead to the centres where they sell their Township products and make their purchases. Your Commissioners estimate Roads. these township roads at eighty-five per cent. of the whole of the highways. This represents an enormous mileage, and this bulk of the problem constitutes an obstacle, the formidable proportions of which Your Commissioners know only too well; but, however great the difficulty, they must assert that in their eyes a principal object of a good roads policy must be the rapid bringing up of these roads, the ones used by the mass of the people, to a fair standard of efficiency. They make this assertion while quite conscious of the fact that certain highways interurban roads, suburban roads, market roads, and others—are called upon to bear specially heavy traffic and so must be brought up to a special standard. Particular cases of this sort unquestionably must be dealt with and treated with proper regard for efficiency; but Your Commissioners repeat that the great point of attack must be the market roads over which the farmers haul the food products upon which the entire Province lives.

Fifthly.—Your Commissioners must submit a set of considerations glanced at in an earlier paragraph. To instal a perfect system of roads in a Province of such enormous size as Ontario would mean an immense sum of money; a sum which is

impossible for us of to-day, but which twenty or thirty years ago would have been a mere incredibility, and which may not seem so Gradual Development. impossible twenty or thirty years hence. The revenues of the Province in 1900 were about four millions; they now exceed nine millions, and as the vast resources of the public domain come to be realized, there will be further advances which can be guessed at more easily than calculated upon. The position thus seems to be that there is obtainable now an amount of public money sufficient for a certain expenditure, but inadequate for the huge amounts which could be spent upon so enormous a road mileage as that of Ontario; but that in the future, more ample monetary resources may be at our disposal. For the moment the terms of our problem are the reverse of those of some of our neighbours. The State of New York, for instance, has a restricted area to deal with, a huge population and a limitless purse upon which to draw; the Province of Ontario has an enormous area, a sparse population, and monetary resources which, while not meagre, nevertheless have definite limits. It is because they bear in mind this contrast between present conditions and future expectations that Your Commissioners recommend a policy which they regard as at once within the scope of our present powers and as suitable for expansion should the future bring a day of very large things. They are disposed to bring forward proposals of this nature because from a strictly technical standpoint, the art of road-building is in a state of transition. Until the advent of the high-powered motor car, that art had been fairly mastered; but the motor has created new difficulties which have to be studied, and a final solution of these has yet to be reached. The present is to some extent an era of experiment, and prudence, as well as necessity, counsels the reservation of very large expenditures to a period when more is known about construction methods.

II.

Your Commissioners now put forward their immediate proposals. Their suggestion is that the Province embark upon a definite fifteen years' policy, and establish a form of organization carefully designed to be simple and flexible, and to fit itself into the development of the future. The work to be **Immediate** done, they conceive, should be of a permanent character, but as per-Proposals. manent roadways are constructed, proper measures should be taken to ensure efficient maintenance, and the expenditure on maintenance must grow as a service of this sort is built up. The method to be pursued, they recommend, is the fixing of a certain scale of expenditure during the prescribed period; the devoting of a portion of that sum to the raising of a bond issue whereby considerable capital sums could be obtained at once for permanent work; and the extinguishing of these bonds at a fairly rapid rate, so that they shall not outlast the roads which they will represent. The total capital expenditure which they propose for this period is \$30,000,000, the securities to be issued in instalments as the growing organization is able profitably to spend the money. Allowing for interest and sinking fund outlays, Your Commissioners estimate the annual expenditure upon permanent roadways towards the close of the period at approximately \$2,500,000. This would be, roughly, at the rate of \$1.00 a head for the population of the Province, or about the payment per head in France for the maintenance of a superb system of highways. The money, Your Commissioners believe, should be raised from various sources-Province, Counties, Cities and Towns, and should be expended by various bodies, a cardinal principle being that the people themselves should be as close to the expenditure and the responsibility as possible.

For the expenditure of so large a sum of money, and the conduct of so important, so continuous, and so technical an undertaking, a permanent administrative body is necessary. It should be under a Minister of the Crown, and under him should be a permanent head for the administrative work which will be inevitable. A Chief Engineer will be necessary, for a high quality of skilled and scientific work is demanded if the enterprise is to be economically and successfully undertaken. As already noted, Your Commission—comprising three men of affairs, their function being to consult with the Permanent Head, Chief Engineer and Minister, on technical (as distinguished from general) policy, and to assist in interesting the general public in a project which every citizen should regard as his own affair. The proposal is dealt with at length on a later page. The central organization thus established, Your Commissioners suggest that the subordinate service be left to a future date and later experience.

The question now to be faced is how rapidly this scheme can be set on foot. Your Commissioners are of opinion that a satisfactory organization cannot be ready before 1915, and that the coming season should be devoted to a rapid preliminary study of physical conditions. The actual mileage of the roads has been ascertained, but less is known upon the all-important subject of the available supplies of road-building material. The Dominion Geological Survey, with great kindness, has during the past autumn carried on a partial investigation along lines which will show what qualities and quantities of material are available, and how they are distributed; and we have reason to believe will continue that work during the coming season. The nucleus of the central organization, and the permanent Advisory Commission, if appointed, might with profit prosecute the following lines of investigation:

(1) A motor survey of the main-travelled roads; parties suitably composed might traverse these roads and form an estimate of their present condition and the amount and kind of work necessary to bring them up to a satisfactory standard.

(2) A study of the township roads prosecuted by selected engineers, to determine the condition of the more important ones, with a view to their improvement.

(3) A traffic census designed to give fairly exact information as to the volume of traffic now borne by the highways.

(4) A study of the market roads in counties not now under The Highway Improvement Act, with a view to suggesting to each of such municipalities a suitable system of market roads.

(5) A determination of equitable suburban areas for each city, as suggested herein.

(6) A survey of the proposed Toronto-Hamilton and Ottawa-St. Lawrence Roads; and certain investigations of the Queenston-Hamilton or other roads of a similar character. In this way Your Commissioners are persuaded the ensuing season could be spent in a profitable preparation for the concerted and coherent plan which is to begin in 1915, and to near completion probably in 1930.

Such are certain very broad features of the problem as it appears to Your Commissioners, and such are the outlines of the immediate proposals they have to lay before Your Honour. Conceiving the subject to be one which interlaces itself with the corporate life of the community in innumerable ways, Your Commissioners have set on foot inquiries on a variety of subjects, chiefly relating to the agricultural development of the Province and the use of the roads, some of which may not seem,

at first sight, to have an immediate bearing upon the subject; they venture to represent, however, that these have value in disclosing the ramifications of the interests affected, and in promoting a clearer apprehension of the relations the problem bears to the life of the Province; and to recommend that these inquiries be further prosecuted.

They submit, in the appendices to this report, the results of some of these inquiries. In some cases they constitute a more extended treatment of certain subjects which are merely glanced at in this report. They venture to draw attention to several maps, which set forth in graphic form certain facts about the Province which they believe should be widely known and receive careful attention. One of these is the map showing the movement of population in the decade from 1901 to 1911; and makes it clear that cities must be concerned in the development of rural districts and the support of their road systems. Much interest also attaches to the maps showing the varying productivity of the several portions of the Province, and the estimate of the areas required for the support of the principal centres of population also merits attention.

With these preliminary observations, Your Commissioners proceed to a more detailed examination of a number of subjects which have been briefly touched upon in the foregoing pages.

III.

In this connection Your Commissioners would set forth their views upon the subject of the classification of roads.

The general classification of roads and their division into groups for control are matters of primary importance in dealing with public highways.

Classification of Roads.

The cost of construction and maintenance, and the methods to be applied, are largely in proportion to the amount of traffic on the several roads; and an intelligent classification is basic, in apportioning the cost fairly, and in providing for efficient methods of construction and finance.

The Province of Ontario may be divided as follows:

(a)	Well settled areas, about	30,000	sq.	miles
(b)	Areas containing scattered settlements, or at present avail-			
	able for settlement, about	30,000	66	44
(c)	Areas likely to remain for many years in a state of nature,			
	but containing wealth in the form of timber, minerals,			
	fisheries, and fur-bearing animals, about	200,000	66	46
	Total area	260,000	"	cc

The area of England and Wales, with a population of over 36,000,000, is under 60,000 square miles. Thus the settled area in Ontario, whose road system is the subject of the present inquiry, is about one-half that of Eugland and Wales, and the total arable area whose equipment with roads is a prospect of a measurably near future, is about the same as that of England and Wales.

The closely settled area of Ontario at present is traversed by about 50,000 miles of roads, and in addition there are colonization roads, which the Provincial Government builds in the newer districts to encourage settlement, and often in advance of it. These colonization roads raise a set of problems so diverse from those of the highways of the settled portions of the country that Your Commissioners do not recommend that they be detached from the organization now in

charge of them, and they shall henceforward omit them from the purview of this report. Their main concern is with the 50,000 miles of roadways in the 30,000 square miles of the settled and organized portion of the Province.

To Your Commissioners the highways of Ontario seem to fall into the follow-

ing divisions:

I. County or Market Roads. - These fall into the following subdivisions:

(a) Suburban Roads.—These are close to the cities, and have to bear perhaps the heaviest traffic of any rural highways; partly because some of them are used for interurban traffic, partly because of the traffic created in a belt about the city by the propinquity and the demands of its great consuming population. Often the farmers living in these belts are in a sense citizens of the towns whose market they supply, and whose shops they frequent. The cities are specially interested in the roads of this class, which have a direct bearing upon the food prices which prevail in them, and upon the comfort of their citizens.

(b) Interurban Roads.—These are main-travelled highways between centres of population, and are subjected to considerable use by persons other than farmers.

(c) Rural Market Roads.—These are main-travelled highways used mainly by farmers on their way to the centres where they buy and sell, but used by many whose properties do not border them. Often many of the township roads to be noticed in a moment discharge their traffic into these small arteries of local traffic. It is a function of these roads to lace together the various townships and rural communities.

2. Township Roads. - These constitute the vast mass of the roads of the countryside; they serve mainly the farmers who live alongside them, and for the

most part lead into main-travelled or market highways.

The investigation made by Your Commissioners as to the proportion borne by these two general classes of roads to each other is not complete, and in their opinion should be continued. In the present circumstances, the general condition of rural roads being so indifferent, interurban and market routes have a tendency to shift, as one stretch of road is improved or another allowed to deteriorate; so that the volume of traffic borne by a particular route is not an absolute proof that under a proper organization of the road system of the Province, it would not be a main-travelled road. A road census would show what amount of travel is furnished to-day by a given district, and the channels which it now takes; but considerations such as the density of population, the productivity of the land, railway construction, possible or probable development, the distribution of road-making material, and so forth, would have to be taken into account.

One such consideration is the possibility of future urban growth which will lead to the places concerned sending out and attracting to themselves a greatly increased volume of traffic; should this occur, the place so developing would need additional market and interurban routes, striking out from it at varying angles, and in some cases cutting diagonally across the Future present rectangular road-patterns. It is suggested that tentative plans for such diagonal roads be drawn up with regard to certain prominent centres, and some arrangement—such as the prohibition of the erection of buildings in their track—be made to ensure the possibility of their being constructed at the lowest possible cost, if need should arise in the future.

It is the opinion of Your Commissioners that if due care is taken in studying

the situation, that the county roads, those taking care of the heavy non-local traffic, need not greatly exceed fifteen per cent. of the whole. Thus they view the problem as that of bringing 42,500 miles of township roads to a reasonably fair standard, and of fitting 7,500 miles of county roads to bear the severe demands made upon them.

This report would not be complete without some reference to toll roads, and this appears a suitable connection in which to touch upon this subject. As an evidence of the development of the country, toll roads have, during the past fifty years, passed from being the most welcome institution to that of the most despised. It should not be forgotten that in the earlier period of this country's history, when the resources of the people were quite insufficient to meet the needs of transportation, those who were prepared to build roads were public benefactors, even if allowed to collect interest on their investments through tolls. At the present time, county councils have the power to include them in their county roads system, the Province paying one-third of the purchase price. This plan has done away with a number, but some remain in Carleton County and a few isolated cases. It would appear that the additional machinery for controlling the various classes of county roads should be able to put into operation provisions similar to those in the existing law for the acquisition of these roads. With the aid for roads from cities, such as Your Commissioners suggest, it should be a very easy matter for the machinery of the suburban area in Carleton to reach an equitable basis and to allow the two-thirds cost-ascertained by arbitration—as between city, county, and possibly other local interests; while toll roads in other situations could be dealt with on the basis of the class of road within which they fall. The matter is one to which the Advisory Commission should properly extend their services.

TV.

The cost of the county roads is bound to be considerable. Until the advent of the high-speed motor, the art of road-building had been in a fairly settled condition, but the new vehicles have thrown it back into an experimental stage. The problem is rendered the more difficult by the fact that motors and County Roads: horse-drawn vehicles use the same roadways, with destructive effect; Selection—Cost—Control. for the narrow tires of heavy wagons grind the stone to dust, and keep the road in a condition in which the shearing effect of rubber tires of the motor is most severely felt. Thus certain types of roads which would withstand motor traffic alone, fail when used by both types of vehicle. The practical effect of this condition is that the cost of roads exposed to heavy traffic is increasing.

Your Commissioners desire to make the following recommendations with regard to the treatment of these roads, which are subject to specially heavy traffic:

First.—With regard to suburban roads, the selection of roads to be regarded as such should lie with the Province; the various interests affected should, of course, be heard.

The control of the construction and the subsequent maintenance should be committed to Boards of Trustees, on which the city and the county should be represented. Until the road examination suggested elsewhere is carried out this summer, so as better to determine the grouping of these roads, it is not practicable to come forward with a clear plan of selection of these roads. An object of considerable importance is as far as possible to keep down their numbers.

With regard to the financial measures necessary to construct and maintain these special roads, Your Commissioners desire to recall what they already have written with regard to the justice of asking the cities to contribute to the support of roads in their suburban areas. They see no reason why that support should not be as general as, or on equal terms with, that given by rural municipalities. However, as it is a new departure, they suggest that the annual support given by the cities should not exceed a rate of three-quarters of a mill. It may be noted in this connection that some townships have been paying rates as high as five mills for roads. The funds provided by the cities should be expended solely on roads within their own suburban areas. The proportions of cost to be borne by the several parties concerned in these roads, Your Commissioners suggest, should be as follows:

The city thirty per cent.
The county thirty per cent.
The province forty per cent.

Should the cost exceed \$10,000 a mile, the excess should be levied as a local

improvement tax.

Secondly.—The treatment of interurban roads may be noticed. Within suburban areas, these roads should be treated as suburban roads. Once outside the suburban belt, the cost might be divided into three equal portions among the Province, the county, and the motor vehicles, and as the Province is the recipient of motor fees, its proportion might be two-thirds up to a total average cost of \$12,000 per mile.

The foregoing recommendations apply to permanent construction work. The distribution of the cost of maintenance must now be considered. Your Commissioners recommend that in the case of suburban roads, the city, the county, and the Province should each contribute a third. In the case of the interurban roads outside of suburban areas, they recommend that the county contribute sixty per cent.

and the Province forty per cent.

As regards county rural roads, the control, in the opinion of this Commission, should rest with the county council, or in a permanent commission to be selected by that body. As regards the cost alike of construction and maintenance, the division Your Commissioners propose is sixty per cent. to be borne by the county and forty per cent. by the Province.

V.

The problem of township roads next calls for notice. An opinion which finds influential backing is that a vast amount of energy is wasted on these roads through the dumping of earth on the roadway to be quickly washed away during the usual wet season. Therefore, these township roads need attention. There are four hundred and twenty-six organized townships in the Province, with a total assessment in 1912 of \$604,737,037.

The average rate for roads and bridges of this class is about \$1,500,000 annually. Your Commission holds that the control of such roads, and the work of construction and supervision must rest as at present, entirely with local township councils.

It nevertheless seems highly important that some assistance should be extended to those townships, as the welfare of the Province demands that a heavy percentage of their rural roads should be brought up as quickly as possible to a fair standard

as earth roads; and it is felt that to accomplish this, some provision for stimulating local interest and directing local endeavour along channels in which it will prove most effective should be made.

It must be stated that with the very limited information available regarding these roads, it would seem questionable to attempt to deal with them in any positive way at the present time. The new highways organization, therefore, should be specially charged to give attention to main township roads. Provincial support meanwhile might be limited to three years, when the Department would be in a better position to bring forward some plan for rapidly bringing these roads up to meet the business needs of the people.

It is proposed that the aid should not be given to townships until the county has assumed a system of market roads; otherwise, as alternative plans, they might seriously interfere with the installation of a proper system of such county roads. It is felt by Your Commissioners that provision for a system of good market roads in each county is of first importance and that aid to townships should not be in any way allowed to take the place of such roads. Aided county and township roads are designed to be complementary parts in a general scheme; and aid to local roads should be for the purpose of encouraging their improvement as feeders to the market lines of more general use.

As a tentative plan, therefore, it is suggested that the Province be prepared to provide \$250,000 annually for three years, which is about twenty per cent. of two mills on the total assessment of about \$604,000,000, or between fifteen and twenty

Proposed Aid for Township Proposed Aid for Township Roads.

The apportionment of the aid might be effected in various ways. One would be to make it on basis of population; another would be to make it on the basis of assessment. A third, which would be of special benefit to the weaker municipalities, would be to apportion the grant somewhat as follows:

\$50,000 to be distributed proportionally on a basis of assessment. \$50,000 to be distributed proportionally on a basis of population. \$150,000 to be distributed proportionally on a basis of area.

A plan of assistance which has been suggested is that short-term loans without interest might be granted to townships by the Government for road purposes. Difficulties have occurred in the past history of the Province through the adoption of a policy of lending to municipalities, but Your Commissioners believe that much good might be effected in case repayment of the loans can be fully safeguarded.

In each case the grant should depend upon the observance of certain conditions, such as—

- (1) Each township should spend at least four dollars on its township roads for every dollar to be contributed by the Government.
- (2) Proper drainage should be installed for each stretch of roadway aided.
- (3) Statute labour should be abolished or commuted.
- (4) The roads should be dragged.
- (5) A proper township road organization should be established.

The establishment of an efficient organization is vital, and the most essential feature of such an organization is one township foreman in charge of road work displacing all other pathmasters and commissioners and retained as permanently as a township clerk or treasurer.

Little progress can be expected from township expenditure until it is put in charge of permanent road foremen, who, by their growing experience and constant

attention, can bring system, uniformity, and continuity into the work.

In addition, therefore, to the actual improvement that would be accomplished by the expenditures suggested, it is felt that the educational value of the methods of road-building upon which the Province could insist would be great, and that once the value of such methods could in this practical way be exemplified in a community, there would be little desire to return to the less effective methods at present generally in use.

VI.

Your Commissioners, in making the foregoing classification, have been guided by the belief that it is not the function of a central government to do for the individual what he can do for himself, nor for a group of citizens what they Co-operation can, with proper organization, do for themselves. But, on the other and Permanhand, it is in the highest degree desirable, by suitable legislation, tion Necessary to provide each group of citizens with suitable plans for co-operation; to stimulate their efforts on occasion with a degree of temporary financial aid; and in cases of necessity only, do for them, financially or otherwise, what they are unable to do for themselves.

Broadly, it is the general experience of all countries that roads of local traffic only lightly travelled, can be managed and financed by the local community alone; the function of a central government being, by well-advised legislation, to provide effective means of local co-operation, with Government assistance only as a measure for stimulating and focusing local effort in the early stages of a country's develop-

ment, and as an educative step.

On the other hand, roads which carry traffic from a considerable area (on which unites the traffic of numerous local roads, serving a township or group of townships) enter a field of construction which demands large outlay, scope of organization, and continuity of effort beyond the ability of local or municipal organization alone to carry out. This has been the experience of every country which has attained a system of good roads; and to the work of building and maintaining roads of more than local traffic, the control and financial co-operation of the central government is in all cases being extended. Great Britain, France, Germany, the United States, owe their good roads, where they exist or are being built, to the active co-operation of their central governments. Equitable distribution of cost, an adequate scheme of finance, representation in expenditure, technical efficiency and business management all demand the grouping of roads according to a suitable classification. For this reason Your Commissioners have broadly divided the roads into township roads, or those of local traffic; and county roads, those which carry united traffic, and to which the co-operation of the Provincial Government should be more permanently extended.

The maintenance of the well-built roads in particular demands that they should be grouped under counties, rather than left with the local roads under township management. Otherwise expensive roads, after being built, are apt to be starved and allowed to fall into neglect, in order that the local roads may be improved. When a main road has been built, the tendency is for residents on other roads to say to their township council: "Don't spend another cent on that good road until my road is in equally good condition." Many old toll roads of the Province, formerly good, have been permitted to degenerate after passing to township control, from this cause.

The classification of roads and their allotment for control to separate bodies may be justified on other grounds, such as the principle of "division of labour"; the need for a starting point on which to focus a limited degree of energy; or the cost of machinery and efficient superintendence, which townships could not reasonably provide.

Your Commissioners have already stated that the plan of permanent roads which it is felt the Province would be justified at this time in embarking upon, would involve an expenditure on such roads of about \$30,000,000. The highway development, as outlined. could not be prosecuted with vigour unless future revenues are anticipated by the issue of bonds. The amounts to be ultimately provided by the different interests might be as follows:

By the Province	(including	revenue	from mo	tor fees)	 \$12,000,000
By the counties					 12,000,000
By the cities					
					, ,
					\$30,000,000

These obligations, it must be repeated, would be incurred gradually over a period of, say, fifteen years, and the full amount would not be incurred until some time about 1930.

The first principle in connection with road expenditures is that money secured by bond issues should only be put into permanent roads. The future should not be called upon to pay for the present, unless the present creates something that will be useful to the future. The maintenance of permanent roads is made necessary through the wear and tear of the present generation; hence that burden should be met by the users. As bond issues must eventually be redeemed, and as the roads will wear out and call for renewal from time to time, the bonds should not run for a longer period than the natural life of the road with proper maintenance. It is believed, therefore, that the bond should preferably be redeemed within twenty years, and should not exceed thirty years.

Maintenance would become increasingly heavy as stretch after stretch of standard roadway came into existence; from the moment a permanent road is constructed, a properly organized system of repair and upkeep must be applied to it if the first expense is not to be wasted and the project to issue in disappointment.

An intelligent system of records and cost-keeping is a basic requirement in an undertaking such as road construction and maintenance, for the guidance of those in charge of the work, as well as for the information of the public who supply the funds. Economy of expenditure, and public confidence and support will be greatly aided by adequate records of work done, with a corresponding and lucid statement of expenditure. Where Provincial aid is granted, such records are necessary to determine the sum properly payable by the Government. Uniformity of system should also be required. To these ends, the statistics of road construction and expenditure should be guided by the Highways Department of the Province.

VII.

Your Commissioners believe that the construction of a system of roads in Ontario should be regarded by the Provincial Government as a single great work,

county Roads order that these sections may develop in time into a harmonious to form a Provincial System.

Department, but that it should have full rights of inspection of the work during its progress as well.

Another matter which deserves attention is that the law should provide a penalty for the diversion of moneys raised by debenture issues from the purpose

for which raised—permanent road construction.

The attention of Your Commissioners has been directed to cases of townships which have an exceptional number of expensive bridges to build and maintain. Owing to large rivers or numerous small watercourses, some townships have presented the claim that they are, from a cause which they cannot control, unduly burdened, or faced with an expenditure which they cannot reasonably meet, and that the cost should in part be undertaken by the Province, or distributed over a wider area than the township alone. The matter is one upon which Your Commissioners have not, in the short period of their work, had opportunity to obtain data, but would commend the matter for consideration.

A number of villages throughout the Province have a very small population and assessment in proportion to their area and road mileage. It is suggested that the Highways Department should be given authority to deal specially with such cases, in order that the construction of main roads through them may be facilitated.

Your Commissioners are of the opinion that annual municipal elections, and a one-year term of office for municipal councillors, constitute features which do not tend to efficiency or progress in the management of roads, in that greater permanency is desirable. In England, councillors are elected for Municipal a term of three years; in Nova Scotia, Quebec, and a number of Elections. States, the term is for two years. In Ontario, municipalities have the power to adopt a two-year term, but in no case has the change been made. The term of office for municipal councillors is an arbitrary matter and should be guided by practical considerations rather than by custom or limitations of the calendar. In creating greater permanency of road management, a term of at least two years would be of advantage; but should public opinion not at the present time justify the longer term, Your Commissioners would suggest as a favourable alternative, the proposal of the Executive Committee of the Ontario Good Roads Association, that there be specified designation of each candidate for nomination and election purposes—as reeve, deputy reeve, first, second, or third councillor, as the case may be-a method which would not involve the uncertainty and expense of an election for all, in case only one councillor was opposed.

VIII.

A highly important aspect of the good roads movement is the administration of the service. The United States are doing a great deal in the way of highway improvement. In that country the pendulum appears to have swung over to the Administration of Highways Department.

Administration of the Administration of public services being performed by commissioners, and the minds of the American people seem to have fastened with especial tenacity upon the idea of having road departments controlled in

this manner. As a rule, the State Road Commissions consist of three members, though in New York quite recently the earlier commission of three was replaced by one such officer.

Occasionally the suggestion is advanced in this country that the American example be followed and the road service be committed to a commission. The American system separates legislative and executive authority, whereas in Canada the British system of government prevails, and the essence of this is the responsibility of a Minister for the spending of the taxes which are paid by the people. and the administering of the resources possessed by them. The American system of divided responsibility does not seem suitable for engrafting upon our institutions. Inasmuch as the Minister is responsible to the people through their Legislature for the expenditure of their taxes, he could not be expected to hand over to others his responsibility of directing that expenditure.

In fact, the commissioners at the head of road departments in the United States, with possibly one or two exceptions, are appointed by the Governor for periods not exceeding five years, and they are responsible to the Legislature for the expenditure of moneys on roads. Your Commissioners see no sound reason for departing from the system peculiar to the institutions of this country, under which the Road Department should have, as already noted, a political head as well as a permanent one—a Deputy, also a Chief Engineer. To add to that service three commissioners, making in all five highly paid men in addition to the Minister, would overload the head of the service. Moreover, many of the services which these salaried commissioners should undertake would be performed equally well by less highly paid officials more strictly under control.

It may, however, be possible to find a place in our system for a commission, not of an executive, but of a strictly advisory nature. In the Eastern States of the American Union, men of means now are beginning to realize that they occupy positions of special responsibility in the commonwealth. The ordinary routine work of politics, with its concomitants of organization, canvassing, public speaking and electioneering, often does not appeal to these men, and they are therefore debarred from serving the public in the traditional way of seeking seats in the Legislature; yet they are willing to do the State service in some other way calling for less sacrifice of privacy and smaller demands upon their time. For men of this type the appointive commission affords an opening for service to the community; what they often possess is executive ability and administrative skill, and these they can give to the public without participating in the conflicts which attend the shaping of general policy in the Legislature.

Could not the Province of Ontario, in a somewhat similar way, get valuable work out of certain of her citizens who are endowed with qualities useful for the public service, but who have held aloof from the incidents of party strife? If men of this class could be induced to act as an Advisory Commission, valuable public service might be secured.

Then with a deputy head, a chief engineer, and such a commission at one end of the organization, and technical road-builders at the other, such intervening machinery as would be necessary could be built in as the work progressed.

Your Commissioners, in putting forward this suggestion, keep clearly in mind the fact that the spending of public money must take place in conformity with two cardinal principles of the British system of government:

(1) The general policy, using this term in its broadest signification, must be determined by the elected representatives of the people.

(2) The administration of the work must proceed by the authority and under the close direction of a Minister, answerable to the elected representatives of the

people.

Your Commissioners conceive that the field exists within which, without contravening these principles, the ability of men of the type already mentioned may find scope. For one thing, apart from the general policy to be pursued, there is what may be termed a technical policy. The decision that better roads shall be built is proper for the Legislature to form; the decision that they shall conform to certain standards of gradients, curvature, solidity of construction, etc., or they shall serve centres of population according to specific business principles, is one which the Legislature will be well advised to leave to technical experts. The responsibility for these decisions on technical policy must be borne by the Minister, who must seek technical advice. Could not this advice, in its large aspects, be given by men of large affairs, willing to give some portion of their time and energy to the promotion of the public good?

Another consideration is that such a body should be of influence in composing the numerous differences of opinion which are likely to arise in the practical working out of the policy proposed. For example, it is suggested in this report that a city may advantageously contribute to the construction and upkeep of the suburban roads in the belt immediately surrounding it. If this is adopted, keen bargaining is to be expected as regards the width of the belt within which this assistance is to apply, as regards the roads to be improved, and on other points of detail, and it is conceivable that an Advisory Commission of the type suggested might be of service in mediating between the several parties.

Your Commission accordingly would suggest that it may be practicable for the Province to obtain the services of an unpaid Advisory Commission, to consult with the Minister and the senior officers on questions which they have ventured to describe as having to do with technical policy. The period of appointment might be five years. Your Commissioners repeat that under the system they have in mind, full authority will rest with the Minister, and full responsibility would be borne by him; their point is that in coming to decisions by which he must stand or fall, he might be greatly aided by the advice of competent men of large affairs, pledged to study the problems arising and in a position to be disinterested; and that certain aspects of the daily work of the Department would be facilitated.

Canada has in recent years enabled many men to become independent, and the time is here when such men should be prepared to realize their responsibilities to the State, as is now being done by men of means in the United States. It should only be necessary to draw attention to this matter in a proper spirit to make men see their undoubted duty to the State. It should be possible to find three such men—broad-minded men—who would accept the position as an honorary one, with no salary. To be prepared to give up five years of their lives to such a work, starting out with the ambition to aid the Government in getting Ontario established, well on towards placing her in the very forefront, amongst the most advanced road-builders on this continent, is an inspiring task for the biggest kind of large-minded men. What public service is there to equal it?

And when it is remembered that the problem is not one of supplying a fixed population with suitable roads, but may also be made a prominent factor in the further settlement of the Province, and fully as necessary in that respect as the

supplying the country with railways, it at once shows the opportunity presented for men of the calibre of mind and energy of our most successful railway constructors.

IX.

The money for the roads must come from the people, either directly or indirectly. The control of the construction and maintenance of the roads must rest with public servants—with officers of the Province, with officers of the local governing body, or partly with one and partly with the other.

Centralized control by Provincial officers offers certain advan-Control of tages; in particular it would guarantee uniformity of work, and it Roads. probably would promote economy and efficiency. It also offers certain disadvantages, and of these perhaps the chief is that it would tempt the people to consider themselves absolved from responsibility for the care of their roads. The guarantee of democratic institutions in North America is not only the willingness but the desire of the people to attend to their own business, and not to become automatons, almost every act of whom is regulated by some legislative enactment. Furthermore, the nearer the people are brought to the actual control of their own property, the roads, the nearer the personal ownership feature becomes, and that means greater care. Let the people divest themselves of the management and control of their own property, handing it over to a central authority, then it becomes, to some extent, a matter of competition between that authority and the people—the one to create the utility to withstand the aggressive use of the other.

Balancing the two sets of considerations, it seems a sound policy, especially in the earlier periods of road development in the vast Province of Ontario, with its limited population, to have a central Road Department working in harmony with local authorities, throwing as far as possible on the latter the responsibility of producing and maintaining roads necessary for the traffic needs of the people.

To this matter of promoting, of encouraging, of stimulating the interest of the people, Your Commissioners attach great importance. Apart from the course of throwing the responsibility upon them-which they agree is the great means of arousing attention—there are lesser means of promoting interest. Efforts might well be made to awake and develop a spirit of competition among the counties; the Provincial Road Department might offer a few prizes annually for the best suggestions for the improvement and control of roads. The Government might offer yearly a banner to the county making most progress in roadwork, and the names of the successful county and those responsible for its work might be inscribed in some public place—say on some suitable structure in the grounds of the Toronto National Exhibition. In short, great pains should be taken to get those using the roads into the habit of thinking of them, so that there would result a pressure of public opinion, an independent supervision of the work by the people themselves. Too often it is exceedingly difficult to get the public to take an interest in what is esentially its own business; it should be the constant aim of all road organizations to combat this apathy and to devise methods of evoking interest. The more successful such institutions are in that respect, the greater will be the willingness of the people to expend money for road development, and the less the opportunities become for wasteful expenditure.

X.

Your Commissioners desire now to revert to one of their earlier observations, regarding the part which the cities should play in the movement for better roads. The opinion frequently is advanced in the cities that the provision and support of good roads should fall upon the farmer, inasmuch as he must use them to market his products. The farmer, however, is fully justified in maintaining that the cities are equally interested in the roads over which their food supplies reach them. In point of fact, the city and country are necessary to each other, with the advantage somewhat on the farmer's side; for while he could manage without the city, the city could not exist without him.

A number of aspects of the relations of the two are dealt with at some length in the appendices to this report. It suffices here to draw attention to the existence about the city of a belt of rural territory which is knit to it in the closest fashion. Much of the city's food is grown in this belt; more would be if the means of communication were better. Sundry industries, due to the presence of the city, are prosecuted in this area. The residents for some miles out are valuable customers of the city's shops. In every way the city stands to gain by the equipping of this belt with a system of roads able to carry a heavy traffic with speed and economy. The speed of the motor 'bus and motor truck would extend the city's influence; that is, the area from which it could draw food and direct trade. Opportunities would be afforded for a specially beneficial development, the rapid moving of workers out into the countryside after their daily task is over. It is understood that in Belgium one-third of the industrial workers live outside of the towns, cultivating small holdings of land, under conditions of health which surpass these of residence in the crowded streets. From the standpoint of the city's food supply alone the improvement of the roads is of great importance to the town-dwellers.

Economically speaking, distances are measured by time, and if men trespass too much on the early morning hours in order to reach distant markets, nature makes her claim on them later on. If the constant, regular supply to city markets is limited to points, say, two hours therefrom, it would mean leaving the farm at six a.m. in order to be on the market stand at eight a.m. It is easy to realize, therefore, that by cheap motors and good roads, the supply area can be greatly enlarged, as compared with the present districts, in which supplies are sent into town by horse-drawn vehicles on indifferent roads. Further, the widening of the belt means enhancing the profits per acre, to the advantage of the farmer.

Again, the countryside has suffered for several decades from certain inevitable developments. Forty years ago a considerable amount of industrial work was carried on in nearly every small town, in nearly every village, and indeed in many rural communities too small to aspire to the name and style of village. This caused a wholesome diversion of industry, increased the interest of country life, and was in most respects a beneficial social influence. The march of progress has swept that state of things away. The tendency of the age is towards centralization. Those small industries, which mean much to the small towns, have been absorbed into those operating in larger centres. The countryside must specialize in farming. Why then should cities, to a certain extent built up by rural districts, which have lost taxable property to those cities, not be prepared to contribute to the road system for the Province?

It is, in short, the contention of Your Commissioners that the roads of this suburban belt should be brought up to a high standard, suited for heavy traffic, some of it carried on at considerable speed, and that the principal beneficiary

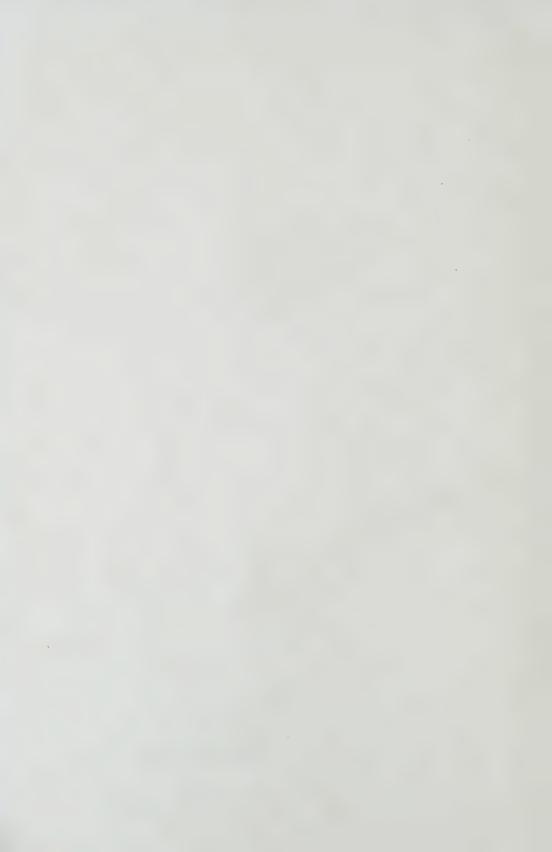


Dundas Street—Applying Tar, to prevent dust and preserve the road surface.

One-half gallon per square yard.



Dundas Street, near Toronto. Carpeted with tar and fine gravel.



would be the city. On whom should the burden fall? The county and the township already spend as much upon these highways as strictly county and township purposes warrant; the wear and tear is inflicted by city people and by others whose residence in the suburban area is due to the propinquity of the city. These and other considerations are responsible for the conclusions reached by Your Commissioners and expressed in a previous classification.

XI.

In dealing with interurban roads it is necessary to glance at one aspect of the problem created by the motor. The greatest asset of some European countries is their scenery; it attracts tourists, and the money they spend is of great importance to the community. Ontario possesses exceedingly attractive districts, especially in the Northern sections, where the climate in summer is or Main agreeable and invigorating. Already our neighbours to the South Highways. have begun to flock to these resorts, and this trade has become important to several districts of the Province. Bearing in mind the tremendous wealth possessed by our neighbours, and the fact that even now there is one automobile in the United States for each eighty of its population, and that the tendency to reach such resorts by motor is increasing, it is not difficult to realize that with a system of main arteries penetrating the country, and more especially leading into the Northern areas of the Province, a still more important tourist traffic would be developed and would justify the construction of such roads when the Province reaches a position to be able to finance them. This traffic is of little benefit to the people of the intervening districts traversed; it throngs the roads, and there is a tendency to over-rapid driving, with its accompanying nuisances, of which the dust evil is but one. However, the traffic is of great value to the summer resort region, which would be the goal of most of these hurrying wayfarers, and the interests of Muskoka, the Georgian Bay, and the Trent region must be considered as well as those of the more strictly farming districts.

This traffic may be regarded as the most extreme which interurban travel is likely to assume, but there are many degrees of it. Your Commissioners feel called upon to refer to those roads within the interior lake districts necessary for tourist purposes, as the matter was brought to their attention by residents of those districts. Still they are free to confess that the resources of the Province should first be directed to the upbuilding of the roads necessary for the agricultural needs of

the people.

Along the interurban roads many persons will pass who do not live in the municipalities in which they are situated. This is perfectly natural; from time immemorial, the King's highway has been for the use of the traveller, regardless of his residence. It is necessary, of course, to see that the burdens of constructing and maintaining such a road are equitably adjusted, so as not to impose an undue proportion of them on the people of the locality. Indeed, if measures of this sort are not taken, the situation will work itself out, and disadvantageously to all concerned; for the motorists will search out and appropriate to their use the best stretches, and there will be motor routes which at once will give dissatisfaction to the motorists and inflict a sense of injury upon the farmers and ratepayers along them

At the same time, a road which constitutes an artery of this sort is not exclusively an affair for the traveller from a distance. It is a series of links—market roads necessary for the needs of local people, and it will be the strictly local

road for those who dwell along it. In short, it discharges functions at once local, Provincial, and in some cases even National, and in consequence it demands assistance from more than local administrations.

The road problem thus is part of the problem of the future development of Ontario. The needs of the future must be anticipated for a few years, at all events. Before it is feasible for the Highways Department and the country authorities to decide what function a given stretch of road is to discharge, a very complete traffic census should be taken to show the agricultural development of the territory which these roads tap. That work—the traffic census—has been begun by Your Commissioners, but it should be enlarged upon this coming summer and done more thoroughly, in order to aid in determining a proper classification of roads. Other factors in deciding the question of classification are area of county, population, and productivity per acre, including, as has already been pointed out, the growth factor within, say, the next decade.

This census will further throw light upon the proportions in which each stretch of road is used for local, for non-local, for interurban, and for suburban purposes.

XII.

The solution of the good roads problem would be very much simplified indeed if the Provincial aid for permanent roads could be obtained by direct taxation, as in various States of the American Union. There, the people, or their legislators, as in various States of the American Union. There, the people, or their legislators, declare for or against a specified amount being invested in roads by the State. This direct levy, if other funds are not available, is annually made on all municipalities, urban and rural alike, to meet the necessary payments. The result of this is that in the State of New York, which has authorized an expenditure on permanent roads, since 1905, of \$100,000,000, the cities and towns will have to contribute eighty-five per cent.

Taxation of motors often is suggested. Your Commissioners recognize the justice of the suggestion to this extent, that they recognize the automobile as a form of wealth which is proper for taxation, and agree that it is fair to appropriate the amount raised for road improvement. They recommend the following scheme of taxation:

Horsepowe	er (I	3rak	9).										Regi	stration	Fee
J	Jp t	0 20		 	 	 	 	 	 		 \$10	00	per	car	
2	21 t	o 30		 	 	 	 	 	 			50	per	h. p.	
3	1 to	o 40		 	 	 	 	 	 					h. p.	
	11 t													h. p.	
												00	per	h. p.	
(2) Comr													1	1	

(1) Automobile Schedule:

(2)	Commercial Truck Schedule:	
	2 tons and less	10 00 per car
	Over 2 tons	5 00 per ton
(3)	Motor Cycles	4 00
(4)	Chauffeurs	4 00
(5)	Foreign Tourists	10 00 (uniformly)
(-6)	Foreign Trucks	10 00 (uniformly)

(Items (5) and (6) to be subject to reciprocal arrangements.)

The above figures applied to Ontario motors, etc., would yield about. \$400,000

The schedule of New York applied to Ontario motors, items (1) and	
(2) only, would yield about	\$101,340
The schedule of Massachusetts, do	163,976
The schedule of New Hampshire, do	658,115
The schedule of Great Britain, do	658,115
The schedule of Italy, do	844,129
(It is understood that the New York fees may be increased.)	

In proposing these rates of taxation, Your Commissioners decline to take the view that the motor tax should be levied as a punitive measure, on the ground that these machines are the chief agency in the destruction of the roads. For one reason, horse-drawn vehicles also use the roads, and in some cases contribute the sort of wear which causes the motors to be destructive; there are certain types of roads which would give fair satisfaction if their use were confined to motors, but which deteriorate rapidly when the narrow-tired wagon abrades their surface in such a way as to give the clutching wheel of the motor car the excavating effect which the road-builders dread. For another, if the principle of grading the taxation according to the individual's use of the roads were accepted, it might be urged that the contributors of taxes to the upkeep of schools should be those whose children attend, and those alone, and on a per capita basis, regardless of the varying ability of the taxpayers to contribute.

It will be observed that it is proposed the tax be graduated according to the capacity of the car in horse power and speed. It appears unfair to tax the small "runabout" motor as heavily as the sixty horse power touring car, which, if allowed to tear over the road at twenty-five miles an hour and more, will do very great damage to the road. Indeed, it seems not unreasonable that there should be a light tax placed on heavy wagons having narrow-tired wheels when used on permanent roads. Your Commissioners realize that it would be unfair to demand from farmers such a tax without giving them a few years within which to adopt wide and

less destructive tires.

A very interesting analysis of the motors in use in Ontario will be found in the appendix. During the year ending 31st December last, there were licensed 16,458 automobiles—medical men having 1,139. The list of motors owned in villages and rural districts number 3,161, of which 966 were in the possession of farmers.

XIII.

Much attention has been paid in recent years to the taxation of railways. The desire to evade taxation—it is understood—was carried by corporations in the United States to lengths which aroused much public irritation, and provoked sharp measures designed to oblige them to bear their share of the Equality in public burdens. Of late a reaction seems to have set in and there Assessment are many in that country who now think that the railway corporaand Taxation Necessary. tions are being unduly pressed, alike as regards the rights of their shareholders and as regards the interests of the public; it is apprehended in that country that the public utilities may deteriorate if the State does not assume a more friendly attitude towards the corporations. The opinion is freely expressed that corporations have brought it on themselves in their efforts to avoid paying a fair share of the tax burden, and corporations in Canada, it would seem, would be well advised to forestall the possibility of any such movement in this country by showing a willingness to have their property properly taxed, and by otherwise aiding the tax officers in their work.

An examination was made of recent sales in certain registry offices in the Province, and then the assessed values of these properties were obtained from municipal rolls. It was found that the ratio of assessment to sale figures varied from six to ninety-six per cent. The good roads are to lace together all the townships within the various counties; the people are to be taxed for those roads; the amount of the taxation will depend upon the assessment; and if the people within those townships are to be fairly and equitably taxed for such purposes, there should be some method of creating uniform assessments.

Your Commissioners understand that certain representations as to assessmen; methods have been put forward by the Association of Ontario Municipalities. These representations Your Commissioners have not seen, and they by no means wish to run counter to them. In the absence of information on the subject, they venture to observe that the assessors are appointed annually. Each does his valuing independently of what is being done in the adjoining municipality. The suggestion is advanced, subject to the qualification just made, that while the assessment roll might be corrected annually, the assessing should be done with thoroughness every five years, instead of annually in the haphazard way which appears to prevail in some municipalities under the existing method. If this proposal to have the assessment made every five years is accepted, a further suggestion is that there should be a district or county assessor, and that the assessors in each municipality in the county or division shall work under instructions issued through him. For anyone to come forward, as has been done, and state that a certain township under the existing method was assessed thirty mills on the dollar is meaningless, as that rate may only be on an assessment of possibly twenty-five or fifty per cent. of the actual value.

The better roads movement, in short, begins with the assessment roll and ends with increased facilities for intercommunication between the producer and the consumer, with the result of greater efficiency in the transaction of the business of the community. Thus, the assessment roll plays a most important part in good roads.

XIV.

Summary of Recommendations.

Your Commissioners desire to summarize briefly some of their recommendations:

1. The committing of the actual control and management of the roads, so far as possible, to local bodies—the county councils, or commissions appointed by them, boards of trustees, etc.

2. The blocking out of a definite amount of work to be begun in 1915, and to be completed about 1930. Cities should contribute at least to the construction Finance. and upkeep of the roads in their immediate neighbourhood. The permanent construction work should be regarded as a capital expenditure, and should be financed by bond issues designed to reach by 1930 a total sum of about \$30,000,000, apportioned as follows:

To the Province, (including the capitalization of some of the	
revenue from motor fees)	\$12,000,000
To the counties	12,000,000
To the cities	6,000,000

3. The provision for proper maintenance for every mile of permanent road work, the funds for this to be obtained from current revenues.

Township Roads.

4. The devoting of special attention to the improvement of township roads.

5. The putting of taxation of motor vehicles on a systematic basis, which Your Commissioners estimate would produce about \$400,000 in the earlier years.

6. The development of a central Highways Department under the headship of a Minister of the Crown, with, as its principal permanent officials, a Deputy Minister and a Chief Engineer, and in addition an unpaid Advisory Commision of men with a genius for accomplishing big things.

In view of the impossibility of installing a new plan of road development as

outlined in this report before 1915, Your Commissioners believe that:

- Work on Counties now operating under the Highway Improvement Act County Roads should be encouraged to continue as usual their road work this During 1914. coming summer, and that the regulations under the Act should be made as elastic as possible so as to allow the other counties to begin work and thereby take advantage of the aid thereunder.
- 2. There should be created a sufficient organization to carry on this summer the following investigations:
- (a) A motor survey of principal roads to determine their physical condition.

 (b) A traffic census to determine the present road needs of the Province.

 Wanted.
 - (c) An investigation of main township road conditions.
- (d) An investigation of the Hamilton-Toronto, and Ottawa-St. Lawrence Roads, obtaining plans and specifications of same.

(e) An investigation designed to outline a plan of market roads for counties

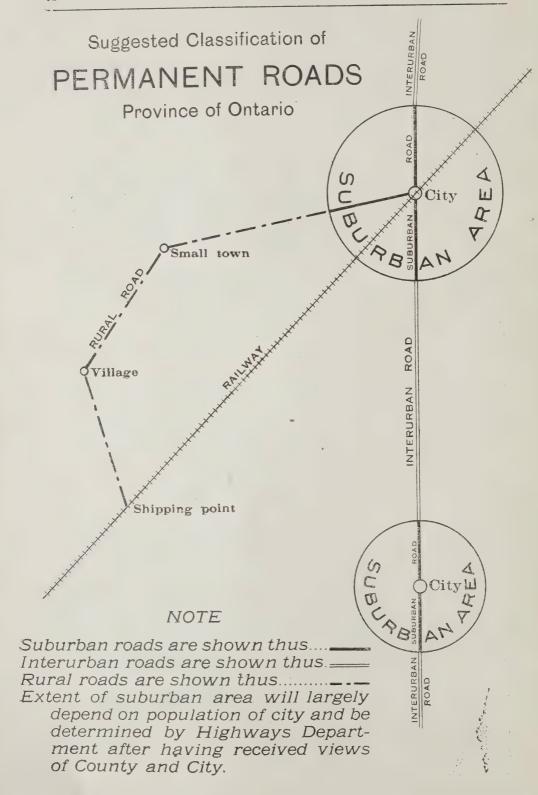
not now operating under the Highway Improvement Act.

(f) A determination of suburban areas about principal centres.

Finally, Your Commissioners wish gratefully to acknowledge the courtesies extended them by the Highway Commissioners of those Provinces and States to which they appealed for information. A vast amount of material has been freely furnished, all of which is on file for future use by the Provincial highway organization.

Further, Your Commissioners wish to acknowledge their deep sense of gratitude to the Ontario Good Roads Association, also many gentlemen interested in Provincial road problems, and to add that if Your Commissioners have in any way failed in their efforts in dealing with this vast and important subject, the fault is their own entirely, as Your Commissioners must acknowledge that Your Honour's advisers facilitated the efforts of the undersigned in every possible way.

(Signed) C. A. Magrath. W. A. McLean, A. M. Rankin.



MEMORANDUM TO ACCOMPANY DIAGRAM SHOWING SUGGESTED CLASSIFICATION OF PERMANENT ROADS.

The important roads of each county carry about 80 per cent. of the traffic, and amount to about 15 per cent. of the total mileage of all roads in the country.

Thus important roads called County Roads have three functions to perform, and are consequently divided into three grades:—

Suburban shown on diagram by solid black line. Interurban shown on diagram by double line. Rural shown on diagram by broken line.

All three classes are used by the farmers of the County, therefore all have a county function to perform and all should receive support from the County. The suburban read in addition has certain city functions, and the interurban has its additional urban functions outside of the suburban area as well as certain provincial, and in some cases, national services to render and is largely used by motors. These functions therefore call for support as follows:—

Rural roads—County and Provincial aid.

Suburban—County, City and Provincial aid.

Interurban roads—County, Province expending motor fees and Provincial aid.

Hence the following division has been suggested:-

Classification	(Construction		Maintenance						
O. W. Sold House	County.	City.	Province.	County.	City.	Province.				
Rural Suburban* Interurban†	% 60 30 33 ¹ / ₃	30	% 40 40 66§	60 33½ 60	% 33 ¹ / ₃	% 40 33 ¹ / ₃ 40				

^{*} If cost exceeds \$10,000 per mile, excess to be met by Local Improvement Tax.

[†] To cost not exceeding \$12,000 per mile, revenue from motor fees to supply one-half of Provincial aid.



APPENDICES



APPENDIX No. 1

(a) Agricultural Interests

Your Commissioners desire now to direct attention to the importance of the agricultural interest. The country has arrived at a point in its development when much depends upon the work of the farmers during the next few years. The significance of the present juncture is made clear by Sir George Paish, editor of the London *Statist*, in his contention that Canada must look to her farming and mining operations to redeem her pledges to the investors of the world. In reference to railway development, after stating his belief that the constructive work upon transportation and industrial equipment has been practically completed for a time, he writes as follows:

"It is evident that the railway machinery created to take care of the production of the country is sufficient to deal with at least twice, if not three times, the existing output, and it is obvious that the burden of interest upon the immense amount of capital supplied will be a heavy one until the productive power of the country is greatly increased. I am convinced that every possible effort will be made by all concerned—the Canadian Government, the Provincial Governments, the municipalities, the great railway companies, bankers, traders and others as well as by British investors—to increase rapidly the agricultural and mineral output of the country upon which the welfare of the Canadian people, both individually and collectively absolutely depends, and that the effect of their concerted effort will be so great that the country will carry with safety a burden of interest which might otherwise overtax its strength. It is, however, of the greatest possible importance that the work of directly increasing the productive power of the country by placing a larger proportion of the population upon the land and in the mines should be carried out with the least possible delay."

In other words, in the years which are coming upon us, the farmer and theminer must be our reliance; to the two might be added the lumberman. While all three must play their part, the farmer's is by far the largest share of the work. The strictly rural population of the settled portions of the Province stood in 1911 at 1,024,000 as against 1,271,000 in the urban municipalities so that the farmers constitute by far the most numerous single element in the community. In the aggregate they have the largest capital investment in the Province: the last census shows the following comparison:

Capital investment in agriculture (Ontario only) Capital investment in manufactures and industries (Dom-	\$1,283,000,000
inion of Canada)	
Agriculture exceeds by	\$35,500,000

Still more is the farmer the great wealth producer of the Province; the census returns for Ontario show the three great industries ranking thus in the matter of annual production:

Agriculture					 		٠									\$175,000,000
Mining																39,000,000
Lumbering		٠	`		 											 30,000,000

It has been demonstrated that the application to all the farms of the Province of the methods employed on the best ten per cent. of them would double the value of its agricultural production. How great would be the prosperity of Ontario if her agricultural production rose to \$350,000,000. In no other department of the life of the community is any such increase of output of wealth even remotely possible within a reasonable period. General conditions are necessary to such a result, and they range from willingness on the part of the farmer to adopt the methods actually in use by some of their number to the provision by the people of the equipment which is necessary. Good roads are part of the equipment supplied to the individual farmer by the community. The man whose farm is separated from its market by several miles of difficult roadway wastes part of his time, his energy and his capital on unnecessary effort in transportation; he is driven into the less productive kinds of farming, and he loses part of the proper returns, even from his unproductive type of farming. Good roads will not of themselves increase production and enhance values, but they give the farmer a chance to do these things, and they are an indispensable preliminary to the process of getting more from the land.

Of course certain qualifications must be borne in mind in considering the importance of the farmer's place in the wealth production of the community. The farmer's capital, enormous in the aggregate, presents one or two characteristics which govern and indeed limit its use. For the most part it is fixed; little of it is liquid enough to be applied promptly upon new enterprises. While the sum of it is very large, there are a great many persons to share it, so that no one farmer commands a very large amount. The farmers can do much if the effort required of each is moderate and if time is given; but the margin available for immediate outlay is narrow. Here the cities, with their great concentration of capital, and with their reserves of liquid capital, have an advantage when it comes to undertaking considerable enterprises whose fruit can only come in the future. Indeed, we may go further and say that this is one of the city's express functions in the community. If large commitments of capital are required, the city must bear its part.

At this point Your Commissioners must notice an argument which frequently is used with regard to highway development: the suggestion that the social development of the countryside is necessary for the purpose of rendering it a more pleasant place to live in, and so checking the movement from the farm to the city. They accept as proved and known to all the proposition that better roads will improve social conditions. It is obvious that good roads will aid in the rapid and effective installation of rural mail delivery. It is unnecessary to dwell upon the changes in conditions which will follow those interlaced improvements, the rural telephone, the parcel post, rural mail delivery, increased use of motors by farmers, and the good roads which make practicable all of these but the telephone. Fully conscious of these considerations, they abstain from doing

more than mention them, for they are convinced that the economic argument is the one to press. The farmer's social development may be left in his own hands without officious advice from outsiders; if he gets his share of the economic benefits which arise from his production, he may be trusted to use the proceeds for the social improvements which suit him best. Your Commissioners rest the case for good roads upon the farmer's economic importance in the Province. Good roads will enable him to increase his output, and the entire community will be benefited.

Let us look more closely at the relation between the city and the farmer. First of all there is the very plain fact that the farmer is a large consumer of manufactures which do much to maintain the cities. In the Dominion in 1911, the following articles which depend almost wholly upon the rural districts for their market were manufactured.

Material.	Value of Product.
Agricultural implements	\$19.115.894 00
Axes and tools	1,841,143 00
Carriages and wagons	7.920.567 00
Carriage and wagon materials	2,865,618 00
Cream separators	632,256 00
Harness and saddlery	1,971,162 00
Incubators	154,550 00
Pumps and windmills	1,361,046 00
Seed cleaning and preparing	1,484,485 00
Whips	123,500 00
Wire fencing	2,170,844 00
	\$39,641,065 00

And of course these give but the merest glimpse of the purchases by country from town. But this consideration only opens the subject. The city has a stake in agriculture in the matter of local trade or shopping, and in regard to its food supply. Around every city extends a belt of farming country which is in peculiarly intimate relations with it. Much of the food consumed in the city comes from that belt; the men who grow that food are customers of the city's merchants and swell its trade. These adjacent farmers, economically and even socially considered, tend to become citizens of the city rather than of the rural municipalities within which their houses are situated, and exceedingly important citizens in the eyes of bankers, merchants and business men generally. It is not easy to estimate the width of this belt within which relations are especially intimate, but under present conditions, Your Commissioners are disposed to regard it as about seven miles.

On the basis of the present average value per acre of farm produce in Ontario, the adoption of improved methods of production within the area bounded by a circle seven miles from the market centre would result in an increase in the value of agricultural products within that area amounting to over \$1,400,000 annually. Such an increase would give a tremendous impetus to the activities of every business in the city. What centre would not do its utmost to secure the location within its bounds of an industry bringing \$1,400,000 annually into the community? A city may have a variety of well-established manufacturing concerns, but unless it can also point to a well-developed adjacent agricultural industry, the products of which have been made easily available, it is lacking in a most important factor in its growth.

Of the two parties in these relations, the city has the most to gain. All movements designed to help the neighbouring farmers rebound upon the city, to its advantage. The growing of market produce, for example, in the vicinity of large centres of population is of tremendous importance to the people who live in them. It accordingly is to be considered whether a policy of urban municipal administration which omits to take account of the interests of the adjacent farming community is not negligent of one of the most important factors in the town's development. Of any industry in which it may take an interest, towards which it may contribute, or for which it may make a material sacrifice, the industry of agriculture, especially in the immediate neighbourhood of the city, has a preferred claim. Cities have practised the bonusing of other industries contributing in various degrees to their growth. They would do well to recognize the fact that the farmer is an integral part of their life, and to make the adjacent farming community one of their assets. A city which allows its administrative attention to extend no further than its immediate boundaries has not yet awakened to its own best interests.

In speaking before the Commission at their meeting on November 24th, 1913, Colonel W. N. Ponton, President of the Associated Boards of Trade for the Province, declared in regard to Belleville, "We are not only from the city. The Board of Trade has reached out to farmers, dairymen and fruit growers, and all are members. We have endeavoured to draw in the country and their interest, and in the administration of the work committed to the Boards of Trade, to share with the city the privilege of considering matters having regard to the

development of the country, irrespective of politics."

Mr. John Elliott, President of the local Board of Trade, said, "We of the Belleville Board of Trade have discussed this matter a great deal. We feel the welfare of this city, to a large extent, depends on the avenues of trade furnished us by way of good roads, to enable our friends to come a distance of thirty miles to our market. The Belleville market is well known, one of the best in the Province. We have farmers coming here over thirty miles on Saturday mornings. We feel the welfare of the city is bound up in transportation. We require a greater amount of food to reduce the high cost of living in this city. We want to have the greatest good for the greatest number by giving us good roads, where we can give the farmers twenty-five or thirty-five miles from Belleville, an opportunity to market their product along the same lines as those who live within a radius of ten or twelve miles from the city."

(b) The City and Roads

All classes of people are deeply interested in good roads, as everything they consume and wear comes from the land and must pass over some piece of highway. A distinguished statesman in the United States has substantially stated, "You cannot increase the prosperity of the country as a whole without increasing its highway facilities." Highly productive farms can never be made profitable adjoining poor roads, and the first agency towards increasing the prosperity of the farmer is to create the cheapest outlet for his products to the market. Canadian statistics for 1912 indicate that one dollar will carry a ton of the average freight by railway one hundred and thirty miles, and on water, five hundred and fifteen miles. The former is the average of high grade and low grade traffic, car lot and less than car lot, long haul and short haul, while the latter is relatively a limited number of commodities, moving in large bulk, on long water hauls. As to the cost of haulage per ton by horse-drawn vehicles, there is some general understanding that on very ordinary roads, four miles is the limit for one dollar. It can hardly be disputed that a team will haul three tons easier on a hard smooth road, than one ton on a bad road.

But this is the twentieth century and the motor is here to stay. It, however, requires good roads; on them the motor will make twenty miles with a reasonable load as quickly as a team can cover six miles on good roads, or say three miles on poor ones. The "home market" of the farmer thereby may become enlarged to an extent he hardly realizes to-day. Give him a vehicle which can transport a load cheaply for twenty or thirty miles in the time now taken for ten, and you give him a choice of urban centres in which to do his marketing. Motors consequently will be a great factor in the development of the country, provided the roads are made suitable for them. The area of production of food stuffs will be increased, and the profits per acre increased to the farmers. In a very interesting investigation carried on by Clyde Lyndon King, Ph.D., for the Mayor of Philadelphia, in 1912, it was shown that the spread between what the farmer received for certain foodstuffs, and what the consumer paid, varied from sixty-seven per cent. to two hundred and sixty-five per cent. These investigations of course were only carried on locally.

In dealing with these figures, in an article on the cost of distributing food products which appeared in the Annals of the American Academy of Political and Social Science of July last, Dr. King, referring to "what these costs mean to the consumer and farmer," in part stated as follows:

"It is difficult for the imagination to grasp just what these costs of distributing farm produce mean in lower prices to farmers and higher prices to consumers. The consumers of New York City pay annually around \$645,000,000 for food. This food costs at the terminal \$350,000,000. That is to say, the people of New York City are paying over \$150,000,000 each year to have their foodstuffs taken from the terminal to their kitchens. At a cost of fourteen cents per meal per person for all classes in Philadelphia, high and low, rich and poor, Philadelphia citizens are spending \$225,000,000 every year for food. Of this amount they pay something less than \$75,000,000 each year in cartage and delivery costs and in retailers' profits.

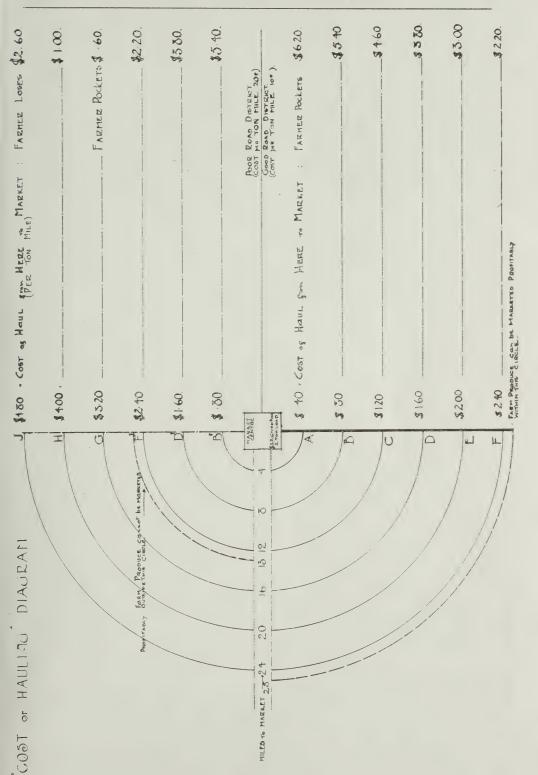
"Of the \$146,000,000 paid annually by the people of New York City for milk, eggs, onions and potatoes, less than \$50,000,000 was received by the men who raised these crops. For certain produce for which the eastern farmer last summer received \$1.00, the Philadelphia consumer paid \$2.35.

"Is it not needless to point out other results of this method of distributing food products? Is it not clear that the interests of every farmer and every consumer point to the necessity for developing a cheaper method of food distribution, whereby at least much of the handling and the profits of a few of the middlemen may be eliminated? All are interested in cheaper costs of food distribution. The farmer, is of course, because it means higher prices. The consumer is because that is his only hope for lower prices. But so is the city; and the labour employer."

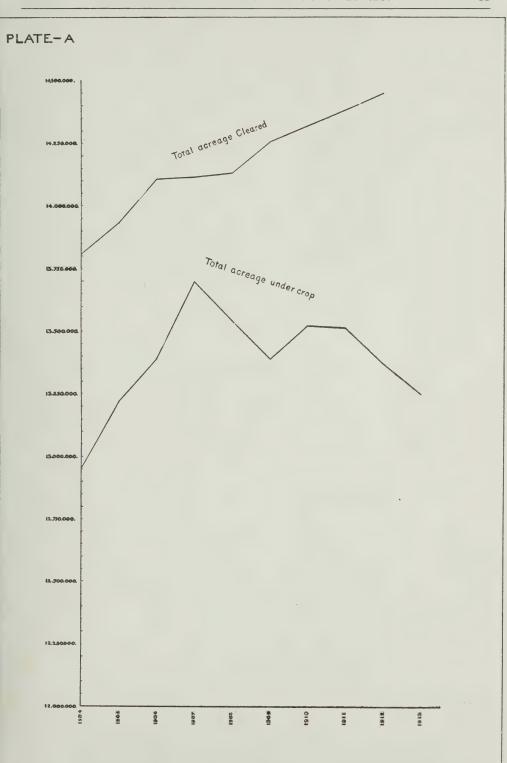
Dr. King is responsible for the statement, "It is mainly in the development of direct shipments to relatively nearby markets that the farmer's returns can be increased and consumers' prices lowered." It is, however, not fair to charge all of the great spread, including transportation charges, as between producer and consumer to the middleman, as many are now doing when looking for the causes of the present cost of living. The residents of the cities, especially the property owners, are in a measure responsible for some of that spread, because they having joined the real estate man in taking ten dollar bills in the shape of city property, have committed forgery by coolly raising the bills to one hundred dollars. That at once creates new conditions for all the city dwellers, owing to a return being immediately demanded on that watered stock.

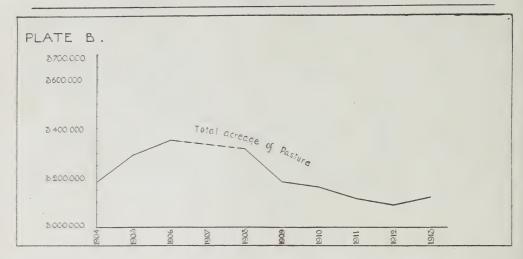
The cartage of food products by the individual farmer from the farm to some market as is now the custom will always be the most expensive method. The time is coming when the motor will play an important part in co-operative marketing by farmers. I'hat, however, must wait until proper road facilities exist for the motor. There is no class of the people who need co-operation more than our farmers. It will not alone benefit their pockets, but it will create new social conditions, making farm life more agreeable than at present. Important strides have been made in that respect in Europe, and while this subject may be regarded as having no place in a report on roads, still improved highways and good farming must go hand in hand in the development of the Province. The doing of things, whatever they may be in this age of competition, must be reduced as nearly as possible to a science. At present it is practically impossible to get from the farmer clear and concise figures of haulage cost. This is not offered in any sense of criticism. If such figures were available it would be possible to compile most interesting statements, showing the annual loss or gain on roads of various grades, to each township, which could easily be determined owing to the total agricultural production being fairly well known. The suggestion is offered that prizes should be given at agricultural fairs for the best statements supplied by farmers as to road haulage, on forms to be furnished by the Road Department of the Province. How many farmers are there who attempt to figure out costs and fix values on their time as well as that of their teams? And yet what other business could be expected to succeed in these strenuous times without such a method? Co-operation amongst the farmers would do more to further the good roads movement of Ontario than any other agency.

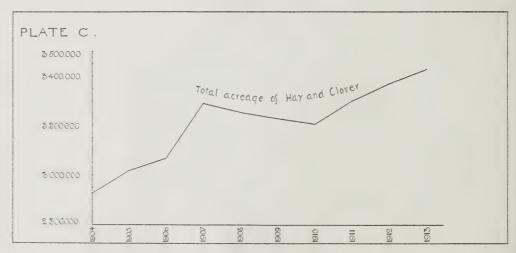
There are other reasons also, all more or less domestic. The life of any country, like that of every other life, is an organism, in which each part must perform its function, and the relation between these parts remains constant. If the city goes up in the grade of prosperity, the country districts must do likewise.

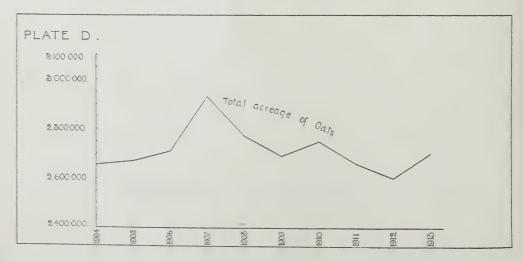


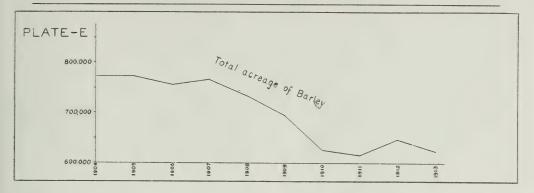
If not, unnatural conditions are developed, and that is largely the situation to-day. Furthermore, there will never be maintained a proper equilibrium between the city and country in North America until farm life is made more attractive. Therefore, while the city's difficulty—high cost of living—may to a certain extent be controlled by other means, for instance, by curbing extravagance, the partner of the tremendous "boom" that spread over the northern part of this continent in recent years—still the difficulty will never be solved until the farm life of the country is vitalized. And that is absolutely impossible without good roads—another reason why the city must assist in getting them. Where has anyone ever seen a thriving city with mud roads? None could continue to exist under such conditions. It is only necessary to state a case to see what it means and realize the effects of a parallel situation which largely actually exists in the country.

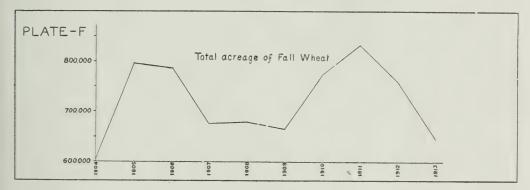


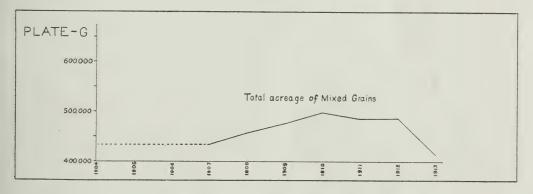


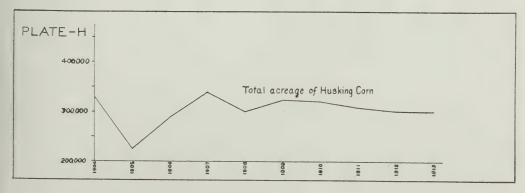


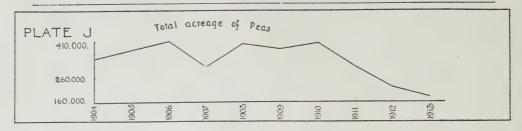


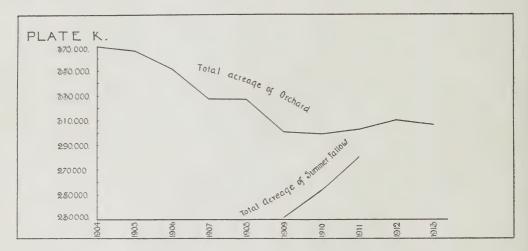


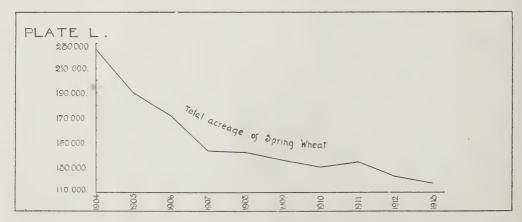




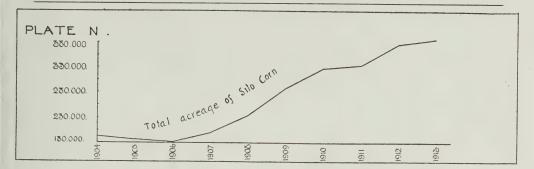


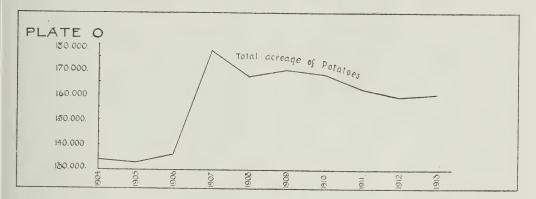


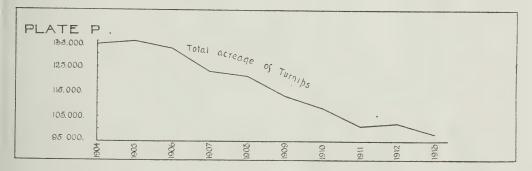


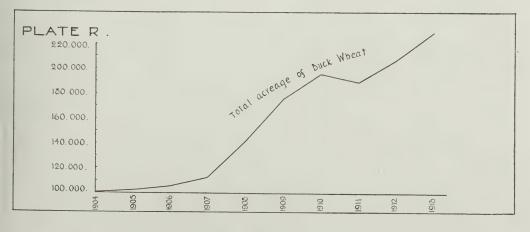


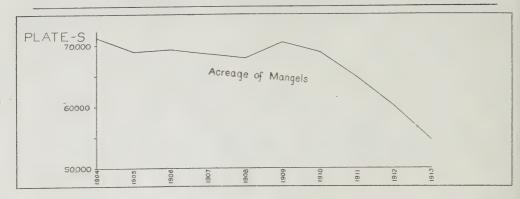


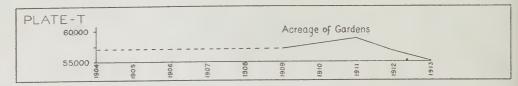


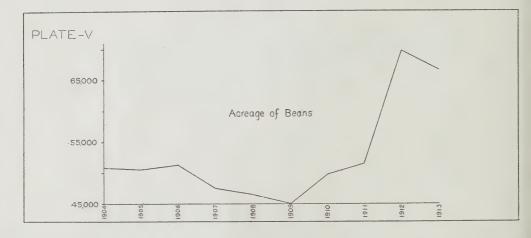


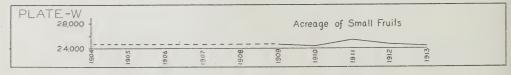


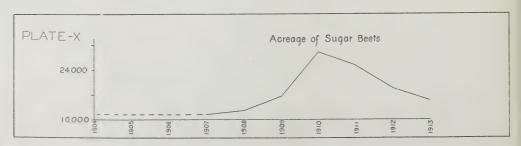


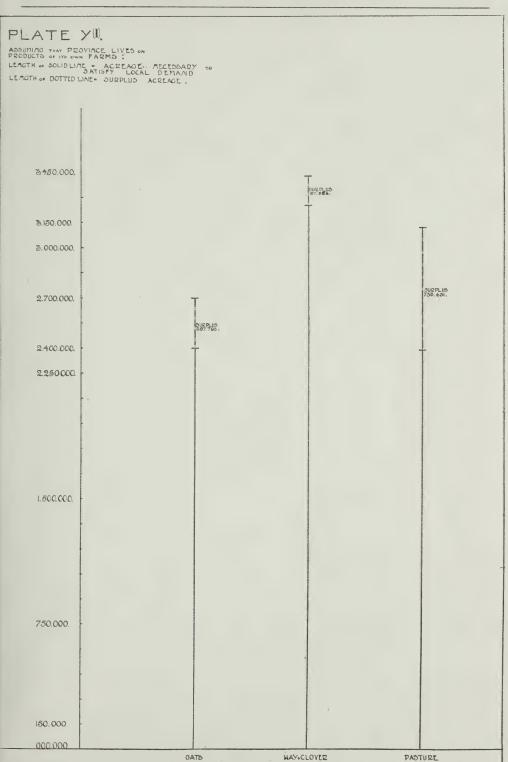












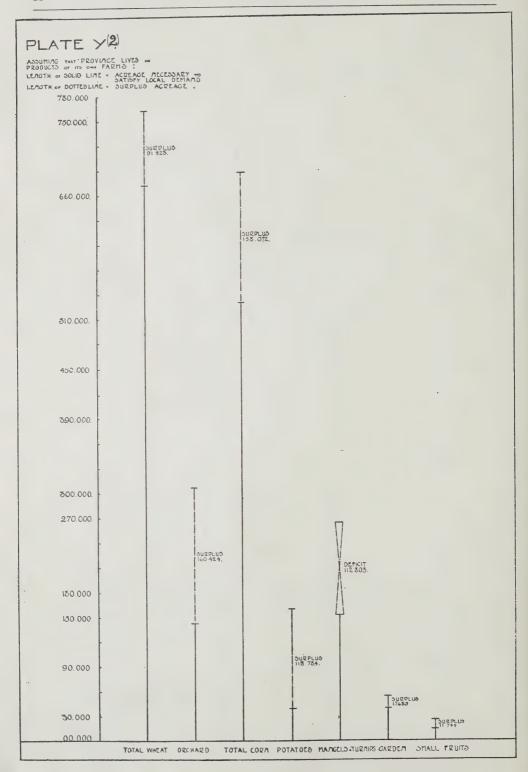
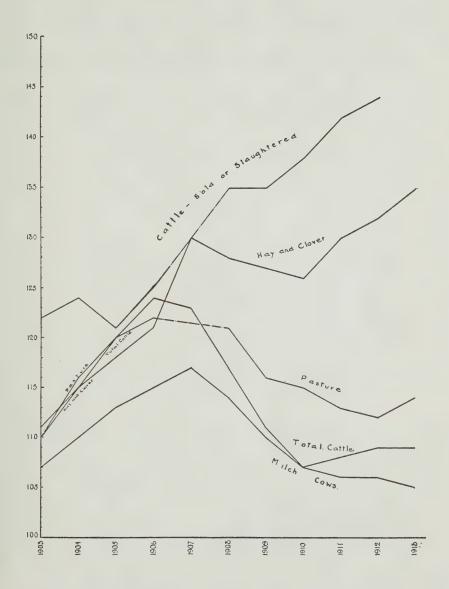


PLATE Z :

STOCK, HAY and PASTURE CHART SHOWING PROPORTIONAL VARIATIONS OF ITEMS LISTED



APPENDIX No. 2

Municipal and other Resolutions Presented to the Commission

The following resolutions were presented to the Commission by certain Municipal Councils and Associations, viz.:-

I. THE COUNTY COUNCILS OF

- 1. Bruce.
- 2. Elgin.
- 3. Essex.
- 4. Halton.
- 5. Hastings.
- 6. Middlesex.
- 7. Norfolk.
- 8. Ontario. 9. Stormont, Dundas and Glengarry.
- 10. Victoria.
- 11. Waterloo.
- 12. Wellington.
- 13. Wentworth.
- 14. York.
- 15. United Resolution of Wentworth, Norfolk, Brant, Welland, Haldimand and Lincoln.

II. THE TOWNSHIP COUNCILS OF

- 1. Arthur.
- 2. Nelson.
- 3. Puslinch.
- 4. Toronto.
- 5. Williamsburg.
- 6. Municipalities on Kingston Road, (viz., Townships of Reach and Darlington; Towns of Whitby, Oshawa and Port Hope).

III THE TOWN AND VILLAGE COUNCILS OF

- 1. Bronte.
- 2. Burlington.
- 3. Merritton and Port Dalhousie.
- 4. Oakville.

IV. THE COUNCIL OF THE MUNSEYS AND CHIPPEWAS OF The Caradoc Indian Reserve.

V. THE BOARDS OF TRADE OF

- 1. Guelph.
- 2. Hamilton (with Manufacturers' Association).
- 3. Oakville.
- 4. Ontario Associated Boards of Trade.

VI. MOTOR ASSOCIATIONS.

- 1. Hamilton Automobile Club.
- 2. Ottawa Valley Motor Car Association.

VII. ONTARIO GOOD ROADS ASSOCIATION.

I. COUNTY COUNCIL OF

(1) BRUCE.

"We, your Committee (i.e., of Bruce County Council) to which the proposed scheme of Provincial Good Roads has been referred, beg leave to report that if such a scheme is to be proceeded with that the following should be the basis:—

- 1. Municipal Control: That the municipalities should have the control of designating, construction and maintenance of such roads, subject to such regulations as may be deemed advisable by the Department of Public Works.
- 2. Control of Expenditures: That the expenditure on such designated roads should be under the supervision of a commissioner or commissioners appointed by the municipalities interested.
- 3. Financing: That the Provincial Government provide 50 per cent. of the necessary funds. That the increased grants required from the Provincial Treasury be largely provided for by an increase in the taxation of railway property and an increase in the auto tax based upon the horse power of the machine. That cities and towns separated from the counties for municipal purposes contribute 25 per cent. of the cost of construction and maintenance of such designated roads leading into such cities and towns. That the balance of funds required for the construction and maintenance of such designated roads be provided by the municipalities in which such roads are situated, and the cities, towns and villages to which such roads lead.
- 4. FEDERAL AID: That any aid given to public highways by the Federal Government should be allotted to the municipalities or counties on the basis of assessed value.
- 5. That we are strongly opposed to the proposed scheme of a large expenditure of public money for the construction of a Provincial System of Trunk roads."

(2) ELGIN.

That the Committee appointed to attend the Public Roads and Highways Commission at London, be instructed to include the following in their recommendations:—

- (1) That the provisions of the Highway Improvement Act as to designation and construction of roads be continued for the improvement of the highways of the Province.
- (2) That the Highways assumed for improvement should be classified in accordance with the estimated present and future traffic on each, viz.:

Main Highways, County Roads,

and that the specifications for the construction of each be varied accordingly.

(3) That the cost of construction should be

Paid by the Province one-half;
Paid by the County one-third;
Paid by the Township, etc. one-sixth;

in the proportions specified, or as may be determined by the Highway Improvement Act, and that an assessment for benefit should be levied on the properties along and adjacent to improved roads under provisions similar to those contained in the Municipal Drainage Act and that for this purpose each local municipality be considered an improvement area—the amount so assessed to be deducted from that payable by the township or local municipality.

- (4) That the improved highways should be maintained by the Province, County and Township, or other local municipality in the proportions paid for original construction.
- (5) That as a source of revenue for highway maintenance purposes, all motor vehicles be taxed at a rate per horse power, and that the Supplementary Revenue Act be amended by increasing the taxation of railways.
- (6) That all specifications for Highway Improvement should be prepared by a competent engineer and approved by Provincial Highway Department and that all work undertaken should be under the supervision of approved engineers appointed by the County Councils.
- (7) That the use of wagons with wide tires be made compulsory on all improved highways.

III. ESSEX.

(Telegram)

Owing to Essex County Council meeting to-day it will not be possible to send delegates to your meeting. But this county council believes that the Highway Improvement Act should be so amended that towns and cities not separated from counties for municipal purposes should be included in any county road improvement scheme, on the same basis and conditions as towns and cities not separated from counties for municipal purposes; also so amend the Act so that the Government would pay the same proportion for maintenance that they do for construction.

(Sgd.) ROBERT ATKINS, Warden.

(4) HALTON.

Moved by Chas. Reedhead, Seconded by M. C. Smith,

And Resolved that we, the Good Roads Committee of Halton, wish to place ourselves upon record respectfully urging upon the Ontario Provincial Highways Commission and the Honourable Doctor Reaume, Minister of Public Works, the great necessity for the early construction of a permanent highway between Toronto and Hamilton. The greater portion of the Lake Shore Road, that extends through 'the County of Halton, is in a most deplorable condition and portions of this road are almost impassable. The ratepayers have waited patiently for two years, believing that a permanent highway would be built between Toronto and Hamilton. Our Committee feel that if a permanent highway is not to be built, the Commission of the Honourable Minister of Public Works should so advise us, as it is imperative that a road be built at least on portions of the Lake Shore Road through this County the present year. The municipalities could not undertake the construction of a permanent roadway, therefore would have to put down the ordinary macadamized road, and this would appear like a waste of money as the traffic in general has become so heavy over this road that an ordinary macadam road would only last for a year or two. The County of Halton, also the Councils of the Town of Oakville and the Village of Burlington and the Townships of Nelson and Trafalgar have already forwarded resolution to the Honourable the Minister of Public Works, urging the construction of this highway, and our object in passing this resolution is to bring to your attention the impassable condition of the Lake Shore Road, and to further urge that an announcement be made at the earliest date possible in respect to the construction of a permanent highway between Toronto and Hamilton. Carried.

(5) HASTINGS.

To the Roads Commission of the Province of Ontario:

Gentlemen,—The Council of the County of Hastings submits for your consideration the following recommendations:—

(1) That legislation be passed prohibiting the manufacture of new vehicles, and the removal of old ones, carrying 1,500 pounds or over, of a less width of tire than four inches, and that five years only be allowed for changing to the same width the tires of existing vehicles of similar capacity.

- (2) That a tax of 50 cents per horse-power be imposed in lieu of the existing license fee upon all autos up to and including twenty horse-power; 75 cents per horse-power on autos above 20 horse-power up to and including those of 30 horse-power, and \$1.00 per horse-power upon all autos above 30 horse-power, and that the money so raised be applied for highway improvement.
- (3) That expenditures hereafter made upon all County Roads and Bridges shall be borne one-third by the County in which they are situated and two-thirds by the Government of the Province.
- (4) That it is of supreme importance that the cost of maintenance should be borne in the same proportions as the cost of construction by the County and Province respectively.
- (5) That, as we consider County Roads should be constructed in such places only as will be in the general interest, we are opposed to a frontage tax.
- (6) That the Highways connecting the producer with the producer's market receive first consideration, and that such roads be selected where the Council of each County shall approve.

(6) MIDDLESEX.

- (1) We approve of Provincial and Federal Aid toward construction and maintenance of Highways.
- (2) We disapprove of Federal or Provincial management and control of Highways, except under special conditions, believing such aid or assistance as the Federal Government gives should be paid direct to the Provincial Government and by them, together with their contributions, be paid in turn to the County or Township Councils for Highway Improvement under regulations prepared by the Provincial Highway Department of Public Works, and that all works of Road Improvement should be under the direct management of Commissions or Commissioners appointed and directed by the County or Township Councils, supervised by the Provincial Engineers and Inspectors.
- (3) That the leading roads to market centres within the County should be managed and controlled by the County Councils and roads of less importance by the Township Councils.
- (4) We believe in the use of gravel for road construction on all roads within the County where a good quality of gravel is available and further, that any plan or scheme that would require or compel the construction of a more expensive class of road than a properly constructed gravel road in localities where gravel is easily accessible would be detrimental to the interest of the ratepayers of the County.
- (5) That where gravel is expensive in comparison with other materials such as crushed stone or where a good quality of gravel is not available we believe a plan should be adopted to build a good road such as crushed stone or other higher class road.
- (6) Maintenance of highways is infinitely more important than construction, therefore any scheme that fails to provide for an adequate and systematic plan for maintenance of highway must inevitably fail to produce results.

- (7) Government grants should amount to at least 50 per cent, of the cost of construction and rebuilding.
- (8) Under the Act for Improvement of Highways when a road is in need of repair it must be practically rebuilt in order to receive the Government grant on the cost of the work. This undesirable condition would be overcome by the Government recognizing the importance of repairing and maintaining highways by paying 50 per cent. of the cost of repairs and maintenance of all roads that have been properly constructed and towards which they are contributing for construction.
- (9) In regard to assessment on frontage, we submit that in this County the benefit to farms along such improved roads or near them would not be sufficient to justify the expense and complications such a plan would involve.
- (10) Villages and towns not separated from the County for municipal purposes should receive equal benefit from the Government plan as is derived by the Township Municipalities through the assumption by the County of their main roads, and all moneys levied upon such villages and towns for the purpose of County Road Improvement should, as nearly as possible, be returned to them by way of grants.
- (11) In the matter of deciding what roads should be placed under control of the County Councils, the Councils of the Townships should be consulted.
- (12) Provision should be made so that municipalities cannot be held liable for accidents on roads under construction or after construction, provided the work has been done in compliance with the regulations prepared by the Department of Public Works.

(7) NORFOLK.

Resolution on motion of Mr. Squire, seconded by Mr. Jones.

Ordered, That the Clerk be authorized to send a copy of the following memorial to the Chairman of the Public Roads and Highways Commission as expressing the opinion of the County Council of the County of Norfolk.

We, the County Council of the County of Norfolk assembled, are of the opinion that any Legislation framed for the purpose of improving Public Highways should—

- (1) Arrange for the expenditure of public money whether derived from the Federal or Provincial Treasurers in order that the greatest good shall accrue to the greatest number.
- (2) That the producer be assisted as far as possible to have better roads to reach his natural market.
- (3) That Government aid be given for the upkeep of permanent roads as well as for their construction.
- (4) That the automobile should bear a share of the cost of any expenditure on improved highways. Such tax should be on a graduated scale—the light power car paying a smaller tax than the heavy power car. Such moneys to be applied to improvement of highways.

- (5) That should the Government consider it advisable to build main or Government Highways, they should be constructed linking every County in Old Ontario.
- (6) That the kind of roads to be built in each County shall be decided upon by the Government.
- (7) Thus roads which are subject to heavy traffic may be required to be constructed superior to roads which will be subject to lighter traffic.
- (8) That the Government arrange to borrow the money which will be used in the construction of Permanent Highways by the various Municipalities and re-loan the same to them at the same rate of interest as paid.
- (9) That every assistance be given to improve the unsurfaced roads of our country and that the municipalities be furnished with information which may tend to such improvement.
- (10) That streets in villages or towns (having a population of 1,500 or under) which form a link in or in continuation of a system of improved roads shall be made a part of such County Road System.
- (11) That Government aid to the County Road System be increased to at least 50 per cent. of the total of such roads.
- (12) That all specifications for Highway Improvement should be prepared by a competent Engineer, and approved of by the Provincial Highway Department and that all work undertaken should be under the supervision of approved Engineers appointed by the County Council.
- (13) That we believe in assessment for benefit in connection with the improvement of Public Highways.
- (14) That such assessment shall be levied on the properties along and adjacent to improved roads under provisions similar to those contained in the Municipal Drainage Act, and for this purpose each local municipality be considered an improvement area, the amount so assumed to be deducted from that payable by the Township or local Municipality.

(8) ONTARIO.

Moved by Mr. Gerow,

Seconded by Mr. Wetheral.

Whereas a general movement in the Province and in the Dominion at large is being manifested for the construction of highways adequate to modern traffic,

And Whereas the building of such highways would facilitate such communication and prove a great economic saving and social advantage to the Province,

And Whereas the Province of Ontario has fifty thousand miles of public roads of which less than fifty per cent., if permanently constructed, would accommodate eighty per cent. of the traffic;

Be it therefore resolved,

- (1) That this Body put itself on record as favouring highway betterment, and the raising of the standard of road construction in general, and as urging the necessity of constructing leading highways uniting county systems, and the establishment of an organization for permanently maintaining the same, under Government supervision; the Province in each instance contributing at least 50 per cent, and the municipalities the balance.
- (2) And that the Clerk forward a copy of this Resolution to the Honourable the Minister of Public Works for this Province and the Secretary of the Provincial Highway Commission.

(9) STORMONT, DUNDAS AND GLENGARRY.

To the Minister of Public Works:

The memorial of the Counties' Council of the United Counties of Stormont, Dundas and Glengarry in Council assembled, humbly showeth:

That in the opinion of Your Petitioners, the time has arrived when the proportion of Aid granted by the Province towards the cost of construction of County systems of Good Roads, under the "Act for Improvement of Public Highways" should be increased from one-third, as heretofore, to one-half of the entire expense so incurred. This, in our opinion, is about the only effective way of overcoming the antagonism which undoubtedly exists on the part of Township Municipalities towards such an undertaking on the part of Counties, and the expenditure of the moneys under County supervision.

That Your Petitioners are also of the opinion that the question of the subsequent maintenance of a County system of Good Roads exclusively by the County or Counties after initial construction is another obstacle to the undertaking of such a scheme in many Counties, and certainly in this Union. They are firmly of the opinion that the Province should contribute in the same proportion (onehalf, or, at the very least, one-third) to the maintenance and repair of County Road systems when constructed.

That the wear upon Highway surfaces, when improved, by high power automobiles going at speed, will be considerable, and will more than any one other item, give rise to necessity for repairs.

Your Petitioners therefore think that the law regulating the licensing of these machines should be amended and a heavier license fee imposed, graduated according to the horse power of the machine, and that the fund thereby created should be utilized solely for the purpose of contributing to the maintenance of County systems aforesaid after construction, together with any such further sums as may be necessary to make up the necessary proportion (one-third or one-half).

Your Petitioners therefore pray,

That the suggestions above made be carefully considered by your Department and by the Board of Highway Commissioners with a view of having them embodied in future amendments, if approved of.

And Your Petitioners as in duty bound will ever pray.

(10) VICTORIA.

Statement adopted by the Council of the County of Victoria, January 31st, 1914, for the Public Roads and Highways Commission of Ontario:—

- (a) The County of Victoria consists of two distinct classes of Townships, one comprising the first and second ranges consisting of the six rural municipalities of Mariposa, Ops, Emily, Verulam, Fenelon, and Eldon, and including within their bounds the county town and all the other urban municipalities. These rank among the most important in the Province in value and population. The other comprises the townships of Somerville, Bexley, Carden, Dalton, Laxton, Digby and Longford, forming five municipalities, which rank in all respects with the townships in the Provisional County of Haliburton and the district of Muskoka to which they extend.
- (b) The two front ranges are geographically so situated as to form a territory in which a continuous road system might with advantage be established.
- (c) The other municipalities both in value and location are so situated that they could not be included in such a system.
- (d) The latter municipalities should be included in a zone or area in which the bridges wholly and in some degree the highways apart from the bridges should be built and maintained by the Province.
- (e) It is unreasonable and unjust that the County of Victoria should be burdened, as indeed it is grievously burdened, with the building of first class bridges in the municipalities referred to while in townships of similar quality but not in fully organized counties, the building of such bridges is assumed wholly by the Province.
- (f) The latter municipalities contribute only \$65.42 of each \$1,000 of the rate for county purposes. During the past ten years over five-twelfths of the whole expenditure on bridges in the county has been devoted to structures in these municipalities. To illustrate the effect—in the past seven years three bridges have been erected of concrete and steel which have cost the County \$18,500, and towards the cost these municipalities have been able to contribute in taxation only \$1,210.
- (g) It cannot be too strongly impressed upon the Commission and the Government that a decided change of policy is demanded by the position in which the County of Victoria is placed by reason of the fact that two-fifths of its area, and that in one block, is of the same quality as townships in districts or not fully organized territory in which the Province bears the cost of bridges, while, as has been shown, the great cost of such works in the area in question has to be borne almost wholly by the municipalities in the two front ranges of townships in the County.
- (h) The legislation that may result from the Report of the Commission should be so framed as to provide that the County of Victoria and Counties which are similarly situated would have the right to form a portion of the County into a good roads area to which the Act would apply as if it were a whole county, and that the remainder of the county should for the purposes of bridges and roads be included in a zone or territory in which the bridges, and to a reasonable extent, the roads would be built and maintained by the Province.

(11) WATERLOO.

Recommendation of the Roads and Bridges Committee adopted by the Municipal Council of the County of Waterloo:—

"That the attention of the Highway Commission be drawn to the advisability of amending the Highway Improvement Act, which now prohibits the County Road Superintendent from employing any municipal councillor in any capacity, in order that we may revert to the system of carrying on the county road work previously followed in this County."

(12) WELLINGTON.

The County Council of the County of Wellington respectfully submit the following recommendations for the consideration of the Commission.

- (1) That whereas it is generally conceded that 75 per cent. of the total vehicular traffic in this Province is served by 25 per cent. of the highways, the most travelled roads in each county being the highways converging on the principal market centres,
- (2) We are of opinion that any system of County Roads assumed, or to be assumed, by any county should first include the highways leading into every market town in the County, thereby accommodating the ratepayers who contribute to the cost of building and maintaining the same and who in many cases seldom travel any other road than that leading to their own market town. And in counties where the roads already assumed do not provide such a system, provision should be made in the Highway Improvement Act whereby a portion of the roads already assumed shall be thrown back upon or revert to the local municipalities in which the same are situated and other mileage which would serve a greater number of people assumed in lieu thereof.
- (3) That the proportion to be contributed by the Ontario Government for the construction of County Roads be increased to one-half the cost thereof, and in the event of any subsidy or subsidies being appropriated by the Parliament of the Dominion of Canada to be expended by or through the Provincial Legislature for highway improvement, then the proportion payable be increased to two-thirds the cost of such construction.
- (4) That the Highway Improvement Act be amended so as to provide for the Government contributing a fair proportion of the annual cost of maintaining the constructed roads in an efficient state of repair and also for the purchase of new parts and repairs for road machinery.
- (5) That the amount payable for licenses for automobiles and other motor vehicles be largely increased on some equitable basis according to the horse power, weight and usage thereof, and the revenue derived from this source transferred to a special account to be expended for road repairs only.
- (6) That provision be made whereby cities and towns separated from the County for municipal purposes shall contribute a proper proportion of the cost of construction, maintenance and repair of County Roads leading to, or adjacent to, any such separated city or town.

- (7) That provision be made for the employment of prison labour in the manufacture of road material and where possible for the construction of highways.
- (8) That the Commission recommend that an effort be made by the Government to secure cheaper freight rates for the delivery of road material for the construction of good roads throughout the Province. Bad roads mean lack of communication, poor transportation, and a large annual loss in freight rates to the railway companies as well as millions of wealth to the farmers.
- (9) That Section 6 of the Highway Improvement Act as amended be further amended by adding after the words "authorized by the Municipal Act" in the said Section 6 as amended, the following words:—
- (a) "Or the Council may by by-law provide the money required by raising annually for a period not exceeding ten years an equal annual sum by annual county rate in the manner authorized by the Municipal Act," and further by adding at the end of the said Section 6, as amended, the following words:—
- (b) "Provided that no by-law passed for raising annually, for a period not exceeding ten years, an equal amount annually as aforesaid, shall be repealed until the expiry of such period."
- (10) That the Commission recommend that the Government provide the Municipal Council of any County taking advantage of the Highway Improvement Act with such sums of money as may be necessary to meet any expenditure on highways under the Act at a rate of interest not exceeding four per cent. per annum.

(13) WENTWORTH.

To the Warden and Councillors of the Municipal Council of the County of Wentworth.

Gentlemen,—Your Committee, appointed to inquire as to the expediency of continuing the present system of road administration as laid down by the Government Regulations as affecting the County of Wentworth, beg leave to report as follows:—

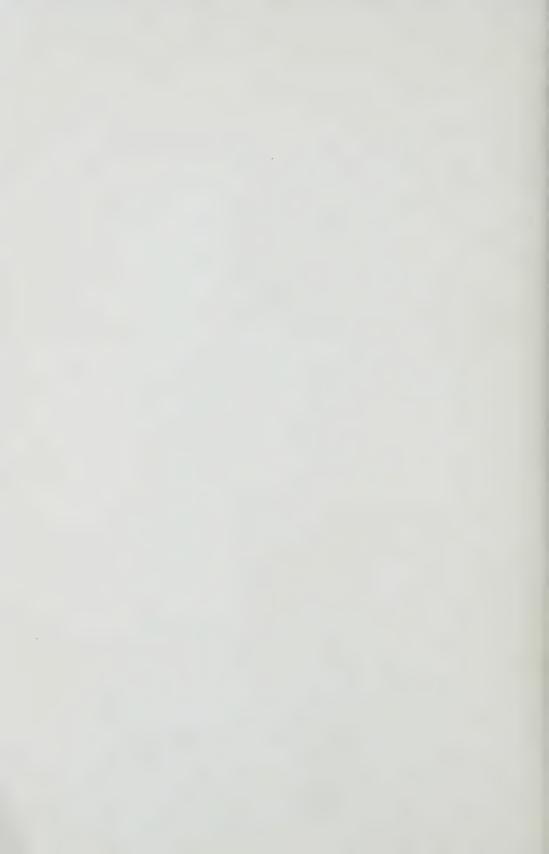
- (1) We find the following conditions existing—the amount of money expended for construction and maintenance of the County Highway System, including the cost of machinery necessary to maintain the system in the present unsatisfactory condition, to be \$92,360 and \$120,072 respectively or a total of \$212,432 during the years 1908 and 1913 inclusive to date.
- (2) We, therefore, recommend the Council to strongly urge upon the Commission the absolute necessity for providing some financial assistance to be expended towards the maintenance of the highways constructed under the Government regulations.
- (3) We further recommend the calling of the Commission's attention to a very desirable amendment which we deem necessary in the interests of good highways, as follows:—where the conditions referred to in Section 12, Ch. 11, 2 George V, 1912, arise that the following be inserted after the word "locality" in line nine— "Council of any city or separate town shall provide such a proportion of the money deemed necessary by the Ontario Highways Commission to construct such a highway as they would approve, said highway to be constructed under the supervision of the said Commission who shall apportion the percentage of expenditure the affected municipalities shall respectively be required to pay."



The Plains Road in Wentworth, near Hamilton.



Hill-cutting in Carleton County.



(14) YORK.

Moved by H. Ramsden, Seconded by W. Keith.

That Whereas the Provincial Highway Commission of the Province of Ontario have requested the Council of the County of York to present to the Commission the views of the County Council on road conditions and methods of improvement throughout Ontario.

Therefore be it resolved, that in the opinion of this committee of the Council of the County of York:—

- (1) The Government should establish a system of Provincial roads, that such roads should be leading roads running out from the large centres of population and should be built and maintained entirely by the Province.
- (2) And that an increased grant be given to the County Road Systems with the same proportion towards maintenance.
- (3) And that roads leading through urban municipalities, united with counties for county purposes, be treated the same as other portions of the County System.
- (4) And that an adequate tax be imposed on self-propelled vehicles, such tax graded according to weight and power.
- (5) And that the revenue derived from such tax be apportioned among the municipalities according to the cost of maintenance of approved roads built by said municipalities.
- (6) And that an increased tax be imposed upon all railways and this revenue be used for the purpose of building and maintaining good roads.
- (7) And that the Dominion Government be petitioned to make a substantial grant annually for Good Roads purposes.

(15) RESOLUTION PRESENTED AT HAMILTON,

NOVEMBER 11TH, 1913, BY COUNTIES OF WENTWORTH, NORFOLK, BRANT, WELLAND, HALDIMAND AND LINCOLN.

- (1) That we believe the Federal Government should assist by a substantial grant the building and maintenance of improved highways. That such grant should extend over a period of years to give continuity to any comprehensive scheme.
- (2) That we believe any money received from the Federal Government by the Provincial Government should be spent by the Provincial Government for the building of through roads as Provincial Roads.
- (3) That we approve of Government aid in not only building but maintaining roads in every County which adopts advanced methods of road building, to the extent of two-thirds of such cost. Counties to contribute one-third of such cost.
- (4) That whereas there are now in our Province in active use about sixteen thousand automobiles, which machines are capable of going great distances in a comparatively short time and which is contributing very largely to wearing out of our Good Roads System, therefore be it resolved that this meeting petition the Ontario Government to place a substantial tax, according to horse power, on all automobiles, said tax to be applied on road building.

II. TOWNSHIP COUNCIL OF

(1) ARTHUR.

Moved by John W. Ghent, Seconded by J. A. Douglas.

That in the opinion of this meeting any money that may be expended by the Provincial Government or any additional to the sum now spent by the County Council for the improvement of our highways would be spent to the best interests of the great majority of the people who require to use the roads for business purposes, by improving those roads leading to our nearest market centres, rather than by building a system of trunk or leading roads or connecting up the various county systems. Also we consider it in the best interests of the rural communities who largely built the roads and who alone require to use them for business purposes, that the control of the roads remain in the hands of the local municipalities: and we think a system of trunk or leading roads is only desired by those who wish to use them for pleasure, and in our opinion the cost of improving roads for pleasure should not be made a burden on the whole community, but should be borne by the parties who wish to use them for that purpose, viz., the owners of automobiles. Carried unanimously.

(2) NELSON.

We, the undersigned members of the Municipal Council of the Township of Nelson wish to place ourselves upon record as being strongly in favor of an improved highway system, throughout the older portion of the Province of Ontario. We have had some experience in the building of macadam roadways in the County and already realize that the problem of roads is such a vast one that we feel that a road system such as would be beneficial to the older portion of the Province of Ontario cannot be brought about under the present system of road construction. While we have in the County of Halton only got well started in the way of road improvement, our taxes, however, have gone to a point where it would be detrimental to the interest of the community to place a higher assessment upon the land.

- (1) We are of the opinion that the leading roads in the older portion of this Province should be made Provincial Highways, and that these highways should be constructed and maintained by the Provincial Government under the supervision of a Highways Commission.
- (2) We are further of the opinion that the Provincial Government should select other roads that would be the most suitable for feeders to what would be the Provincial Highways, and let them be designated County Roads, and we believe that the Provincial Government should pay a good portion of the cost of both the Provincial and what would be known as County Highways.
- (3) We believe that the Dominion Government should give a subsidy to the Provincial Government on all roads constructed and known as Provincial or County Roads.
- (4) We believe that the property fronting upon improved highways should pay a reasonable frontage tax.

- (5) We are further of the opinion that the cities, towns and villages that are connected up should pay a portion of the cost of these highways.
- (6) We fully realize that it would be bad judgment on the part of the Government and the people to continue to construct improved roadways without making any preparation for the maintenance; and conisdering that the automobile has upset all road standards, and that a higher class and more expensive roadway is required from the advent of the automobile, we therefore strongly urge that a horse power tax be placed upon the automobile, and that that tax be used by the Government for the maintenance of Provincial and County Highways. We would still have what would be known as the Township Roads, and we feel that the upkeep of the Township Roads would be about all that could be taken care of by a municipality. In the past, the Government have given liberally to the construction of railways. canals, harbours, etc., and are expending millions of dollars at the present time along this line, and as we understand these expenditures are being made by the Government to lessen the cost of transportation, we believe that millions of dollars could be saved to the country each year in handling the prduce from the farm to the railway and in the construction of through roads that would connect up all of the great consuming centres, and thereby enable the producer to haul his produce by motor truck, etc., a much greater distance. This would also be the means of bringing the producer and the consumer in direct touch with one another.
- (?) We respectfully submit that a road between Toronto and Hamilton should be constructed at an early date, as we believe that this road would bring more producers and consumers together, than any other piece of road that could be constructed of a like distance.

(3) PUSLINCH.

We, the members of the Township Council of the Township of Puslinch, County of Wellington, do hereby represent to your Honourable body what we believe to be the mind of the ratepayers of the Township which we represent in the matter of Highway Improvement.

- (1) That we believe the present system of roadbuilding and maintenance must be improved upon.
- (2) That we most earnestly and seriously object to the building of so-called "Trunk Roads" through the Province.
- (3) That the increased motor traffic being largely responsible for the depreciation of the leading highways, we therefore ask that a reasonably heavy and proportionate tax be imposed on all motor vehicles running through the municipalities.
- (4) That the said tax, together with an increased Government grant, be proportionately applied to the building and maintaining the leading roads in the municipality.
- (5) That greater provision be made by the Legislature to prevent drivers of motor vehicles running at excessive speed and for the punishment of offenders.
- (6) That we emphatically disapprove of any action to take the control of any part of our highways out of the hands of our local municipalities.

(4) TORONTO.

Moved by L. H. Pallett, Seconded by D. H. McCaugherty,

And resolved that this Council urge upon the Highway Commission the necessity of giving Township assistance rebuilding of roads in the different Townships, and instruct Clerk to forward copy of above resolution to the Highway Commission. Carried.

(5) WILLIAMSBURG.

Moved by J. H. Deeks, Seconded by T. C. Merkley,

And resolved that whereas the Ontario Government has appointed a Commission to investigate the whole question of better roads, therefore the Municipal Council of the Township of Williamsburg would respectfully urge upon the Commission that the first roads to be improved should be the market roads in each local Municipality, and that any assistance granted should be expended by each local Municipality under the direction of the Government Engineer, also that the Government should abolish the present system of Statute Labour. The Clerk is hereby authorized to send a certified copy of this resolution to the chairman of the Commissions of Highways. Carried unanimously.

Moved by John M. Casselman, Seconded by Robert Cunningham.

That this Council believes that the rate-payers of the Township of Williamsburg are not desirous of entering in the Good Roads System as it would have a tendency to increase the taxes which are somewhat burdensome at present, but would appreciate any grant made by the Government to the Township for the improvement of the roads and bridges therein. *Carried*.

(6) MUNICIPALITIES ON KINGSTON ROAD.

(Townships of Reach and Darlington; Towns of Whitey, Oshawa and Port Hope,)

Moved by Mr. Laidlaw, Seconded by Reeve Sparks of Pickering.

That the Kingston Road be taken over by the Government, re-surfaced, grades cut down by fills or cuttings or by deviations where necessary.

That the Government maintain the road and supply the necessary machinery and overseers, and that towns, villages, and townships adjacent to the Kingston Road may have the use of the road equipment, and advice of the overseers at the request of the municipality.

That your Committee also recommend that provided the County take advantage of the Highway Improvement Act the Government increase their contribution for construction and maintenance of all leading market roads to 50 per cent.

That your Committee also recommend that the width of tires of heavy vehicles be increased to not less than four inches, and that the tax on automobiles be graded increasing with the amount of horse power; proceeds of such tax to be applied to road building and maintenance. And that the freight rates on crushed stone, gravel and road-building material be reduced.



Road Construction Camp in Lennox and Addington.



A Gravel Road in the County of Lennox and Addington.



III. TOWN OR VILLAGE COUNCIL OF

(1) BRONTE.

Moved by W. Sargant, Seconded by J. W. Humerfelt.

That as the trustees of our Village of Bronte, we feel we are but expressing the unanimous desire of our people in representing to the Ontario Highway Commission the urgent necessity of the Government of Ontario constructing and maintaining certain through or leading highways. The large amount of through traffic passing over the Lake Shore Road between Toronto and Hamilton shows conclusively that local municipalities should not be expected to keep up roads to be largely used by non-residents. On behalf of our whole community we would like to urge upon your Commission and through you upon the Government the urgent and growing necessity for a permanent Government Highway along the Lake Shore Road between the two large cities of Toronto and Hamilton. Without doubt the great amount of travel, and the large number of people served, should lead the Government to select the Lake Road as the first permanent highway to be constructed in Ontario. This particular road stands out paramount as it is almost a continuous settlement of small farms and holdings from city to city and should serve to bring the producer and consumer much closer together with profit to both.

(2) BURLINGTON.

We are of the opinion:

- (1) That Provincial Highways should be constructed connecting the different important centres of the Province.
- (2) That County or Township roads should be constructed as feeders and connecting links from the smaller towns and farming districts to the Provincial Highways.
- (3) That all Provincial Highways should be constructed under Government commission.
- (4) That the larger portion of the cost should be borne by the Provincial and Dominion Governments, and that the balance should be paid by frontage tax on the property fronting on their permanent highways and by the cities, towns and villages through which these permanent highways run.
- (5) That a horse-power tax should be placed on all automobiles and this revenue to be used by the Government for the maintenance of Provincial Highways.
- (6) That the Lake Shore Road which connects the cities of Hamilton and Toronto and serves a population of over half a million people, and which at present is in a deplorable condition should be the first Provincial Highway constructed.
- (7) That a copy of this resolution be sent to the Honourable Commission of Public Roads and Highways.

(3) MERRITTON AND PORT DALHOUSIE.

The Petition of the Municipal Councils of the villages of Merritton and Port Dalhousie in the County of Lincoln,

Humbly showeth:

That your Petitioners wish to bring to your notice the following particulars in regard to what we consider an injustice that is being done them, and which has been acknowledged by members of the County Council, but just how to relieve these two Municipalities of this injustice they have been at a loss to know.

- (1) Those two Municipalities have been paying—Port Dalhousie from 1862 and Merritton from 1874—towards the up-keep of the highway known as the Queenston and Grimsby Stone Road, extending from the westerly limit of the Township of North Grimsby to the Niagara River at Queenston, in the County of Lincoln, and no part of this road comes within a mile or more of either Merritton or Port Dalhousie, nor is it travelled over or used by our ratepayers.
- (2) This year Merritton had to pay the sum of \$956.72 and for the last five years we have paid towards the upkeep of this road \$3,602.42. And Port Dalhousie this year paid \$719.36, and for the last five years we have had to pay \$2,711.44 which is a very heavy tax on two small villages such as we are, as well as keeping up their own streets. The former Municipality (Merritton) having a few years ago to take over and keep up about three miles of a toll road which was abandoned by the Company that controlled it.

And your petitioners would most respectfully pray that your Honourable Body in considering and working out your highway improvement system would take the position of those two Municipalities into consideration and if at all possible to relieve them of the burden of having to pay toward a road that does not run through either place, and from which our citizens receive no benefit whatever, and will enable us to expend this additional amount on the up-keep of the streets of our local Municipalities.

(4) OAKVILLE.

Moved by W. H. Carson, Seconded by James P. McDermott.

Realizing the great need and importance of an improved highway system and further realizing how impossible it would be to bring about a system of highways under the present road system, and further, how impossible it would be to finance such a road system as this Province is sorely in need of;

This Council hereby declares that we are heartily in accord with the Ontario Government programme of expending \$10,000,000 upon an improved highway system. We believe that the Commission should map out the highways and select such as would serve the best interests of the older portion of this Province which

should be designated Provincial Highways.

We further believe that all road construction should be carried on under the supervision of a Highways Commission and that the Provincial Highways should be constructed by the Government Commission, and the greater percentage of cost borne by the Provincial and Dominion Governments. County Roads should receive a reasonable percentage from the Government for construction and maintenance

system arranged for. For the maintenance of the Provincial Highways we strongly urge a horsepower tax to be placed upon the automobile, and that that tax be used

by the Government for the maintenance of Provincial Highways.

In conclusion, we wish to call the attention of the Honourable Commission to the deplorable condition of what is known as the Lake Shore Road, between Toronto and Hamilton. We wish to state further that this is one of the most important roads in the Province of Ontario, a distance of about 35 miles, with the city of Toronto, 450,000 population, at one end, and the city of Hamilton, 100,000, at the other, with an intervening population of over 10,000, with land that is being used for fruit and truck gardening purposes, and where every foot of this land could be brought under intensive cultivation for fruit and truck gardening purposes. If a proper highway were constructed and connecting up Hamilton and Toronto, it would be the means of bringing together more producers and consumers than any other road of a like distance in the Province of Ontario. With good roads, fruit and vegetables will be handled at long distances by motor truck direct from the producer to the consumer. We strongly urge upon your Honourable Commission that when you have worked out a general improved highways scheme, that the Lake Shore Road between Toronto and Hamilton be one of the first roads to be constructed

This Council hereby appoints a deputation consisting of the Mayor, the Reeve and the Deputy-Reeve to present this resolution to the Ontario Highways Commission at their Toronto sitting.

IV. THE CARADOC INDIAN RESERVE.

Moved by Chief John L. Case; Seconded by W. F. Timothy.

That this Council respectfully request the Provincial Highway Commission to include in their report plans for the improvement of roads on Indian Reserve, especially where they form extensions of improved Highways.

(Sgd.) CHIEF L. CASE, W. F. TIMOTHY, GEO. E. DOLSON.

Moved by Chief Wilfrid Riley, Seconded by Job Fisher.

That this Council respectfully request the Provincial Highways Commission to include in their Report plans for the improvement of roads on Indian Reserves, especially where they form extensions of improved highways.

(Sgd.) CHIEF WILFRID RILEY.
JOHNSON GROSLECH.
ELIJAH BURCH.
JOB FISHER.
GEO. FISHER, Sr.
RICHARD SIMON.

V. BOARD OF TRADE OF

(1) GUELPH.

Whereas a general movement in the Province and in the country at large is being manifested for the construction of highways adequate to modern traffic requirements,

And whereas the building and maintenance of such highways would facilitate communication and prove a great economic saving and social advantage to the Province,

And whereas it is advisable that all public bodies should concur in this movement,

And whereas the Province of Ontario has 50,000 miles of public roads of which less than 20 per cent. if permanently constructed would accommodate 80 per cent. of the traffic;

Be it therefore resolved:

That this body put itself on record as favouring highway betterment and the raising of the standards of road construction in general, and as urging the necessity of constructing leading highways, uniting county systems and the establishing of an organization for permanently maintaining the same under Government supervision.

(2) HAMILTON (WITH MANUFACTURERS' ASSOCIATION).

We, the members of the Hamilton Board of Trade and the Manufacturers' Association, having met in joint committee and realizing the great importance of better roads in our Province, beg to suggest the following for the consideration of your Commission:—

- (1) We would suggest that our main leading roads be made Provincial Highways to be constructed and maintained by the Provincial Government under the supervision of a Highways Commission. The construction to be of a permanent nature, suitable for the present day traffic and for the traffic that is likely to follow the construction of these permanent roadways.
- (2) For financing the construction of these Provincial Roadways, we believe that the property benefited by such roads should be assessed 25 per cent. of the cost, to be spread over a reasonable number of years. The cities, towns and villages that are connected with the Provincial Highways also to pay 25 per cent. of the cost, to be apportioned on the basis of population. The balance of 50 per cent. to be paid by the Provincial Government. We are, however, strongly of the opinion that the Dominion Government should assist by paying a portion of this 50 per cent.
- (3) For maintenance, we believe that a reasonable tax should be placed upon automobiles, motor trucks, etc., and that the proceeds of this tax should be used by our Provincial Government for the maintenance of Provincial Roadways. The maintenance also to be under the supervision of the Government Highway Commission.

- (4) We believe that there should be a most comprehensive system of feeders leading to Provincial Highways. We believe that the Highways Commission should assist the counties in the selection of roads best adapted for feeders. These roads should be known as County Roads and financed as at present, by the Government paying one-third of the cost.
- (5) We are of opinion an organized movement embodying a road scheme sufficiently comprehensive to meet the requirements of the older portions of the Province could not be made effective at once.
- (6) We therefore respectfully urge that some of the most important roads such as the Toronto-to-Hamilton permanent highway should be started immediately following the formulation of a general road scheme by the Government, thus allowing the Commission to gradually inaugurate a road construction and maintenance organization..

(3) OAKVILLE.

Moved by W. A. Buckle, Seconded by Alfred Hillmer.

That the Oakville Board of Trade, which represents all the business interests of the town and district, beg to lay before the Ontario Highway Commission our Board's unanimous recommendation that the Provincial Government should assume and maintain certain main or through highways. The growing trade and commercial interests demand a class of highway on which traffic will not be interrupted no matter what the weather conditions may be. A period of bad roads means more and more interruption to business, and the manufacturer, merchant, labourer and the consumer are all detrimentally affected by the impossibility of the rapid transfer of goods. To ask local municipalities to provide such permanent highways, to be used largely for outside traffic, is placing an unfair burden on such municipalities. The case of the Lake Shore Road between the large cities of Toronto and Hamilton is a striking example, as over it could easily be conveyed by large motor trucks manufactured articles and all kinds of goods, as well as the fruit, vegetables and produce from the small farms along the line, not forgetting the growing importance of tourist traffic on this particular road which passes through a most attractive section of country. As our members feel your Government wish to serve the greatest number of people with any road, we beg to bear testimony to the fact that a permanent highway along the Lake Shore would prove of the greatest benefit to all the interests of our growing town as well as the community.

Our Board appoints a delegation composed of our President, W. A. Ferrah, W. C. Davis, Councillor C. W. Evans and R. B. Barelay, to lay the resolution before the Ontario Highway Commission at their Toronto sitting.

(4) ONTARIO ASSOCIATED BOARDS OF TRADE.

Resolved:

That every effort should continue to be made to carry on the campaign for good roads, more especially in the avenues of trade between the towns and cities and the source of supply, the country round about; and free and well-protected markets should be encouraged at all centres of trade.

That this Board heartily approves of the scheme outlined in the speech by the Lieutenant-Governor at the opening of the Ontario Legislature on February 4th in which the Government contemplates expending a large amount of money not only towards the cost of building, but also to the maintenance of the roads throughout the older sections of Ontario, and respectfully submits that the appointment of a competent Royal Commission to investigate and report upon conditions and requirements, and as to the best methods of administering and considering such works, would attain the most efficient and equitable results.

That we respectfully urge upon the Government of Ontario that they co-operate with the municipalities in and about provincial institutions in various portions of the Province in the construction of good roads in and about the said institutions,

and use as far as possible the institution labour and materials thereon.

VI. MOTOR ASSOCIATIONS.

(1) HAMILTON AUTOMOBILE CLUB.

Resolved:

That we, the executive of the Hamilton Automobile Club, at a meeting held on November 10th, thoroughly understand and realize the importance of improved highways, and are willing to assist the Commission which has been appointed for this purpose in going so far as to say that we believe the Government and the cities, towns and villages that are connected up with a permanent highway and townships through which the highway passes, and that all properties fronting on and benefiting by it should share in the cost of construction and maintenance.

That the highways selected by the Provincial Government should be constructed and maintained by the Provincial Government under the supervision of the Commission, and that a reasonable tax should be placed on automobiles and all other vehicles according to a scale to be determined by the Commission.

(2) OTTAWA VALLEY MOTOR CAR ASSOCIATION.

Whereas every civilized nation is awakening to the inestimable commercial, industrial and social value of Good Roads, and is taking immediate steps toward such an end;

And Whereas the Dominion of Canada, federally, and the provinces, individually, are rapidly developing the matter of Good Roads as an integral part of their future policy;

And Whereas the city of Ottawa being the capital of Canada and a point of common interest to the whole Dominion is surrounded by roads which are a discredit to our status as a city and to the plane of civilization which we believe we occupy; that it is shut out from the outside world and particularly from the great country to the southward which has thousands of miles of the finest state roads leading right up to the border at Ogdensburg; that thousands of American tourists annually come to this limit and depart without paying our capital a visit, whereby we lose our share of the most profitable business, the tourist trade; that the sole and only difficulty in the way is some sixty miles of bad roads between Ottawa and Prescott;

Be it resolved:

That in the opinion of this Association the building of the Ottawa-Prescott Tourist Road is an immediate necessity, and should be immediately dealt with as an emergency inlet to Canada's capital, aside from any provincial road policy, and that the proposed route via the Experimental Farm, Manotick, North Gower, Beckett's Landing, Kemptville and Spencerville be approved.

VII. ONTARIO GOOD ROADS ASSOCIATION.

- (1) That the roads of the Province should be classified as township, county and main highways, and the latter two be designated, constructed and maintained under the provisions of the Highway Improvement Act, and that specifications for the construction of each be varied accordingly and approved by the Public Works Department before work is commenced.
- (2) That the Municipal Act should be amended to compel all municipalities to appoint a Road and Bridge Commissioner, and that the Highway Commission define the duties of said officer.
- (3) That with a view to increasing the permanency of municipal councils, the Municipal Act should be amended to provide for the specific designation of each member for nomination and election purposes—as reeve, deputy reeve, first, second and third councillor, or as the case may be.
- (4) That the use of wagons with wide tires be made compulsory on all highways.
- (5) That provincial aid for the construction and maintenance of roads under the Highway Improvement Act should be at least fifty per cent. of the cost.
- (6) That a tax should be levied on all motor vehicles and the Supplementary Revenue Act amended by increasing the taxation of railways to provide a fund for the maintenance of improved highways.

APPENDIX No. 3

Summary of Evidence Presented to the Commission.

The following is a brief summary of the features in evidence given before the Commission at its public meetings held in Ottawa, Belleville, Hamilton, London, Berlin, Guelph and Toronto, when representatives of municipalities and interested associations responded to the invitation to express their views on the road question.

(1) STATUTE LABOUR.

The Eastern Municipalities are in favour of the abolition of Statute Labour, so far as construction is concerned; it is useful, however, for maintenance purposes. The Central and Western municipalities are satisfied with commutation according to township. The present system can be made efficacious by means of proper supervision of pathmasters by township road commissioners. In cases where Statute Labour is commuted, care should be taken to ensure a sufficient road fund.

(2) TRUNK AND MARKET ROADS.

In localities where a trunk road would serve not only important tourist and through motor traffic for commercial purposes, but would form in a rich agricultural country a basis upon which a system of rural feeders could be established, the trunk road is considered favourably by the entire community. Trunk roads however, which have little local traffic, are so great a burden upon the ratepayers that any increased expenditure upon them should concern the Province alone. The construction of a trunk line or lines not necessarily interurban but extending throughout the Province, must not conflict with the present railway systems, but should, if possible, in agricultural country, feed the railways, and connect as many local centres as possible. At the present time the chief need of the Province is a system of local market roads, with specifications of sufficient high standard to bring marketing facilities throughout the Province to a uniform state of efficiency. To achieve this result with the greatest economy, local roads not serving market purposes should rest with the municipalities for maintenance.

(3) ROAD CONSTRUCTION.

For main-travelled country roads, the present method of construction is generally sufficient. For interurban highways beyond the three mile limit of cities, concrete or bituminous-bound macadam would be a proper material. For greatly travelled interurban roads and within the three mile limit, concrete foundations are recommended. Where gravel is in abundance this material may be used to make very satisfactory county roads. With regard to unsurfaced highways, emphasis should be laid on the need of proper drainage. For both County and

Township roads, Government specifications sufficiently elastic to admit of local deviations would be valuable; this should also entail Government inspection.

(4) MAINTENANCE.

The Province should contribute towards the maintenance of approved roads and should establish for the carrying out of the work efficient patrol systems. It should also encourage by financial and other assistance the use of the split-log drag on unsurfaced township roads. The Eastern municipalities are inclined to favour Government control of maintenance but those in the Western section of the Province desire as much as possible the local management of highways.

(5) AUTOMOBILES.

A tax should be placed upon automobiles and other motor vehicles according to horse power or weight without, however, penalizing this sort of traffic. Motorists are willing to pay a tax of approximately 40 cents per horse power. Other suggestions include a tax of:—

- (a) 50c. up to 20 h.p.; 75c., 21 to 30 h.p.; \$1.00, 31 h.p. and over, on both automobiles and trucks.
 - (b) A tax of \$1.00 per h.p. (stated by motorists to be excessive).
 - (c) A tax averaging between \$25 and \$30.

The fund derived from this revenue should be devoted to road repair (including oiling of through highways) and might be expended by the Province on trunk roads only, or on being returned to the municipalities from which it is derived, might very well be spent locally.

(6) ORGANIZATION.

The central authority might be vested in the present Department of Public Works or in a separate Department of Highways or in a permanent Commission. Roads should fall into a threefold classification, according to traffic requirements. i.e., main, county and township roads. Each county might have a County Commission consisting of a permanent Chairman, the road Superintendent and a County Councillor. The position of cities and towns separated from the county for municipal purposes as contributors to a county scheme on the one hand, and that of smaller towns and villages as beneficiaries of a county scheme must be readjusted. In this way county roads would be better financed and the system carried through cities, towns and villages in any county without interruption. To this end, the Province should fix not only the proportion of the cost of construction and maintenance to be paid by the larger urban municipalities on the basis of a metropolitan area of approximately 20 miles radius outside cities of over 100,000 population, but also to assist as far as possible the smaller towns and villages. Operation under the Colonization Road Act in the Northern townships of Old Ontario should remain unchanged.

(7) GOVERNMENT ASSISTANCE.

A definite schedule of Government aid according to traffic requirements and material to be used should be fixed, with a percentage of aid in construction varying from 50 per cent. to 66 2-3 per cent., and a maintenance grant of a

proportionate amount. In return for this assistance, municipalities should comply with Government specifications and inspection. The suggestion is made that the Government should also endorse municipal highway bonds for permanent roads. Any scheme for Government aid should not be limited to the present County Road System but should be extended to municipalities on the basis of assessed values with a benefit to as many local units as possible. This method of Government aid might be brought into effect without deranging the present county road system, towards which grants of one-third of construction costs might be continued.

(8) ASSESSMENT.

If any further tax on benefited property is imposed, it should be made as light as possible, and be distributed over a road improvement strip with the rate decreasing according to distance from the road in question. In the case of interurban highways a local improvement plan would be equitable, provided that a large proportion of the cost rested upon the cities themselves. As regards the general question of assessment, the present Act could be made much more effective if some control were placed over the individual assessors, in order to secure uniformity of taxation; and some equalization of assessed values both on land and buildings is necessary, the present county equalization system not being satisfactory in every case.

(9) TENURE OF MUNICIPAL OFFICE.

A guarantee of efficient service on the part of township road officials can only be brought about by a reasonably long term of office; for municipal officials a term of two or three or even five years is advocated, or in the case of road commissioners, holding of office during satisfactory service.

(10) RAILWAYS.

A fund either for general or for highway purposes should accrue to the Province from a tax upon railways heavier than the existing general property tax, which is a greater burden on farm lands than on those of the railway corporations.

(11) WIDE TIRE LEGISLATION.

A minimum width of 4 inches should be made compulsory for all vehicles using improved highways. A gradual introduction of the long hind axle is suggested.

(12) Bridges.

The township should be relieved from bridge maintenance, which should devolve upon either the county or the province according to the width of span. Counties with heavy bridge expenditure require special grants.

(13) AID FOR PARTICULAR ROADS.

1. Government construction and maintenance is requested for a trunk road from Severn Bridge to North Bay through Muskoka and Parry Sound Districts.



A Reinforced Concrete Bridge with Concrete Railing. In Markham Township, County of York.



Concrete Road Construction at Sarnia, Ontario.



- 2. Government maintenance is asked for:
- (a) Dundas Street.
- (b) Kingston Road as part of the Toronto-Montreal route,
- (c) The Queenston and Grimsby Stone Road, to be maintained as an International Highway.
- (d) The Bay of Quinte, Trenton and Belleville Bridges on the Toronto-Montreal route.
 - 3. Extraordinary grants are asked for:
- (a) The Lake Shore Road (Hamilton-Toronto Permanent Highway). Immediate repair of this road is necessary.
 - (b) The Ottawa-Prescott Road.
- (c) The Toronto-Montreal Highway in general, including the section from Kingston to Prescott.
 - (d) The Longwoods Road, Talbot Street and the London-St. Thomas Road.
 - (e) Roads from Ottawa to Prescott and L'Original.
 - 4. Government assistance for the following market roads:
- (a) Galt to Elmira, passing through Preston and Berlin; this should be one of the first market roads designated.
 - (b) From Tillsonburg to London.

APPENDIX No. 4

Road Mileage Tables

Total Mileage Returns	56,138.00
Total Revised Returns, 1913	54,349.25
Total (Office Map Measurement)	58,383.00
Improved Stone Road	2,718.87
Improved Gravel Roads	18,465.41
Well Graded Earth Roads	19,871.71
Under County Roads Systems	3,688.62
Steam Railways	5,648.21
Electric Railways	
Post Offices	3,007

ROAD MILEAGE TABLES

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Township	Total Return (1907 Returns)	Total Revised Returns, 1913	Total (Office Map Measurement)	Improved Stone Roads	Improved Gravel Roads	Well Graded Earth Roads	Under County Road System	Railways (Steam)	Railways (Electric)	Rural Population per mile of Road (1907)	Number of Post Offices
Brant: Brantford Burford Dumfries S Oakland Onondaga	213 215 108 30 69	$ \begin{array}{c c} 216 \\ 210 \\ 117\frac{1}{2} \\ 32 \\ 69 \end{array} $	123 192 136 34 54	10	27 150 40	50 60 32 30		53. 30.6 9.65 6.5 9.65	15.4	26.7 18.7 23.1 24.5 14.3	6 9 6 1 9
Bruce: Albemarle Amabel Arran Brant Bruce Carrick Culross Eastnor Elderslie Greenock Huron Kincardine Kinloss Lindsay St. Edmonds Saugeen	125 142 140 207 169 325 160 86 140 120 155 170 141 76	130 190 152 200 184 220 160 73 160 128 171 141 70	163 190 145 200 175 184 156 137 199 200 161 197 128 169 147	2	30 75 130 165 110 25 10 20 150 100 77 100 25 	5 55 15 20 50 100 30 10 65 21		109.40 9.6 9.5 19.6 2.5 11.6 3.3 12.5 1.25 11.5 1.35 11.4 107.20	24.3	9.3 24.8 14.7 16.8 15.4 12.7 13.6 18. 14. 20.5 19.1 14.4 15.6 	7 9 4 9 7 4 2 5 4 9 9 6 4 2 6
Carleton: Fitzroy Gloucester Goulburn Gower N Huntley March Marlborough Nepean Osgoode Torbolton	150 255 192 80 180 84 168 184 273 78	150 255 80 185 84 92 198 264 62	132 204 176 96 129 74 118 185 264 52	57 7 ½ 27 45	$ \begin{array}{c} 10 \\ 30 \\ 65 \\ 4 \\ 30 \\ 15 \\ 35 \\ 30 \\ 5 \\ 1\frac{3}{4} \end{array} $	5 60 50 60 100 50 50 65 150	26.25 34.4 32.5 24.25 21. 10.7 15. 39. 37.75 11.4	12. 17.25 12. 1.18 7.12 3.95 31.6 8.75		14.9 26.4 11.8 23.1 11.7 11. 7.9 27.9 15.1 10.8	6 20 8 8 8 5 4 18 14 4
Dufferin: Amaranth Garafraxa E Luther E. Melancthon Mono Mulmur	150 146 84 168 225 198	180 146 84 240 224 198	177 120 91 214 193 198	1 2 5½	35 16 30 120 100 40	130 52 115 100 60	, , , , , ,	93.85 20. 4.75 5.25 9.65 3.15 		14.8 11. 19.2 19. 12. 13.2	6 5 6 9 10 18
Dundas: Matilda Mountain Williamsburg Winchester	125 100 177 168	150 100 191 166	138 127 125 117	15 18 50 20	15 50 90 80	120 32 20 10		7.5 7.5 7.5 8. 30.5		28.5 28.2 18.5	12 8 15 7

_ Township	Total Returns (1907 Returns)	Total Revised Returns, 1913	Total (Office Map Measurement	Improved Stone Roads	Improved Gravel Roads	Well Graded Earth Roads	Under County Road System	Railways (Steam)	Railways (Electric)	Rural Population per mile of Road (1907)	Number of Post Offices
Durham: Cartwright Cavan Clarke Darlington Hope Manvers	96 189 280 204 189 207	96 189 280 199 175	103 148 270 269 248 236		32 75 85 175 40 30	64 130 150 140 159 40		10.8 23.5 18.45 27.15 33.6 15.5		19.1 11.5 11.6 17.8 14.7 13.3	7 8 9 12 11 14
Elgin: Aldborough Bayham Dorchester, S Dunwich Malahide Southwold Yarmouth	225 165 90 204 158 216 180	230 127 100 182 150 216 200	230 127 91 182 191 230 231	2½ 5	00	135 155 60 180 80 90 150	• • • • • • • • • • • • • • • • • • • •	22.4 18. 2.6 20. 15.8 41.2 22.2	6. 9.6	21.1 19.5 17.1 13.7 21.1 11.8 22.9	6 8 2 6 11 10 1
[]		M						162.2	15.6		
Essex: Anderdon. Colchester, N. Colchester, S. Gosfield, N. Gosfield, S. Maidstone Malden Mersea Rochester. Sandwich, E. Sandwich, S. Sandwich, W. Tilbury, N. Tilbury, W. Pelee Island	70 95 70 150 65 120 86 54 69 100 60 52	150 93 64 69 100 60 56 50	76 122 97 84 89 108 67 165 108 64 76 81 79 66	2 2 10	15 15 58 40 50 18 25	20 72 37 30 10 10 100 29 16 50 56 35		7.5	5.5 1. 6.4 9.4 3. 0.5 3. 10.5 6.5 (12.5	33.9	4 6 3 2 4 4 5 3 7 6 5 3 7 1 3
Frontenac: Barrie. Bedford Clarendon and Miller. Hinchinbrooke. Howe Island Kennebec Kingston. Loughborough Olden Oso Palmerston Pittsburg Portland Storrington Wolfe Island.	. 189 . 100 . 90 . 25 . 90 . 150 . 115 . 100 . 85 . 250 . 100	$\begin{array}{c c} 110 \\ 120 \\ 100 \\ 100 \\ 126 \\ 126 \\ 120 \end{array}$	23 77 145 108 110 57 66 78 108 111	22 33 13 34 35 36 36 36 36 36 36 36 36 36 36 36 36 36	186 40 40 100 15 3 84 40	10 30 4 64 35 10 20 60 90	24. 12.	12.35 10.65 6 25.4 10.45 19.3		8.6 14.4 10.5 12.	7 3 7 7 13 7 6
Glengarry: Charlottenburg Kenyon Lancaster Lochiel.	. 231 . 171	231 150	133 116		. 110	50		. 13.25		24.7 16.8 20.3 21.4	6 10

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Township	Total Return (1907 Returns)	Total Revised Returns 1913	Total (Office Map Measurement)	Improved Stone Roads	Improved Gravel Roads	Well Graded Earth Roads	Under County Road System	Railways (Steam)	Railways (Electric)	Rural Population per mile of Road (1907)	Number of Post Offices
Grenville: Augusta. Edwardsburg Gower, S. Oxford-on-Rideau Wolford	222 360 60 177 130	200 140 46 178 130	191 140 49 164 99	110 15 15 13	20 10 20 60 40	70 20 102 40	26.00 25.50 21.25 13.00	22.00 4.2 18.96		15.4 10.7 12.2 13.6 10.5	15 11 3 13 5
Grey: Artemesia Bentinck Collingwood Derby Egremont Euphrasia Glenelg Holland! Keppel Normanby Osprey Proton St. Vincent Sarawak Sullivan Sydenham	201 225 130 82 150 216 150 204 187 240 110 240 189 51 150 160	220 225 153 113 176 184 149 200 240 110 216 36 155 160	163 220 170 109 196 184 200 169 213 177 183 216 171 36 191 222	8 20 25 3 15 15 1 34	26 125 71¼ 55 125 26 140 40 75 125 19 140 70	150 100 733 10 120 35 120 50 100 25 125 16 15 56		16.25 19.35 12.25 10.95 10.95 10.75 6.25 4.15 3.75		15. 12.8 26.5 22. 18.3 12.5 15.5 11.3 19.1 14. 22.6 15.3 13.1 29.7 18.3 19.7	7 11 11 6 10 10 10 12 8 11 10 3 11 12
Haldimand: Canborough. Cayuga, N. Cayuga, S. Dunn Moulton Oneida Rainham Seneca Sherbrooke Walpole	631 96 39 40 100 96 70 160 20 198	63 96 43 40 100 93 70 160 20 210	50 96 49 43 78 100 74 103 25 156	1 4 5 	4	$\begin{array}{c} 25 \\ 50 \\ 20 \\ 28 \\ 75 \\ 50 \\ 10 \\ 50 \\ 7\frac{1}{2} \end{array}$	9.5 14.7 6.00 8.00 7.50 15.2 11.4 2.6 	135.20 15.6 23.9 17.6 17.5 0.5 18. 22. 115.1	• • • • • • • • • • • • • • • • • • • •	13.3 15.5 17.6 17.5 17.8 13.2 23.3 10.2 16.2	2 4 3 1 6 6 5 5 1 10
Haliburton: Anson and Hindon Cardiff Dysart Glamorgan Lutterworth Minden Monmouth Sherborne Snowden Stanhope	30 76 200 100 60 108 50 	35 25 120 54 60 110 70 25 120 80	11 81 122 42 52 85 71 25 46 51	15	5 40 2 11 6½	25 10 80 10 70 5 32 25		8.69 8.6 11.06 .4 11.85 23.70		17.8 7.8 4.8 5. 6.6 10.8 11.3	 3 3 2 2 5 5 5 4 5
Halton: Esquesing. Nassagaweya. Nelson Trafalgar.	198 133 138 198	203 124 142 198	203 120 137 161	10 10½ 20 13	41 60 12	30 90	71.25 40.35 24.2 40.00	64.30 25.25 15.35 15.15 24.8 80.55	7. 5.55 12.55	18.3 16. 18.8 16.7	13 5 11 11

Township	Total Return (1907 Returns)	Total Revised Returns, 1913	Total (Office Map Measurement)	Improved Stone Roads	Improved Gravel Roads	Well Graded Earth Roads	Under County Road System	Railways (Steam)	Railways (Electric)	Rural Population per mile of Road (1907)	Number of Post Offices
Hastings: Bangor Wicklow& McCl Carlow Dungannon Elzevir & Grimsthorpe. Faraday Hungefgord Huntinrdon Limerick Madoe Marmora & Lake Mayo Monteagle & Herschel Rawdon Sidney Thurlow Tudor & Cashel Tyendinaga Wollaston	80 50 100 72 75 175 50 100 75 48 50 150 200 120 100 200 50	45 50 103 73 75 375 106 50 96 112 50 85 150 200 130 100 200 69	76 54 69 53 56 212 118 64 134 109 56 126 147 185 130 68 216 74	1 15 25 34 25	3 21 72 41 5 42 30 3 175 200 75 135	20 25 15 11 35 115 65 20 25 22 8 21 75 65 60	28.20 81.15 40.5 52.31 24.00 41.2 66.00 55.80	10.66 15.8 25.67 3.16 26.8 21.3 13.8 25.67 21.3 1.18 19.75 27.65 27.65 20.54 13.8 10.9 4.7		12 13.6 7. 18.1 11.4 20.5 41.3 90.8 27.2 22.3 10.2 32.6 18.6 20.6 29.7 7.8 16.3 16.3	3 5 6 3 5 13 6 3 7 7 4 4 7 8 9 10 6 12 3
Huron: Ashfield Colborne. Goderich Grey Hay Howick Hullett. McKillop Morris Stanley Stephen Tuckersmith Turnberry Osborne Wawanosh, E. Wawanosh, W	201 135 137 162 112 150 127 87 126 100	189 94 120 168 150 201 118 137 143 110 150 127 92 154 85	153 94 166 241 117 191 140 137 143 120 145 111 104 119 91	1 20	95 50 110 150 75 12 75 100 72 76 131	9 17 25 100 100 12 50 40 25 40 10 16 3 3 11		7.4 16.5 8.75 7.25 11.1 15.3 		17.7 17.1 13.8 16.4 23.8	11 7 55 7 7 8 4 9 2 3 12 5 4 8 8 3 6
Kent: Camden Chatham Dover Harwich Howard Orford Raleigh Romney Tilbury, E. Zone	. 240 . 204 . 300 . 138 . 160 . 210 . 57		154 137 211 73 137		75 . 69 . 120 . 25	250 200 150 68 140 100 33 90		45.7 16.5 12. 38.85 9.15 24.85	1.05 14.1 15.37 6.38	15.6 19.6 28.4 16.1	5 11 9 12 3 7 12 5 7
Lambton: Bosanquet Brooke Dawn Enniskillen.	$\frac{170}{205}$	$\begin{vmatrix} 165 \\ 202 \end{vmatrix}$	205 202		. 70	80		1.4	36.90	. 11.6	8

Township.	Total Return (1907 Returns)	Total Revised Returns, 1913	Total (Office Map Measurement)	Improved Stone Roads	Improved Gravel Roads	Well Graded Earth Roads	Under County Road System	Railways (Steam)	Railways (Electric)	Rural Population per mile of Road (1907)	Number of Post Offices
Lambton—Continued Euphemia Moore Plympton Sarnia Sombra. Warwick	125 200 208 108 224 210	125 200 208 100 200 210	148 188 208 193 227 189		2 118 65 60 25 170	82 90 100 40	•••••	5. 23.75 27.4 34.4 11.25 14.35		14.6 19.1 15. 17.9 16.2 13.1	5 12 7 4 12 5
Lanark: Bathurst Beckwith Burgess, N. Dalhousie & Sher. N. Darling Drummond Elmsley N. Lanark Lavant Montague Pakenham Ramsay Sherbrooke, S.	80 60 20 60 40 80 60 90 35 82 50 75 45	103 73 75 175 50 100 63 150 45 100 116 110 65	143 127 64 150 51 128 63 151 47 163 95 182 65	$\begin{array}{c} 9 \\ 14 \\ 6 \\ \cdots \\ 20 \\ 14 \\ 2\frac{1}{2} \\ \end{array}$ $\begin{array}{c} 20 \\ 14 \\ 2\frac{1}{2} \\ \end{array}$ $\begin{array}{c} 12 \\ 4 \\ 30 \\ 2\frac{1}{2} \\ \end{array}$	35 50 4 2 1 7½ 3 3 23 20 1¾	30 6 25 50 20 5 48½ 50 5 45 70	17.7 12.5 4.4 6.25 5.0 22.2 6. 8.75 7.5 6.25 21.25 3.25	178.00 11.6 16.78 9.00 13.8 19.3 7.9 11.8 7.9		24.2 24.8 35.6 28.5 16.6 21.7 13.9 17.7 11.6 22.3 33.5 26.1 15.8	9 3 4 7 6 10 4 10 5 4 3 8 3
Leeds: Bastard and Burgess. Crosby, N. Crosby, S. Elizabethtown Elmsley, S. Escott Front. Kitley Leeds and Lansdowne Yonge Front. Yonge and Escott Rear	205 132 111 225 66 125 100 100 165 50	126 132 80 208 66 125 139 100 55 50	126 84 80 208 47 51 139 259½ 82 60	15 5 6 45 16 10 25 50 20 30	10 35 8 10 10 5 25	97 92 53 137 10 20 111 25	18.0 8.5 9.8 28. 8. 15.	96.40 7.8 5.5 4. 37.9 2.35 4.74 4.54 6.91 1.11		11.5 7.4 13. 16.1 10.4 6.7 16.6 47.2 7.4 7.	10 5 5 15 1 8 5 6 4 16
Lennox and Addington: Adolphustown Amherst Island Camden, E. Denbigh Abinger and A. Ernesttown Fredericksburg, N. Fredericksburg, S. Kaladar Anglesea & E Richmond Sheffield	20 35 255 175 60 70 45 100 150 185	43 28 255 180 100 70 45 125 135 120	43 47 110 78 153 76 34 6 136 135	200 15 25	23 18 40 70 10 60 50	28 55 150 30 60 10 20 30	14.75 48. 28.00 24.6 11.25 32.5 16.5	80.85 		26.1 21.2 14.6 4.6 44.1 19.3 21. 10.4 14.5 10.7	5 2 15 4 10 14 8 4
Lincoln: Caistor Clinton Gainsborough Grantham Grimsby, N. Grimsby, S. Louth Niagara	84 75 148 54 60 60 90 120	86 82 150 94 72 70 147 121	116 138 140 116 69 91 147 131	$ \begin{array}{c} 11\\ 10\\ 14\\ 4\frac{1}{2}\\ 12\\ 22 \end{array} $	6 4	40 60 25 78 55 30 	6.5 4.00 6.5 6.6 5.4	60.75 6.25 8.75 10.9 8.25 7. 6.4 10.	3.25 9. 6.8 1.25 2.	17.2 23.7 13.6 36.9 23.3 21.2 19.	7 4 8 6 7 4 4

Township.	Total Return (1907 Returns)	Total Revised Returns, 1913	Total (Office Map Measurement)	Improved Stone Roads	Improved Gravel Roads	Well Graded Earth Roads	Under County Road System	Railways (Steam)	Railways (Electric)	Rural Population per mile of Road (1907)	Number of Post Offices
Middlesex: Adelaide. Biddulph Caradoc Delaware Dorchester, N. Ekfrid. Lobo. London McGillivray Metcalfe Mosa Nissouri, W Westminster Williams, E. Williams, W.	150 110 175 69 150 170 223 297 144 108 165 114 140 144 105	150 100 187 90 150 142 180 346 147 108 165 114 192 122 105	108 118 217 79 88 160 158 325 165 97 148 152 192 102 95	8 5 3 212 22 2 112	50 85	50 75 114 35 100 80 18 20 50 50 25 25 6 37	16.2 10.00 14.3 8.4 13.5 12.5 18.6 19.00 7.00 11.00 16.1 24.50 9.50 11.00	4. 24.4 19. 9.2 6.2 7.8	11.7	12. 17.8 17.9 18.6 22.1 14.1 10.9 27.1 17.4 12.6 11.5 22. 32.9 8.5 11.8	8 5 8 5 7 111 66 23 10 4 5 9 14 4 3
Norfolk: Charlotteville Houghton Middleton. Townsend Walsingham N. Walsingham, S. Windham Woodhouse.	174 99 111 230 95 78 300 150	174 100 120 186 115 103 300 135	202 119 166 190 98 118 204 105	20	25 3 25 40 60	75 100 25 		252.0 14.4 17.8 24.5 3.5 29.5 12.9	11.7	17.2 19.2 20.7 14.9 18.7 20.8 10.8 13.6	9 10 6 13 11 10 5
Northumberland: Alnwick Brighton Cramahe Haldimand Hamilton Monaghan, S. Murray Percy Seymour	100 150 150 263 183 45 240 150 198	100 149 210 263 200 49 200 150 200	61 222 181 276 235 43 206 157 168	2 20	50 22½ 50 100 50 35 20 50	$\begin{array}{c} 30 \\ 125\frac{1}{2} \\ 170 \\ 100 \\ 100 \\ 14 \\ 100 \\ 50 \\ 15 \\ \end{array}$		11.6 12.9 17.7 18.4 	(8.4) discon	8.8 15.5 14. 13.2 19.1 19.5 10.4 18.4 14.1	2 5 6 14 14 4 5 6 11
Ontario; Brock Mara Pickering Rama Reach Scott Scugog Thorah Uxbridge Whitby, E. Whitby	181 140 275 110 130 120 28 102 170 121 130	181 140 329 110 170 130 29 102 160 121 116	211 164 329 65 207 109 33 108 156 148 155	46 7	151 45 100 7 60 75 18 40 80 60 47	30 20 50 10 40 45 11 20 50 40 74		24.5 55.8 33.4 16. 21.2 3.8 22.4 12.4 15. 29.		18.7 19.8 17. 9.7 24.2 15.6 16.5 11.8 14.2 22. 13.4	10 6 17 9 11 3 1 2 5 8 5
Oxford: Blandford Blenheim Dereham Nissouri, E.	87 175 156 135	72½ 179¼ 154 140		15 23 18	35 1794 65 70	22½ 10 30	14.1 36.3 34.3 26.5	233.5 1443 29.5 26.8 12.2		16.8 23.8 22.4 18.2	3 9 10 8

Township	Total Return (1907 Returns)	Total Revised Returns, 1913	Total (Office Map Measurement)	Improved Stone Roads	Improved Gravel Roads	Well Graded Earth Roads	Under County Road System	Railways (Steam)	Railways (Electric)	Rural Population per mile of Road (1907)	Number of Post Offices
Oxford—Continued Norwich, N. Norwich, S. Oxford, E. Oxford, N. Oxford, W. Zorra. Zorra, W.	99 100 97 63 75 155 165	74 100 97 63 100 163 162	97 104 105 71 93 163 163	9 3 8 14 21 27 ₄	5 20 6 50	20 50 1辈	21.00 14.5 17.62 9.00 13.6 35.50 30.45	12.3 21.5 15.3 18.8 15.4 18. 17.4		20.6 19.3 20. 18.3 25.7 24.4 15.1	6 5 6 2 4 7 8
Peel: Albion Caledon. Chinguacousy Toronto. Toronto Gore.	168 200 240 260 68	165 203 235 185 63	175 193 241 203 60	3 3 17 23 4	6 50 10 10 3	25 100 200 125 40	15.62 21.25 33.12 31.25 8.12	27.6 37.6 29.4 28.1 1.5	2.75	13.2 18.2 14.6 18.7 12.3	13 12 15 17 6
Perth: Blanshard. Downie Easthope, N Easthope, S Ellice Elma Fullarton, Hibbert Logan Mornington Wallace	133 124 115 70 135 160 120 89 138 150 148	117 124 95 70 135 150 87 89 121 116 148	117 112 114 67 139 164 99 100 132 115 121	20 17 2 5	160 107 80 50 85 75 83 38 80 90 125	10 18 50 75 2 20 31 16 23	20.00 19.25 8.75 9.68 18.26 18.93 15.62 10.12 19.97 22.50 17.49	15.2 15. 1.25 24.4 8.5 15. 7.25 7.2 9. 11.5		17. 19.7 17.5 26.8 22.9 21.4 16.5 22.9 19.4 19.2 17.	8 4 7 2 6 8 6 5 5 10 4
Peterborough: Asphodel Belmont and Methuen. Burleigh Anstruther Chandos Douro Dummer Ennismore. Galway and Cavendish Harvey Monaghan, N Otonabee Smith	111 200 100 90 221 156 100 120 94 40 200 150	200 100 121 105 120 106 61 200 200	98 170 76 80 97 102 30 82 76 43 165 145	10 12 20 50	20 25 25 90 50 60 10 140 100	35 8 63 50 25 120 30 40 30	80.57	7.90 .79 .79 .15.80 23.70 5.92		14.7 8.6 5.8 7.2 10.4 7.7 8.1 9.8 24.5 14.3 17.3	4 6 4 5 4 7 1 6 3 4 12 7
Prescott: Alfred Caledonia Hawkesbury, E Hawkesbury, W Longueuil Plantagenet, N Plantagenet, S	100 132 115 75 30 100 150	100 120 115 75 31 ¹ / ₄ 100	100 120 115 75 33½ 100 127½		10 25 4	80 25 1 20		80.57 14.1 6.2 18. 9.6 6.6 19.7		32.3 11.4 36.1 17.9 33.8 36.2 20.9	7 9 7 5 8 11 9

Township	Total Return (1907 Returns)	Total Revised Returns, 1913	Total (Office Map Measurement)	Improved Stone Roads	Improved Gravel Roads	Well Graded Earth Roads	Under County Road System	Railways (Steam)	Railways (Electric)	Rural Population per mile of Road (1907)	Number of Post Offices
Prince Edward: Ameliasburg Athol Hallowell Hillier Marysburg, N Marysburg, S. Sophiasburg	100 69 129 130 69 69 129	100 65 97 69 69 934	90 59 115 80 62 61 107	10 4 5 8 3 14	90 87 3 40 55½	6 20 7 23 ³ / ₄	26.4 12.00 29.00 20.5 13.00 16.00 28.60	5.9 9.87 7.9 23.67		24.9 15.3 18.2 10.2 14.1 15.4 12.7	7 5 5 5 12
Renfrew: Admaston Algona, S Alice and Fraser Bagot and Blythfield Bromley Brougham Brudenell and Lyndoch Grattan Griffith & Matawatchan Hagarty and Richards Head, Clara and Maria Horton McNab Pembroke Petawawa and McKay Radcliffe Raglan Rolph, Buchanan, Wylie Ross Sebastopol Sherwood, Jones & Burns Stafford Westmeath Wilberforce	80 60 120 150 100 54 80 160 120 180 50 111 150 24 50 60 150 55 60 200 180	132\frac{2}{55} 240 150 100 50 90 85 51 145 39 111 150 35 58 60 60 142 95	116 44 110 82 105 32 86 84 51 49 67 101 21 88 49 52 52 96 46 52 142 111	20 21 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	15 20 10 8 5	30 5 100 100 90 40 20 5 10 75 5 5 5 		26.46 10.66 7.9 13.22 5.13 20.73 9.8 17.77 23.70 10.2 11.16 4.74 10.27 5.9 9.87		24.2 12.9 17.0 8.4 19.7 9.8 15.3 11.7 4.7 15.9 5.9 12.6 22.7 35.3 16.9 19.4 10.8 12.3 11.3 11.5 11.5 11.5 11.5	111 6 6 6 6 7 2 6 8 8 5 5 6 6 5 3 5 5 6 6
Russell: Cambridge Clarence. Cumberland Russell	100 100 150 150	225 150	69½ 225 150 64	3 3 20	10 16 2	130 100 50 20	14.8 31.7 29.2 14.2			32.3 52.9 23.4 20.9	8 13 9 9
Simcoe: Adjala Essa Flos. Gwillimbury, W Innisfil Matchedash Medonte Nottawasaga Orillia Oro Sunnidale Tay Tecumseth.	138 207 200 110 176 51 185 225 202 200 165 110 210	134 207 200 120 196 40 205 225 207 200 160 110 210	134 190 186 131 197 114 201 247 256 215 159 158 200	5 5 10 	17 75 25 15 110 18 50 150 112 70 40 20 75	$ \begin{array}{c} 25 \\ 100 \\ 125 \\ 75 \\ 50 \\ 18 \\ 75 \\ 50 \\ 55 \\ 130 \\ 100 \\ 65 \\ 70 \end{array} $	20.00 32.5 29.00 13.2 26.00 3.2 30.5 44.00 32.75 38.25 25.26 26.05 37.00	19. 10.00 7.75 26. 14. 24.5 33. 38.9 14. 9. 28.3 32.75		14.7 15.4 15.2 19.6 18. 8.8 22.1 20.7 18.7 18.1 13.5 49.8 14.8	11 9 12 6 14 3 13 15 11 11 7 9

Township	Total Return (1907 Returns)	Total Revised Returns 1913	Total (Office Map Measurement)	Improved Stone Roads	Improved Gravel Roads	Well Graded Earth Roads	Under County Road System	Railways (Steam)	Railways (Electric)	Rural Population per mile of Road (1907)	Number of Post Offices
Simcoe.—Continued. Tiny Tossorontio Vespra	234 132 186	233 80 186	233 124 196	2	60 20 40	78 30 60	19.2 12.5 24.5	11.5 13.6 26.8		16.6 11.7 13.5	9 4 5
Stormont: Cornwall Finch Osnabruck Roxborough	145 130 185 200	160 130 187 200	126 108 129 117	35 1½	40 75 100 150	20 10 50 50		21. 15.25 10.75 14.75	*. * * * * * * * * * * * * * * * * * *	37.9 22.3 25. 21.4	12 8 11 8
Victoria: Bexley Carden Dalton Eldon Emily Fenelon Laxton Mariposa Ops Somerville Verulam	60 90 50 200 160 150 225 180 150 200	60 90 50 154 180 150 75 225 170 86 175	59 92 68 171 169 163 45 215 142 89 146	3 5 12 20 3	35 43 25 50 100 20 15 200 80 25 45	25 22 15 40 80 10 45 13 45 50 55		8.00 33.57 13.82 15.00 21.33 53.32 15.80 11.45		12.9 6.8 9.1 10.8 11.9 13.8 11. 15.4 11. 11.7 9.1	4 4 4 8 4 11 2 8 4 5 3
Waterloo: Dumfries, N Waterloo Wellesley Wilmot. Woolwich	120 300 198 200 150	120 250 159 175 150	149 202 159 175 142	2	40 175 3 91 150	40 75 100 75	48.00 60.75 37.87 27.00 36.7	$\frac{33.9}{13.7}$	6.4 16.3	15.8 21.9 22.2 23. 27.1	4 15 8 9 7
Welland: Bertie. Crowland Humberstone Pelham Stamford Thorold Wainfleet Willoughby	189 57 90 151 100 66 153 100	189 140 140 151 90 66 153 103	191 120 142 151 106 129 241 103	25 2 15 4 12 6	12 5 5	175 90 50 35 60	23.5 13.00 17.00 21.7 20.00 19.2 27.5 11.00	43.75 20. 27.8 10. 14. 11. 33.75	18.75	15.9 18.1 31.6 16.4 25.2 24.3 16. 8.7	11 2 8 9 7 5 7 2
Wellington: Arthur Eramosa Erin. Garafraxa, W Guelph Luther, W Maryborough Minto Nichol	147 130 200 141 110 100 168 192 90	147 150 200 141 110 100 207 194 90	157 125 201 19 119 108 148 174 89	1 1 3 13 2 2 4	100 20 50 40 180	62 9 60 47 30 27 60	12.2 6.08 11.52 7.3 4.8 9.7 12.00 9.6 11.8	10. 6.9 30. 6.9	33.75	17.8 18.8 15.3 14.4 20.6 18.2 15.7 14.1 17.3	10 7 7 6 6 6 9 7 9 5

Township												
Peel	Township	Total Return (1907 Returns)	Total Revised Returns 1913	Total Office Map Measurement)			Well Graded Earth Roads	Under County Road System		Railways (Electric)	Rural Population per mile of Road (1907)	of
Wentworth: Ancaster 125 125 134 6 100 24.95 17.20 11.40 28.5 9 Barton 39 108\$ 82 18\$ 90\$ 15.45 34.45 4.7 12.1 6 Beverly 190 180 185 35 50 40 26.5 12.16 19.8 10 Binbrook 70 70 77 8 40 8.7 17.1 4 Flamboro, E 56 85 117 22 30 23 16.5 3.95 37.6 5 Flamboro, W 90 83 79 20 50 28.00 2.76 27.9 9 Glanford 69 92 78 7 92 7.2 6.3 17 4 Saltfleet 84 84 10 8	Peel	90	69	92		1	50	3.88	10. 17.25		12.9	11 2 5
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	Ancaster Barton Beverly Binbrook Flamboro, E Flamboro, W Glanford	39 190 70 56 90 69	$108\frac{6}{8}$ 180 70 85 83 92	82 185 77 117 79 78	185 35 8 22 20 7	50 30	90§ 40 40 23 50 92	15.45 26.5 8.7 16.5 28.00 7.2	17.20 34.45 12.16 3.95 2.76 6.3	4.7	12.1 19.8 17.1 37.6 27.9 21.7	6 10 4 5 9
246.65 55.65	Etobicoke Georgina Gwillimbury, E. Gwillimbury, N. King Markham. Scarborough Vaughan	80 130 90 211 201 126 201	80 130 87 220 201 126 175	93 158 87 216 175 202 185	3 10 9 4	50 100 69 75 50 20 71	20 20 18 110 100 160 75	16.88 	12. 10.5 14.15 5.75 17.65 24.6 38.5 17.3 36. 70.2	8.75 11.6 3.25 4.1 7.5 4.1 5.5 6.25	19.4 24.7 17. 22.1 24.7 28.7 19.6 17.6	8 8 7 18 19 14 17

APPENDIX No. 5

Traffic Census Tables

The following tables contain what may be called a minimum traffic census for various representative roads throughout the Province. The count was taken practically between the dates of October 15th and November 15th, 1913, and as this is just the period between the close of the motoring season and the opening of market hauling on the part of the farmers, it will be seen that at its least the traffic will always be as heavy as the figures here given indicate. As one traffic officer put it, "The farmers are all busy ploughing and traffic is lighter now than at almost any time of the year." These figures therefore may be taken as indicating a point below which the volume of traffic on the roads shown, will not fall. This volume of traffic at the minimum will continue on the roads for every week in the year.

In all twenty (20) stations were established by the Commission and the counts taken for the full week of seven days from the hours of 7 a.m. to 7 p.m. In a number of cases it was found practicable to have the men stationed at the intersection of a main road and a local or side road and in these instances a count was made of the traffic on each of the two roads. The traffic returns on these local roads are also presented here.

STATIONS.

Station No. 1.-Barrie-Orillia Road.

- " 2.-Lincoln County Stone Road.
- " 3.—Guelph-Fergus Road.
- " 4.-Yonge Street.
- 5.—Dundas Street.
- " 6.-Kingston Road.
- " 7.—Port Hope Gravel Road.
- " 8.-Innisville Road.
- " 9.—Metcalfe Road (South of Ottawa).
- " 10.—River Road (St. Lawrence).
- ' 11.—Athens Road.
- " 12.—Kingston Road (East of Brockville).
- " 13.-Kingston Road (East of Belleville).
- " 14.-Madoc Road.
- " 15.—Hamilton-Brantford Road.
- " 16.—Sydenham Road (near Dundalk).
- " 17.—Owen Sound Road (near Durham).
- " 18.—Huron Road (between Stratford and Sebringville).
 - ' 19.-Longwoods Road (near Glencoe).
- " 20.—Talbot Street (between Aylmer and St. Thomas).

INTERURBAN MARKET ROADS

•				Wea	ther-	Day			
Class of Traffic	Monday— Cloudy Light snow	Tuesday—Cold	Wednesday- Cold	Thursday—Cloudy to fine and warm	Friday— Fine	Saturnay— Fine and mild	Sunday— Fine and mild	Total	Daily Average
One horse light vehicle. One horse heavy vehicle. Two horse light vehicle. Two horse heavy vehicle. Runabout. Touring Car Motor Trucks.	42 1 9 22 1	19 2 23	45 9 1 33	27 8 4 27 1 1	43 3 18 1	147 4 2 78	45 6 8	368 25 24 201 2 16	52.5 3.5 3.4 28.7 .2 2.2
Total	75	44	89	68	66	235	59		

Station: No. 1. Road: Barrie-Orillia (Penetang) Road. Location: Four miles north of Barrie on Penetang Road. Condition of Road: Surface rough in places, but solid.

				We	ather—	Day			
Class of Traffic	Monday— Cloudy	Tuesday— Rain	Wednesday- Cloudy	Thursday— Rain	Friday— Cold and clearing	Saturday— Cold and fine	Sunday— Rain	Total	Daily Average
One horse light vehicle. One horse heavy vehicle. Two horse light vehicle. Two horse heavy vehicle Runabout. Touring Car Motor Trucks.	76 36 13 64 14 54	61 39 5 64 4 11	86 45 12 69 9 53	70 47 12 78 10 52	79 40 10 79 2 37	91 55 10 74 11 58	110 10 18 23 57 1	573 272 80 428 73 322 1	81.8 38.8 11.4 61.1 10.4 46.0
Total	257	184	274	269	247	299	219		

Station: No. 2.
Road: Lincoln County Stone Road.
Location: Three-quarters of a mile west of Beamsville.
Condition of Road: Sound, with surface muddy.

	Weather—Day										
Class of Traffic	Monday— Cloudy and cold	Tuesday— Cloudy and fair	Wednesday- Fine	Thursday— Fine	Friday— Fine	Saturday— Fair, cold and windy	Sunday— Fair	Total	Daily Average		
One horse light vehicle One horse heavy vehicle Two horse light vehicle Two horse heavy vehicle Runabout Touring Car Motor Trucks	34 12 9 50 3 39 14	23 8 1 68 6 43 6	13 20 49 14 62 13	53 14 6 57 7 103 6	25 11 2 59 12 59 9	47 14 9 57 18 73 5	62 1 1 1 52 325 3	257 80 28 341 112 704 56	36.5 11.4 4.0 48.7 16.0 100.5 8.0		
Total	161	155	171	246	177	223	445				

Station: No. 4.
Road: Yonge Street.
Location: Seven miles north of Toronto.
Condition of Road: Good.

				Wea	ther—	Day			
Class of Traffic	Monday-	Tuesday— Cloudy and cold	Wednesday- Cold and clear	Thursday—Clear and warm	Friday—, Clear and warm	Saturday— Cold and bright	Sunday— Bright	Total	Daily Average
One horse light vehicle One horse heavy vehicle Two horse light vehicle. Two horse heavy vehicle Runabout. Touring Car Motor Trucks	48 31 50 10 76 10	13 39 96 61 10	23 20 62 10 85 8	33 33 2 57 7 99 9	18 32 100 17 78 10	23 35 4 39 6 173 5	91 7 1 5 34 390 2	249 197 7 409 84 662 54	35.5 28.2 1.0 58.4 12.0 94.5 7.7
Total	225	219	208	240	255	285	530		

Station: No. 5. Road: Dundas Road.

Location: Six miles west of Toronto on Dundas Road. Condition of Road: Excellent, hard, smooth, dry.

	Weather—Day										
Class of Traffic	Monday— Rain and sleet.	Tuesday-Cloudy.	Wednesday- Fair.	Thursday— Fine.	Friday—Cloudy	Saturday — Rain.	Sunday— Rain.	Total.	Daily Average.		
One horse light vehicle. One horse heavy vehicle. Two horse light vehicle. Two horse heavy vehicle. Runabout. Touring Car Motor Trucks.	54 19 1 14 1 6	31 15 6 25	54 16 7 46 2 9	44 13 1 34 5 21 2	60 17 5 23 4 15	56 8 11 10	9	308 88 20 153 12 63 4	44.0 12.5 2.8 21.8 1.7 9.0 .5		
Total	95	78	135	120	125	85	10				

Station: No. 6.
Road: Kingston Road.
Location: Two and one-quarter miles west of Whitby.
Condition of Road: Very muddy.

				Wea	ther—]	Day			
Class of Traffic	Monday— Cloudy to showery.	Tuesday— Cloudy to rain.	Wednesday- Cloudy.	Thursday—Cloudy	Friday—Cloudy to fine.	Saturday — Fair.	Sunday— Fair.	Total,	Daily Average.
One horse light vehicle. One horse heavy vehicle Two horse light vehicle. Two horse heavy vehicle. Runabout Touring Car. Motor Trucks.	68 20 4 33 10 6	95 17 29 11 1 16	70 41 18 19 7 14	41 21 5 15 3 3	66 28 8 23 5 12	113 53 14 49 8 9	102 8 16 15 35 16	555 188 94 165 69 86	79.2 26.8 13.4 23.5 9.8 12.2
Total	141	169	169	88	142	246	192		

Station: No. 12.
Road: Kingston Road.
Location: One mile and three-quarters east of Brockville.
Condition of Road: Muddy.

				Wea	ther—	Day			
Class of Traffic	Monday—Cloudy.	Tuesday—Cold with wind.	Wednesday- Fair to stormy.	Thursday— Fair.	Friday— Fair.	Saturday — Clear and bleak.	Sunday— Clear and fair.	Total.	Daily Average.
One horse light vehicle. One horse heavy vehicle. Two horse light vehicle. Two horse heavy vehicle. Runabout. Touring Car. Motor Trucks.	76 36 8 27 4 4	70 45 12 43 8 5 4	73 28 5 33 2 2	63 39 13 49 2	69 34 6 54 4 2	100 56 7 36 6 9	92 10 4 5 21	543 248 54 242 29 44	77.5 35.4 7.7 34.5 4.1 6.2
Total	155	187	193	168	169	214	132		

Station: No. 13. Road: Kingston Road.

Location: Three miles east of Belleville. Condition of Road: Very good, numerous mud holes.

				Wea	ther—	Day			-
Class of Traffic	Monday—Showery.	Tuesday—Cold and wet.	Wednesday- Cloudy with rain.	Thursday—Cold with snow.	Friday—Cold with snow.	Saturday — Cold.	Sunday— Fine and warm	Total.	Daily Average.
One horse light vehicle One horse heavy vehicle. Two horse light vehicle. Two horse heavy vehicle. Runabout Touring Car Motor Trucks	91 66 6 65 1 12	55 42 57 3 5	60 70 105 4 4	79 41 120 1 120	82 62 1 115 6	207 111 2 185 4 18	166 2 3 2 17 128	740 394 12 649 30 185	105.7 56.2 1.7 92.7 4.2 26.4
Total	241	162	243	253	266	527	318		

Station: No. 15.
Road: Brantford-Hamilton Road.
Location: Five miles east of Brantford on the Brantford-Hamilton Road.

Condition of Road: Very muddy.

				Wea	ather—	Day			
Class of Traffic	Monday— Rain to fair and cold	Tuesday— Rain	Wednesday Rain	Thursday—Fair, cold, and windy	Friday— Snow all day	Saturday— Fair and cold	Sunday— Fine	Total.	Daily Average
One horse light vehicle One horse heavy vehicle	153 8 4 42	86 16 23 65	111 11 3 27	98 16 2 29	137 13 16 45	226 19 28 41	81	892 83 76 249	127.4 11.8 10.8 35.5
Touring car	12	3	8 4	1	1		12	37	5.2
Total	219	193	164	146	212	314	93		

Station: No. 18.

Road: Huron Road (between Stratford and Sebringville).

Location: Three quarters of a mile east of Sebringville on the Huron Road.

Condition of Road: Very good—solid.

ALL				Wea	ther—	Day			
Class of Traffic	Monday-	Tuesday— Rain	Wednesday	Thursday—Cloudy to rain	Friday— Fair to cloudy	Saturday— Fair	Sunday— Fair to cloudy	Total	Daily Average
One horse light vehicle One horse heavy vehicle	20	20	24	13	14	22	30	143	20.4
Two horse light vehicle	2	1	1	4	1	1 4		9 51	1.2 7.2
Two horse heavy vehicle Runabout	9	3	5	3	17	14		91	1.2
Touring car	3		1	• • • • • •	2	2	5	13	1.8
Motor trucks	• • • • • •		• • • • • •	• • • • • •	• • • • • •	• • • • • • •		• • • • • •	• • • • • •
Total	34	24	31	20	34	38	35		

Station: No. 19.
Road: Longwoods Road.
Location: One-and-a-half miles west of Strathburn on the Longwoods Road.
Condition of Road: Very muddy.

				Wea	ather—	Day			
Class of Traffic	Monday— Cool and Cloudy	Tuesday—Cloudy	Wednesday Cloudy with rain	Thursday—Cold and	Friday— Cloudy and cold	Saturday— Clear and Cool	Sunday— Fair and warm	Total	Daily Average
One horse light vehicle One horse heavy vehicle Two horse light vehicle Two horse heavy vehicle Runabout Touring car Motor trucks	40 8 9 26 1 2	45 8 16 19 2 3	48 11 12 35 1	54 13 15 30	54 9 13 38	52 17 24 39 6 1	68 2 4	361 68 92 187 4 31 2	51.5 9.7 13.1 26.7 .5 .4
Total	87	93	197	112	114	139	94		

Station: No. 20.
Road: Talbot Street.
Location: One-and-a-quarter miles west of Aylmer on Talbot Street.
Condition of Road: Heavy.

RURAL MARKET ROADS

				Wea	ther—	Day			
Class of Traffic	Monday— Clear	Tuesday— Fine	Wednesday- Showers	Thursday—Showers	Friday—Showers	Saturday— Clear and cold	Sunday— Fine	Total	Daily Average
One horse light vehicle One horse heavy vehicle Two horse light vehicle Two horse heavy vehicle Runabout. Touring Car Motor Trucks	31 1 2 9 1 3 1	16 4 8 2 2	20 3 4 14 2 6	13 13 1 1	10 1 3	34 5 3 18	53	178 14 9 65 6 22 1	27.4 2.0 1.2 9.4 .8 3.1
Total	48	32	49	29	14	60	63		

Station: No 3.
Road: Guelph-Fergus Road.
Location: One mile east of Fergus on the Guelph-Fergus Road.
Condition of Road: Very fair shape—some surface mud.

				Wea	ther-	Day			
Class of Traffic	Monday— Cold and cloudy	Tuesday— Cold and cloudy	Wednesday Cold and clear	Thursday—Cold and clear	Friday— Cold and clear	Saturday—Cold and cloudy.	Sunday— Cold and cloudy	Total	Daily Average
One horse light vehicle. One horse heavy vehicle Two horse light vehicle. Two horse heavy vehicle. Runabout. Touring Car Motor Trucks.	31 13 4 10 3 10 2	25 9 10 12 6 6 1	25 15 8 15 3 2 2	16 10 9 21 5 16	22 8 3 22 4 17 1	74 25 20 25 6 6	30 7 15 40 10	223 87 54 105 42 97 17	31.8 12.4 7.7 15.0 6.0 13.8 2.4
Total	73	69	70	78	77	156	112		

Station: No 7.
Road: Port Hope Gravel Road.
Location: Four miles west of Peterboro' on the Gravel Road.

Condition of Road: Hard and dry in spite of rain.

	Weather—Day									
Class of Traffie	Monday— Clear	Tuesday— Cloudy	Wednesday Fine	Thursday— Fine	Friday— Clear and cold	Saturday— Fine	Sunday— Fine	Total	Daily Average	
One horse light vehicle One horse heavy vehicle	25 5 16 19	26 2 4	25 5 4 6 5	$\begin{bmatrix} 20 \\ 2 \\ \dots \\ 2 \\ \dots \\ 2 \end{bmatrix}$	16 5 1 8 2	63 2 2 5	53 1 	228 20 25 44 	32.5 2.8 3.5 6.2	
Motor Trucks										
Total	65	32	45	26	32	72	61			

Station: No. 8.

Road: Innisville Road.
Location: Three miles north of Perth on Innisville Road.
Condition of Road: Hard and good, holding some water.

	Weather—Day										
Class of Traffic	Monday— Rainy	Tuesday—Cold	Wednesday Fine	Thursday— Fine	Friday— Fine	Saturday— Rain	Sunday— Rain	Total	Daily Average		
One horse light vehicle One horse heavy vehicle Two horse light vehicle Two horse heavy vehicle Runabout Touring Car Motor Trucks	45 19 2 40 9 6	25 22 1 64 5 6	34 14 1 36 2 15 7	48 43 53 6	37 19 36 20 6	48 68 3 53 1 15	30 4 2 2 3 11 4	267 189 9 284 6 87 35	38.1 27.0 1.2 40.5 .8 12.4 5.0		
Total	121	123	109	162	118	188	56				

Station: No. 9. Road: Metcalfe Road.

Location: Three miles south of Ottawa. Condition of Road: Muddy.

·				Wea	ther—	Day			
Class of Traffic	Monday— Windy with snow.	Tuesday—Cloudy and cold.	Wednesday- Bright and cold.	Thursday—Clear and cool.	Friday— Clear and warm.	Saturday — Cloudy and cool.	Sunday— Rain.	Total.	Daily Average.
One horse light vehicle	28 23 7 12	49 14 9 5	60 21 6 11	64 15 9 12	79 21 9 4	103 16 9 8 11	64 2 3 1	447 112 52 63	63.8 16.0 7.4 9.0 1.5
Touring Car	5		4	11	15		9	44	6.2
Total	75	77	102	111	128	147	79		

Station: No. 10. Road: River Road (St. Lawrence).

Location: One mile west of Cornwall on the River Road. Condition of Road: Very heavy.

				Wea	ther—	Day			
Class of Traffic	Monday—	Tuesday-	Wednesday-	Thursday-	Friday-	Saturday —	Sunday-	Total.	Daily Average
One horse light vehicle One horse heavy vehicle Two horse light vehicle. Two horse heavy vehicle. Runabout. Touring Car. Motor Trucks.	124 30 22 32 9	133 46 26 45 4	115 23 30 58 1 1	124 36 18 15 12	120 52 64 30	267 82 40 81 10	121 5 1 1 1 15	1004 274 201 262 16 30	143.4 39.1 28.7 37.4 2.2 4.2
Total	217	254	228	205	270	480	143		

Station: No. 11.
Road: Athens Road.
Location: One and a half miles north of Brockville on the Athens Road.
Condition of Road: Much of it good, very wet in places.

				Wea	ther—	Day			
Class of Traffic	Monday— Rain and cloudy.	Tuesday— Rain.	Wednesday- Cloudy.	Thursday—Fair and cloudy.	Friday— Fair.	Saturday — Fair to cloudy.	Sunday— Fair.	Total.	Daily Average.
One horse light vehicle. One horse heavy vehicle. Two horse light vehicle. Two horse heavy vehicle. Runabout. Touring Car. Motor Trucks.	37 18 8 8 27	61 2 7 25 11	52 14 7 20 3 16 2	78 17 33 10 4 17	53 8 8 25 1 23	132 50 89 22 1 16	68 8 5 2 6 39	481 117 46 112 15 149 2	68.5 16.7 6.5 16.0 2.1 21.2
Total	98	106	114	159	117	310	128		

Station: No. 14. Road: Madoc Road.

Location: Four miles north of Belleville on the Madoc Road. Condition of Road: Excellent road, hard and dry.

				Wes	ther—	Day			
Class of Traffic	Monday— Rain to fine.	Tuesday— Rain to fair.	Wednesday- Rain.	Thursday— Rain to snow & rain.	Friday— Fair to rain.	Saturday—Clear and cold.	Sunday— Clear.	Total.	Daily Average.
One horse light vehicle. One horse heavy vehicle Two horse light vehicle. Two horse heavy vehicle Runabout. Touring Car.	12 2 2 11 4	16 5 2 24 2	17 11 1	14 1 2 10	11 4 16	28 2 24	20	118 10 12 96	16.8 1.4 1.7 13.7
Motor Trucks Total	30	49	29	28	32	56	22	• • • • • •	

Station: No. 16.
Road: Sydenham Road.
Location: Two miles north of Dundalk on the Toronto-Sydenham Road.

Condition of Road: Rather rough on surface, but hard.

				Wea	ther—	Day			
Class of Traffic	Munday— Rainy to cold.	Tuesday—Rainy to fine.	Wednesday- Threaten- ing to rain.	Thursday—Rain and snow.	Friday—Showery.	Saturday — Cloudy to fine.	Sunday— Fine.	Total.	Daily Average.
One horse light vehicle	15	17	18	9	14	28	26	127	18.1
Two horse light vehicle Two horse heavy vehicle Runabout	4 2	11	4 3		4 1	5 13	2	$\begin{array}{c} 17 \\ 30 \\ 2 \end{array}$	2.4 4.2 .2
Touring Car							2	3	.4
Total	22	28	25	9	19	46	30		

Station: No 17. Road: Owen Sound Road. Location: Five miles west of Durham.

Condition of Road: Good in places, bad in places.

LOCAL TOWNSHIP ROADS.

				Wea	ther—	Day			-
Class of Traffic	Monday— Clear	Tuesday— Fine	Wednesday-Showers	Thursday—Showers	Friday—Showers	Saturday — Clear and cold	Sunday— Fine	Total	Daily Average
One horse light vehicle One horse heavy vehicle	142	7	12	18	14	16	39	248	35.4
Two horse light vehicle Two horse heavy vehicle	$\begin{array}{c} 14 \\ 2 \end{array}$	····i	$\frac{4}{3}$		····i	4	1	19 11	2.7 1.5
Runabout Touring car Motor trucks					• • • • • •		2	2	.2
Total	158	8	19	20	15	20	42	•••••	

Station: No. 3. Road: Side Road.

Location: One mile east of Fergus off the Guelph-Fergus Road.

	Weather—Day										
Class of Traffic	Monday— Rain and sleet	Tuesday— Cloudy	Wednesday- Fair	Thursday— Fine	Friday—Cloudy to	Saturday — Rain	Sunday— Rain	Total	Daily Average		
One horse light vehicle Two horse light vehicle Two horse heavy vehicle Two horse heavy vehicle	13 8 2	6 4	12 6 1 1	9 6 5	31 2	14 2 3	6	96 28 1 15	13.7 4.0 .1 1.8		
Touring ear. Motor trucks			• • • • • •		1			• • • • • •	1		
Total	23	12	25	20	34	19	6	•••••	* * * * * *		

Station: No. 6. Road: Side Road.

Location: Two and one-quarter miles west of Whitby.

					Wea	ther—	Day			
	Class of Traffic	Monday— Cold and cloudy	Tuesday—Cold and	Wednesday- Cold and clear	Thursday—Cold and	Friday— Cold and clear	Saturday— Cold and cloudy	Sunday— Cold and cloudy	Total	Daily Average
One ho	orse light vehicle	2	4	2	1	6	5	4	24	3.4
Two h	corse light vehicle		1	4	$\frac{1}{2}$	4	5		7 10	$1.0 \\ 1.4$
Tourin	ng cartrucks									• • • • • •
To	otal	2	5	6	4	10	11	4	• • • • •	

Station: No. 7.
Road: Side Road.
Location: 4 miles west of Peterboro, off the Port Hope Gravel Road.

	Weather—Day									
Class of Traffic	Monday— Clear	Tuesday—Cloudy	Wednesday- Fine	Thursday— Fine	Friday— Clear and cold	Saturday — Fine	Sunday— Fine	Total	Daily Average	
One horse light vehicle One horse heavy vehicle Two horse light vehicle Two horse heavy vehicle	4 5 7	8 8 7 2	12 6 4 1	11 10 4 1	4 4 1	26 1 5 3	22	87 25 29 15	12.4 3.7 4.1 2.1	
Runabout	2			2		1		5	.7	
Total	18	25	23	28	9	36	22	• • • • •		

Station: No. 8.
Road: (Local) 3rd Line.
Location: Three miles north of Perth off the Innisville Road.

Condition of Road: Very good in spite of rains.

				Wea	ther-	Day			
Class of Traffic	Monday— Cold and rain	Tuesday—Cold	Wednesday Cold and cloudy	Thursday—Cold and	Friday—Cold, snow	Saturday— Cold and bright	Sunday— Fine and warm	Total	Daily Average
One horse light vehicle. One horse heavy vehicle. Two horse light vehicle Two horse heavy vehicle Runabout Touring car Motor truck	18 14 4 15	24 17 14 17	36 17 4 5	25 22 17 29	15 21 10 9	29 25 16 16	13 5	160 121 65 91	22.8 17.4 9.2 13.0
Total	51	72	62	93	55	86	18		

Station: No. 11. Road: Side Road.

Location: One and a half miles north of Brockville off the Athens Road.

	Weather—Day								
Class of Traffic	Monday— Cloudy to showery	Tuesday— Cloudy to rain	Wednesday	Thursday—Cloudy to	Friday— Cloudy to fine	Saturday— Fair	Sunday	Total	Daily Average
One horse light vehicle	24 5 2 19 2	25 34 5 15	36 14 4 12 3	89 40 8 32 3 7	30 13 5 15 3 6	51 36 7 27 3 3	47 3 9	302 145 40 120 17 30	43.1 2.7 5.7 17.1 2.4 4.2
Total	53	83	69	179	72	127	72		

Station: No. 12.

Road: Side Road (Lyn Road).

Location: One and three quarters miles east of Brockville.

				We	ather—	Day			
Class of Traffic	Monday-Cloudy	Tuesday— Rain	Wednesday	Thursday— Fair	Friday— Fair to cloudy	Saturday— Fair to cloudy	Sunday— Fair	Total	Daily Average
One horse light vehicle One horse heavy vehicle Two horse light vehicle Two horse heavy vehicle	7 4 1 6	10 1 1 8	13 2 6	15 1 5 5	9 5 2 5	5 5 6 2	23 1 2	82 19 17 32	11.7 2.7 2.4 4.5
Touring car	5	1	3	4	4	3	7	27	3.8
Total	23	21	24	30	25	21	33		

Station: No. 14. Road: Side Road.

Location: Four miles north of Belleville off the Madoc Road.

				Wea	ather—	Day			
Class of Traffic	Monday— Showery	Tuesday—Cold and	Wednesday Cloudy, rain	Thursday— Cold and snow	Friday— Cold and snow	Saturday— Clear and cold	Sunday— Fine and warm	Total	Daily Average
One horse light vehicle One horse heavy vehicle Two horse light vehicle Two horse heavy vehicle Runabout Touring car Motor trucks	18 17 2 9 1	8 4 12	5 4 11	7 4 6 2	6 4 1 8	12 8 15 	17	73 41 3 61 3 6	10.4 5.8 .4 8.5 .4 .8
Total	47	24	20	19	21	37	19		

Station: No. 15.
Road: Side Road.
Location: Five miles east of Brantford off the Brantford--Hamilton Road

			•	We	ather—	Day			
Class of Traffic	Monday— Rain to fair	Tuesday— Rain to fair	Wednesday Rain	Thursday—Rain to snow	Friday— Fine to Rain	Saturday— Clear and cold	Sunday— Clear	Total	Daily Average
One horse light vehicle	9	15 1 3 13	11 9	6	3 1 14	11 2 21	17	68 3 6 72	9.7 .4 .8 10.2
Touring car		2	1	• • • • • •		2	2	7	1.0
Total	13	34	21	13	18	36	21		

Station: No. 16.
Road: Side Road.
Location: Two miles north of Dundalk off the Toronto-Sydenham Road.

				We	ather-	-Day			
Class_of,Traffic	Monday— Rain to cold	Tuesday— Rain to fine	Wednesday Threaten- ing to rain	Thursday— Rain and snow	Friday—Showery	Saturday—Cloudy to fine	Sunday— Fine	Total	Daily Average
One horse light vehicle	2	4	1	1%	1	3	22	34	4.8
One horse heavy vehicle Two horse light vehicle Two horse heavy vehicle Runabout	1	3	1		3	1	4	5 8	.7 1.1
Touring car Motor trucks									
Total	3	7	. 2	1	4	4	26		

Station: No. 17. Road: Side Road. Location: Five miles west of Durham.

,				We	ather—	-Day			
Class of Traffic	Monday— Rain to fair	Tuesday— Rain	Wednesday Rain	Thursday—Fair, very cold	Friday—Snow	Saturday— Fair and cold	Sunday— Fine	Total	Daily Average
One horse light vehicle One horse heavy vehicle Two horse light vehicle Two horse heavy vehicle Runabout	38 4 17	26 7 1 18	25 2 7	25 5 1 13	28 2 18	57 10 6 13	20	199 50 8 86	28.4 7.1 7.1 7.2
Touring car Motor trucks	5	1	2	1			5	14	2.0
Total	64	53	36	45	48	86	25		

Station: No. 18.
Road: Side Road.
Location: Three-quarters of a mile east of Sebringville off the Huron Road.

				Wea	ather—	Day			
Class of Traffic	Monday— Cloudy	Tuesday— Rain	Wednesday	Thursday— Rain	Friday— Fair	Saturday— Fair	Sunday— Fair to cloudy	Total	Daily Average
One horse light vehicle One horse heavy vehicle	20	. 20	24	13	14	22	30	143	20.4
Two horse light vehicle Two horse heavy vehicle	2 9	1 3	$\frac{1}{5}$	4 3	1 17	14		9 51	1.2 7.2
Runabout Touring Car Motor trucks	3		1		2	3	5	13	1.8
Total	34	24	31	20	34	38	35		

Station: No. 19. Road: Side Road.

Location: One-and-a-half miles west of Strathburn off the Longwoods Road.

				We	ather—	-Day			
Class of Traffic	Monday— Cool and cloudy	Tuesday—Cloudy	Wednesday Cloudy with rain	Thursday—Cold and	Friday— Cloudy and cold	Saturday— Clear and cool	Sunday— Fair and warm	Total	Daily Average
Two horse light vehicle	10 15	4 4 1 4	9 4 4 7	7 7 6	8 6 2 6	7 2 3 10	7	52 23 10 48	7.4 3.2 1.4 6.8
Touring car Motor trucks			• • • • • •		····i			1	
Total	25	13	24	20	23	22	7		

Station: No. 20.
Road: Side Road.
Location: One-and-a-quarter miles west of Aylmer off Talbot Street.

Accommodating Persons.

3,556

APPENDIX No. 6

Analysis of Automobile Registration in the Province of Ontario for Year Ended December 31st, 1913.

(A).—BELONGING TO RESIDENTS OF THE PROVINCE.

No. of Cars.

7	Ant	om.	nhi	108:

(1)—Seating.

	2 3 4 5 6 7 8 10 14 16 22 32	2,664 218 1,460 10,750 405 937 5 4 2 4 4 4		5,328 654 5,840 53,750 2,430 6,559 40 40 28 64 88 160
		Totals 16,458		74,981
(2)—M	Canadian American British French and	Belgian	11,217 4,947 139 95 60	
		Total	16,458	
(§)—H	10 12 14	No. of Cars. 15 18 12 17 17 12 199 68 25	Total	H.P. 38 54 42 68 102 96 ,990 816 350
			-	

Carried forward

	II and an array		
	Horsepower.		Total H.P
	Brought forwar	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	3,556
	16	70	1,860 1,120
	18	272	4,896
	20	6,344	126,880
	22	425	9,350
	24	78	1,872
	$\frac{25}{26}$	913	22,825
	28	277 139	7,202
	30	3,719	3,892 $111,570$
	31	11	341
	32	341	10.912
	33	65	2,145
	34	30	1,020
	35	573	20,055
	36 38	281	10,116
	40	.206	7,828
	42	$1,012 \\ 16$	40,480
	45	226	$672 \\ 10,170$
	48	218	10,464
	50	339	16,950
	54	59	3,186
	56	2	112
	58	_4_	232
Over (60 av 72)	77	4,620
Unspecified (14 240	1,008 6,480
Totals		10.450	441,814
Commercial:	(1) Delivery Wa	gons	237
	(2) Motor Trucks (3) Tonnage of T	5	677
	Tons.	No. of Trucks.	No. of Tons
	1 or less	106	106
	1½	10	. 15
	$\frac{2}{3}$	220	440
	ა 4	44	132
	5	$\begin{array}{c} 12 \\ 22 \end{array}$	48
	6	16	110 96
	8	1	8
Unspecified (a	v. 2.2)	246	541
Totals	• • • • • • • • • • • • • • • • • • • •	677	1,496
Total of	(1) and (2)	914	
(4) M			
	Canadian	• • • • • • • • • • • • • • • • • • • •	415
	American	* * * * * * * * * * * * * * * * * * * *	441
	British	* * * * * * * * * * * * * * * * * * * *	39
	Trench and Belgiu	ım	5
		• • • • • • • • • • • • • • • • • • • •	
	Total		914

(5) Horsepower of Trucks and Delivery Wagons:

Horsepower.	No. of Cars.	Total H.P.
K.	8 .	40
5 8 9	4	32
0	4	9
10	10	100
	11	132
12	3	42
14	4	60
15	19	304
1,6	50	900
18	216	4,320
20	13	273
21		792
22	36	1,512
24	63	371
25	15_	182
26	7	$\begin{array}{c} 182 \\ 224 \end{array}$
28	8	
30 .	242	7,260
32	16	512
33	1	33
35	31	1,085
36	14	504
40	61	2,440
45	10	450
48	2	96
50	32	1,600
60	2	120
Unspecified (av. 28)	35	980
Totals	914	24,477

III. Motive Power of all Motor Vehicles Owned in Ontario:

Gasoline Steam		•, •	 						 							۰	17,110 39
Electric .	٠																223
Total			۰					 	 	۰	۰	۰			۰		17,372

IV. Classification of Owners:

(1) Occupation:

Farmers	966
Professional and unspecified (rural)	771
Professional and unspecified (urban)	5,335
Business men	7,326
Business firms	1,504
Doctors (rural)	2 39
Doctors (urban)	900
Liverymen and taxicab firms	331
•	
Total	17,372
•	

(2) Residence:

Rural and villages	3,151
Towns	3,493
Toronto	6,196
Ottawa	798
Hamilton	887
London	494
Other cities	1,343
Total	17,372

(B).—BELONGING TO NON-RESIDENTS OF THE PROVINCE.

Ι.	Ant	omo	biles	
Ĺ.	Tine	$\sigma m \sigma$	ULLES.	

Automobiles:	(1)—Seat	ing. No.	of Cars.	Accommodating I	Persons.
	2		751	1,502	
	3		73	219	
	4		524	2,096	
	5		3,001	15,005	
	6		146	876	
	7		910	6,370	
	8		2	16	
Unspecified	(av. 4.8)		22	106	
		Totals	5,429	26,190	

(2) Horsepower.	No of Cars.	Total H.P
3	40	120
5	14	70
3 5 7	7	49
10	41	410
15	26	390
18	52	936
20	837	16,740
$\frac{1}{2}$	201	4,422
25	353	8,825
26	47	1,222
27	45	1,215
28	104	2,912
30	1,104	33,120
31	8	248
32	296	9,742
33	58	
35		1,914
37	326	11,410
	239	8,843
40	693	27,720
45	175	7,875
48	335	16,080
50	156	7,800
54	65	3,510
60	145	8,700
Over (av. 72)	39	2,808
Unspecified (av. 27)	23	621
Totals	5,429	26,190

II. Commercial:

Horsepower.	No. of Cars.	Total H.P.
22	5	110
25	4	100
28	5	140
30	23	690
35	5	175
40	9	360
45	4	180
50	19	950
Totals	74	2,705

III. Licenses Issued:

III. Licenses Issued:		
Months.	No. of	Cars.
January February March April May June July August September October November	21 18 77 290 761 1,077 1,623 1,077 381 171 7 5,503	
IV. Residences of Owners:		
(1) Canada.		
Provinces		
Quebec	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	40
(2) United States.		
Cities or States.	No. of C	ars.
New York City Chicago Rochester Niagara Falls Buffalo Detroit Ohio Pennsylvania Minnesota Others	108 101 423 1,163 1,887 125 20	
Total		5,463
Total number of vehicles owned by residents		5,503
Motorcycles.		
Approximate number (including tourists).	. 2,900	
Chauffeur Licenses.		

Approximate number 3,514

STATEMENT OF MOTOR PERMITS AND LICENSES ISSUED IN THE PROVINCE OF ONTARIO.

	1903	1904	1905	1906	1907	1908	1909	1910	1911	1912	1913
Automobiles	203	535	553	1,176	1,530	1,754	2,452	4,230	11,339	16,266	22,875
Permits issued to motors owned in Ontario	•	•	:	517	550	589	1,020	1,977	7,338	11,939	17,372
To others		:	•	629	086	1,165	1,432	2,253	4,001	4,327	5,503
Motorcycles— Permits issued		•	•	•	•	•	•	•	0	1,754	2,900
To motorcycles owned in Ontario		•	•	•	•	•			•	1,648	2,650
To others			:	•	•	•	•	•		106	250
Chaffeur Licenses issued		:	:							2,965	3,514
Revenue	•	•	:	\$5,523.15	\$8,098.50	\$10,007.50	\$5,523.15 \$8,098.50 \$10,007.50 \$12,418.00	\$24,394.01	\$50.831.22	\$73,255.96 \$103,588.06	\$103,588.06

TAX SCHEDULES

Automobile tax schedules as	applied to (1)	locally owned at	utomobiles, and	(2) com-
mercial trucks in Ontario would	yield revenues	as follows:—		

A.	New York schedule	\$101,340	00
В.	Massachusetts	163,976	00
C.	New Hampshire	658,115	00
D.	Commission's proposal	261,992	00
E.	Great Britain	658,115	
F.	Italy	884,129	00

To the revenue under the Commission's proposal should be added other items, as follows:

(3) Motor cycles, at \$4.00	14,056	00	
Total			

Grand total motor revenue \$417,678 00

A. NEW YORK STATE.

1. Automobile Schedule:

Horse Power (Brake).	Registration	Fee.
Up to 25	\$5 00	
26 to 35		
36 to 50		
51 and up		
or and ap		

2. Commercial Trucks:

Same as automobile schedule. \$5 00 3. Motor Cycles

4. Chauffeurs:

5. Foreign Tourists:

6. Foreign Trucks:

Revenue: Above schedule would yield, if applied to Ontario (including items 1 and 2 only), \$101,340.00.

B. MASSACHUSETTS.

1. Automo	vile Schedule:	
Horse Pov	er (Brake).	Registration Fee.
Up to	20	 \$5 00
20 to	80	 10 00
3 0 to	0	 15 00
40 to	50	 20 00
50 and	up	 25 00

50 and up

2. Commercial Trucks:

Same as automobile schedule.

3. Motor Cycles: 4. Chauffeurs:

5. Foreign Tourists:

6. Foreign Trucks:

Revenue: Above schedule would yield, if applied to Ontario (including items 1 and 2 only), \$163,976.00.

C. NEW HAMPSHIRE.

Horse Power (Brake). Registration Fee. Up to 15 \$10 00 16 to 30 15 00 31 to 40 20 00 41 to 50 25 00 51 to 60 30 00 61 and up 40 00	1. Automobile Schedule:	
16 to 30 15 00 31 to 40 20 00 41 to 50 25 00 51 to 60 30 00	Horse Power (Brake). Regi	stration Fee.
31 to 40 20 00 41 to 50 25 00 51 to 60 30 00	Up to 15	\$10 00
41 to 50	16 to 30	15 00
51 to 60	31 to 40	20 00
	41 to 50	25 00
61 and up 40 00	51 to 60	30 00
	61 and up	40 00

2.	Commercial Trucks	\$10	
٠. 4	Motor Cycles	3	00
Æ.	Chaujeurs	5	00
- 5	Foreign Tourists:	_	~ ~

6. Foreign Tourists:

Revenue: Above schedule would yield, if applied to Ontario (including items 1 and 2 only), \$658,115.00.

D. COMMISSION'S PROPOSAL.

1	Aui	omo	bile	Sch	hedule:
---	-----	-----	------	-----	---------

П	forse Power (Brake).	
-4. 3	The tender (Blake).	Registration Fee.
	Up to 20	\$10 00 per car.
	21 to 30	0.50 per h p
	31 to 40	0 60 per h.p.
	41 to 45	0 75 per h.p.
	46 and up	o is per n.p.
	10 and ap	1 00 per h.p.
2.	Commercial Trucks:	
		*10.00
	2 tons and less	\$10 00 per car.
	Over 2 tons	5 00 per ton.
R.	Motor Cycles	A 4 A 4
4	Chauffeare	\$4 00
Ξ.	Chauffeurs	4 00

 4. Chauffeurs
 4 00

 5. Foreign Tourists (uniformly)
 10 00

 6. Foreign Trucks (uniformly)
 10 00

Items 5 and 6 to be subject to reciprocal arrangements.

Revenue: Above schedule applied to Ontario would yield (including items 1 and 2 only), \$261,992.00.

E. GREAT BRITAIN.

1. Automobile Schedule:

Horse Power (Brake).	Registration Fee.
IIn to 8	registration ree.
Up to 8	\$10 50
8 to 14	15 75
14 to 19	21 00
10 +0 20	21 00
19 to 30	37 50
30 to 40	42 00
40 to 48	12 00
40 to 48	
48 to 72	105.00
72 and un	100 00
72 and up	210 00

2. Commercial Trucks:

Same as automobile schedule.

3. Motor Cycles:

5. Foreign Tourists:

6. Foreign Trucks:

Revenue: Above schedule would yield, if applied to Ontario (including items 1 and 2 only), \$658,115.00.

F. ITALY.

1. Automobile Schedule:

Horse Power (Brake).	Registration Fee.
Up to 11	ete on
11 10 14	96 00
14 10 29	44.00
29 to 72 (plus \$1.00 for each h.p. over 29)	44.00
72 and up	100 00
	100 00

2. Commercial Trucks:

Same as automobile schedule.

- 3. Motor Cycles:
- 4. Chauffeurs:
- 5. Foreign Tourists:
- 6. Foreign Trucks:
- Revenue: Above schedule would yield, if applied to Ontario (including items 1 and 2 only), \$844,129.00.

APPENDIX No. 7

Supporting Areas of Ontario Cities

Cities are benefited by the general rural development of the Province as brought about by better roads, a matter which has been more fully treated elsewhere in this report. Urban centres with good roads are especially benefited by the main roads in their immediate vicinity. It may in a general way be assumed, that each city has a special interest in an area immediately surrounding it, sufficient to provide a food supply for the city, and the population within such area.

It is not advanced by the Commission, that the "Suburban Area" referred to in the classification of roads should necessarily coincide with the area of food supply or "Supporting Area." Such an area is probably too great to meet conditions of actual practice; but it is of use as representing an extreme standard of measurement.

Before further explanation is entered upon, attention should be called to one or two preliminary points. It is well known that cities are not, even in the matter of home-grown products, supported altogether by their immediate neighbourhoods. Thus for example, while potatoes are an excellent crop in Ontario, New Brunswick potatoes are quoted throughout the year on local markets. The reason for this, of course, is that in point of time and cost, the New Brunswick potato-grower is actually nearer the Ontario markets than are the Ontario growers themselves. Under present conditions farmers within comparatively short distances of large consuming centres, are unable to take up diversified farming to the extent that they would, if they could market their produce readily as it ripened. Thus farmers in close proximity to centres of population may be found devoted to grain crops only, because the farmer cannot afford to risk the growing of crops requiring immediate marketing, or because he finds that the time consumed on the road to market and back makes the cost of production on these classes of foods relatively higher than it is on other crops which keep longer and can be marketed when his time is worth less. Thus, while it is true that our cities do not, at present, draw all their food from immediate territory, it would seem that the most potent influence, in preventing such an arrangement, has been the heretofore inadequate means of local transportation in marketing.

Improvement in these facilities would, however, induce the abandoning, by nearby farmers, of low priced crops, which have heretofore carried the bonus of cheap marketing, for high priced crops upon which marketing charges will decrease as the farmer is brought closer to his market.

Then again, it should be pointed out that some districts are specially adapted to the production of certain products, such as fruits, and they should therefore, be properly expected to specialize in the production of these commodities. This factor has its effect in altering any general calculations that may be made for cities and their supporting area as a whole. Taking the case of any one supporting area, however, while a certain proportion of farmers would be producers of some special commodity for distant consumers (e.g. apples for the North-west) on the other hand, a certain proportion would be relieved from producing for the local centres by the fact of imports from distant producers (e.g. grain from the North-west) and, while it is not held that these two proportions would balance each other, yet they would tend to make any discrepancy in the general calculation less noticeable.

Still another point arises with the calculation of a large supporting area, such as that for the City of Toronto. A number of towns of various sizes are found within the area. In this instance, therefore, a special calculation has been made and the results tabulated with the other figures on the accompanying chart. In the case of the smaller cities, however, this difficulty is not incurred.

In all, calculations have been made for the twenty-one largest centres in Ontario. The results appear in the following table:—

Name of City.	Population.	Total sup- porting area. (Sq. miles.)	Radius of circle or part of circle of total sup- porting area. (Miles.)	Radius of area of immediate support. (Miles.)
Toronto, city only (Census 1911). City, 1913 (Assessment figures). With country (census). With country, 1913 (Assessm't). With country and towns, 1913 (Assessment). Ottawa	376,538 445,575 458,432 533,411 573,728 87,062	1676.8 2591.9 2225.4 2591.9 2905.9 621.25	37.6 40.6 43.0	32.7 35.3
Hamilton London Brantford Kingston. Peterboro Windsor	81,969 46,300 21,132 18,874 18,360 17,829	730.84 326.18 161.82 126.77 148.49 119.98	19.8 15.9 10.1 7.2 8.9 6.9 9.6	16.8 11.8 8.3 5.5 7.8 5.6 7.7
Berlin. Guelph. St. Thomas. Stratford Owen Sound St. Catharines. Chatham	15,196 15,175 14,054 12,946 12,558 12,484	104.28 97.95 79.98 75.71 99.67 101.76	5.8 5.6 5.1 4.9 5.9 8.0	4.8 4.8 4.4 4.3 5.1 6.4
Galt. Sarnia. Bellevilie. Brockville Woodstock. Niagara Falls.	10,770 10,299 9,947 9,876 9,374 9,320 9,248	60.35 68.04 80.21 63.88 73.21 53.69 69.56	4.4 4.6 7.8 6.3 6.8 4.2 6.6	3.8 4.0 6.7 5.4 5.8 3.7 5.1

The results given in the above table are based upon calculations in which both the general items of food entering into the dietary of the average family, and the yield of these items in the various districts respectively, for which estimates are presented, have been taken into account. The "average family" was taken consisting of five members. There was then worked out the acreage required to supply the various food items appearing. The total area required for the support

of fifty people for one year was thus found to be 109.14 acres. It is to be noted that this acreage provides only the amounts of each kind of food grown locally and consumed by the unit of fifty people in one year and no account is taken whatever of other foods, such as imported fruits, etc., which are consumed in addition. The 109.14 acres thus represents the area required to provide home-grown products only. It is to be further noted that this acreage represents only the net area required, and this whole area of land would need to be cultivated to provide the required amount of food. In the case of each area for which a calculation was made, therefore, account was taken of the proportion between cultivated or produc-

ing land and total acreage.

It will be noted that when the circles designating the supporting areas are placed upon a map, certain of these, if carried through, would intersect; the conclusion being that the supporting areas of various cities are found to overlap each other. It therefore becomes necessary to make allowances in these cases. The Toronto and Hamilton areas are one instance. In the original calculation for Toronto, however, its areas were taken as being semi-circles, and it is seen on the map that if a straight line were drawn through Toronto, running approximately parallel with the Lake Shore, it would cut the "Toronto" circles before they reach the "Hamilton" circles. The difficulty is thus obviated: it is assumed that the additional area shown as falling south of the aforesaid line and west of the city, would be balanced by those parts of the area shown as lying over Lake Ontario to the east of Toronto and within the circle making the boundary of the Guelph area.

In the case of overlapping areas, the smaller city is favoured in that the amount of overlapping, when taken from the larger area, makes but a slight difference in its total, whereas the same amount taken from the smaller area would make a very appreciable difference. Furthermore, the areas where overlapping takes place lie, with one exception, closer to the smaller than to the larger urban centre. In the case of the intersecting of the "St. Catharines" and "Niagara Falls" circles attention is drawn to the fact that the original calculation for "St. Catharines" was made on the basis of a semi-circle, while as a matter of fact, the "St. Catharines" circles have been extended to the Lake Shore, thus allowing a deduction from this area sufficient to permit the completion of the "Niagara Falls"

circle.

APPENDIX No. 8

Postal Routes

In view of the use of the roads of the Province for postal purposes, the following three tables are of considerable interest. It may be pointed out that the recent introduction of the parcel post delivery system will further tax the roads of the country. The effectiveness of that service—thereby lessening the cost of collection and delivery as well as greatly enlarging the area of supply—will largely depend upon the character of the roads to be used.

TABLE 1.

GROSS MILEAGE, BY PROVINCES, OF RURAL DELIVERY ROUTES IN CANADA.

Prince Edward Island	1,900
Nova Scotia	900%
New Brunswick	2.146
Quebec	2,9081/4
Ontario	23.594
Manitoba	6991/6
Saskatchewan	6841/2
Alberta	742
British Columbia	681
	001
Grand total	34.256

TABLE 2.

POSTAL REVENUE FOR YEAR ENDED 31ST MARCH, 1913.

Ontario	\$5,916,512 05
Quebec	2,504,935 36
Nova Scotia	
New Brunswick	
Prince Edward Island	80,531 21
Manitoba	
Saskatchewan	
Alberta	
British Columbia	
Yukon , , , ,	15,140 85
_	

\$14,382,429 58

TABLE 3.

POSTAL ROUTE STATISTICS (For 32 Counties)

partment	Average expenditure outside municipalities per mile.	*8642777777777777777777777777777777777777
er General's De	Total expenditure.	\$ 10,978 15 16,920 99 99 99 99 99 99 99 99 99 99 99 99 99
Expenditure of Postmaster General's Department year ended March 31st, 1913	Within municipalities.	\$, \$15,277 11,773,77 16,445,89 16,445,89 17,421,38 17,421,1421,142,143 17,882,02 17,88
Expendit	Outside munipalities.	\$, 9, 204 98 12, 505 75 14, 203 97 1, 203 97 1, 972 40 1, 973 90 1, 10, 10, 10 1, 10 1, 10 1, 10, 10 1, 10 1, 10 1, 10 1, 10 1, 10 1, 10 1, 10 1, 10 1, 10 1
	Total Mileage.	105 891 891 809 809 809 809 842 842 842 842 843 843 843 843 843 843 843 843 843 843
Mileage of Postal Service	Within municipalities* (including distances less than one mile in rural parts)	&&&&&&&& &~—∨~—~~~~~~~~~~~~~~~~~~~~~~~~~
Mileag	Outside municipalities* (including distances of one mile or over in rural parts)	102 4 882 882 882 882 882 882 882 882 882
:	County	Brant Bruce Carleton Dundas Dundas Dufferin Essex Elgin Essex Elgin Essex Grey Hastings Halton Haldimand Halton Haldimand Haliburton Haldimand Haliburton Kent Lincoln Lincoln Lambton Middlesex Norfolk Norfulw Norfulwerland Ontario Oxford Peel Perth

26 67 118 49 118 49 119 50 119 50 119 67 120 83 120	1,318 22
5,975 03 4,684 42 17,934 47 5,322 73 26,153 66 5,836 09 10,757 23 14,354 64 10,229 86 19,608 37 18,458 92 114,557 59 231 83	618,058 26 14,710 15
772 75 603 25 3,800 81 10,393 73 1,782 33 1,488 10 3,580 74 4,282 85 2,997 10 8,377 25 6,289 92 14 03	125,814 44 2,995 24
5, 202 28 4, 031 17 14, 134 67 4, 029 01 15, 275 33 4, 155 33 4, 155 39 10, 773 90 5, 947 01 16, 611 36 10, 081 67 108, 267 67 217 80	492,362 67
197 219 219 966 192 729 476 496 496 160 160 10	19,647
17.28 10.06 17.28 17.28	265
195 218 957 186 783 7783 7783 779 471 490 150 656 656 699	19,384 461
Prescott Prince Edward Renfrew Russell Simose Stormont Victoria Waterloo Wellington Wellington Ventworth York	Total Averages for the 32 counties

*[Irban.

APPENDIX No. 9

Compendium of Highway Organization in Canada and the United States

A. IN CANADA.

From information obtained through the courtesy of Highway officials in other Provinces of the Dominion, the following summary has been compiled.

I. QUEBEC.

Highways are divided into two classes-

- (1) Provincial roads built entirely by the Government on its own initiative and under authorization of the Lieutenant-Governor-in-Council. The Road Department determines the location, nature and cost of the work, takes possession of such roads (whether or not subject to municipal authority), may expropriate rights of way and fix the share per mile or part of a mile to be paid by the municipalities interested. The latter may by resolution propose a certain contribution based either upon a general tax collection roll prepared for the purpose and submitted to the Department, or by means of a special assessment on ratepayers bound to maintain roads.
- (2) Municipal roads built by the municipalities according to the two following systems:—
- (a) (According to the Act of 1911). The Government grants the local municipalities half of the amount expended on macadamizing and gravelling, the maximum grant being in the first instance \$1,000, in the second \$500. The Government also refunds one-third of the amount expended for replacing wooden bridges (less than eight feet span) by concrete culverts or concrete or corrugated steel pipes. When maintenance of earth roads is in charge of the municipal council, the municipality is entitled to an annual subsidy equal to one-half of the amount expended, the maximum grant being \$400 if all the roads are under the control of the council, and \$200 if the by-roads only are so controlled. Road plants are loaned to the municipalities—one-half of the cost of operation being paid by them; an instructor with a Government-paid salary is also furnished.
- (b) (According to the Act of 1912). The Government is authorized to borrow \$10,000,000 on debentures. Local municipalities are granted appropriations for this fund, limited in the case of most towns and village municipalities

to the amount required for the improvement of the main road only. County councils may also take advantage of this system, although up to the end of 1913. only one had done so. These municipalities are required to pay two per cent. interest on every appropriation for a period of forty-one years, the remainder of the interest and the sinking fund being provided by the Government. The initiative must be taken by the municipalities themselves, in the form of a by-law with the deposition of promissory coupons. Roads and bridges operated under this Act remain (or become by virtue of the Act) the property of the municipality. but all macadam work done in the Province under either Act is subject to the direction of the Department of Roads, which imposes upon the municipalities specifications with inspection and acceptation of the particular roads. A monthly report to the Minister is required from the municipalities, giving estimates of the work performed and unfinished and of financial details of work being done under the officer of the Road Department. Arrangements exist whereby municipalities not wishing to assume the interest indebtedness may raise contributions by special assessment, and in cases where the roads are under charge of the corporation, the amounts paid for interest on the Government grant are deducted from the amount due from the ratepayers responsible for the maintenance of such roads. Municipalities may not benefit by both Acts.

For the operation of the first Act (i.e., of 1911) the Legislature grants each year an appropriation out of the ordinary revenue (\$250,000 in 1913). The interest and sinking fund for Government debentures under the second Act (i.e., the various municipalities. Under these inspectors are road-masters appointed by the municipalities go to the consolidated revenue of the Province.

II. NOVA SCOTIA.

The head of the Highway Department is the Road Commissioner appointed by the Lieutenant-Governor-in-Council; he is an official of the Department of Roads and Mines, and has under him an assistant commissioner who must be an engineer of experience. The latter has control of two travelling inspectors and instructors and the clerical staff. It is the duty of the inspectors to report to the commissioner as to the condition and requirements of roads and short bridges in the various municipalities. Under these inspectors are road-masters appointed by the former and acting as foremen.

Highways are divided into first, second and third classes on a traffic basis; at the present time bridge grants are limited to structures on roads of the first class, but may be extended to the other two if traffic conditions should warrant it.

Municipal road revenues are derived from the Government grant, and from commutation of Statute Labour. Co-operation between the municipal authorities and the road inspectors is encouraged. No bonds are issued and assessment is entirely under the control of Municipal Councils. There is also a "Motor Vehicle Act Road Improvement Fund," which is part of the Provincial Revenue.

III. NEW BRUNSWICK.

The Provincial Highway authority is the Provincial Road Engineer, who is an official of the Board of Public Works, and is appointed by the Lieutenaut-Governor-in-Council to hold this office during pleasure. He has the supervision and general control over the building, maintenance and repair of the highways.

of the Province, and has under him County Inspectors of Highways wherever the latter are appointed to have control over the supervisors for each highway

division in any County. There is no classification of roads.

A road tax is annually levied for the general repair and maintenance of highways in each county, every male person between the ages of 21 and 60 resident in the parish paying a poll tax of \$1.50, and an amount not less than one-fifth per cent. upon the assessed value of real and personal property including income. This last income tax is extended to all persons, companies and estates. Municipalities may increase the rate of this road tax, which is paid to the County Treasurer, and is expended on the order of the Minister of Public Works in the division where it is collected.

In lieu of the road tax, resident ratepayers may perform Statute Labour before July 15th in each year; if notice is given before May 1st, Road Supervisors may call upon residents to give Statute Labour in lieu of taxes.

IV. BRITISH COLUMBIA.

The Department of Public Works has control over all roads and bridges in the Province—the executive head being the Public Works Engineer, who must prepare plans, maps and estimates for all public works, and act in a general advisory capacity. The Department is authorized to make road alterations and expropriate any private road after due notice, compensation being paid for such lands only as have buildings or form part of an orchard or garden.

A road tax of \$2.00 per head is imposed on all males between the ages of twenty-one and sixty in the cities and district municipalities—military persons

being exempted.

V. SASKATCHEWAN.

The Provincial highway governing body is the Board of Highway Commissioners, consisting of three members appointed by the Lieutenant-Governor-in-Council, one of whom shall be appointed as a chairman. They receive salaries and have duties assigned to them as may be determined upon from time to time by the Lieutenant-Governor-in-Council. There is associated with the Board for advisory purposes a committee of two members, one appointed annually by the Provincial organization representing rural municipalities and one by the Provincial organization representing urban municipalities. These members are allowed such per diem expenses and allowances as are fixed by the Lieutenant-Governor-in-Council for attendance at meetings where they are requested to be present by the Chairman of the Board of Commissioners. This Commission reports to the Minister of Public Works annually. Its duties are:—

- (1) To lay out, plan and determine upon a system of public highways for the province which may from time to time be altered or modified as the Board may determine.
- (2) To determine upon the most feasible and economic methods for constructing, improving and maintaining public highways.
- (3) To furnish the officers of the municipalities with information respecting the construction, improvement and maintenance of public highways.

(4) To appoint such engineers, inspectors and officers as are necessary for the proper carrying out of the duties of the Board and the provisions of this Act. All such appointees shall receive such remuneration as shall be determined by the Lieutenant-Governor-in-Council.

The Board may with the consent of the Minister of Public Works spend such sums of money as are deemed advisable upon construction and improvement of Public Highways, and it may enter into agreements or make contracts for construction of or improvements on such highways. The Lieutenant-Governor-in-Council retains the right to make such general regulations regarding the expenditures of the Board as may be deemed expedient.

An attempt was first made to divide the expenditure in all municipalities equally among them, but this was abandoned on account of the varying needs of conditions met with in the various districts. The original division of funds in 1912 for road improvements and bridges was \$1,300,000 for the former and \$300,000 for the latter.

The attention of the Board was directed chiefly toward the main highways but it was found there were several roads, bridges, etc., which, though not on main roads, were beyond the power of the municipalities to construct and were taken over by the Board. The Board assists municipalities to the extent of 50 per cent. of the cost of improvements made when these improvements are according to the regulations adopted by order of the Lieutenant-Governor-in-Council.

Educational work has been attempted through the distribution of bulletins and specifications, by correspondence and through the staff of inspectors. A limited amount of experimental work has been attempted with only partial results.

The Board has instituted a Road Drag Competition with excellent results among the different municipalities. The Board has so far devoted its energies to the main roads, leaving the feeders to the municipalities, except insofar as concerned its advisory capacity. The Board finds that best results are obtained by its own road gangs who are building roads exclusively, and better work is done at a lower cost than rural gangs recruited from the farmers.

All bridges over 20 feet span are constructed and maintained by the Commission, which also operates and controls all ferries and drainage and water supply throughout the Province, with control covering all surveys for purposes of road diversion.

The Province derives its funds for permanent highway construction from Capital account (sale of Bonds); for maintenance work from Revenue account. The rural municipalities obtain their funds for highway purposes from the following sources:—

For permanent construction work debentures may be issued. This includes bridges and ferries, buying gravel pits or acquiring land. Maintenance work may be carried on out of the general revenue of the Municipality.

B. HIGHWAY IMPROVEMENT IN THE UNITED STATES.

For the purpose of affording information as to the progress of highway improvement in the United States, which might be helpful to the Province of Ontario in working out a plan for future highway improvement, information has been assembled and is herewith submitted concerning eight representative American States, namely, Massachusetts, New York, Pennsylvania, Ohio, Michigan, Minnesota, Wisconsin, and California.

In order to afford an intelligent idea as to the resources and needs of the respective states as well as their achievements in highway improvement, information is submitted as to area, population, wealth, taxation, general expenditures, etc. Information of this character is followed by a concise statement showing progress of state highway work, the lines along which development has proceeded, and wherever practicable, the cost of construction and maintenance is given. A digest of highway legislation and organization of other States in the American Union is appended.

I. MASSACHUSETTS.

GENERAL INFORMATION.

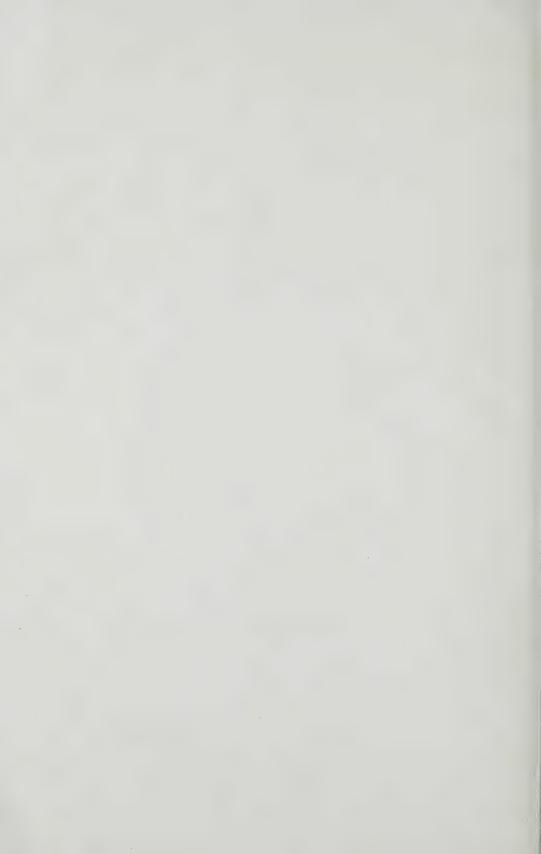
The State has a land area of 8,039 square miles, or about one-fifth that of Old Ontario. The land in farms comprises a little over half the gross area or 4,494 square miles. The population in 1910 was 3,366,416 or 418.8 per square mile of land area, of which 92.8 per cent. was urban and 7.2 per cent. or 241,049 was rural, thus giving an average rural population per square mile of farm land of 53.6. There were one hundred and eighty-five municipalities having a population of 2,500 inhabitants or more in 1910. It is thus evident that the road system in Massachusetts is practically interurban in character and must carry a traffic between cities rather than from farms to cities. Conditions also indicate a growing preponderance of motor traffic. This is further indicated by a traffic census conducted in each of the years 1909 and 1912 by the State Highway Commission, which showed that in the three year period the total of all vehicles increased 42 per cent. while light one-horse vehicles decreased 5 per cent., and motor vehicles increased 131 per cent. While motor vehicles comprised 42 per cent. of the traffic in 1909, the percentage had increased to 57 in 1912. This indicated that the roads of that State must be built more with a view to motor traffic than horse traffic. The assessed value of all property in the State in 1912 was \$5,479,279,693, an average per square mile of land of about \$681,587 and average per capita of \$1,627. The total mileage of roads in the State outside of cities is about 17,272. The average assessed valuation of property in the State per mile of road is therefore \$317,234. It is thus evident that the State is amply able to construct and maintain the costly types of road which its traffic conditions in general warrant. The mileage of roads is an average of 2.148 miles per square mile of land area, which closely approximates the average for England and France when the total mileage of those two countries is pro-rated over their land area.



Gravel Road, State of Massachusetts. This road, carrying much fast motor traffic, is maintained by oiling and the weekly use of the log drag.



Macadam Construction in Massachusetts.



POLITICAL ORGANIZATION.

There are fourteen counties in the State for each of which the governing body is a county commissioner and two associate commissioners elected by the people. The county commissioners act rather as a court of appeal in road matters than as a direct administrative body, the latter function resting with the smaller units designated as towns and cities. In towns the governing body is a board of three selectmen chosen at the annual town meeting. In addition to the selectmen there is a highway surveyor or road commissioner who is elected in some of the towns and appointed by the selectmen in other towns.

CLASSIFICATION OF HIGHWAYS.

The public highways of the State are classified as "State Highways," "County Highways," and "City or Township Highways." The State highways are laid out by the State Highway Commission upon petition of the county, town or city authorities and thereafter are under the absolute control of the State Highway Commission, the State paying the entire cost of construction from money derived from State bond issues and receiving as a refund from the counties in which the respective roads are located 25 per cent. of such construction cost. The maintenance cost is paid by the State, partly from motor vehicle fees and partly from legislative appropriations, and the town contributes an amount not to exceed \$50 per annum for each mile of such State highway. The county, town and city highways are constructed and maintained by those respective units, except that the State aids the small towns by expending 15 per cent. of State highway appropriations as follows:—

One-third in towns of less than one million dollar valuation, with no contribution from the town.

One-third in towns of less than one million dollar valuation, the town contributing an equal amount.

One-third in towns of over one million dollar valuation, the towns contributing an equal amount.

STATE INDEBTEDNESS FOR HIGHWAYS AND OTHER PURPOSES.

The total debt of the State on December 1st, 1912, was \$43,112,583.33 or about .80 per cent. of the valuation. As a credit the State has a sinking fund of \$22,322,573.52, so that the net direct debt on that date was \$20,790,009.81 or about .38 per cent. of the valuation. The State had a contingent debt of \$58,440,242.16 on December 1st, 1912, but this was a loan on the credit of the State to certain metropolitan districts and is assessed on the districts, no portion of the sum being a liability on the State at large. The average rate of interest on entire bonded debt was 3.21 per cent., and the average income on sinking funds was 3.66 per cent.

The State highway bonds outstanding December 1st, 1912, amounted to \$6,965,000 against which should be credited \$2,463,887.67 sinking fund, leaving the net debt of \$4,501,112.33 or about .08 per cent. of the valuation, on which the annual interest amounts to about \$236,000. Of this bond issue \$1,160,000 were thirty year, three per cent. bonds; \$176,000 three per cent. serial bonds; \$3,365,000 thirty year, three and one-half per cent. bonds, and \$2,264,000 three and one-half per cent. serial bonds. The total amount of state bonds issued for highway work

\$9.592.163 75

to December 1st, 1912, amounted to \$7,342,000. To this should be added State highway bonds authorized but not issued, amounting to \$1,545,000 making total issued and authorized to December 1st, 1912, \$8,887,000. The legislature provided in 1912 for the issuance of State bonds during 1913, 1914, 1915, 1916 and 1917, to an amount not to exceed \$5,000,000, not more than \$1,000,000 of which should be expended in any one year, the bonds to be payable in not more than fifteen years, and to bear interest at not more than four per cent. This would indicate of bonds issued, authorized, or provided for by the legislature for highway purposes \$13,887,000.

REVENUES AND EXPENDITURES.

The total revenues of the State for 1912 were \$15,842,000 and the actual running expenses of the State for that year were in round figures \$15,760,000. The actual revenues of the State for 1912 amounted to \$9,592,163.75 exclusive of the direct property tax, which varies from year to year according to the needs of the State and amounted in 1912 to \$6,250,000. These revenues were made up as follows:—

Corporation tax (net)\$2,244,014	30
The National Bank Stock Tax (net)	
Savings Bank Tax	50
Collateral Legacy Tax (old law)	0.9
Inheritance Tax (new law)	76
Insurance tax and licenses	69
Excise tax on foreign corporations	32
Excise tax on life insurance companies	78
Liquor licenses	22
Secretary's fees	42
Fees from courts of probate, etc. 24,492	73
Interest on bank balance	
Income from institutions	98
Miscellaneous 332,798	59

To give an idea as to the purpose for which the State revenues were expended, a few of the principal items are given as follows:—

Legislative Department\$470,000 00
Judiciary
Military
Health 319,000 00
Harbours and Highways
Agriculture, Forestry, Fisheries and Game 557,000 00
Public Buildings
Charitable 4,588,000 00
Reformatory and Correctional
Educational
Interest

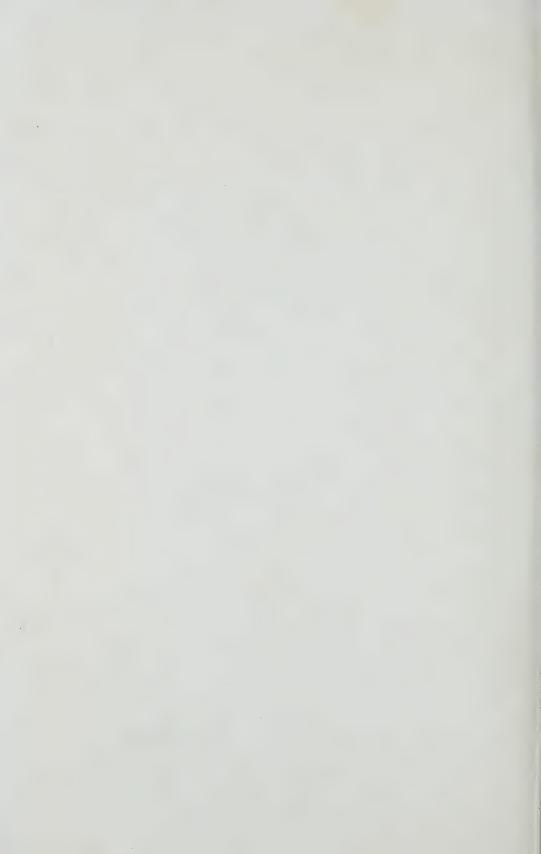
The average per capita expense of conducting the State Government is about \$4.70, and of this amount 40 per cent., or about \$1.85 per capita is paid in the form of direct property tax. This property tax would mean an average rate in 1912 on assessed value of about 1.1 mills. The total amount of taxes assessed for state, county and municipal purposes as on April 1, 1912, was \$74,552,306, which, on a valuation of \$5,479,279,693 would make a total tax rate of \$.013. Of this amount \$6,250,000 was for state tax; \$4,353,312.83 for county levies, and \$69,948,993.17 for city and town purposes.

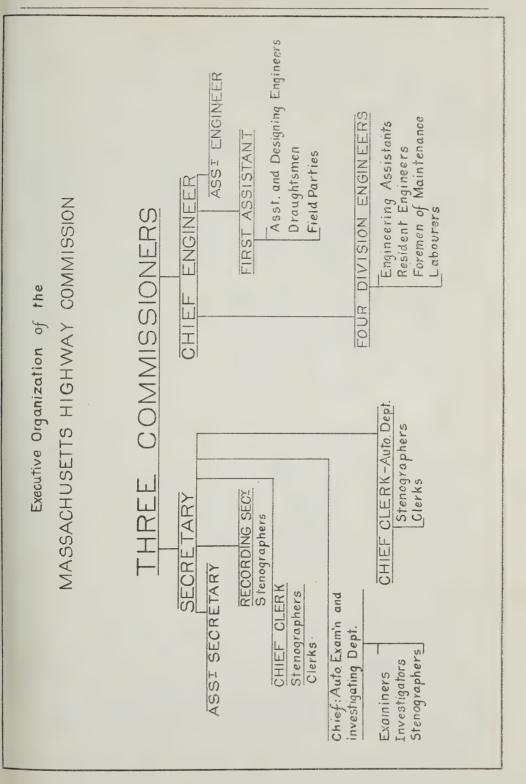


Gravel Road, State of Massachusetts. This road, carrying 1,500 motor vehicles daily, is treated with a light bituminous oil, carrying 40 per cent. asphalt.



A Bituminous Surface Treatment, State of Massachusetts. Using an oil carrying 70 per cent. of asphalt.





HIGHWAY CONSTRUCTION AND MAINTENANCE.

The funds available for the State Highway Department consist of \$1,000,000 annually derived from State bond issues, an annual appropriation by the legislature from current revenues of \$250,000 for maintanance of State highways, an annual estimated net revenue of about \$500,000 from motor vehicle registration fees, or a

total of about \$1,750,000.

The total length of State highways completed to November 30, 1912, was 920 miles, and the total expenditures since the work began, including the planting of trees, amounted to \$8,379,079.66 or an average outlay per mile of \$9,107.69. The aid granted to small towns as explained under "Classification of Highways" amounted, Nov. 30, 1912, to \$600,000, the towns contributing about \$385,000. This expenditure has resulted in the improvement of about 300 miles of road at an average outlay of \$3,283.33 per mile. The character of the construction of State highways is indicated by the fact that nearly 730 miles out of a total of 920 miles have been treated with some bituminous material. The experience of the Commission is that the application of the bituminous binder under pressure has been found to produce the most uniform results. As to maintenance, attention is called to the fact that until about five years ago there was only about \$100 per mile available for the maintenance of State highways. The cost of maintenance is now stated to be over \$500 per mile per annum. In fact it is generally admitted that the cost is now over \$600 per mile.

ORGANIZATION OF STATE HIGHWAY COMMISSION.

The State Highway Commission was established in 1893, and consists of three members appointed by the Governor for three year terms, one term expiring each year. The Chairman receives a salary of \$5,000 per annum, and with the other two members of the Commission has supervision over State highways, the granting of aid to small towns, automobile registration, and the supervision of telephone and telegraph companies. There is a central office in Boston in which are located the secretary and the various assistants in the Highway Department, the automobile department being under the direction of a chief clerk; the engineering department under the direction of the chief engineer. The State is divided into five divisions, each in charge of a division engineer, one located at Boston, one at Middleboro, one at Pittsfield, one at Greenfield and one at Worcester.

AUTOMOBILE LEGISLATION.

The State levies a tax on motor vehicles according to horse-power as follows: less than 20 horse-power \$5.00; 20 to 30 horse-power \$10; 30 to 40 horse-power \$15; 40 to 50 horse-power \$20; 50 horse-power and above \$25. Other provisions are made for commercial vehicles, etc. The amount derived from this fund is applied to maintenance. The total receipts for the year ending November 30, 1912, including fines, were \$645,496.30, from which the expense of registration, etc., amounting to \$103,261.53 should be deducted, leaving about \$542,000 for maintenance.

II. NEW YORK.

GENERAL INFORMATION.

The state has a land area of 47,65‡ square miles. The land in farms comprises 34,439 square miles. The population in 1910 was 9,113,614 of which 78.8 per cent. was urban and 21.2 per cent or 1,928,120 was rural. The population per square mile of land areas was 191.2, and the rural population per square mile of farm land was 56. The assessed value of all property in the state in 1912 was \$11,022,985,914, the ratio of assessed to actual value being 87.74 per cent. This would give an average of actual property value per square mile of land area of \$264,406, and an average of actual property wealth per capita of \$1,382. The total road mileage in the state is 79,279 and on this basis the average actual value of taxable property per mile of road would be about \$159,000. The average mileage of roads per square mile of farm land in the state is 2.302, or slightly greater than the mileage for Massachusetts, and closely approximating the mileage of England and France.

The number of acres of farm land in 1910 was 22,030,367. There was an average increase in value per acre in the period from 1900 to 1910 of \$7.79. This would make a total increase in the value of farm lands of nearly \$172,000,000 or nearly one and three-quarter times the total amount of state bonds issued and authorized for road building. And, when it is considered that only 15 per cent. of the property taxes are paid by rural districts, the burden resting upon farm property by reason of road improvement is almost nominal when compared with the growing wealth of the farming sections.

POLITICAL ORGANIZATION.

There are sixty-one counties in the state in each of which the governing body is a board of supervisors. The counties are in turn divided into 935 towns in which the governing body is a town board of supervisors. The board of supervisors of the various counties may appoint a county superintendent of roads for a term of four years and fix his salary, but if they fail to do so, the state highway commission may make such appointment or place the county in a district with other counties and appoint a district superintendent. The district or county superintendent has charge of the highways under the regulations of the state highway commission. In the towns there is elected biennially a town superintendent of highways, but the town may after petition of the taxpayers vote to have the town superintendent appointed by the town board instead of elected. The town superintendent has, under the regulations of the state highway commission, the care and supervision of the highways of the town.

CLASSIFICATION OF HIGHWAYS.

The highways are divided into state highways, constructed and improved at the sole expense of the state; county highways, consisting of market roads which are improved at the joint expense of the state, county and town; town highways, constructed and maintained by the town with the aid of the state, and county roads constructed and maintained by the county, but toward the cost of maintenance of which the state has during the past year contributed about 50 per cent.

The system of state highways is set forth in the highway law of the state which described the routes to be followed. Such state highways are to be improved from funds derived from the sale of state bonds. The law provides that not more than one-half the amount appropriated each year from the proceeds of the bonds shall be expended in the construction and improvement of state highways. The county highways are improved upon application of the board of supervisors of the county to the state highway commission, requesting that a certain designated highway be improved as a county highway. If the commission approves, it directs the division engineer to make surveys, prepare plans and specifications, which are then sent to the district or county superintendent, who personally examines the highway and makes his recommendation. The commission then transmits plans, specifications, and estimates to the board of county supervisors for final approval after which the work is carried forward by the commission. The law provides that state and county highways shall be improved by contract. When a county board of supervisors makes application for the improvement of county highways, it shall at the same time appropriate an amount sufficient to pay the share of the cost to be built by the county and town. After final payment under a contract for improvement of a county highway the state highway commission prepares a statement of cost and files a duplicate with the county treasurer, who pays upon the requisition of the commission an amount as follows: two per cent. of the costs of highways for each one thousand dollars of assessed value of real and personal property in said county for each mile of public highway in such county.

The maintenance of state and county highways is under the direct control and supervision of the commission. The immediate work is performed by the town or district or county superintendent under the direction of the state superintendent of highways. Annual appropriations are made by the legislature for the maintenance of state and county highways and each town is required to pay for the maintenance of state and county highways each year \$50.00 for each mile of said highways within the town; incorporated villages 1½ cents for each square yard of surface maintained by the state within its corporate limits. Whenever any county has constructed or maintained a county road without expense to the state, the state shall annually contribute to the maintenance expenses of such road 50 per cent. of the amount appropriated by such county for the maintenance of the road during the preceding year.

The town superintendent prepares an annual statement showing the amount of money which should be raised by the town for the ensuing year for maintenance of its highways, such amount to be not less than an amount which, together with the aid to be given by the state, shall equal \$30.00 for each mile of highway within the town. After approval of estimates by the town board a copy is sent to the state highway commission. The state aids the towns in proportion to the taxes levied therein. If the assessed value is less than \$5,000 for each mile of highway in the town, outside of incorporated villages, the state pays an amount equal to the amount of the highway taxes levied therein. The state's proportion decreases from this point to the towns in which the valuation averages more than \$25,000 for each mile of highway, in which cases the amount paid by the state shall not exceed one-tenth of one per cent. of such assessed valuation, and in no case shall the amount paid by the state exceed an average of \$25.00 per mile for the total mileage of highways in the town outside of incorporated villages.



Patrolman's Wagon, carrying a flag. State of New York.



A New York State Broken-Stone Road.



STATE INDEBTEDNESS FOR HIGHWAYS AND OTHER PURPOSES.

The total debt of the state at the close of the fiscal year 1912 was \$109,702,660, against which should be credited a sinking fund of \$25,252,085.38 leaving the net state debt at \$84,450,574.62, and making an average net state indebtedness of \$9.26 per capita of the total population on the 1910 census basis, or an amount equal to

.766 per cent. of the assessed valuation of property in the state.

The total state debt for road improvement at the close of the fiscal year 1912 was \$34,000,000, against which should be credited a sinking fund of \$4,285,715.76, leaving the net state debt for road improvement at \$29,714,284,24, which would be an average state indebtedness for road improvement of \$3.26 per capita on the basis of 1910 population figures. The ratio of state indebtedness for road improvement to total assessed valuation would be .270 per cent. The total amount of state bonds authorized for road improvement aggregates \$100,000,000-\$50,000,000 of which was authorized by the legislature of 1904, the bonds to run 50 years. One million dollars of bonds was issued December 1, 1906, bearing 3 per cent.: \$5,000,000 issued March 1, 1908; \$5,000,000 issued September 1, 1908; \$5,000,000 issued March 1. 1910; \$10,000,000 issued March 1, 1911, and \$8,000,000 issued March 1, 1912, the last five issues bearing 4 per cent. interest; the bonds to be retired by a sinking fund to consist of 2 per cent. per annum for 50 years. The second issue of \$50,000,000 was authorized by the legislature of 1912 and is to run for 50 years. Both of the bond issues were approved by the votes of the people. Further bond issues of the first \$50,000,000 authorized will bear 41/2 per cent. interest in order to obtain par as required by law.

REVENUES AND EXPENDITURES.

The receipts to the general state fund for the year ending December 31, 1912, were \$50,036,406 made up as follows:

The state of the s		
Direct taxes	\$6,326,823	13
Indirect taxes—	, , , ,	
Excise	9,412,363	84
Corporations	10,349,164	
Organization of corporations	479,959	
Inheritance tax	12,153,188	.84
Stamp tax	3,653,037	24
Secured debt tax		60
Mortgages	1,852,324	45
Motor vehicles	1,053,762	25
Non-resident taxes	26,614	34
Sales of public lands	23,166	98
Fees, etc., public offices	499,344	66
Fines, fees, duties, etc	380,355	22
Receipts from state institutions		
Other receipts	1,560,926	19
Total	\$50.026.406	0.8

Among the large items of expenditure by the state government were the following—(approximate amounts).

Educational purposes	\$9,500,000	0.0
State hospitals, etc	8,600.000	0.0
Legislative	1,900,000	
Advancement of agriculture	2,630,000	0.0
Regulative	2,500,000	0.0
Penal	2.250,000	0.0
Protective	3,000.000	0.0
Constructive work	4,475.000	0.0
Judicial	1,830.000	0.0
Administrative	1,225,000	
Contribution to interest and sinking fund	4,157,000	0.0

Of the taxable valuation the city property comprises 85 per cent. and other property 15 per cent. In addition to the direct state taxes, \$237,733,486 was levied for town, county and special purposes, or a total of all direct taxes of \$243,086,252. This total property tax pro-rated on the total assessed valuation shows the rate to be about 22 mills on the dollar. The average per capita expenses of conducting the state government is about \$5.49, and of this amount about 12 per cent. or .66 per capita was paid in the form of direct property tax. Greater New York pays about 60 per cent. of all taxes within the state.

HIGHWAY CONSTRUCTION AND MAINTENANCE.

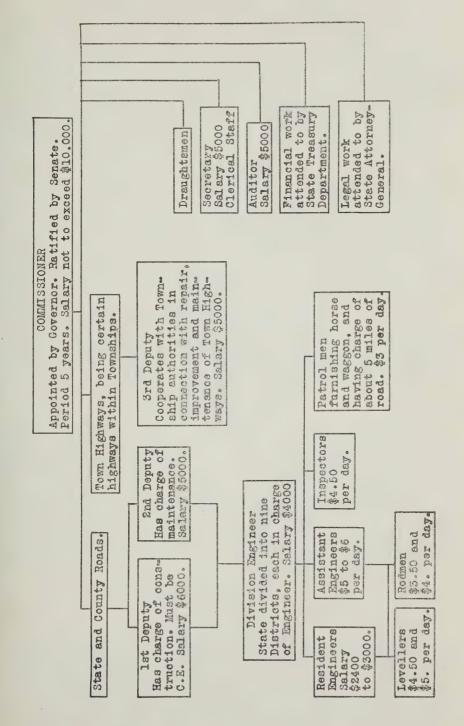
On January 1st, 1913, there had been improved 3,578 miles of state and county highways; 1,627 miles were under contract and 298 miles were expedited routes provided for in the expediting bills of 1910-11, leaving 6,483 miles of state and county highways to be improved, thus making up the total of 11,997 miles in the contemplated system of state and county highways. The system of state highways provided for by the legislation comprises 3,617 miles, and the county highways 8,380 miles. This system of state highways was provided for by a law passed in 1907 which directed the state engineer to prepare a map showing a comprehensive system of highways to be improved throughout the state. The routes were definitely located by the state engineer and approved by the county board of supervisors and a map was then prepared and submitted to the legislature, which in 1908 adopted the system. It was found as the work went along that the construction under the original plan, resulted in disjoined, uncorrelated sections of road; a law was therefore passed in 1910 which provided for expediting the route between Albany and Buffalo and this was followed by legislation in 1911 which provided for the speedy completion of 1,464 miles of trunk line highways. The average cost per mile of the first 1,050 miles of state highways was stated by Mr. C. Gordon Reel, former State Superintendent of Highways, to have been \$11,452, and the average cost of the next 1,848 miles of highways was \$12,236 per mile. These costs are further verified by a report to the Joint Congressional Committee on Federal Aid in the Construction of Post Roads in which the New York State Highway Department gave the cost of water bound macadam under typical and average conditions as about \$12,000 per mile and macadam with asphalt grout at about \$13,700 per mile.

On January 1, 1913, the state highway department reported 3,578 miles of town highways macadamized; 8,500 miles improved as gravel roads, and 50,000 miles shaped, crowned, and standardized as to width. Considering only the hard surfaced roads, including gravel, as improved roads, the report would indicate the total mileage of improved roads as 15,666 or about 19.06 per cent. of the total of all roads, both improved and unimproved, which is approximately 80,000 miles.

The Bureau of Maintenance reported that it had during 1912 re-surfaced, repaired and oiled 1,215 miles of highways, at a total outlay for sweeping, oiling, material for cover, guard rail, concrete, tools and plant, extraordinary repairs and miscellaneous, exclusive of patrol, of \$2,350,810 which would indicate an average outlay per mile of over \$1,900.00. The United States Office of Public Roads gives the cost of maintenance on New York State and County Highways in 1912 as an average of \$1,009.00 per mile.

The Bureau of Town Highways reported during the year 1912 that \$1.665,000 was expended as state aid to town highways, which, combined with the local highway tax, made a total amount available of approximately \$7,252,000. This would give an average amount per mile per annum for town highways of something over \$97, of which the state contributed over \$21.

NEW YORK STATE HIGHNAY ORGANIZATION.



ORGANIZATION OF STATE HIGHWAY DEPARTMENT.

The state highway commissioner is appointed by the governor, with the consent of the Senate for a term of five years at a salary of not to exceed \$10,000 per annum. He appoints a secretary, an auditor and three deputy commissioners; the first deputy has charge of plans, specifications, and the execution of all contracts awarded by the department; the second deputy has charge of the maintenance of state and county highways, and the third deputy's duty relates to the improvement and maintenance of town highways and bridges. The secretary has charge of clerical and administrative work; the auditor has charge of financial work in conjunction with the state treasury department, and the legal work of an advisory character is done by the state attorney-general. The state is divided into not more than nine divisions, each in charge of a division engineer, who has charge of the construction and maintenance in his division and consequently reports to the first and second deputies. Under the division engineer are resident engineers, assistant engineers, inspectors and patrolmen. The county superintendents, who are appointed by the boards of supervisors of the respective counties, or, upon their failure to appoint, are appointed by the state highway commission, and the district superintendents, who are appointed by the state highway commission in lieu of the county superintendents and have charge of districts made up of more than one county, are under the direction of the commission. The town superintendents of highways are also subject to the regulations of the state highway commission and are required to report annually to the county or district superintendents. This organization gives to the state highway commission some measure of control over practically the entire mileage of roads in the state and, therefore the most highly centralized of any state highway system now in effect.

MOTOR VEHICLE LEGISLATION.

The law provides that the registration fees are in lieu of all taxes to which motor vehicles may be subject. The fees for registration are as follows: five dollars for 25 horse-power or less; ten dollars for more than 25 horse-power and less than 35 horse-power; fifteen dollars for 35 horse-power or less than 50 horse-power; twenty-five dollars for 50 horse-power or more.

If a motor vehicle is originally registered after August 1st in any year the registered fee for that year is half of the fee provided for. The law provides that all moneys received under the motor vehicle law shall be appropriated for the maintenance and repair of the improved roads of the state under the direction of the

state commission of highways.

III. PENNSYLVANIA.

GENERAL INFORMATION.

The state has a land area of 44,832 square miles of which 29,033 square miles consist of farm land. The population in 1910 was 7,665,111 of which 60.4 per cent. was urban and 39.6 per cent. or 3,034,442 was rural, thus giving an average rural population per square mile of farm land of 104.5. The average population per square mile of land area was 171. In 1910 there were 263 municipalities having a population of 2,500 inhabitants or more. There are about 95,000 miles of road in the state thus giving about 2.12 miles of road per square mile of land

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area. The population per mile of road on the basis of 1910 census was 80, and the rural population per mile of road was about 32, and 3.26 miles of road per square mile of farm area.

The assessed value of all property in 1912 was \$5,917,119,205; this valuation is probably considerably under actual value but no ratio between assessed and actual value is obtainable. This valuation would give an average assessed value per square mile of land area of about \$132,000, and an average assessed value per mile of road of about \$62,000. The average value of farm land per acre in 1910 was \$33.92, an increase of \$4.22 per acre, thus making an increase in the value of 18,586,000 acres of \$78,433,000 during the ten year period.

POLITICAL ORGANIZATION.

There are 67 counties in the state, for each of which the governing body is a board of three county commissioners elected by the people and holding office three-years. The county commissioners are authorized to levy a tax not to exceed 2 mills on the dollar upon all property to improve important county roads. The counties are divided into townships in each of which the governing body is a board of three township supervisors. One member of the board is elected annually. The township board is authorized to levy a road tax not to exceed 10 mills on the dollar for road purposes. In most of the counties of the state the township is the local unit for road work.

CLASSIFICATION OF HIGHWAYS.

The main travelled routes between county and city and the main travelled routes leading to the state line and between the principal cities, boroughs and townships are declared by law to constitute a system of state highways, to be constructed and maintained at the sole expense of the Commonwealth. This system has a total length of about 9,000 miles and comprises 296 routes. In addition to the state highways the state grants aid to counties and townships for the improvement of roads not included in the system of state highways. For these state aid roads the state pays 50 per cent, of the cost of improvement and subsequent maintenance, and the county and township, if they make joint application for such improvement, each pay 25 per cent. of the cost of improvement and the township pays 50 per cent. of the entire maintenance. When a county or township alone applies for aid, the county or township making the application pays 50 per cent. of the cost of improvement and 50 per cent. of the cost of the subsequent maintenance. The state aid is apportioned among the several counties in accordance with the mileage of county and township roads in the counties. The maintenance of such roads is under the direct control of the state highway department which collects back from the local subdivisions the 50 per cent. which they are required to pay. The remainder of the roads are county or township roads and are constructed and maintained by these respective units.

STATE INDEBTEDNESS.

On December 1, 1911, the interest-bearing debt of the state was as for	ollows
3½ per cent. bonds due Feb. 1, 1912	0.0
4 per cent. bonds due Feb. 1, 1912	0.0
6 per cent. Agricultural Transcript-bonds	
6 per cent. proceeds from sale of experimental farms	0.0
Total\$2,161,400	00
Non-interest-bearing debts and debts on which interest has ceased 134,110	02
Total debt	0.2
Credit by sinking fund assets	22
Net surplus in fund	20

Pennsylvania practically has no debt, as its sinking fund exceeds its liability. An amendment to the constitution authorizing a \$50,000,000 state bond issue for the construction of state highways was defeated at the last election.

REVENUES AND EXPENDITURES.

The receipts for the general fund of the state from all sources for the year ending November 30, 1911, were \$32,100,591.40 and the disbursements \$29,042,086.37.

The principal sources of revenue for the state government are as follows:

Tax on capital stock of corporations	\$11.519,000 00
Tax on capital stock of corporations	1,587,000 00
Tax on collateral inheritance	1.647,000 00
Tax on corporate gross receipts	2,079,000 00
Tax on corporate loans	1,475,000 00
Tax on foreign fire insurance companies	4.746,000 00
Tax on personal property	1.045,000 00
Tax on bank stock	648,000 00
Retail liquor licenses	750,000 00
Whologolo liquor licenses	428,000 00
Assemblia licenses	322,000 00
The congress of the congress o	315.000 00
Wholesale mercantile licenses	315,000 00

The principal items of expenditure were as follows:

Public school appropriations paid to counties State tax on personal property returned to counties Hospitals, miscellaneous Hospitals for insane Department of Health	\$5,689,000 00 3,559,000 00 2,986,000 00 1,907,000 00 1,540,000 00
Commonwealth's portion of road tax paid townships that aboutsh	1,180,000 00 1,124,000 00
Judiciary	806,000 00 700,000 00
Highway construction Institutions Training schools	858,000 00 869,000 00

The gross tax on personal property levied by the state was at the rate of 4 mills on the dollar. The valuation was \$1,199,000,000.00 and the total amount derived was \$4,795,000, three-fourths of which was returned to the counties from which it was derived.

ROAD CONSTRUCTION AND MAINTENANCE.

Assembly approved April 20, 1903, which provided for a state highway department in charge of a state highway commission. Between June 1, 1903 and May 31, 1911, the total amount appropriated for reconstruction work by the department was \$9,500,000. Of this amount 90 per cent. was apportioned to the counties of the state in proportion to mileage of township roads; the remaining 10 per cent. was distributed as a maintenance fund to the townships and counties having improved roads. Of the roads constructed under the state aid law the state paid 75 per cent. of the cost and the counties and townships the remaining 25 per cent. The length of the road reconstructed under this act was about 850 miles, the total cost of which was about \$9,000,000 or \$10,588 per mile, of which engineering and

inspection amounted to 1.95 per cent. and 2.87 per cent. respectively. The state also contributed to the cost of maintenance exceeding 75 per cent. of the average annual cost, for something over 2,000 miles of road. The law was amended in 1909 so as to give the highway department oversight of approximately 88,000 miles of unimproved roads by requiring the township officials to make annual reports to the department, and by allowing to each township maintaining the cash road tax system an allotment from the state equal to 50 per cent. of the amount of road tax collected in the township provided that no township should receive more than \$20 annually for each mile of township road. In 1911 a law was enacted providing for a state highway system having a total length of 8,798 miles and connecting the counties and the important cities of the state. The system of state highways was to be improved and maintained entirely at the cost of the state. The state aid provisions for other roads remained practically unchanged. An appropriation of \$3,000,000 was made for the construction and repair of the state highway system and for the payment of the state's share of the maintenance of state highways. An additional \$1,000,000 was appropriated to be applied to the improvement of state aid highways. The mileage and cost of state highways from June 1, 1911, to October 30, 1913, is given as follows:

	Length, miles	Total cost	Average cost per mile
Water bound macadam Ashphaltic macadam Ashphaltic concrete Brick Cement concrete	86.23 48.79 41.17 8.94 2.71	\$ c. 717,404 95 759,820 86 885,698 42 232,477 12 50,718 62	\$ c. 8,319 66 15,573 27 21,513 19 26,004 15 18,715 35

The mileage and cost of state aid highways from June 1, 1911 to October 30, 1913 are as follows:

	Length, miles	Total cost	Average cost per mile
Water bound macadam or telford Ashphaltic macadam. Asphaltic concrete Brick. Cement concrete	16.07	\$147,019 37	\$9,147
	46.42	777,122 35	16,763
	8.90	204,767 76	23,007
	20.36	478,704 62	23,512
	.45	7,404 00	16,453

The state highway department reports a total of about 95,000 miles of road in the state and that previous to June, 1911, 822 miles of state highways had been improved and from June, 1911 to October 30, 1913, 186.8 miles had been improved, making a total on the latter date of 1,008.8 miles of improved state highway.

From the foregoing it appears that while the water bound macadam roads formed the largest percentage of state highway construction in the early stages of the work, they have been very largely supplanted during the past few years by asphaltic macadam and to a more limited extent by brick and asphaltic concrete. The cement concrete type does not appear to have been employed to any considerable extent by the state highway department. Maintenance costs do not appear to be available.

ORGANIZATION OF STATE HIGHWAY DEPARTMENT.

The state highway commissioner, who receives a salary of \$8,000 per annum is appointed by the governor. A first deputy state highway commissioner at \$6,000, a second deputy state highway commissioner at \$6,000, a chief engineer at \$7,000, and an auditor at \$3,000, are also appointed by the governor. The law also provides for the appointment by the state highway commissioner of an engineer of bridges at \$3,600; fifty superintendents of highways at \$1,500 each, a chief draftsman at \$2,400 and a chief clerk at \$2,400. The state highway commissioner may also appoint as the work may require fifteen assistant engineers at \$2,400 each, four assistant draftsmen at \$1,800 each, two book-keepers at \$1,600 each, four stenographers at \$1,200 each and additional clerical and stenographic assistants at not more than \$1,000 each as may be required.

The following diagram illustrates the organization of the department:

Commissioner.

1st Deputy.

Chief Clerk.

2nd Deputy.

Supt of Road Signs.

Auto, Division Registrar

Auditor.

Chief Engineer.

Engineer of Bridges
Assistant Engineer.
Experimental Department.

Supt. of Roads.

Chief Draftsman.

15 Asst. Division Engineers.

IV. OHIO.

GENERAL INFORMATION.

The state has a land area of 40,740 square miles of which 37,648 square miles or 92.4 per cent. comprised farm land in 1910. The population in 1910 was 4,767,121 of which 55.9 per cent. was urban and 44.1 per cent. or 2,101,978 was rural. The average population per square mile of land area in 1910 was 117 and the average rural population per square mile of farm area was 55.8. There were 138 municipalities having a population of 2,500 inhabitants or more in 1910. The total mileage of all roads in the state is 88,861 or 2.18 miles per square mile of land area and 2.36 miles of road per square mile of farm area. The total population per mile of road in 1910 was 52.64 and the rural population per mile of road in 1910 was 23.65. The average value per farm of farm property in 1910 was \$6,994, the average size of farms 88.6 acres, and the total number of farms 272,045. There was an increase in value per acre of farm land from 1900 to 1910 of \$19.99, which, applied to the 24,105,000 acres, means an increase of about \$480,000,000 in value in farm land during the ten years period. The assessed value of all property in 1912 was \$6,481,000,000, which is subdivided as follows:

Real Estate in cities and villages\$2	2,599,395,531—40.1%
Farm lands 1	,736,249,999—26.7%
Public utilities 1	,171,395,860—18.0%
ADMIAND . , , , , , , , , , , , , , , , , , ,	175,966,466— 2.7%
Personal property	798.037.331-12.5%

The ratio of assessed to actual value was 100 per cent. This would give a value per square mile of land area of about \$159,000, a value per mile of road of about \$71,225, and a value per capita of about \$1,362.

POLITICAL ORGANIZATION.

The state is divided into 8 counties, in each of which the governing body is a board of three county commissioners, who are elected by the people for two years. The board has charge of county roads and under their control is a county surveyor who has direct charge of actual work on county roads. The counties are divided into townships in which the governing body is a board of township trustees consisting of three members elected in November of odd years. Township roads are under control of the Board of Trustees.

CLASSIFICATION OF HIGHWAYS.

The highways may be classed as main market roads, the routes for which are specified in an Act approved April 15th, 1913; inter-county roads provided for in an Act approved June 9, 1911; county roads, and township roads. The Act providing for the main market roads calls for an annual tax levy of one-half mill on all taxable property in the state, 75 per cent. of the money from this levy is to be applied to the maintenance of the state highway department and for the construction and maintenance of the inter-county system of highways and 25 per cent. for the construction and maintenance of the main market roads. On the basis of 1912 assessed valuations the levy would produce \$3,405,000 of which \$2,405,00 is to be expended as state aid on the inter-county highways, to which the county and townships must add an equal amount making a total of \$4,810,000. For the intercounty highways the counties are required to contribute 25 per cent, of the cost and the townships 25 per cent. of the cost. The remaining 25 per cent. of the levy amounting to \$851,000 is to be expended on the main market roads for which no local contribution is required. The law also provides for supplying state convicts to the state highway department for work on the highways as may be desirable.

STATE INDEBTEDNESS.

The state has no state indebtedness. An amendment to the constitution authorizing the state to borrow money for constructing highways was defeated at an election held in 1912.

HIGHWAY CONSTRUCTION AND MAINTENANCE.

The state highway department was established in 1904. The total mileage of improved state roads constructed with the aid of the state funds from the establishment of the department to November 15, 1912, was 247.82 miles. As indicating

the cost of types of road the following table shows contracts completed from November 15, 1911 to November 15th, 1912:

Туре	Total mileage	Total cost	Average cost per mile
Brick Concrete Bituminated concrete Concrete and macadam Waterbound macadam Bituminous macadam Gravel macadam	3.10 39.77 9.68 3.46	\$292,459 37 18,365 00 12,285 00 21,725 00 237,640 49 66,338 61 11,069 00	\$14,652 22 7,716 34 7,630 42 7,008 06 5,975 12 6,842 82 3,199 13
Totals	70.06	\$659,882 47	

The inter-county and main market roads are constructed under the supervision of the state highway commissioner, who is also required to give advice to local authorities and to do educational and investigating work. The inter-county highway system was designated in accordance with an investigation conducted by the state highway commissioner under an Act of the Legislature directing him to designate by name and number the main roads of the state so as to form a continuous and connected highway system. The inter-county highways are improved upon application by the county commissioners to the state highway commissioner and approved by him. He causes plans and specifications to be made, advertises for bids, and, with the approval of the county commissioners, awards contracts. As already stated the cost of county highways is met as follows: 50 per cent. by the state; 25 per cent. by the county and 25 per cent. by the township. market roads are to be constructed and maintained entirely at the expense of the state. The maintenance of inter-county highways is under the immediate control of the state highway commissioner and the cost is apportioned on the same basis as the construction cost. The state's share of the maintenance funds is provided by annual appropriation and the county's and township's shares from their respective road or road repair funds.

A revision of the state highway law was provided by an Act passed April 19, 1913. So far as the inter-county highways are concerned the new law has extended to townships the same right to make application for state aid in the construction or maintenance of inter-county highways as was given to county commissioners under the old Act. The county and township authorities are allowed to proceed with the improvement of any portion of the inter-county highway system without state aid, provided that they first submit plans and specifications to the state highway commissioner. The county commissioners may waive the portion of cost to be paid by the township or abutting property owners and assume any part or all of the cost of such highway improvement in excess of the amount received from the state that they so desire. The township may likewise waive any part of the portion of the cost to be paid by the county for abutting property owners and assume any part or all of the cost in excess of the amount received from the state. The county commissioners are authorized to levy a tax of not exceeding one mill for the purpose of providing funds for the construction and maintenance of highways under this Act. Townships are also authorized to levy a tax of not exceeding three mills for the purpose of providing funds for the construction of highways under this Act. The new law provides that the state highway commissioner shall maintain all intercounty highways, main market roads, bridges, and culverts, constructed by the state, or by the aid of state money, or taken over by the state, and the state may pay the entire cost thereof, but nothing in the act to be construed to prohibit counties, townships, municipalities, the Federal Government, or private parties contributing any portion of the maintenance cost. This would indicate that it is discretionary with the state highway commissioner as to whether the counties and townships shall pay half the maintenance cost of inter-county highways.

ORGANIZATION OF STATE HIGHWAY DEPARTMENT

The Act, approved April 19, 1913, provides that the Governor shall, with the advice and consent of the Senate, appoint a state highway commissioner at a salary of \$4,000 per annum, to serve for a term of four years. The commissioner is required to be a civil engineer and experienced in road construction. The state highway department is divided into three bureaus, known as Bureau of Construction, Bureau of Maintenance and Repair, and Bureau of Bridges. The Commissioner, with the approval of the Governor, appoints three deputy highway commissioners, not more than one of whom shall be of the same political party as himself, and all whom shall be competent civil engineers. Each of these deputies is in charge of a bureau and each receive \$3,000 per annum. The commissioner may also appoint four division engineers in the Bureau of Construction, two in the Bureau of Maintenance and Repair, and two in the Bureau of Bridges, and such additional division engineers as may be necessary from time to time. The division engineers shall receive not more than \$2,500 per annum. He may also appoint a chief clerk at not more than \$2,000 per annum and a secretary at a salary not to exceed \$2,000 per annum. He may also employ such other assistants as may be required.

V. MICHIGAN.

GENERAL INFORMATION.

The state has a land area of 57,480 square miles. The land in farms in 1910 comprised 29,612 square miles. The population in 1910 was 2,810,173, of which 47.2 per cent. was urban and 52.8 per cent. or 1,483,129 was rural. There were 79 municipalities having a population of 2,500 inhabitants or more in 1910. The assessed value of all taxable property in the state for the year 1912 was \$2,288,-000,000, or an average value per square mile of land area of about \$39.800 and an average per capita of \$814. It is claimed that the assessment represents about twothirds the valuation. Consequently the actual wealth of the state is over \$1,200 per capita. There are approximately 70,000 miles of road in the state. average assessed value of property per mile of road would be about \$32,700 and the actual value per mile of road would be about \$49,000. The mileage of roads is about 1.22 per square mile of land area, or, relatively speaking, about half the mileage of the state of New York. This is due largely to the fact that the state of Michigan is divided into two parts, commonly known as the upper peninsula and the lower peninsula. The upper peninsula is to a great extent an undeveloped territory and the principal industry is mining. The lower peninsula is an important agricultural region, and consequently has a much higher ratio of roads per square mile of land area than the upper peninsula.

POLITICAL ORGANIZATION.

There are 83 counties in the state, the governing body consisting of a board of supervisors, one supervisor from each organized township, elected by the people. Under the present highway laws, the work of highway improvement is carried on by townships, by good roads districts and by counties. Under the township system the highway work of a township is in charge of a township highway commissioner acting under the supervision of the township board. Road districts may be formed by any combination of townships, villages or cities forming a continuous area in any county. Road work in these districts is in charge of a body known as a board of good roads commissioners, consisting of one member from each township, incorporated village or city included in the district. Under the county system the work is in charge of a board of county road commissioners, not exceeding five in number. Whether or not a county shall operate under the county system is decided by the townships included in the county, a petition from not less than ten per cent. of the resident freeholders in each of the several organized townships, villages and cities of the county being required to bring the matter up for consideration and a majority vote in favor of the adoption of the county system being necessary to carry the measure. In counties where the system is in operation all roads in townships, except county roads, are under the care and supervision of the township boards and the highway commissioner, as in cases where the county system does not prevail. In the event that a county, in which road districts have been formed, subsequently adopts the county system, the road districts are automatically dissolved except for the completion of work under contract, and the funds of the district are paid back to the units composing it. Townships which have adopted the township road plan, as provided for by the law of 1895, and which have carried on work under that plan may continue under it until such time as the township votes to abolish it, and while working under the township system the town is not liable to any tax for the county road system without its consent, provided that the county in which the township is situated adopted the county system previous to 1913.

CLASSIFICATION OF HIGHWAYS.

The public highways of the state may be classed as trunk line state reward highways, state reward highways, county highways and township highways. The first class receives aid from the state in the form of reward; the second class receives reward in half the amount paid to the first class; the third class is maintained and improved by the county without state reward; and the fourth class is maintained and improved by the township without aid from the state or county. The state grants rewards to local roads which have been completed in accordance with specifications of the state highway department and have been accepted by it. The state reward roads are composed of seven classes, known as classes A to G inclusive. Class A consists of sand clay roads or equivalent, for which the reward is \$250 per mile, the amount increasing \$25 for each additional foot in excess of 9 feet and up to 16 feet; Class B consists of gravel or equivalent, for which the reward is \$500 per mile with an extra \$50 per mile for each additional foot to 16 feet; Class C consists of two course roads of crushed stone or gravel or its equivalent, for which the reward is \$750 per mile and an extra \$75 for each additional foot in width; Class D consists of two course roads with a surface of crushed stone not less than 3 inches compacted, for which the reward is \$750 per mile and an additional \$75 for each additional foot of width; Class E consists of waterbound or bituminous macadam laid in courses and not less than 6 inches thick, for which the reward is \$1,000 per mile with an additional \$100 for each foot of width; Class F comprises Portland cement concrete roads with or without paving brick surface, for which the reward is \$1,000 per mile with an additional \$100 per mile for each additional foot of width; Class G comprises brick roads with curbs, for which the reward is \$1,000 per mile with an extra \$100 per mile for each additional foot of width. The trunk line reward roads receive double state reward and the routes are specified in the trunk line highway act.

REVENUES AND EXPENDITURES

The total receipts of the state treasurer for the fiscal year ending June 30, 1913, were \$13,434,472.52. Of this amount \$7,513,321.45 constituted the general fund of the state, and \$5,903,524.96 the specific tax fund made up of taxes on corporations and applied principally to primary school fund. The receipts to the general fund were made up principally of property taxes through county treasurers. \$5.856,961.35; mortgage tax receipts, \$185,391.85; state prison revolving fund, \$328,886.58; inheritance license, \$25,228.55. The disbursements from the general fund were \$7,463,179.04, made up principally of the following: University of Michigan, \$1,055,500; state highway department, \$347,275.96; support of insane at six state hospitals, \$1,212,950.26; state prison revolving fund, \$329,297.38; legislature, \$173,298.22; salaries of state officers, \$574,709.26; soldiers' home, \$200,000; agricultural college, \$219,800; normal schools, \$385,000; state prison, \$187,766.77. The railroad taxes paid during the year \$4,150,190.84, the largest taxpayer among the railroads being the Michigan Central, which paid \$702,077. The express companies paid \$35,827; the sleeping car companies, \$12,481; the freight, refrigerator and car loaning companies, \$277,580; the fire insurance companies, \$274,000; the telephone companies, \$589,202; in addition to these taxes were paid by a number of other companies.

The expense of running the state government, excluding the amounts collected from corporations and applied to primary school fund amounted during the last fiscal year to about \$2.70 per capita upon the 1910 population basis.

The state does not appear to have any general indebtedness; the total property tax levied in the counties for 1912 was \$39.315,699.16, made up as follows:

State tax	\$6,523,013	0.0
County tax		
Township tax	4,717,880	
School tax		
School tax	8,532,423	
Highway tax	3,471,432	39
County road tax	815,227	24
Drain tax	216,059	66
City tax	12,344,155	80
Village tax	1,490,847	76
Rejected tax	13.656	24
_	20,000	
Total	\$39 315 600	16

This would make the average tax rate on property for all purposes of about \$0.017. The railroads paid taxes amounting to \$4,372,144.50.

The recent trunk line highway act directed the auditor general to incorporate in the state tax for 1913, \$200,000 and for 1914, \$300,000 to reimburse the general fund for the appropriations made for trunk line highways.

HIGHWAY CONSTRUCTION AND MAINTENANCE.

On January 1st, 1913, there had been completed with the aid of the state funds 1,754.27 miles, on which the state paid in the form of rewards \$1,164,392. The State Highway Department reports that the gravel roads of the state cost on an average \$2,100 per mile and receive a reward of \$500 from the state. The macadam roads cost about \$4,300 per mile and receive \$1,000 reward from the state. concrete roads cost about \$10,000 and receive \$1,000 reward. The combination of crushed stone and gravel road costs \$3,750 per mile and receives \$750 reward. The clay gravel roads cost about \$1,500 per mile and receive \$250 per mile reward. The average reward paid by the state on the total mileage of state rewards roads constructed is about \$664. In addition to rewards, the last legislature appropriated \$50,000 as a deficiency appropriation, \$450,000 for the state reward fund for the ensuing year for which \$18,000 was for departmental expenses, \$200,000 for the state trunk line fund for the fiscal year 1913, and \$300,000 for the state trunk line fund for the fiscal year 1914. Besides these amounts the department has, beginning January 1, 1914, received the funds from automobile licenses, which are expected to provide \$750,000 during 1914.

The trunk line highway system, referred to under "Classification of Highways" consists of about 3,000 miles of road. The state highway commissioner calls attention to the fact that for the most part Michigan is still building gravel and macadam roads, although a number of miles of concrete roadways have been built in the state, mostly in Wayne County. He contends that the cheaper types of road are entirely adequate to meet the demands of traffic except in the vicinity of the cities, and that to build more expensive types of road would be folly.

As an indication of the outlay for road work in Michigan, it may be stated that in 1912 the state highway commissioner estimates the total expenditure at \$4,750,000, and that for 1913 it was very nearly \$5,000,000 or abobut \$71.50 per mile. It is estimated by the state highway commissioner that there are in the state about 2,000 miles of improved high roads in addition to the 1,754 miles constructed as state reward roads. This would make the total mileage of improved roads in the state about 5 1-3 per cent.

ORGANIZATION OF STATE HIGHWAY DEPARTMENT.

The state highway commissioner is elected by the people and is required to provide rules and regulations in accordance with which roads must be constructed in order to receive state rewards. The state highway department has no direct part in the construction of roads. The department is also charged with the giving of instruction in the improvement of roads and bridges, the collection of data, and the distribution of the state reward funds. Under the recent trunk line highway act, the state highway department is required to design all bridges and culverts and construct all bridges of a greater span than 30 feet on state reward trunk line highways. The state highway commissioner has as his assistants two deputies and under them such employees as are necessary.

VI. MINNESOTA.

GENERAL INFORMATION.

The state has a land area of 80,858 square miles. The land in farms comprises 43,280 square miles, or 53.5 per cent. of the total area. The population in 1910 was 2,075,708, of which 41 per cent. was urban and 59 per cent. or 1,225,414 rural, thus giving an average population per square mile of land area of 25.7 and a rural population per square mile of farm land of 28.3. There were 48 municipalities having a population of 2,500 inhabitants or more in 1910. The total mileage of all roads in the state was 79,323 or .981 miles of road per square mile of land area, the state of New York and Massachusetts having nearly two and a half times the miles of road per square mile of land area. The total population per mile of road in 1910 was 26.17, and the rural population per mile of road 15.45. The assessment made in 1911 for 1912 gave the value of land and structures at \$664,930,374; the value of city property \$370,595,899; the value of taxable personal property \$177,041,521, and the value of taxable personal property under a special classification provided by chap. 289 of 1911 laws, \$115,676,126, making a total of \$1,328,243,920. This valuation is considerably under the actual value. The average assessed value of land per acre under the 1911 assessment shows \$15.45, whereas the census gives the average value in 1910 as \$36.82. It would, therefore, seem fair to suppose that the actual value of property in Minnesota is more than double the assessed value. On this basis, the assessed value per square mile of land area would be \$15,500, the assessed value of mile of road, \$16,800; the wealth per capita would on assessed valuation be \$640. Farm land increased in value from 1900 to 1910 on an average of \$15.51 per acre according to census reports. This amount pro-rated over the 27,675,000 acres would show a gain in value of over \$429,000,000.

POLITICAL ORGANIZATION.

The state is divided into 86 counties, in each of which the governing body is a board of five county commissioners elected by the people for a term of four years. The board of commissioners has control over the county roads. The counties are further divided into towns, in each of which the governing body is a board of three supervisors, elected for a term of one year. The board of supervisors has control over township roads. The county boards have authority to designate established roads in the county as State roads. If the cost of improvement is over \$500 the board has an assistant state engineer prepare surveys, plans and specifications, which are submitted to the state highway engineer. If he approves the same the county board proceeds to do the work of improvement under the supervision of an assistant state engineer, who acts under the direction of the state highway engineer.

CLASSIFICATION OF HIGHWAYS.

The roads of the state are classified as state roads, county roads, and town roads. The state roads at the close of 1911 comprised 12,688 miles. These roads, as has already been explained, are designated in the first instance by county boards. The state roads have generally been located to suit the convenience of farm com-

munities, but the state highway department is preparing to unite these various highways into a trunk line system under Chap. 254 of the General Laws of 1911. Half of the cost of improving state highways is paid by the state. Minnesota appears to have no state debt.

REVENUES AND EXPENDITURES.

The state tax levy for the fiscal year 1912 was 1.7 mills, the maximum allowed by law being 1.9 mills. At the general election held in November, 1912, an increased tax on railroad property was authorized. The tax was formerly 4 per cent. and was increased to 5 per cent., the additional 1 per cent. producing about \$1,000,000. The total revenues of the state prison twine plant, the drainage commission, and half the expenditures of the university and agricultural college, amounting in all to about \$2,275,000, were paid from funds other than state revenue. The principal sources of revenue were as follows for 1912:

\$1 856 494	03
State tax levy	28
Railroad tax	10
Breight line takes	
Insurance taxes	
Telegraph taxes	
Everes company taxes	
Tolonhone taxes 100,010	
Sleeping car taxes	86
Inheritance taxes	99
Inheritance taxes	97
Inentiate mospital taxes	
Vessel tonnage taxes	
Insurance department fees	
incorporation rees	
Oil inspection fees	
Interest on bank balances	
Motor vehicle licenses 00,100	
Dealing department fees 49,000	
Game and fish commission	12
Game and fish commission	20
Hunters licenses	
States institutions carmines	
Miscellaneous	
AC 242 706	5.4
Total\$8,242,796	0.4

At the general election, November 5, 1912, a state tax of not to exceed one mill was adopted for the purpose of providing a state road and bridge fund. This levy produces about \$1,250,000. The total levy on the part of the state is made up as follows:

Revenue fund		mills
State mond and bridge fund	1.0	
University campus fund		5 "
Total		5 "
Comerci Cohool Fund	1.0	••
General university school fund		3 "
Grand total	4.3	8 "

As the expenditures are about equal to the receipts it follows that the per capita expense for conducting the state government is about \$4.00.

HIGHWAY CONSTRUCTION AND MAINTENANCE.

At the close of 1911 the results accomplished on state roads were as follows: Roadbed improved and graded, 1,085.7 miles; roadbed gravelled, 409.6 miles; road macadamized, 49.4 miles; sand clay road, 20.8 miles; total number of bridges, 122; total number of metal and concrete culverts, 17,081 linear feet.

The allotment for 1911 on state roads was \$79,300 which, added to the total previous allotment, would make a total allotment by the state to the close of 1911 of \$360,240.

As to the cost of road construction it may be stated that a report to the Joint Congressional Committee on Federal Aid in the Construction of Post Roads made in January, 1913, by the state highway commissioner, gives the cost of a typical macadam road with six inches of compacted material and nine feet width of metal surface at \$4,325. A 16-foot road at the same rate would, therefore, be in the neighborhood of \$7,000. He gave the cost of the gravel road with the same dimensions at \$2,815 a mile, and of a concrete road 16 feet wide at \$11,910 a mile. No definite maintenance figures are at hand.

ORGANIZATION OF STATE HIGHWAY DEPARTMENT.

The state highway commission consists of three members appointed by the Governor and holding office for three years, one new commissioner to be appointed each year. The commission appoints a secretary, who is also state engineer, who holds office at the pleasure of the commission. They also employ other assistants and fix their compensation. The state engineer makes surveys, establishes grades, prepares plans and specifications, and has supervision of all work on state roads; he is also required to give expert advice and perform such other engineering services for the state as the Governor may require. He is also required to make an annual inspection of all bridges exceeding 30 feet in length and make a report to the state highway commission. The commission is given authority to do investigative work, hold public meetings, etc. An organization chart of the state highway department is attached hereto.

HIGHWAY
COMMISSION
SECRETARY
AND
STATE ENGINEER

ROAD TESTING BLUE PRINT BRIDGE DEPUTY DEPT. DEPT. DEPUTY Draughtsmen Draughtsmen CHIEF CLERK Accountants Clerks DIVISION BRIDGE ENGINEERS ENGINEERS STENOGRAPHERS ASST. BRIDGE ENGINEERS INSPECTORS SUB-ASSISTANTS

VII. WISCONSIN.

GENERAL INFORMATION.

The state has a land area of 55,256 square miles. The land in farms comprises 32,906 square miles. The population in 1910 was 2,338,860, of which 43 per cent. was urban and 57 per cent. or 1,329,540 rural, thus giving an average population per square mile of land area of 42.2 and a rural population per square mile of farm area of 40.4. The assessed value of all property in 1911 was \$2,941,412,842, and the ratio of assessed to actual value was about three-quarters. This would give an average of assessed property value per square mile of land area of \$53,500.00. The average assessed property per capita would be \$1,260.00. (Note that the property values are for 1911 and the population for 1910.) The total road mileage in the state is approximately 63,000 miles, and on this basis the average assessed value of taxable property per mile of road would be about \$46,600. The average mileage of roads per square mile of land area is 1.14, and the average mileage of roads per square mile of farm land area in the state is 1.91.

As nearly three-fifths of the people of the state live in rural districts it is evident that the state requires an extensive system of rural highways by which the farming, dairying, and stock-raising population can get their products to the railroad and market. Consequently the cheaper types of construction are likely to be used to a very considerable extent. As indicating the importance and progress of agricultural development in the state it may be mentioned that there were in 1910 21,060,066 acres of land in farms, and that the increase in value per acre from 1900—10 was an average of \$16.59. This increased valuation per acre represents an aggregate increase of \$349,386,000 or an amount, which at 5 per cent. interest would yield nearly \$17,500,000 a year, or nearly four times the average outlay of the state, the counties and the towns for road work.

In 1910 there were 88 municipalities having a population of 2,500 inhabitants or more. When it is considered that the state has a gross area more than six times that of Massachusetts and that the latter state has 185 municipalities of 185 inhabitants or more, the difference between the transportation requirements of the two states is strongly emphasized. Wisconsin must build its roads from an agricultural standpoint and Massachusetts from an interurban standpoint.

POLITICAL ORGANIZATION.

The state is divided into 71 counties, in which the governing body is a board of county commissioners elected for two-year terms, who are authorized to vote on the method of paying road taxes in their county. The law provides for a selection of a continuous system of roads in each county, to be known as "the county system of prospective state highways" by its county board. The improvements on this system are made by a county highway commissioner, who is selected by the county board, under the general direction of the state highway commission. Aside from the state aid roads, the local road work is largely in the hands of the town officers. General charge of the roads in the towns is in the hands of the town boards of supervisors, consisting of three members elected annually. These officials divide their towns into road districts ranging from one to fifty and place a road superintendent or path-master in charge of each district.

CLASSIFICATION OF HIGHWAYS

There appear to be only two distinct classes of roads, namely, the state aid roads, which are selected in the first instance by the county boards, and the town roads, which are controlled by the town boards. The state aid roads are constructed by the town, county and state jointly, each paying one-third of the cost, or a county can assume two-thirds of the cost and a state one-third. Bridges over six feet in span are paid for, two-fifths each by the town and county and one-fifth by the state. The state aid roads are improved under the general direction of the state highway commission and in accordance with plans and specifications of the commission. If improved, hard-surfaced roads are maintained by the counties and the dirt roads by the towns.

STATE INDEBTEDNESS.

The total debt of Wisconsin municipalities and counties in 1909 is given as \$29,042,316, of which approximately 12 per cent. consists of county debts, 3 per cent. town debts, 5½ per cent. village debts, and 79 per cent. other municipal debts.

The bonded debt of the state, created in 1861-63 for the purpose of carrying on the war for the maintenance of the Union, has now all been paid or converted into certificates of indebtedness to the trust funds, except one thousand dollars, which was paid from the General Fund. August 12, 1888.

Distribution of the debt on June 30, 1912, was as follows:

Certificates	of	indebtedness,	School Fund	0
66	6.6	46	Normal School Fund 515,700 0	:0
66	6.6		University Fund 111,000 0	
66	6.6		Agricultural College Fund 60,000 0	
				_

\$2,251,000 00

REVENUES AND EXPENDITURES.

The total property tax levied in the state in 1911 was \$32,610,975, made up of state tax \$4,614,446, county tax \$7,422,094, and local tax \$20,574,435. The average tax rate for 1911 was, state 1.109 and local 1.738¾. There was derived by the state from the income tax approximately \$2,200,000, the number of taxpayers paying income tax being 46,582. Corporations paid over 66 per cent., manufacturers in corporations nearly 11 per cent., professionals nearly 8 per cent. and farmers less than one-third of one per cent. of the income tax. There was derived also from inheritance tax \$738,528. An ad valorem tax on railroad corporations produced \$3,604,165, the street railways paid \$525,128, of which the state retained \$78,769. The receipts to the general fund for the year ending 1912 were \$7,836,585.03, made up as follows:

Interest on certificates of indebtedness	\$157,570	00
Free high schools	150,000	
Graded schools	120,000	
New Capitol		
Northern Hospital		
Suit tax	7,720	00
From counties for charitable and penal institutions	364,244	27
Inheritance tax	783,528	90
Railroad companies	3,594,473	
Freight line companies		
Express companies	16,266	
Palace and sleeping car companies	12,633	04

Street railway and electric light companies	471,369 21,741	
Telegraph companies	20	79
Plank road companies Fire insurance companies	27 151,510	
Life insurance companies	518,107 49.352	26
Accident, surety, etc., companies	77,930	16
Charitable and penal institutions	157,794 163,611	
Fish and Game Department		

In addition to the general fund there are certain other funds, such as the school fund income, the university fund income, etc., which consist of moneys collected by the state and distributed under the law to the several localities and to be expended for local purposes. For example, the school fund income and the university fund income each amount to over \$2,000,000. Among the principal items comprising expenditures of the general fund during the school year 1912 were the following:

Circuit Courts	\$178,596 00
Fish and Game Department	119,161 00
Insane Asylum	495,432 00
insane Asylum	58,741 00
Schools for the Deaf	72,579 00
State Park Board	124,000 00
Wisconsin Veteran Home	109,900 00
County agricultural societies	
State Capitol	790,029 00
Commissioners of Fisheries	59,172 00
State University	612,911 00
Normal School	433,798 00
County Training Schools for Teachers	76,661 00
Free High Schools	121,822 00
Free High Schools	
Graded schools	110,100 00

These are in addition to the executive and legislative departments and other large routine items of expenditure. The total net disbursments from the general fund for the year were \$5,385,999, and the total net disbursements from eleven funds for the year were \$10,664,538.

From the foregoing it would appear that the net annual revenues to the general

fund amounted to \$3.35 per capita.

ROAD CONSTRUCTION AND MAINTENANCE.

The state aid law was passed by the legislature in 1911, at which time an annual appropriation of \$350,000 was made, the work to be done under the following plan: Whenever a town appropriated \$400 or more the county was compelled to raise an equal amount, and the state would then add an amount equal to that raised by the town and county respectively, or one-third of the entire sum. In the matter of state-aid bridges, the town and counties each provided two-fifths of the cost, and the state one-fifth. The respective counties outlined a system of prospective state highways which after approval by the state highway commissioner constituted a system of roads on which state aid would be granted. During the first year's work out of 1,195 townships in the state, the commission received applications for state

aid from 532 townships. The outlay by the towns, counties and state on state-aid roads and bridges during 1911-12, the first year's work, was \$1,350,000. The roads built during that year were as follows: Crushed stone macadam, 140 miles; gravel macadam, 110 miles; shale, clay and other surface, 35 miles; making a total of about 500 miles of road. The bridge work consisted of 140 state-aid bridges, built at the cost of \$111,355, and 120 county-aid bridges, approved by the commission, costing \$198,983, making a total amount for state and county-aid bridges in 1912 of \$310,339. During 1912 there was available, in addition to the \$350,000 appropriation, \$28,000, comprising 25 per cent. of the net proceedings of the automobile fund of the state. When the legislature met in January, 1913, it made an additional appropriation, bringing the state's share up to about \$816,000, thus making available for the 1913 work under the joint town, county and state arrangement \$2,500,000. The roads constructed were as follows: Concrete roads, 26 miles; stone macadam roads, 290 miles; gravel macadam roads, 155 miles; shale or clay surfaced roads, 63 miles; graded but not surfaced, 460 miles; total, 996 miles. This would make a total at the close of 1913 of about 1.496 miles, of which about 936 miles were gravel, 100 miles shale or clay-surfaced, and 460 miles graded but not surfaced. The leading type of construction has been 9-foot gravel and macadam roads. As the total outlay to the close of 1913 has been approximately \$3,700,000 for the 1,496 miles of road, the average outlay per mile would be something under \$2,500. In the report to the Joint Congressional Committee, February 7. 1913, Mr. A. R. Hirst, State Highway Engineer, reported the average cost of gravel roads as \$1,746 per mile, and macadam road \$3,570 per mile, this being on the basis of a road nine feet wide. He reported an 18-foot concrete road in Milwaukee County as costing \$14,200 per mile. The gravel and macadam roads, if built fifteen feet wide should cost on this basis about \$2,600 and \$5,700 respectively. The highway commission considers the 9-foot road as decidedly the most economical and practical at the present state of agricultural development in the state, and it expects this width to continue for some time to come. The state highway department also seems very favourably disposed toward concrete roads. For the 1914 work the legislature has appropriated \$1,200,000, plus 25 per cent. of the net returns from automobile licenses.

As indicating the growth of road improvement in the state, 1,211 governmental units in the spring of 1913 voted \$1,548,839. To this the counties will add an equal amount and the state will add the \$1,230,000 available from the registration and automobile fees, making a total available for 1914 of \$4,327,778 to be expended under the state-aid plan.

A separate appropriation has been made each year, beginning 1911, for administering the highway department. The appropriation for 1911-12 was \$40,000 and \$60,000 for 1912-13. The appropriation for administrative work, 1913-14, is \$90,000, and for 1914-15 and thereafter, \$100,000.

The state highway commission has issued an allotment sheet, showing the amount due each county from the \$1,250,000 state highway appropriation based upon taxes voted by townships, villages, cities under 5,000 population and counties.

The work of construction under the Wisconsin plan is carried on under the immediate direction of the county highway commissioner appointed by the county board and the surveys, plans and specifications and final supervision are furnished by the state highway commission. The hard-surfaced roads built under this plan are maintained by the counties and the dirt roads by the towns. There does not appear to be any state supervision of maintenance.

ORGANIZATION OF STATE HIGHWAY DEPARTMENT.

The state highway department was established in 1907 as a division of the state geological survey, with an annual appropriation of \$10,000 for educational work. This continued until 1911, when the highway commission in its present form was created. The commission is non-salaried, and consists of three members appointed by the Governor and two ex-officio members, consisting of a state geologist and the dean of the College of Engineering. The following organization chart illustrates graphically the organization of the department.

State Highway Engineer.

Chief Clerk File Clerk Stenographers Chief Inspector Asst. Inspector Bridge Engineer Asst. Bridge Eng. Surveyors Draftsmen Engineer of Surveys Surveyors Draftsmen

7 Division Engineers Asst. Engineers Draftsmen

VIII. CALIFORNIA.

GENERAL INFORMATION.

The state has a land area of 155,652 square miles, of which 43,582 square miles, or about 28 per cent. of the total land area, comprised farm land in 1910. The population in 1910 was 2,377,549, of which 61.8 per cent. was urban and 38.2 per cent., or 907,810, was rural, or an average rural population per square mile of farm land of 20.8. The average population per square mile of land area was 15.3. There were seventy municipalities having a population of 2,500 inhabitants or more in 1910. The total mileage of all roads in the state is 48,069, or .308 miles of road per square mile of land area and 1.103 miles of road per square mile of farm area. The total population per mile of road in 1910 was 49.47, and the rural population per mile of road 18.88. The average value per farm of farm property in 1910 was \$18,308, and the number of farms 88,197. The total assessed value of all property in 1912 was \$2,919,855,033, and the ratio of assessed to actual value was about 50 per cent. On this basis the assessed value per square mile of land area was about \$18,750, or an actual value of about \$37,500, and the assessed value of taxable property per mile of road was about \$10,500, and the actual value about \$21,000. The assessed value of all taxable property per capita was about \$614, and the actual value about \$1,228. As an indication of land values it may be stated that the census bureau gave the average value of farm land in California in 1910 as \$47,16 per acre, which was an increase of \$25.29 per acre, as compared with the value for 1900. As there were 27,931,440 acres of land in farms in 1910, the increased value alone would represent approximately \$700,000,000.

POLITICAL ORGANIZATION.

There are 57 counties in the state, for each of which the governing body is a board of county supervisors elected by the people for a term of four years. Under the direction of the board of supervisors is a county surveyor, who has charge of road work in the county. The counties are divided into districts, but the county appears to be the principal unit of local administration. The municipalities of the state are divided into six classes according to population. The larger cities have mayors and councils, and the smaller cities have boards of trustees.

STATE INDEBTEDNESS.

A summary of the net indebtedness of the state by bonds outstanding July 1, 1912, is as follows:

Civil bonds of 1857, 7 per cent. Civil bonds of 1860, 7 per cent. Funded debt bonds of 1873, 6 per cent. Seawall bonds, 1905, 4 per cent. Value of bonds in Seawall sinking fund. \$2,000,00 00 Cash in same \$2,000,00 00 \$496,950 00 Cash in same \$500,819 27	\$ 3,500 00 500 00 2,277,500 00
Net indebtedness San Francisco Harbour Improvement Bonds of 1909, 4 per cent State Highway Bonds of 1909, 4 per cent	1,499,180 73 1,000,000 00 400,000 00
Total net indebtedness, July 1, 1912	\$5,180,680 73
Total of bonds outstanding, July 1, 1912	\$5.681.500 00

The bond issue redeemed was that of January 1, 1893, consisting of \$600,000 4 per cent. bonds, for San Francisco ferry and passenger depot.

Since July 1, 1912, the bonds sold to November 15, 1912, were as follows:

July 11th, \$1,200,000 of State Highway bonds.
October 1st, \$750,000 of San Francisco Harbour Improvement bonds.
November 12th, \$250,000 of San Francisco Harbour Improvement bonds.
November 14th, \$400,000 of State Highway bonds.

All sales were made at par and accrued interest. The total state bonds outstanding on November 15, 1912, were therefore \$8,281,500.

Total highway bonds sold to October 1, 1913, \$4,700,000.

The \$18,000,000 bond issue was authorized by vote in 1910 for the construction of a state highway system. The bonds were to bear date July 3, 1914, par value \$1,000 each, interest at 4 per cent., payable semi-annually, to mature \$400,000 annually from and after July 3, 1917 to 1961, and to be sold in such amounts and at such times as might be desirable. It was contemplated by the framers of the Act providing for the bond issue that the state should pay the principal of the debt and the counties in which the roads were to be located should pay the interest. The Act was unfortunately framed, as the Attorney-General has construed the law to mean that no interest can be charged against a county until there has been expended therein the amount of money on which the interest charge is based. After the county is notified of the interest charged against it about ten months must elapse before the sum can be raised by taxation and paid into the state treasury, and in the meantime additional amounts of bond money are being expended for which the state cannot even present a claim until the beginning of the following fiscal year. This means that it is sometimes nearly two years after bond money has been expended before the interest can be recovered by the state, while in order to meet the demands when due there must be kept in the treasury a considerable amount of funds unexpended. Another difficulty has arisen due to the fact that a large purchase of field and office equipment was necessary which cannot be pro-rated among the counties until it is learned how much the total expenditure is going to be in each county.

At the close of November, 1912, there had been issued \$2,000,000 of the \$18,000,000 authorized. An estimate of the probable rate of expenditure of bond fund year by year is given by the highway commissions as follows: Issued to December 1, 1912, \$2,000,000; needed during 1913, \$4,600,000; 1914, \$5,000,000; 1915, \$6,000,000; 1916, \$1,400,000.

REVENUES AND EXPENDITURES.

The total receipts to the state treasury for the fiscal year ending June 30, 1912, were \$21,445,956.99 and the total disbursements were \$18,691,877.28. The receipts however, are not all for state use; certain amounts are merely collected by the state for the benefit of the counties and municipalities to be paid over to them. A second class of receipts which are not available current revenues are trust funds of which the principal may not be expended. A third class of receipts is made up of those funds which are not for general state purposes but are for special uses. A detailed statement showing receipts for the year 1912 is as follows:

I. Taxes:

A.	Teach.		
	1. State corporation taxes: Railroads and street railroads. Light, heat and power companies. Telephone and telegraph companies. Car companies Express companies Insurance companies Banks. Franchises.	1,225,419 424,697 89,262 102,351 521,348 1,628,787	80 98 02 07 64 45
		\$10,387,206	66
	2. Poll taxes 3. Inheritance taxes 4. Corporation licenses 5. Panama-Pacific Exposition tax. 6. General property tax (delinquencies, etc.) 7. Insurance brokerage tax	843,603 1,083,243 802,012 1,270,297 197,145	69 87 50 01 77
TT	Fees, fines and licenses	677,498	82
TIT	Other department collections	715,452	57
TV	Institution receipts	966,634	07
v	San Francisco harbour receipts	1,254,287	
VT.	Sale of state lands	181,743	88
WII	From the United States Government	157,650	
WIII.	From bonds sales, interest and redemption	2,888,100	
TX	Estates of deceased persons	. 13,870,000	63
X.	Miscellaneous receipts	3,830	88
	Total		99

These receipts are classified as follows to show the amounts available for the general use of the state:

Not for state use	\$834,941	87
For state, but not for current expenditures	632,054	94
For state, but for special uses	7.378.094	28
For general uses of State (General Fund, less amount of	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
bond refunds and railroad reimbursement)	12,600,865	90

As indicating the character of expenditures the following table is given for the fiscal year 1912:

Legislative\$71,30	14 0 79
Judicial \$71,30	
Judicial	
Executive	55 03
Administrative	1 26
Regulative 377 85	5 42
Defensive	76 53
Constructive 1 586 56	8 99
Educational	
Developmental588 04	
Protective	
Benevolent	
Bonds	
Lands	3 21
Claims	6 26
Miscellaneous 12,98	37 84
Total	2 28

A study of the per capita of six states by the State Comptroller of California gives the follow results:

State.	Voor	Total		Per
		Expenditur		Capita.
New York		\$69,163,624	28	7.44
Massachusetts		14,269,849	61	4.17
Michigan	1910-1	12,596,951	99	4.42
Wisconsin	1911-2	10,581,801	80	4.43
Minnesota	1909-10	13,322,963	17	6.42
California	1911-2	17,197,005	05	6.73
California (after all pos	sible			
deductions)	1911-2	14,465,905	31	5.66

While New York's total expenditure, as taken from the State Comptroller's report, were more than \$69,000,000, a little over \$30,000 was spent for canals and highways, leaving the other expenditures about \$39,000,000. The figures for Massachusetts include only the "general expenditures," so called, and there is in addition a somewhat complicated system of special fund expenditures. And in the case of each of the other states there is something which makes comparison on an even basis hardly practicable.

The total state and county property taxes for the year 1912 were \$35,962,920.48, which would make an average tax rate of \$0.0122, the tax rate for the various counties, of course, varying considerably. The state tax rate for 1912 on property was .0044. The total county bonds outstanding June 30, 1912, amounted to \$33,858,700 and the district bonds outstanding on the same date \$18,993,281.31, a total bond indebtedness of \$52,846,981.31, or an average per capita bonded debt of about \$22.00 and an average debt per \$1,000 of assessed property values of about \$55.00.

HIGHWAY CONSTRUCTION AND MAINTENANCE.

The state highway system contemplated by the \$18,000,000 bond issue comprises, first, the construction of two trunk roads, one along the coast and the other traversing the Sacramento and San Joaquin valley; and, second, the construction of such lateral roads as might be necessary to connect the county seats lying east and west of the trunk line. It was found that to comply with the terms of the Act not less than 2,760 miles of road must be included in the system. This would not

.....\$18,000,000 00

allow over \$6,500 per mile out of the funds to be made available by the bond issue. The commission, after a careful study of the situation, determined upon the following allotment of the fund:

TRUNK LINES.

1,305 miles, requiring paving, at \$8,620\$11,249,240 480 miles surfaced with local materials, at \$5,944	00
LATERALS.	
785 miles at \$2,881 \$2,261,488	00
Already improved county roads, 190 miles, add 10 per cent. for administration, surveys and engineering	

Nearly all of the counties agreed to pay for the bridges on the state highway routes and to furnish rights of way.

Total bond issue

The commission has adopted a pavement consisting of concrete base not less than four inches thick and fifteen feet wide with three feet shoulders. The concrete base is covered with asphaltic oil and stone screenings, forming a carpet from three-eights of an inch to one-half of an inch thick. Where traffic is heavy, the thicker base and thicker wearing surface are specified. The maximum gradient in the mountainous country is 7 per cent. The bridges are of reinforced concrete 21 feet wide in the cleat and designed to carry 16-ton traction engines.

The costs of roads which the commission had under contract August 1, 1913,

were as follows:

Asphalt on concrete base	Miles. 6.6 11.5	Cost per mile. \$14,920 8,403	Cost per square mile. \$1.06 0.716
Three-eighths inch surface on concrete base	198.1 19.1	6,394 6,364 4,303	0.712 0.723 0.489

Concrete is laid without expansion joints and it is observed that natural contraction cracks develop about every 30 feet.

State highways are maintained by the state and no provision is made for sharing the burdens by the counties. To provide maintenance funds an automobile registration law, which became effective January 1, 1914, provides a system of graded fees for registration, which is expected to yield in excess of \$1,000,000 for the year 1914. After the expenses of the registering department is deducted half of the remainder goes to the maintenance of state highways and the other half to the maintenance of county roads.

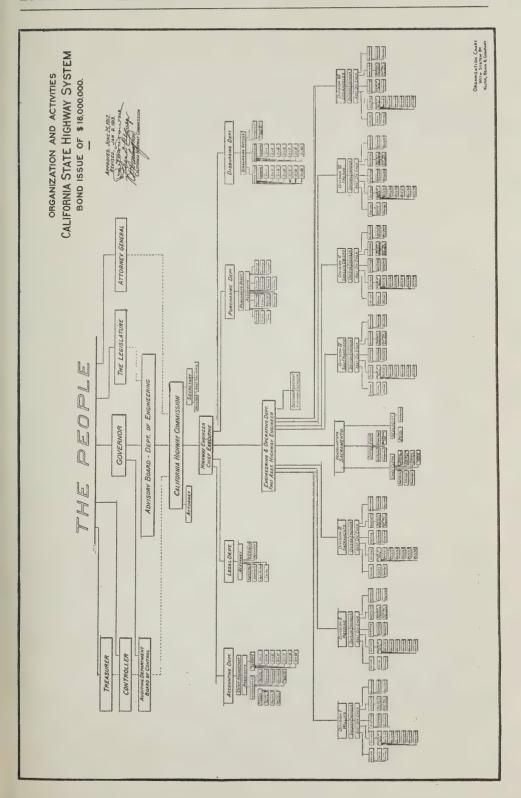
The highway commission reports the total amount of bonds sold to October 1,

1913, at \$4,700,000.

Many of the counties have voted large bond issues and have built first-class systems of highways; among them Los Angeles, San Diego and San Joaquin.

Organization of State Highway Department.

By resolution of the state department of engineering a committee of three members known as the "California Highway Commission," was constituted to have full charge of the construction of the state highway system to be built with the state bond issue. The commission has appointed a highway engineer as the executive engineer of the commission, his duties corresponding with that of general manager



of a large private corporation. Under the highway engineer are the following divisions: engineering department, under the supervision of the assistant highway engineer. This department is further divided into eight subdivisions, each in charge of a division engineer and which represents the work in different parts of the state. A purchasing department, reporting directly to the highway engineer; accounting department, reporting directly to the highway engineer; financing and disbursing department reporting directly to the highway engineer; legal department, reporting directly to the highway engineer; and handling all legal matters in connection with rights of way, condemnation suits, etc.

IX. OTHER STATES OF THE AMERICAN UNION.

ALABAMA.

The State Highway Commission is appointed for four years, consisting of the Professor of Civil Engineering in the State University, State Geologist and three civilians appointed by the Governor. The Commission makes an annual report, recommending legislation. It also formulates a definite policy and may, with regard to this, refuse State aid for the construction of bridges.

The State Highway Engineer elected by the Commission is bonded at \$5,000 with a maximum salary of \$4,000. His duties are:—

- (1) To be the executive of the Commission.
- (2) To be the consultant to the Counties.
- (3) To supervise and approve the State Highway System. The Staff consists of an Assistant State Highway Engineer, clerk, 9 resident engineers and 10 County resident engineers.

Local administration is in the hands of the County Commissioners who have their County Engineer. County forces may be used in construction, but where the cost of improvement exceeds \$3,000 for State aid, the State Highway Engineer may advertise for bids, the contractor being bonded double the amount of his contract.

The State contributes for State Aid Highways an amount equal to that contributed by the County which must purchase rights of way if necessary. All such roads are free of toll. Specifications for such roads must be approved by the State Highway Engineer and the aid is withheld until the work is well under way and \$1,000 has been spent by the County. State aid must be expended on permanent improvements on main-travelled roads, one continuous stretch to be finished each year. Surplus amounts may remain in the State Treasury to the credit of a County for not longer than two years, reverting at the end of that time to the common fund.

The State Highway revenue is derived from the Convict Fund supplemented by a special tax. Counties may issue bonds to the extent of $3\frac{1}{2}$ per cent. of their taxable property.

COLORADO.

The State highway authority is the Highway Commissioner appointed by the Governor for four years with a salary of \$3,000; he is assisted by an advisory board of five members appointed by the Governor, one retiring each year. These members represent the districts in which they reside and are allowed only actual expenses. The duty of the Commissioner and his advisory board (whose unanimous consent and approval is necessary, the Governor, however, having power to approve or reject a majority agreement) is (1) To make appropriations for road and bridge work among the counties; (2) To give advice, assistance and supervision with regard to construction, improvement and maintenance of roads throughout the State: (3) To ascertain the location and nature of road material, to make rules and regulations and to present reports to the Governor. The Secretary of the Commission is a competent Engineer with a maximum salary of \$2,100. The local authority is in the hands of the various boards of county commissinners whose first duty it was, upon the appointment of the State Highway Commission. to prepare road maps of the respective counties, designating thereon a system of main or market roads and giving a statement as to the location and nature of road materials in their counties. In default of this duty, maps were to be prepared by the State Highway Commission, the expense being deducted from the first apportionment due the defaulting county. The State Highway Commission thereupon prepared a map designating the roads for which State aid was deemed expedient, not only for construction but for improvement and maintenance; according to the legislation, these roads must "provide an adequate system of State roads to the various market and business centres of the State, and connect such centres with each other." The State Commission might then divide such roads into those of primary and secondary importance, the former being constructed or improved before the latter. The next duty of the Board of County Commissioners is to make provision for the survey of such roads with the preparation of plans and specifications and a submission of estimates for the final approval of the State Highway Commissioner and his advisory board: in every case the Boards have to comply with the rules and regulations of the Commissioner. The Boards of County Commissioners have directory charge over all construction, improvement and maintenance on State roads in the several counties, with joint provision by counties for State roads which are inter-county boundary lines. The county authorities may also employ Engineers and with the authority of the State Highway Commission, let contracts to the lowest bidder, this being compulsory when the estimate is over \$2,000, the contractor being bound by an amount equal to half the contract price. The Board makes an annual report to the State authorities. By the Act of 1911, authorization was given for the formation of road maintenance districts under the supervision of County Commissioners and road overseers, with a Superintendent of roads and bridges for the whole county. A petition of 35 per cent. of the electors in a county guarantees the hearing by the Board of County Commissioners consequent upon which the County may be divided into road maintenance districts. A special road tax of \$3.00 or its equivalent in labour is due from every able-bodied male from 21 to 50 years of age in such road districts. Public improvement districts may also be established in counties, cities or towns, with authority given to the municipality to issue bonds bearing 6 per cent. interest for fifteen years, to be met by special levy upon the lots of land within the improvement district.

The State road fund consists of an annual appropriation of \$15,000, together with an equal amount to cover the current expenses of the State Highway Commission. Other appropriations may be made from time to time. There are no bond issues in the State, the only source of revenue at the present time being the percentage derived from the sale of public lands of which 5 per cent. is devoted to internal improvement. One-half of the revenue from automobile fines and licenses—motor vehicles up to

20 horse power	\$2 50
21 to 39 horse power	5 00
41 horse power and over	10 00
Motor cycles	2 00
Chauffeur's license	1 00
Manufacturers and dealers, for every five certificates	5 00

goes to the State, and half to the counties. The question of either a direct levy of ½ mill per year or a bond issue is now in consideration. Of this State Road Fund apportionment is made to counties on the basis of population, area, amount of money expended on road construction, the difficulty and expense of construction and the extra expense connected with the development of new country. In default of notice within thirty days from the County Commissioners as to the amount proposed for expenditure, the State Highway Commissioner may expend this apportionment among other counties complying with the regulations. No money is to be expended within the corporate limits of a city or town. With few exceptions 75 per cent. of the money at the disposal of the State Highway Commission for distribution must be used for the counties which have provided an amount equal to the aportionment; this apportionment is, however, not available until the county has set aside its own funds. The remaining 25 per cent. may be expended as the State Highway Commission sees fit. The general county fund may have warrants drawn against it to the extent of 80 per cent. of the total amount of taxes levied. Counties may also issue coupon bonds, the interest being met by an annual levy. Convict labour from the State Pentitentiary is granted to the counties upon the written request of a majority of the Board of County Commissioners. It is to be noticed in the way of division of cost and labour that electric railroads are expected to maintain and keep joint road and bridges in good repair, the railroad paying one-half the expense of construction and maintenance of new bridges, in default of which it must forfeit its franchise and right of way. The only direct county taxes are those derived from the poll tax in road districts and the abutting property tax in improvement districts, as mentioned above. Wide tire legislation has been recommended but is not yet adopted.

CONNECTICUT.

The head of the State highway organization is the State Highway Commissioner appointed for two years with a salary of \$10,000 during this period. His Deputy has charge of all new construction and financial and general management, with eight Division Engineers in charge of the field work in approximately equal districts. There is also a Superintendent of repairs and assistant, under whom are nine supervisors of repairs controlling the patrol work on the main trunk roads and repair work in general in their respective divisions. There is also an inside staff consisting of the chief clerk, draughtsman, etc., to attend to the drawing up of specifications under the direction of the State Highway Commissioner.

The revenue for State highway construction is derived from authorized bond issues, two-thirds of the appropriation of which, during the years 1913 to 1915 is being applied to the construction and maintenance of the trunk line system of which the State pays the entire cost. The revenue from automobile registration and fines is used for the maintenance of these trunk line highways.

Apart altogether from this main trunk line system, there is the system of State aid roads, which are main highways running from town to town, not included in the above mentioned plan. Seven-eighths of the costs of improvement of these roads (from 3/4 to 7/8 according to assessment) is contributed to the towns by the State. Upon the application of the towns, State aid is given. It is to be noted that the town municipalities and not counties, are used as the local basis.

DELAWARE.

The highway system of New Castle County is under the New Castle County State Highway Commissioner appointed by the Governor for four years and bonded at \$2,000, and his assistant, each with a salary of \$1,000. The duty of the Commissioner is to investigate, prepare plans and specifications, certify to the State Treasurer and the Levy Court of New Castle County, the itemized expenditure and to submit a biennial report to the General Assembly. The initiative for State aid is taken by the Levy Court whose resolutions may be approved by the Commissioner, whereupon the latter prepares the plans. Half the cost of construction of such highways is to be paid by the State; the other half is contributed by the Levy Court, which may borrow money on temporary loans. All such roads except those within the limits of municipalities are County roads and must be repaired by the Levy Court.

In this last connection, the court appoints a County supervisor bonded at \$1,000 whose duty it is to supervise repairs. Cities do their own repairing. The tax rate of New Castle County for highways averages four mills on the dollar and was so recommended by the County Commissioner in his 1913 report. There is a bonus for wide tires consisting of a rebate per year of \$1.00 per wheel of not less than 4 inches wide, from the road tax of any individual, up to three-quarters of such a road tax. Provision is made in the case of contractors for bonds or checks amounting to \$500 to accompany each tender while 5 per cent. of the contract price is to be retained for a year. The supervisor appointed by the Commissioner supervises all work done under contract.

IOWA.

The State Highway Commission (created in 1913) consists of the Dean of Engineering in the State College and two other members appointed for four years, by the Governor from different political parties, all three being compensated at \$10 per diem up to \$1,000 a year. The duty of this Commission includes (1) Having a directory charge over the entire system of roads; (2) Acting in an advisory capacity to County Boards and County Engineers; furnishing them with standard plans; (3) Investigating County conditions and disseminating highway information; (4) Keeping records and making annual report to the Governor.

The local authority in each County is the Board of supervisors, whose duty it is to employ a competent Engineer or Engineers bonded at \$1,000 to \$5,000. The Board is bound to designate from the highway within the County, not less than

10 per cent., and not more than 15 per cent. of the total mileage, for the purpose of establishing a County road system. This system is to consist of "the main travelled roads in the County, which must connect the principal market places of the County as well as connect with the County roads in adjoining counties." Such a system is not to include roads within the corporate limits of cities and towns. Having designated these roads, the Board of supervisors is required to furnish the State Highway Commission with County road maps which are open for inspection, consequent upon which public hearings of freeholders are held and petitions may be made asking for a change in the proposed system. maps being approved by the Commission or the latter having designated a system upon failure of the Board of Supervisors to do the same, the County Engineer makes his survey, reports to the Board of Supervisors who await the final approval of the Commission. In the matter of bridges and culverts throughout the County, these are to be constructed and maintained by the Board of Supervisors, but only when public necessity demands, may the Board construct or maintain bridges within towns or cities.

All roads outside cities and towns and not included in the County road system, form township road systems. When all the County roads have been improved, the Board of Supervisors may transfer roads from the township system to the county system. The township authority is the Board of township trustees who determine every February, the roads to be dragged, appointing for this purpose a Superintendent. The County has also its own dragging system under the direction of the Engineer.

There is no State aid but automobile fees are at the disposal of the local authorities. The County funds may be expended for tools, machinery, improvement of the County road system and building of culverts having a span of 4 feet or less and are as follows:-

(1) A tax of one mill on all property including city property. Any portion of this fund rising from property within any municipality is expended on County roads within and without the limits, half of the amount being paid to the City Treasurer who must spend it on main roads within. The other half is paid to the County to be spent on roads without, but immediately contributory to the municipality.

(2) The County drainage fund, that is, a tax of one mill on the assessed valuation of the County, including property in cities and towns other than those

of the first class.

(3) The County motor vehicle road fund consisting of an equitable distribution of 85 per cent. of the State license tax.

(4) The County road building fund, that is, two mills on all property out-

side corporations.

(5) The permanent road district fund which is an exceptional levy of not more than two mills on County property, half the expense to be assessed against abutting property.

(6) Convict labour from the State Penitentiary.

(7) Bonds (refunding) to take up outstanding floating indebtedness in excess of \$5,000, with special levy for same. This may be issued on a two-thirds vote of the Board of Supervisors.

(8) The County bridge fund, that is, a levy of not more than five mills on property outside cities of the first class, to be expended on the construction and repair of bridges and culverts anywhere except within such cities.

The township funds are to be expended by the township trustees on the township road system and are as follows:—

(1) Road fund of four mills (maximum).

(2) Township drainage fund of five mills (maximum).

(3) Township dragging fund of one mill (minimum).

(4) Statute labour for two days or its equivalent in cash.

(5) Labour of the poor at \$.05 per hour.

KANSAS.

The present State organization consists of a State Engineer, drainage and irrigation engineer and three assistants: salary of the State Engineer being at the present time \$2,500. Recommendations are being made to the Legislature involving a change in the constitution whereby the State may be authorized to do internal improvement work. While the State makes no direct appropriation for road and bridge work at the present time, a small appropriation is available for the expansion department for roads, bridges, drainage and irrigation work. All the funds for road and bridge work are raised by direct taxation. The automobile tax (assessed under personal property and subject to an additional tax of \$5.00 per automobile and \$2.00 per motor cycle) is collected by the County Treasurers, 15 per cent. only being returned to the State for clerical expenses.

Owing to the majority of roads being earth, the maintenance of these lies with the owners of adjoining property with whom the county or township makes a contract for the dragging of the roads at from 50c, to 75c, per mile. The farmer then makes his report to the County Engineer by post card. It is to be noted that according to the State Law roads are classified according to their relative importance as (1) State roads (which are designated by the Legislature) (2) County roads (which conect cities and market centres and are as nearly as possible continuous from one county to the next: these are designated by the three county commissioners) (3) Mail routes; (4) Township roads (including all other public highways). The State and County roads are constructed and maintained at County expense under the direction of the three County Commissioners and the County engineer. The township roads are constructed and maintained under the direction of the three Township Highway Commissioners and the County engineer. A recommendation is being made at the present time to combine the counties into districts with a district engineer in charge and to vest the authority and office of the county surveyor and county engineer in the same person.

There is no wide tire legislation.

NEW HAMPSHIRE.

The head of the Road Department is the Superintendent of Highways, appointed by the Governor-in-Council for a term of one year with right to appoint his own employees. The State is divided into nine divisions, each being in charge of a Division Engineer responsible to the Department and having control over both maintenance and construction. The trunk line roads are laid out by the Legislature and extend north and south throughout the State which pays, generally speaking, three-quarters of the cost of improvement. The State Aid Highways

on the other hand, are selected by the various town authorities, largely for local purposes, the general supervision of the Department being given as in the case of trunk lines.

In addition to the annual appropriation made by the Legislature and the automobile fees (available for maintenance but not for construction, 65 per cent. going towards maintenance of trunk line roads, and 35 per cent. towards other State Aid Roads) the State Highway revenue may be derived from bond issues bearing interest at 3½ per cent. for 13 years. In order to obtain State aid, towns must set aside an amount varying from one mill on the dollar on a valuation of less than \$2,000,000 to ¼ mill on valuation of \$15,000,000 or more. If a town desires State aid for permanent improvement in addition to that provided for as above, it must raise an additional amount equal to 50 per cent. of this sum. On application for State aid, towns receive from \$3.00 to 20c. for each dollar set aside according as valuation varies from \$100,000 to \$3,000,000 or upwards. A joint fund is thus set aside for permanent improvement.

The following is the list of registration fees for motor vehicles:-

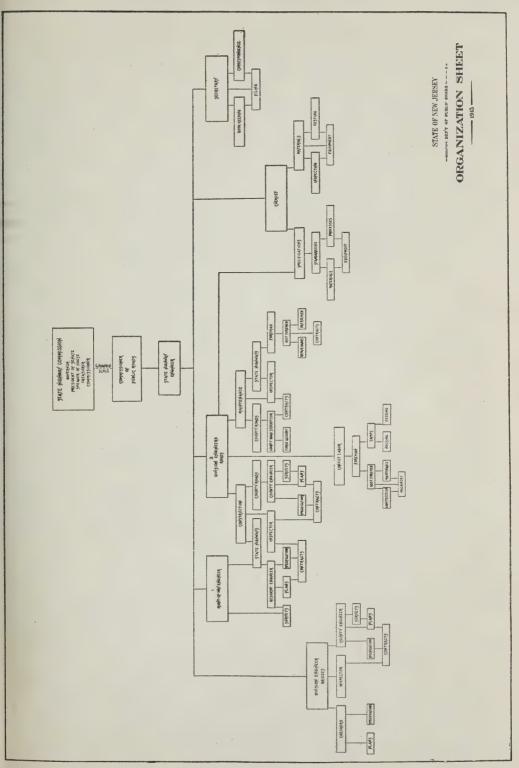
Motor cycle	\$3 00
Commercial motor truck	10 00
Automobile, up to 15 H.P.	10 00
	1 2 00
Automobile, 16 to 30 H.P.	
Automobile, 31 to 40 H.P	~ ~ ^ ^
Automobile, 41 to 50 H.P	25 00
Automobile, 51 to 60 H.P	
Automobile, 61 H.P. and over	40 00
Substitution of registration	2 00
Registration by non-residentha	alf the usual fees.
Neutral zone registration	2 00
Registration by manufacturers and dealers	
together with half the usual fees rated by hor	3 00
Operator's examination and license	
Chauffeur's examination and license	******
Subsequent license	1 00
Special non-resident certificate and examination	2 00
Subsequent certificates	1 00
Additional copies	50
Additional plates	1 00
Additional blates	

There is no wide tire legislation.

MONTANA.

The State Highway Commission (created in 1913) consists of two ex-officio members, namely, the Professor of Civil Engineering in the State College of Ariculture and Mechanic Arts, and State Engineer, who are allowed \$10 per diem, and a Civil Engineer appointed by the Governor, to act as Secretary with a salary of \$3,500 per annum. The first duty of the Commission was to prepare a map designating a State system of highways leading to the various market and business centres of the State and connecting the same, this system being based upon the County road maps received from the Boards of County Commissioners. The State highway fund appropriated out of the general fund of the State, is apportioned among the Counties by the State Highway Commission with the following taken into consideration:—

- (1) Area of County.
- (2) Money expended on road construction.
- (3) Difficulty and expenses of road construction.
- (4) The extraordinary expenses connected with the development of new country.



The State may also be bonded up to \$100,000. The condition upon which the full appropriation is granted is that the County shall raise by tax an equal amount, but none of this fund can be spent within the corporate limits of cities or towns. The duties of the State Highway Commission are:—

- (1) To prepare rules and regulations for improvement, construction and maintenance of these State highways.
- (2) To approve at their discretion the various specifications and preliminary assessments of the Board of County Commissioners.
- (3) To receive the reports of these Boards and to make a detailed report to the Governor.

All public highways are divided into (1) State Highways (mentioned above); (2) Secondary Highways; (3) Common Highways. State Highways are those designated by the State Highway Commission to receive State aid, both for construction and maintenance. State Highways may be abandoned on the joint order of the Board of County Commissioners and the State Highway Commission.

The local authority is in the hands of the Board of County Commissioners whose duties are as follows:—

- (1) To direct all road construction within the County, letting contracts for the same and bonding the contractor to the amount of one-half the contract price (20 per cent. being withheld until the work is completed and accepted).
 - (2) To keep the County divided into road districts with supervisors.
- (3) To survey highways and order the maintenance of bridges, abolishing when unnecessary, and reporting to the State Highway Commission.
 - (4) To issue County bonds, employ road builders and purchase machinery.
- (5) To prepare plans, specifications and preliminary assessments for work on State highways according to the rules and regulations of the State Highway Commission, reporting to the latter for final approval.

On the petition of ten or a majority of freeholders in the road district, the Board may establish, change or discontinue common highways, if the report of the Board of Viewers is favorable. The District Road Supervisors, bonded by this Board, have charge of the highways and bridges within their districts and make quarterly reports to the County Commissioners.

The County road fund is derived from the following sources:-

- (1) A rate of two to five mills levied by the Board of County Commissioners.
- (2) A general road tax of \$2.00 a head for all males between 21 and 50 years of age.
 - (3) A special bridge tax up to two mills.
 - (4) State and secondary highway bonds up to 5 per cent. of taxable property.

These funds are apportioned quarterly to the road districts. The net proceeds of the motor vehicle tax (\$2.00 per vehicle, \$10 for each type or style payable by manufacturers and dealers and \$2.00 for the registration of chauffeurs) constitute a separate fund for the improvement, maintenance and repair of State highways.

NORTH DAKOTA.

The Highway Commission (created in 1913) consists of the Governor, the State Engineer and one other member appointed by the Governor. Their duty is to furnish plans and specifications and to superintend, without compensation, the construction of any roads upon request of the County boards. The State Engineer prepares plans and specifications for bridges and culverts upon request of the local authorities.

The County system was revised in 1911 in order that the old system of County Road Superintendents and Township Overseers might be superseded by County Superintendents of Highways having complete charge and supervision of construction, improvement and maintenance of the roads, upon their appointment to this position by the County Commissioners. These County Commissioners act in their respective counties as highway boards and may create in unorganized territory road districts with overseers. When a County has organized townships, an overseer is appointed by the township board; if there is no County Superintendent of Highways he has complete control of the township work, but if there is a Superintendent, he is, ex-officio, his deputy.

Highway maintenance funds are derived from motor license fees (\$3.00 per year, the net revenue of which is returned to the County) a poll tax of \$1.50 on males between 21 and 50 and a property tax of from one to five mills on the dollar for the County. The township may levy a maximum highway tax of eight mills on the dollar. This township road tax may be paid in labour. Bridge bonds may be issued by the County for half the amount of cost, the other half being provided by the municipality. Such bonds bear a maximum interest of 7 per cent. and mature in twenty years.

OREGON.

The State Highway Commission (created in 1913) consists of the Governor, the Secretary of State and the State Treasurer and has "general supervision over all matters pertaining to the construction of roads, letting contracts therefor, and the selection of material used in the construction of roads" improved with State aid. The Commission appoints a State Highway Engineer with a salary of \$3,000 and bonded at \$10,000. His duties are (1) to compile statistics and investigate methods of construction; (2) to advise County Courts and furnish requisitions to the latter upon request; (3) to prepare a system of State Trunk Highways, reporting same to the Commission for their adoption; (4) to present monthly progress and annual reports; (5) to construct State roads. These State roads "shall in every case, lead into or towards the chief market centre of the State, and shall connect with, so far as possible, the principal County roads of the State." The State road fund consists of a special State tax upon the counties of one-quarter of a mill; the State may be bonded up to \$50,000 (including previous debts or liabilities) for ordinary purposes, but in the case of permanent roads, the bond may amount to 2 per cent. of the assessed valuation of property in the State.

Local administration is in the hands of the County Court and a paid County Road Master who has supervision over all County work, there being several methods by which County roads may be improved: (1) By resolution of the County Court, or (2) by petition to the Court from at least twelve freeholders of a road district, authorization may be given to the Board of County Road Viewers (consisting of the County Surveyor, the County Road Master and one other) to locate the road and

report to the County Court who may call for sealed bids, with bond double the amount of the bid; (3) instead of improvement by County or road district (over each of which is a yearly appointed supervisor) counties with over 150,000 inhabitants may organize one or more road assessment districts along any County road, not more than one mile wide. In this case the cost is to be defrayed by a special assessment of land within the district on the report of three sworn appraisors as to benefits resulting to each lot. Forty per cent. of the cost of improvement is the minimum charge against such property, for which indebtedness, non-taxable certificates bearing interest at 6 per cent. for ten years may be executed by the County Treasurer and issued on the holder of abutting land to any person in lieu of payment for road services or material. Such bonds may be given in part payment to the contractor, who is in no case discharged from his contract until 90 days after the completion of the work. Hearings are heard in the Courts on the appeal of property owners as to the relation between taxation and benefits.

Counties may be bonded up to \$5,000 or in the case of permanent roads up to 2 per cent. of the assessed valuation. The other sources of highway funds are (1) a cash tax of not more than 10 mills on all taxable property in the County (half of which revenue is to be apportioned to road districts according to the amount of taxable property in each); (2) an additional tax in any road district by majority vote, this constituting the district road fund; (3) a special road fund derived from a special tax on road districts of 10 mills on the dollar on the equalized assessment

of the district in question.

Convict labour is under the control of the County Court and all prisoners, whether under sentence or committed in default of a fine, may be called upon to work on the roads. The net proceeds of automobile registration are returned to the Counties in proportion to the number of licenses granted in each County, the following being a graded list of fees:-

	\$1	00
Transfer of sale fee	2	00
Registration of chauffeur	3	00
Motorcycles and motor bicycles		00
Electric vehicles for pleasure	_	00
	U	00
Steam, gasoline and other hydrocarbon operated ventres for	3	00
In excess of twenty-six horse-power and inclusive of thirty-six	5	0.0
horse-power		0.0
In excess of thirty-six horse-power and inclusive of forty horse-power		50
In excess of forty horse-power	10	00
In excess of forty horse-power		

VERMONT.

The State Highway Commissioner is appointed for two years by the Governor, with a salary of \$3,000 and a small office staff. His duties are (1) to control and direct the expenditure of all moneys appropriated by the State or apportioned to towns and incorporated villages for highway improvement; (2) to make and issue regulations to the Town Road Commissioners together with plans and specifications; (3) to control the expenditure of special appropriations made by the Legislature. This State highway revenue is expended on the permanent improvement of the main thoroughfares and most important roads in each town selected by the selectmen and town road commissioners, subject to the approval of the State Highway Commissioner. The general policy is to designate "trunk lines of improved highways from town to town and to the most important local railroad stations." It is to be noted that the town and not the county is the local unit of highway administration. It is the town which selects the State roads, keeps them in good repair and receives the amount re-apportioned by the State. This is derived from a State highway tax of \$0.05 on the dollar annually assessed upon the grand list of towns, etc., for the support of highways. The tax so raised is re-apportioned and repaid to the towns and villages on a basis of road mileage ascertained by the selectmen. The direct appropriation is also available for cities and towns which vote an amount over that required by law; in such a case the State contributes an amount equal to the excess, provided it is not less than \$100 or more than \$1,000 in any one year.

The recent legislation tends to centralize highway authority in the hands of the State and provides for its redistribution on a new basis among the counties. Thus, the Highway Commissioner, with the advice and consent of the Governor, appoints annually supervisors for each county. These supervisors are his agents and not those of the county.

There are no bond issues. A maintenance fund exists, consisting of the net proceeds of automobile registration fees which are expended under the supervision and direction of the State Highway Commissioner in the several counties of the State. The annual registration of an automobile or motor vehicle which has not been registered in any previous year, is \$1.00 per horse-power. The second registration fee is .75c. per horse-power and the third is .50c. The horse-power is determined by the formula of the Association of Licensed Automobile Manufacturers. Wide tire regulations insist upon 3 inch for vehicles and loads from two to three tons, 4 inch for from three to six tons and 6 inch for over 6 tons.

WASHINGTON.

The State Highway Department consists of the State Highway Commissioner (appointed by the Governor for four years with a salary of \$5,000 and a bond of \$10,000), and a State Highway Board composed of the Governor, the State Auditor, the State Treasurer and a member of the Railroad Commission of Washington. The Highway Commissioner may appoint an assistant acting as chief clerk. The duty of the Commissioner is to keep a record of all highway proceedings, specifications and estimates, to submit a report before every session of the Legislature making recommendations and giving estimates, to compile highway statistics, to act in a consultant capacity to County highway officials on questions of construction, repair, altering and maintenance and generally to co-operate with the County authorities, furnishing them with plans and directions for the improvement of the public highways and bridges; he is also authorized to acquire by gift, purchase or condemnation right-of-way for State roads. The duty of the Highway Board is to decide what portion of the amount appropriated for any state road shall be expended within the boundaries of the several counties through which it is proposed to pass and at the discretion of its members to build any State road either by contract or force account, purchasing machinery for the same. When the work is done by force account, convict labour is extensively employed. All convict work on State roads is under the direction and supervision of the State Highway Commissioner. For the creation of a fund known as the public highway fund, the State levies a tay of 11/4 mills on State property, 5 per cent. of which revenue is set aside exclusively for the repair and maintenance of state roads under the direction of the Highway Commissioner. It is to be noted that highways within the state are divided into state reads (primary and secondary) and permanent highways. Primary highways, when constructed,

11 H.C.

are maintained at the expense of the public highway fund; secondary highways at the expense of the counties in which they are located. If the latter cannot be maintained in this way, they are abandoned. In addition to these public highways, however, there are the county and township roads. The local authority is in the hands of the Board of County Commissioners whose duty it is to lay out, alter or dis-continue county roads with supervision over all county highways except those the jurisdiction over which is vested in corporate municipalities; to license and fix the rates of ferriage; to fix the amount of county rates and to collect the same; and to divide when necessary the county into road districts conformable with the nearest school districts (which are apportioned among the commissioners with a resident road supervisor having charge of the public roads in each). The county surveyor, elected for two years and bonded at \$2,500, prepares maps, inspects bridges and makes his report to the Board of County Commissioners. The procedure by which county roads are laid out is by resolution of the Board of County Commissioners or by petition from bonded householders, followed by a preliminary examination and report of the county engineer; warrants to cover condemnation and damages are drawn upon the general road and bridge fund of the county. Bridge construction or improvement, if costing more than \$200 must be effected under contract with the contractor bonded at 10 per cent. of his bid. Compensation by railway companies for franchise over bridges goes to the State highway fund.

The county road funds consist of a road tax of 5 mills, a contribution of not more than 4 mills to the general road and bridge fund and not more than 10 mills in each road district (road district tax). There is also a bridge tax of 3 mills. Back taxes are paid into the special indebtedness fund while outstanding warrants against any highway fund are met by levies of 6 mills. (It is to be noted in this connection that there is also a state tax limited by the amount levied by the State Board of Equalization, a county indebtedness tax of 5 mills, a county current expense tax of 8 mills and a school tax of from 8 to 10 mills). In general no expenditure is allowed beyond 80 per cent. of the amount levied for funds. Road taxes received from municipal corporations are returned to the same for expenditure on streets. Township funds consists of a road and bridge tax not to exceed 8 mills except in the case of a special levy; 25 per cent. of the county levy is also set aside for construction and repair of such roads and bridges. In 1913, however, there were only two counties in the State with organized townships. County road bonds with a maximum interest of 6 per cent. and payable at a time fixed by the Board of County Commissioners can be issued for county roads and bridges and for State roads, the proceeds to be expended under the general direction of this Board. not more than 40 per cent. of which can be spent within any city or town; there is an annual levy to pay the interest and a special sinking fund inaugurated at least five years prior to the maturity of the bond.

Permanent highways (previously known as State Aid Roads) have the three following characteristics:

- (1) The road must start from a trade centre, ("an improved public road constructed along a main line of travel, either beginning at some trade centre, or an extension of an existing road of like character beginning at some trade centre").
 - (2) Contracts may not be let for less than one mile.
 - (3) The road must be finished with hard surface.

Upon petition of owners of two-thirds the lineal feet of land fronting upon any public highway or section to the Commissioners (or by petition from the township board of supervisors) a resolution of the County Commissioners endorsing the plan is forwarded to the State Highway Commissioner who investigates and improves the same, engineering work to be done by the County Engineer under the direction of the County Commissioners. Of the contract price 20 per cent. is retained until the work is accepted. The cost of improvement comes out of the general road and bridge fund of the county to which is added a tax of 15 per cent. against the abutting property; this last provision is effected by constituting improvement districts between 660 ft. and three miles in width running along the stretch of road and divided equally as to width into three sub-divisions bearing respectively 7, 5 and 3 per cent, of the cost, the basis of estimate being the accruing benefits. A state tax of 11/2 mills is levied on all property in the State (permanent highway fund) the amount paid by individual counties being credited to the same. On the analogy of the public highway fund tax, mentioned above, 5 per cent. of this fund is used for the repairing and maintenance of permanent highways, and appropriations may be made from the public highway fund to the permanent highway fund. It is noteworthy that no railway or street railway company may construct its lines on permanent highways although such highways may be continued through towns of the fourth class.

Altogether apart from the above procedures there are three other means of highway improvement in vogue. (1) By the "Improved Roads System," under the direction of the County Commissioners, work may be done on roads starting from a city or trade centre or connecting with a railway or shipping station, the costs to "be apportioned as near as may be possible to the corporations, companies, persons and property benefited thereby." Upon petition of two or more persons owning property representing at least \$10,000 a mile of the proposed improvement and at least \$5,000 a mile within the improvement boundary (the petitioners being bonded) a survey may be made by the County surveyor and assessment of benefits and damages stated by three appraisors resident in the county but not in the territory in question. According to this plan, benefits are assessed against each corporation and individual interest, while the total cost of improvement is divided in the following manner: the County to pay one-third, the road district to pay not more than one-third, the property in incorporated towns and cities within 10 miles to pay not more than one-sixth while the property within the improvement boundary is to pay not more than one-third. The improvement cost is paid in the first instance from the general road fund of the county or by bonds bearing interest at 6 per cent. for a maximum period of twenty years (with the usual annual levy and sinking fund at the expiration of 10 years). It should be noted that public lands belonging to the State, County, School and school district are liable to assessment under this system.

(2) The second plan is the "Local Improvement plan" by means of which the route, methods of drainage or type of construction of existing county roads may be changed according to the decision of the County Commissioners or upon petition of owners of property fronting on two-thirds of the lineal feet of the proposed improvement. For this purpose the land in question is divided into assessment zones with three sub-divisions, the first bearing 45 per cent. of all expenses, the second 35 per cent. and the third 20 per cent., the sub-division being equal in width as in the case of the "Improved Roads System." The usual procedure is followed with regard to surveys, reports and contracts. The County Engineer and a com-

mittee of supervisors apportion the costs among the sub-divisions according to benefits, payment being made (1) within 30 days with 10 per cent. interest per annum, in default of which land may be confiscated; (2) or by warrants of payment in annual installments, which may be issued to the contractor in partial payment for his work; (3) "Arterial Street Improvement" by means of which roads without a town or city but immediately contributory to it and connecting with a public highway of not less than two miles in length, may be improved by resolution of the municipality, assessment being made according to local improvement district.

Wide tire regulations exist limiting loads (including the weight of vehicles)

as follows:

Width of Tire. 2-5 in. 5 in. Over 5 in.

Weight allowed per inch. 400 lbs.-50 lbs. in excess of 2 in. 550 lbs. 550 lbs.-70 lbs. in excess of 5 in.

If diameter of wheel exceeds 3 ft., an additional weight of 50 lbs. per inch on width of tire may be carried for each foot in excess of three feet.

The State quarries are self-supporting, there being no fund available for their operation other than the rotary fund which is credited with all sales of rock from

the five quarries.

At the present time the automobile license is \$2.00 for each machine, the receipts going into the general fund. In his fourth biennial report, 1912, the State Highway Commissioner recommended an annual tax of 25c. per horse-power, while it is stated that there is considerable advocacy of an average fee of \$15.00 per automobile, the funds to be devoted to the maintenance of the trunk highways.

WYOMING

The State official is the State Engineer who makes locations and surveys for The only money spent by the State is by direct Counties at the cost of the latter. appropriation of the legislature. All other revenue for road construction is provided by the Counties to which the automobile fee (5 less \$1 for cost of issuance) is turned over.

There are no wide tire regulations.

APPENDIX No. 10

An Historical Sketch of Road Development in Ontario⁽¹⁾

The history of the Ontario road, whether interurban or purely local, is intimately connected with the growth and expansion of municipal government. Whatever the future has in store for it, the local administrative unit has already played an important part, in conjunction with the military and civil authorty, in the development of the country. In the second place, even the most casual survey of the past will show that highway engineering requires at least as much expenditure as any other system of public works—a fact that was realized with difficulty in the last century. With these two questions kept in the foreground, the history of highway organization and finance assumes practical importance. An attempt has been made in this sketch to point out some of the more important phases in the history of road development in Ontario (2), chiefly in the days when the settlement of the older parts of the province had not been completed, together with a preliminary statement of highway conditions in Canada under the French regime.

Since the establishment in 1689 of the French road system under the supervision of a surveyor-general (Grand Voyer) and his deputies, the construction and repair of roads and bridges had devolved upon the properties and tenants in the capacity not of citizens but of individuals. The pioneer tracks across the front of the seigneuries, (known as "royal roads" because the soil belonged to the crown) were made and kept passable the year round by the landholder or the lord of the manor. The "back" and crossroads, however, were built by the joint labor of the individual who owned the "benefited" property and the community, the former being exempt from any maintenance duties on account of having furnished the right of way. All bridges with a span under four feet were built by the tenant, all

others by the community.

Under this old French system, the way was already being prepared for local organization. General Murray had attempted to establish the statute labour system in Canada in 1766, endeavouring to bring home to the community the necessity of co-operation. A different plan was followed, however, by Governor Carleton who in 1777 appointed, without any derangement of the French system, surveyors for each district and placed the work upon a military footing. Thus a beginning was made of a military road system carried out as far as Upper Canada was concerned by Sir John Simcoe immediately upon the creation of that Province in 1791.

^{(1) (}With particular reference to the settlement of the older parts of the Province and the Public Works policy of the last century.)

⁽²⁾ The great success that has attended the opening up of Northern Ontario (notably by the Colonization Roads and the Northern Ontario Development Branch) has not been mentioned in the following; the annual reports of these directorates speak for themselves.

One of the earliest accounts of the British Settlement in Canada (3) estimates the population on the north shore of St. Lawrence from Point au Baudet to the Bay of Quinte as "at least ten thousand souls"; Fredericksburg (then known as the Third Township) contained in 1787 about seventeen hundred settlers, but "it is difficult to say what number of valuable subjects that country may hereafter produce; certain it is, that it is capable of supporting multitudes, as the land is in general fertile, and on an average produces about thirty bushels of wheat per acre, even in the imperfect manner in which it is cleared, leaving all the stumps about three feet high, and from five to ten trees on an acre. This method of clearing is in fact absolutely necessary, because new cultivated lands in hot climates require shelter, to prevent the scorching heat of the sun, which, in its full, however, would burn up the seed. It has also been found expedient in stony ground to let the stones remain, as they retain a moisture favourable to vegetation."

From another source (4) we learn that by the year 1791 "some thousands of people had spread themselves over the district of Niagara, and over lands still more remote from Quebec, particularly in the Western District. Between these new settlements and the country upon the St. Lawrence there were large tracts of wilderness intervening, which the Indians still held as hunting grounds, and through which there was no road whatever in the year 1791, nor for many years afterwards. The mail from Quebec found its way into this region but once or twice in a twelvemonth; for it was in fact only capable of being traversed by Indians and hunters, or by persons as active and hardy as they. The common way of travelling from the upper country, to and from Montreal and Quebec, was through the lakes and rivers in the summer season; and some of the early settlers have said that when they first came into the township of Ancaster they had to ride sixty miles to Niagara through an Indian trail for every article they required, which they could not raise or manufacture."

In those early days and indeed for several decades, little or no thought was given to the commercial possibility of roads. The great lakes and rivers of the New World afforded transportation facilities which the early settlers scarcely imagined could be supplanted by roads hewn through the forest. A land journey was regarded as a more or less tedious portage; only the desire to avoid a long detour by water or to facilitate an existing portage could have justified the construction, as early as 1794, of Yonge Street and the Dundas Road.

A traveller writing a few years later of the eastern section of Upper Canada says, (5) "On the north-west side of the St. Lawrence, except for about fifty miles or thereabouts, are roads, and also scattered settlements, at no great distance from each other, the whole way between Montreal and Kingston, which is situated at the eastern extremity of Lake Ontario; but no one ever thinks of going thither by land, on account of the numberless inconveniences such a journey would be attended with; indeed, the difficulty of getting horses across the many deep and rapid rivers falling into the St. Lawrence, would in itself be sufficient to deter travellers from proceeding by land to Kingston, supposing even that there were none other to encounter. A water conveyance is by far the most eligible, and except only between

⁽³⁾ John Long's Journal, 1768-1782-1791 (pp. 218-220), ed. R. Goldthwaite. (The Arthur H. Clark Co., Cleveland, 1904.)

⁽⁴⁾ Canada: Past, Present, Future, being a historical geographical, geological and statistical account of Canada West, by W. H. South. Intro., p. xxxv. (Toronto, 1851.)

⁽⁵⁾ Isaac Weld, Jr.: Travels through the States of North America and the Provinces of Upper and Lower Canada during the years 1795, 1796, 1797 (vol. II., p. 22). London, 1802.

Quebec and Montreal, it is the conveyance universally made use of in every part of the country, that is, when people merely wish to follow the course of the rivers, in the neighbourhood of which alone there are any settlements."

Thus the opportunities afforded by slack-water navigation, the prevalence of swampy land west of the Niagara Peninsula and in the eastern part of the Province, and the conditions that recurred annually with the Canadian spring, combined to militate against any serious attempt to improve transportation by land. To these causes may be added the temporary advantage conferred by the winter road, the snow and ice that formed from Kingston eastward obliterating any distinctions which might have been drawn in summer between good and bad thorough-These roads, it may be noted, provided the sole opportunity for the hauling of grain and timber to the shipping ports. Highway legislation over a long period had been particularly concerned with the maintenance of winter roads, the French law compelling the habitant to level the track made by his cariole, to lower adjacent fences within two feet of the ground and to plant evergreen shrubs as a guide for the traveller. The summer road was in many places no better than a bridle-path, and its chief industrial use was as a means whereby grain could be taken to the nearest grist mill. It is estimated that only about one-third of the crop was sent out to market in the same year in which it was grown; in those days there was little competition, and the prices obtained more than compensated for the delay. With winter roads alone the settler could not be content. The summer road had to come into being, and with the advent of the corduroy, trees were felled by the hundreds, to bridge swamp land hitherto impassable except in winter and to convert the bridle-path into a highway.

The first highway legislation of Upper Canada was enacted in 1793, authorizing the Justices of the Peace to be highway commissioners in their respective divisions, with overseers elected at parish meetings, who were to act as fence-viewers and were under orders from the commissioners to repair and superintend work on roads, bridges and streets. It was also their duty to see that landowners fulfilled what had been known in England as "statute duty." At first the law compelled all inhabitants of parishes and townships (or their substitutes) to bring suitable road instruments and to work for not more than twelve days in every year, eight hours' work being exacted for each day; owners of carts, ploughs, oxen, or teams of two horses were obliged to lend their team and vehicle with one able man in charge for not more than six days. Commutation was allowed at the rate of 3s. per diem in the first case, and 6s. in the second case, but it was clearly stated that if the price of terms and labour in the parish was too high, labour could be demanded instead of commutation. Provision was made as well for an addition to the district assessment of not more than £50 if further money was needed. The difficulty of travelling at this time is illustrated by the section in the statute which authorized overseers to order the opening of a passage by property holders through the snow and the erection of "stakes or beacons" by the side of the road in order to guide travellers. This Statute Labour Law was constantly altered during the years that followed, the number of days of commutation being determined in 1798 by the assessment roll of the parish or township, the period varying from six days in the case of £100 assessment to twelve days if property was rated at more than £300. The minimum number of days was reduced in 1810 to but three if the assessment did not exceed £25 and it was enacted that no statute labour should be performed from the 10th of May to the 10th of June, or from the 1st of July to the 1st of October. This same Act authorized the Justices of the Peace in each district to

appoint one or more surveyors in every county and riding, with provision for a report of the latter on the question of highway alterations after due application from freeholders. The width of the roads might vary from 30 to 60 feet, the latter however being the minimum for front and concession roads. The surveyor could sell old road allowances, the money to go to the owner of new land for compensation. Public highways were also defined as those laid out by surveyors, designated by Acts of Parliament, or built with the public money, also those on which statute labour

was performed, and all roads passing through Indian lands. The preamble to an Act of 1804 (44 Geo. III., c. 6) contains in the best manner of early nineteenth century documents a striking reference to the highway situation at that time: "Whereas it would very much advance the general prosperity of this Province, if the public highways and roads already laid out in the several districts thereof were amended and repaired, and new and additional roads laid out and opened in certain parts of the Province, to which at present there is very difficult access and certain bridges are also become indispensably necessary, the want of which at present much endangers the lives of the king's subjects; and whereas the rates heretofore imposed, and the duty by law required to be performed on the said public highways and roads are altogether inadequate to the several purposes aforesaid, and the imposing additional burthens by levying district rates sufficient for the several purposes aforesaid, would in the present circumstances of the Province be found inconvenient and the necessary provision can only be made out of the surplus of certain duties and taxes as yet unappropriated; in order therefore to defray the expenses of repairing, amending, laying out and opening such highways and roads, and making such bridges as aforesaid . . . Be it enacted. . . that from out of the rates and duties already raised, levied and collected to and for the use of the Province, there be granted to His Majesty, His heirs, and successors, the sum of One thousand pounds. . arising from such rates and duties as last aforesaid. . . which sum of One thousand pounds shall be disposed of, appropriated and applied in the repairing of the roads already laid out and in the laying out and opening new roads, making bridges in the several districts aforesaid." This is the first case of general provincial aid in Ontario, and by it a precedent was set which was followed for several years. Particular roads were to be designated for aid by proclamation of the Governor-in-Council, special commissioners being appointed to look after the expenditure in the case of any particular road. Thus at a very early date, there is a division of duties in roadmaking between the Province and those local units which were later known as municipalities. These special commissioners were given exclusive authority over the roads in their charge, and no interference was tolerated from the Justices of the Peace in their capacity as ordinary highway commissioners. No provision, however, was made for Government maintenance, all such roads when built or improved passing into the general category. The amount of the grant was expended fairly evenly among the districts, and was increased from £1,000 to £1,600 in 1806 and 1808, and to £2,000 in 1810. It would appear that these grants were not always expended for in 1811 it was enacted that the accumulation of any surplus should be handed over by the retiring commissioners to their successors; on the other hand it was soon found that bridge estimates were very much exceeded by the actual cost, an instance in point being the construction of a "bridge of durable timber" over the Grand River in 1809 for which £250 was granted in that year, and supplemented by an equal amount in 1810. The roads to be improved by provincial grants were chiefly main travelled roads along township fronts, to mills and wharves, from farm to farm and from tavern to tavern. Some attention was given as well to land improvement, as can be seen from the grant of £100 in 1810 for the purpose of draining the Grand River swamp, while the general opening up of the western country was effected by such expenditures on the Middle Road and Dundas Street in 1811 as were considered sufficient in the following year for the whole of the London and Niagara districts. A considerable amount was also spent during these years on bridges, particularly on those over the outlet of Burlington Bay and over the Humber, Credit and Don.

Meanwhile collection of the district rates had been put on a uniform basis by the Act of 1807—which ordered the assessment of an acre of cultivated land at 20s. and uncultivated at 2s., town lots being fixed at £10. The assessment of houses ranged from £15 to £60, additional fireplaces being valued at from £5 to £10. Grist mils were placed at from £100 to £150. A merchant's shop, a stallion and a billiard table were equally assessed at £200. It was stipulated, however, that the rate was not to exceed one penny in the pound. Uncultivated land goes up to 4s. in 1811, with town lots rated as high as £30 and houses at £20 as the minimum assessment.

The above legislation effected creditable results during the last years of the eighteenth century. While the statute labour system was not without its limitations it solved the problem of land transportation for at least the next half century. Taxes were too light to cause dissatisfaction, and Upper Canada received from her English visitors compliments upon the easy burden of her citizenship. whole the records of these early travellers furnish pleasant reading to the patriot; although the same cannot be said of the fustian written towards the middle of the last century in which the Canadian was represented as being vastly inferior in civilization and ideas to nearly, if not all, the nations of the earth. Reference to the "good road" between Kingston and Montreal has already been made. same writer (6) has described a journey made in Lower Canada during August. 1796, which, in its account of the post-road, may be considered as redeeming the early Canadian highway from the reflections cast upon it during succeeding years. "In no part of North America," he writes, "can a traveller proceed so commodiously as along this road between Quebec and Montreal; a regular line of posthouses, at convenient distances from each other, being established upon it, where calashes or carioles, according to the season, are always kept in readiness. Each post-master is obliged to have four calashes, and the same number of carioles; and besides these as many more are generally kept at each stage by persons called aides de poste, for which the post-master calls when his own happens to be engaged. The post-master has the exclusive privilege of furnishing these carriages at every stage, and, under a penalty, he must have them ready in a quarter of an hour after they are demanded by a traveller, if it be day-light, and in half an hour, should it be in the night. The drivers are bound to take you on at the rate of two leagues an hour. The charge for a calash with a single horse is one shilling Halifax currency (i.e. 20 cents) per league; no gratuity is expected by the driver. The post calashes are very clumsily built, but upon the whole we found them easy and agreeable. They are certainly far superior to the American stall waggons, in which, if persons wish to travel with comfort, they ought always to set out provided with cushions for their hips and elbows, otherwise they cannot expect but to receive numberless contusions, before they reach the end of their journey."

⁽⁶⁾ Isaac Weld (vol. I, p. 2).

Although the first stage in Upper Canada was not established until 1798, along the west bank of the Niagara River, from Newark to Fort Welland (the charge being five shillings and the schedule providing for three days in the week), Yonge Street had been built and Dundas Street was well under way. Ancaster was also connected with Niagara by means of a road built by private subscription a striking instance of the public spirit of those early days, and of the prosperous condition of the Niagara Peninsula. In this connection, a short account of the incoming settlers has been left by the Surveyor-General of the Province to the following effect (7): "Nineteen covered waggons, with families, came in to settle in the vicinity of the county of Lincoln, about the month of June, 1798, and the facility with which some of these people travel, particularly in crossing the small rivers, deserves to be noticed. The body of their waggons is made of close boards, and the most clever have the ingenuity to caulk the seams, and so by shifting off the body from the carriage, it serves to transport the wheels and the family." There is also an interesting description of the roads in the peninsula and of navigation on the Niagara River. "There is a good road," says the writer, (8) "from Newark along the bank of the River Niagara, to Fort Erie, passing through Queenstown and Fort Welland, formerly called Chippewa; Queenstown on the lower landing (where there are huts for a regiment) is at one end of the carrying place, as Fort Welland is at the other. When the wind serves vessels run up from Newark to Queenstown, and unload their cargoes, receiving packs of peltries in return, for the Lower Canada merchants. Fifty waggons have passed this carrying place in the course of a day. In Woodhouse and Charlotteville (township, Norfolk County) which lie immediately within the long promontary, there is a great spaced country, thickly timbered, and without underwood, which greatly facilitates cultivation. It is well calculated for roads, and is sufficiently open for the carriages used in Europe, looking more like a royal forest than the uncultivated lands of nature. . . . From Charlotteville there is a good road through the country to the Mohawk villages on the Grand River." According to the same authority, the eastern part of the Province were not behind the general movement, for the land on the St. Lawrence front was " for the most part fertile and under as high a state of cultivation as can be expected from the time it has been settled; the first improvements being made since the peace of 1783, when all was in a state of nature and heavily timbered. There are now between 30 and 40 mills in the extent mentioned, on this river, the most remarkable of which are on the Gananoque. Good roads have been opened, and bridges well constructed; some of them over wet lands, and the mouths of creeks and rivers of very considerable extent; and the first settlers have been able, by their very great industry, to erect comfortable houses. The fertility of the soil about the Bay of Quinte," continues the account, "is generally allowed; the land is rich, easily worked, and produces several crops without manure; twenty-five bushels of wheat are often produced from an acre." Settlements had by this time also been effected in the back townships and on the Ottawa "or Grand" River.

The first main achievement to which reference has been made was the laying out in 1794 of Yonge Street by Governor Simcoe "who (says the Surveyor-General) having visited Huron by Lake aux Claies (formerly also called Ouentaronk, or Sinion and now named Lake Simcoe) and discovered the harbour of Penetanguishene (now Gloucester) to be fit for shipping, resolved on improving the com-

⁽⁷⁾ A short topographical description of His Majesty's Province of Upper Canada in North America, by David Wm. Smyth. (London, 1799.) Postscript.

⁽⁸⁾ David Smith; op. cit., p. 31.

munication from Lake Ontario to Lake Huron by the short route, thereby avoiding the passage of Lake Erie. This street has been opened in a direct line, and the road made by the troops of His Excellency's corps. It is thirty miles from York to Holland's River, at the Pine Fort called Gwillimbury, where the road ends. From thence you descend into Lake Simcoe, and having passed it there are two passages into Lake Huron; the one by the river Severn which conveys the waters of Lake Simcoe into Gloucester Bay, the other by a small portage, a continuation of Yonge Street, to a small lake which also runs into Gloucester Bay. This communication affords many advantages; merchandize from Montreal to Michilimackinac may be sent this way at ten or fifteen pounds less expense per ton, than by the route of the Grand or Ottawa River; and the merchandize from New York, to be sent up the North and Mohawk Rivers for the north-west trade, finding its way into Lake Ontario at Oswego (Fort Ontario), the advantage will certainly be felt of transporting goods from Oswego to York, and from thence across Yonge Street, and down the waters of Lake Simcoe into Lake Huron, in preference to sending it by Lake Erie. Farm lots of 200 acres are laid out on each side of Yonge Street, having a width of a quarter of a mile each, on the street; in general the land is excellent, and fit for every purpose of husbandry. After leaving Gwillimbury, you enter Holland River, and pass into Lake Simcoe by the head of Cook's Bay, to the westward of which are oak plains, where the Indians cultivate corn; and on the east is a track of good land."

A despatch from Governor Simcoe himself states that "the road from York to the head waters of Lake Huron has been opened by the soldiers, and by these means a very excellent track of country is rendered accessible to future settlers and a ready communication afforded to the post which public service demands should be removed from Michilimackinac to Penetanguishene or Gloucester." (9). . . The trader who lives at Machadosh has had cattle driven to him this spring from York in six days; and nearly half of the road on Yonge Street is allotted to settlers." (10.)

A letter to the Home authorities advocating this route mentions the fact that the soil between the Bay of Quinte and Lake Simcoe "is perfectly calculated for farming, and before the summer the road of communication will probably be thickly settled; thirty families are now on the eve of being located in its vicinity and there is but little doubt but that by this communication the North West Company will supply themselves with many of their heavy articles, instead of by the circuitous route of Lake Erie. The inhabitants will soon raise abundance of provisions—in the meantime they can procure them at a cheaper rate from the Bay of Quinte than they are to be met with at Niagara." (11.)

This route to the North-west (12) was not the only object of Governor Simcoe in laying out Yonge Street; his general policy kept continually in view the establishment of a new capital for Upper Canada on the site now occupied by London. In a letter written in 1794 to the Duke of Portland he states that "his general ideas in administering the Government of Upper Canada are to form the condensation of a numerous agricultural people between the three lakes, Huron, Erie and

⁽⁹⁾ Public Archives of Canada, Series Q., Vol. 282, Part I, p. 165. Letter from Governor Simcoe to Duke of Portland, Feb., 1796.

⁽¹⁰⁾ Ibid. p. 26.

⁽¹¹⁾ Ibid. p. 39. Letter from Governor Simcoe to Viscount Dorchester,

⁽¹²⁾ For trade routes to Michilimackinac, the Mississippi, and the Spanish Territory—see also Public Archives, Series Q, Vol. 280, Part 2, pp. 362-404, contained in Appendix (not included in this Report).

Ontario; to facilitate this purpose I wished to occupy an internal Capital in the spot designated London, by Military roads communicating with the important Military Point of York on Lake Ontario, Turkey Point near Long Point, on Lake Erie, and by the River with Chatham on the River Thames. These places if they should become military or naval arsenals must be towns of considerable consequence." Land was to be purchased from Chippewa Indians for the "proposed seat of Government and the continuation of the road to it." (13.)

In order to effect his favourite scheme, Simcoe was instrumental in establishing a post road from Burlington Bay to the Thames, at the present City of Woodstock, and in his report to the Privy Council in 1794 advocated the construction of a military road from London to Long Point. It was also part of his plan to connect by through highway the proposed capital at London with Quebec and to supplement by stretches of military road the already existing line from Kingston to the eastern boundary. The Surveyor-General, writing in 1799, states that "Dundas Street has been considerably improved between the head of Lake Ontario and York, and that the Government has contracted for the opening of it from that city to the head of the Bay of Quinte, a distance of 120 miles, as well as for causewaying of the swamps and erecting the necessary bridges; so that it is hoped, in a short time there will be a tolerable road from Quebec to the capital of the upper province." In the same year a continuation eastward of Dundas Street was opened by Asa Danforth from York to Smith's Creek in Hope Township, Durham.

While the above may be taken as evidence that highway construction was in a state of progress in these early times, military despatches are hardly complimentary in their reference to internal communications. It would appear that in certain parts of the Province the settlers were unwilling or unable to devote sufficient time to statute labour, with the result that military parties (the Queen's Rangers in the case of York) were required almost unaided to erect buildings, make bridges and cut roads. When the seat of government was moved from Newark (Niagara) to York, the latter was "in a manner cut off by the want of roads from an easy land communication with the rest of the Province," (14) while the general statement is made in 1798 that "the roads of the Province (particularly through the new settlements) are in such a deplorable state of neglect that the farmers cannot bring their produce to market; and the communication between the different parts of the Province is in consequence scarcely attainable except by water." In the Niagara Peninsula as well there was such a lack of good roads as to cause several complaints from the judges travelling on circuit and from petitioners on their way to the Government. It was, therefore, decided in 1798(15), "that roads be opened with bridges between the Humber and the Credit and from the Credit to the head of the Lake, the work to be done by the Queen's Rangers."

For the laying out of such roads Augustus Jones, Provincial Land Surveyor, was summoned to York (16). Having laid out a "site for the Jail," together with streets, he "was pleased to write a letter to the President (of the Council) recommending a survey made of that part of the grounds from the Humber to the Credit to see the most eligible situation for the road to be opened, which the President approved of . . . Saturday, 19th May, '98—Busy marking the most eligible ground for a road from the mouth of the Humber to a Creek called Lamabinecouce.

⁽¹³⁾ P.A. Series Q, Vol. 280, Part 2, p. 451. Letter from Governor Simcoe, 1794, to the Duke of Portland.

⁽¹⁴⁾ Ibid., Vol. 283, Part 2, p. 580.

⁽¹⁵⁾ Ibid., Vol. 286, Part 1, p. 45.(16) Field Book of Augustus Jones, P.L.S.; published by the Ontario Archivist.

Struck it above the pond and marsh-fine weather-Sunday, 20th-Busy examining the ground between the aforesaid Creek and the Etobecoake, marked a line part of the way, went too far back. Came into low swampy ground where I left it—Monday, 21st May, 1798.—Busy marking a line from the aforesaid Lamabincouce to the Etobecoake nearer the lake than the other yesterday, which is better ground. Pleasant weather Wednesday, 23rd May 1798.—Busy examining the Etobecoake to find a place for to erect a bridge which is not so favourable as could be wished, the Creek spreading in many branches—the most eligible place is opposite Major Smith's clearing, a little above the Pond-went on the Credit. Pleasant weather. Thursday, 24th—Busy marking the grounds for the road from the Credit to the Etobecoake, marked from the Credit a strait course a back from the Crossing Points, found it too wet, returned back along the bank of Lake which is the dryest and best ground, fine weather, rain and thunder in evening. Friday, 25 May, 1798.—A survey of the grounds for a proposed road from the Plains about one mile west of the Credit leading to the Lake at the Credit, thence along to the mouth of the Humber along beach to the place proposed for to bridge the Credit, high winds from N.W." In the following month Jones was required to make a statement of the settlers on Yonge Street, together with a list of improvements, which included log huts and small or large clearings, in two cases as much as 40 acres.

The difficulties of campaigning during the War of 1812-1815 endorsed the opinion of the militia that the roads of Upper Canada had, except in a few instances, been sadly neglected. Two letters (17) are extant asking the Governments of the two provinces for substantial aid towards the improvement of the highways in the Eastern District, one written in 1808, before the war, by Bishop Strachan (then rector of Cornwall) declaring that this District "is perhaps worse off than any other in point of roads. The Scots Settlement (i.e., Glengarry) reaches so far back that a great number of roads are requisite; but they are in a wretched state, not always passable for horsemen and almost never for waggons." The other letter is from the pen of Bishop McDonell (then parish priest in Glengarry) written in 1815, at the close of the war. It pointed out to the Commissioners of Internal Communications for the District of Montreal that constant travelling of military transports had rendered all the back roads impassable, but that the main road was "very good for any description of wheel carriages through the counties of Glengarry, Stormont, Dundas, &c., &c., all the way to Brockville and very practicable to Kingston." There is, of course, the other side of the question, which finds expression in a private letter written in January, 1808, to a friend in England (18) by Sir Francis Gore, who says: "Another cause of dissatisfaction is the want of Roads. Is it reasonable for the people of this province to expect, after the bounty already lavished on it by Great Britain, that she is to make their Road? Concede this point to them, and we shall soon hear of their accusing Government of injustice, for not having built their houses. The fact is that the population will not yet afford of good roads."

In 1812 the roads in the neighborhood of York and Twelve-Mile Creek were "so much neglected since the beginning of the war, that during wet weather, in some parts, they are become totally impassable," wrote General Drummond to Sir George Provost. (19) As for the roads west of Niagara, they were in 1814 "so

⁽¹⁷⁾ P.A. Series S (unpaged).

⁽¹⁸⁾ P.A. Series Q, Vol. 311, Part 1, p. 8. (19) P.A. Series C, Vols. 679, 682, 683, 688 B, 733, passim for despatches during the

excessively bad that should the enemy land at Long Point, they could with ease arrive at the Grand River, before Major Deane, and cut off his retreat in the passage of that River." When in the same year a military road was being built from Lake Simcoe to Penetanguishene, the repair of Yonge Street became imperative owing to the heavy transport traffic. In the East conditions were such that "the Grand River swamp tho' certainly bad is infinitely better than many parts of the road which are daily passed below Kingston," although 1813 has seen the construction at a cost of £150 of a stone road to Gananoque (20).

There is on record, it may be observed in passing, an editorial in the "Spectator" (published at the Village of St. Davids) of the issue of April 26th, 1816(21), enlarging upon the merits of a certain short route from Queenston across the Grand River through the counties of Lincoln and Haldimand, to the following effect:-"It is certainly a subject of wonder that the necessity of opening a road somewhat in the above direction has never before been suggested—a road that carries you through the centre of the county, a road that conducts you to the district of London, almost, as it were, on a level; you will not be plagued, and pestered, and teased and harrassed with your twelve, your fifteen, your sixteen-mile hills. The time, the distance consequently the expenses of the traveller will also be surprisingly diminished. What will the reader say when we tell him that in travelling from Queenston this new contemplated route to Davis's Mills (a distance of 60 miles) he will save thereby six." The editor proceeds to point out that if the traffic between Queenston and London District were estimated at 2,000 persons yearly (who would each be able to save one dollar and a half by the shorter route) the annual gain to the community would be at least \$3,000.

By the year 1821 the highway situation, however, was considerably improved; a map of that date(22) shows the main road system to be as follows:—(I) From Amherstburg to Aldborough, along the north shore of Lake Erie (Talbot Street), then bending slightly to the north-east to meet the road running from Dundas Street (at Brantford) southward to Port Dover, where two branches of this same road also converged. From Port Dover this lake shore line ran eastward to Fort Erie and turned northward to Fort Missasaga. (II) From Queenston a road also went westward to Ancaster, crossed the Grand River at the terminus of the Port Dover Road and turning south-west reached Sandwich, running thence to Amherstburg. This circuit formed by lake shore and through county lines was also connected by a road from the north-west corner of Dorchester to the Brantford-Port Dover road at a point in Oakland Township. (III) Parallel with this last route and separated from it by the Sandwich-Ancaster road was Dundas Street running from Dundas to London and passing through Woodstock (then Oxford). (IV) From Dundas a road ran eastward to York (following the lake shore) and thence to Kingston, with branches following the outline of the present Prince Edward County. (V) From Kingston a spur ran south-west into Fredericksburg Township, but the main highway continued eastward along the bank of the St. Lawrence as far as Vaudreuil, with an earlier and more northerly route running from the western boundary of Cornwall Township to the present Coteau Junction, where it again met the main road. From Vaudreuil a road followed the Ottawa River westward to Longueil. (VI) A few miles east of Kingston a road with numerous detours ran as far as Gower Township on both sides of the Rideau River, branch lines going to Perth and to Brockville. (VII) Yonge Street. (See above.)

⁽²⁰⁾ P.A. Series C, Vol. 273, p. 1.
(21) Vol. 1, No. 13, given in P.A. Series Q, Vol. 321, p. 190.
(22) Map (1821) in Gourlay's Volume on Upper Canada, and reprinted in this Report.—See following note.

The author of the volume containing the map to which reference has been made has left a valuable account (23) of general agricultural and highway conditions in the different townships during the years 1817-18. Unfortunately a misunderstanding arose between the author and certain ecclesiastics, which resulted in a withholding of returns from the townships in the east and a threatened trial for the enunciation of "principles inimical to the peace and quiet which the inhabitants of this province so happily enjoy." The reports published, however, reveal the nature of the charge; the ratepayers of the western and central portion of the Province freely give their opinion that the chief causes which retarded the improvement of Upper Canada were the holding of extensive lands by unassessed absentees residing in England, the existence of Crown, clergy and other reserves, want of capital and population and (in the case of Waterloo, Humberstone, Canboro and Caistor Townships) the extreme badness of the roads. Nor were these causes entirely unconnected; statute labour was wholly unable to cope with the construction and maintenance of roads through the country held largely by absentees, and the main highways suffered in this regard equally with the purely local roads. It is interesting to compare the situation on Dundas and Talbot Streets at this date. Governor Simcoe, with the honesty generally characteristic of his administration, had refused to allow grants on Dundas Street to other than actual settlers, but no sooner was he recalled than grants had been made indiscriminately. The Reporting Committee of Deleware, Westminster and Dorchester urged the purchase of Indian lands south-west of London and the continuation of Dundas Street over a road which was already in a tolerable state, with grants made to actual settlers only "on the principle of Talbot Street." That the latter, running through the lake shore townships from Aldborough to Bayham, had achieved noteworthy results in these settlements during a few years is shown by a table (24) of land improvements on this road compiled in 1817.

While the above land evils existed, as was inevitable in a young Crown Colony, the fairly comprehensive road system already outlined was being brought into effective use by the establishment of stages, following the precedent set in 1798 in the Niagara District. In 1816 a stage began to run twice a week between Kingston and Montreal (a two days' journey) and in the following year a weekly journey could be made from Kingston to York for \$18, reduced in 1818 to \$10(25) but the Prescott-York route was used only when water navigation was impracticable. In 1826 stages ran from the Cascade Rapids to Coteau Landing, and from Cornwall to Prescott (until the rapids were overcome in 1832, and the steamer "Iroquois" made its appearance). In the Western Peninsula, the first stage between York and Niagara was established in 1826, the fare being \$5 and the time seventeen hours; the following year saw the granting of a 21-year franchise to the stage from Ancaster to the Detroit River through Brantford, Burford and Deleware. Presently the four-horse coach appeared, and by 1842 a daily line, capable of meeting mail requirements, had been established throughout the Province.

⁽²³⁾ Statistical account of Upper Canada, compiled with a view to a Grand System of Emigration, by Robert Gourlay. Two vols. (London: Simpkin & Marshall, 1822.) Vol. 1, p. 269, sqq.

⁽²⁴⁾ Ibid., p. 352. (One settler who took possession of his grant in 1811 had performed military services during the war, cleared 60 acres and owned a farm worth \$2,200; another farmer arriving in the previous year had already cleared 15 acres and was worth \$1,300.)

^{(25) (}For various transportation data) see Eighty Years' Progress of British North America, by H. Y. Hind, M.A., F.R.G.S., L. C. Keefer, C.E., and four others (Toronto: L. Stebbins, 1863), passim.

178

Meanwhile legislation in Upper Canada had been concerned with slight amendments to the Statute Labour Act, and not until 1821 is there again mention of a provincial grant. In that year money was appropriated towards "opening and completing the Great Line of Communication from the Ottawa River passing through Richmond and Perth to Kingston," with a view to opening up Carleton County. For this work the sum of £200 was granted and in the following year a market place was established at Perth. Two years later Major Elliott of the 68th Regiment received the report on the state of this road. (26) Owing to unfavourable spring conditions logs had actually been afloat for some time, and it was recommended that a road should be cut along high land instead of the low swampy ground where location had been made by the military settlers, who "have quite enough to do to feed and clothe themselves and families, without giving much more than the statute labour requires from them for the maintenance of the roads; and from what I observed as I went along I have every reason to suppose that if they are not materially assisted by His Majesty's Government it will still be many years ere this line of road is made passable for even an empty wheel carriage. In the present state of the road the settlers are completely cut out from all communication with each other except on foot, and consequently from the mills during the summer months, except they carry the grain on their backs thereby incurring an immense waste of time and labour, which ought to be bestowed on their farms. In the present state of the country," continues the report, "its utility is not very great in any other point of view than as a military communication."

The expenditure of £200 upon this Military Road, it may be noted, was the only assistance given by the Province to highways until 1826, for Upper Canada was becoming deeply interested in the question of internal navigation, to such an extent that a commission was appointed to carry out the construction of canals "between Lake Erie and the eastern boundary of this province" with an authorized expenditure of £5,000 for Burlington Canal alone, and frequent grants during subsequent years. Appropriations were made, however, for bridges in Johnstown district and over the Thames, Rideau and Otonabee rivers. It is noteworthy that in the first instance legislation provided for a district assessment of one penny in the pound for not more than five years, to constitute a sinking fund for repayment of a loan of £2,500. By legislation also in 1824 statute labour was ordered in towns under the direction of a surveyor of streets, and might be expended in the form of labour or money on roads and bridges in the vicinity of the town; thus co-operation between urban and rural communities was anticipated even before the establishment of Municipal Government. The expenditure of Statute Labour money in townships was also by this Act (4 George IV. c. 9) taken away from the overseers and given to Justices of the Peace. Subsequent amendments of the law up to the Union of the two Canadas touched lightly upon the statute labour question, but the advent of the toll road necessitated the exclusion in 1838 of macadamized roads from the list of those under statute labour and township overseers, and in 1840 the commutation of labour from residents living within half a mile of such roads at 2s. 6d. a day.

It was obvious that the old system of construction and maintenance by groups of settlers could not keep pace with the need of well built post-roads, nor that internal communication should suffer from badly built bridges and frequent fording places. The day of the toll-bridge and toll-road had come, but not without certain doubts and misgivings on the part of thinking men. When the question had been



Macadamized Road in Winchester, Ontario.



The Kingston Road in York County, near Toronto.



raised as to the means of building a bridge from Kingston to Point Frederick, negotiations lasted from 1821 to 1828, that is to say, for two years after the Cataraqui Bridge Company was formed. When the toll was finally fixed, the company could demand tenpence for every vehicle drawn by two horses or threepence for every foot-passenger and a half-penny for every single draught animal, while the Government paid annually £300 for the free passage of army and navy officers and privates crossing the bridge in discharge of their duty. Provision was then also made for the appointment of a commission of five to report, if necessary, on the state of repairs. While the construction of this bridge was necessary, the amount of toll was considered as "likely to enhance the price of all materials of this description (bread and meat) procured on the Kingston side," according to a criticism at the time. (27) The formation of several toll companies followed this experiment, the Brantford Bridge Company being formed in 1833 with a Government debenture of £1,500; in the same year the sum of £4,050 was raised by loan for a toll-bridge over the River Trent, and in 1834, for a bridge at Paris over the Grand River, £1,500. The tolls on all such bridges were to be fixed by commissioners appointed by the Governor-in-Council. A lengthy comparison might be made of expenditure on roads and bridges on the one hand and on harbours and canals on the other, during these years; it may be sufficient to point out that (to take a specific instance) in 1832 Government loans and debentures for Burlington Bay and Desjardins Canals and for Cobourg Harbour amounted to £10,478, while the road expenditure for the same year amounted to £75. It would appear from the amount of Government grants during the last ten years of Upper Canada as a separate province that it was the policy of the Government to encourage alternately land and water transportation. The Act of 1830, which named four or five commissioners to spend money on certain post and front roads in each district, granted £13,650 for the operation of such improvements as might be required, the grant being supplemented in 1831 by £20,000, which amount was finally spent in 1833. In this year Dundas and King Streets and the Kingston Road were improved under conditions which brought about a toll-road system that in a few places remains in existence to-day. With the appropriation of £25,000 for small stretches of road in the various districts (the commissioners working on the analogy of the present township road), and the survey in the same year of a line of road from Hamilton to Port Dover, the highway legislation of the old province of Upper Canada, in sofar as concerns statute labour roads, comes to an end. From that time forward transportation developed along other lines, and the years 1835-1841 witnessed the incorporation not only of Harbour and Canal Companies but also of the Cobourg, the Port Dover, the Erie and Ontario and the Burlington and Lake Ontario Railroads.

The need of the military road, however, had not yet gone, for the unsettled condition of the times that preceded Lord Durham's report brought again into prominence the question of mobilization and the transport of stores. Negotiations for the construction of a military road from Canboro to Port Dover lasted from 1815 to 1839, the chief obstacle to a decision upon the route being the difficulty of obtaining any money from the Lords of the Treasury for highway work "unless it should appear that it was undertaken solely with a view of securing a temporary military communication on an emergency." (28) In 1815 "there was no Road by the Lake Shore to the Grand River; the water being so high has done away with the communication by the Beach," reads the military report. Such a road would,

⁽²⁷⁾ Ibid., p. 173.

⁽²⁸⁾ P.A. Series C, Vol. 275, p. 38.

¹² H.C.

in addition to its strategic value, benefit the inhabitants who were "too few and too poor to spend much time to labour on roads, however aware they may feel of their importance." In 1836 orders were given to render the Canboro-Cayuga road practicable for artillery. The Commander of the Forces, it may be noted, had urged the coast route, but for financial and strategic reasons (owing to the ease with which attacks could be made from Lake Erie) the inland road had been approved, even against the opinion of the Home authorities, who objected to paying for a road used for "other than military purposes." This district was meanwhile partly served by a road from Canboro to Simcoe, expenditure on which was being reimbursed by a frontage tax of 10s. on every unsettled lot of 200 acres for ten years. In 1838 a warrant was issued for £1,000 out of provincial funds for a road from Simcoe to Drummondville, the work to be performed by military parties.

York County has the distinction of being the home of the Ontario toll-road, a Government loan of £10,000 being raised in 1833(29) with interest payable from toll revenues. Five trustees were named, with authority to cause surveys and estimates to be made, and to contract for the work. Commutation of tolls was allowed, but the penalty imposed for turning off a turnpike road in order to avoid toll, after proceeding part of the way, was ten shillings. Of this £10,000, four thousand was to be expended on Yonge Street and two thousand on the Kingston Road, with £1,500 for Dundas Street. After a period of fifteen years, when the last of the interest was due, these roads would become self-supporting and could pay off the principal in thirty years. This Act was followed by that of 1837 providing for the macadamization of the road from Dundas to Waterloo at an estimate of £25,000; Hurontario Street (south of Dundas Street to the Lake Shore) for £2,500; Hamilton to Brantford for £30,000; Yonge Street and other roads in the Home District by means of a debenture for £100,000; from Brockville to St. Francis with branch roads for £30,000; from Kingston to Napanee, and from Queenston to Grimsby for like amounts. Not only were these loans forthcoming from the Government, but it was expressly stated that if any deficiency was left by tolls in the Home District on which provincial credit had been raised in 1836, the balance would be obtained by means of an additional rate on all townships in this District. It was thus evident that the Provincial policy involved alike both the public community and the private company, and meant to make each responsible for the other. In the next few years trustees for several roads were appointed; in every case the financial interests of the Province were safeguarded and the people of the townships served were forced to commute their statute labour, the money being paid to the pathmaster of each division. It may be noted that the first mention of the term "Joint Stock Company" was in 1838 when the Windsor Road Company was formed with a capital of £5,000 in order to "establish a single or double railway or macadamized road or both from some point west of the Windsor Harbour in the Township of Whitby to the main York Road or Dundas Street." The Act of 1840(30) put these turnpike trusts on a uniform basis, and formed Boards of Trustees or Commissioners in each district, who were given authority over improvements on the macadamized roads, including the right to alter or sell old thoroughfares, with supervision over engineers, surveyors and collectors (to whom the tolls might be farmed out or sold by private tender). All persons living within half a mile of either side of such a road were required to commute statute labor at 2s. 6d. a day. Provision was also made

⁽²⁹⁾ Stat. U.C., 3 Wm. IV, c. 38. (30) Stat. U.C., 3 Vic., c. 53.

for the co-operation of towns, it being stated in this general Act that toll-gates should not be removed from town limits until such corporations should assume part of the debt of the company.

The Union of the two Canadas did not occur until the Western Province had embarked upon a career of public works expenditure which, while characteristic of the times, was sufficiently advanced for a young colony to cause certain admiration from the Mother Country. Reference has been made to comparative expenditure on roads on the one hand and internal navigation on the other. The year 1840 saw the issuance of debentures for £31,055 to be spent on roads, and £90,250 for harbours and canals. Two years previously, interest on arrears in connection with public works expenditure had been so large that no more loans were allowed for improvement until all interest had been paid. The union with Lower Canada meant for this province increased expenditure in a department which had already assumed paramount importance. In 1842 a loan of £1,500,000 was raised in England, and by debentures chargeable on the revenue of the Province a slightly larger amount was voted chiefly for internal navigation, the draining of certain portions of the Sarnia-Quebec line and the macadamization of main roads throughout Canada West. The chief interest which the Municipal Act of 1841 has for the student of roads is the provision whereby the newly established District Councils might pass by-laws (subject to the approval of the Governor-in-Council) "for the making, maintaining or improving of any new or existing road, street or other communication and means of transit within the limits of the district, or for the stopping, altering or diverting any road, street, within the limits aforesaid," for the commutation of statute labour and the establishment of rates. By another Act of the same year the office of Commissioners of Roads ceased, and the Board of Works was established. District surveyors appointed by district wardens were required in any case to report to their councils; if the estimates exceeded £300 a decision had to be obtained from the Board of Works. In this way a provincial highway system came into existence, with the major authority in the hands of the Province, since it was expressly stated in the Act that all public works not specially vested in any other body should be under the control of the Board. Neither Act affected in the least the position of the turnpike road, the toll bridge or any provincial or military works.

Thus Canada West was already committed to building roads of macadam, gravel and plank; several being constructed by local funds, others out of the provincial revenue and all such surfaced roads controlled by Joint Stock or Turnpike Companies. The principle had been laid down by Macadam in 1820(31) that "it is the native soil which really supports the weight of traffic; that while it is preserved in a dry state it will carry the road and the carriage also; that this native soil must previously be made quite dry, and the covering impenetrable to rain must then be placed over it, to preserve it in that dry state; that the thickness of a road should only be regulated by the quantity of material necessary to form such an impervious covering and never by any reference to its own power of carrying weight." Judged by this standard, the cordurou had become hopelessly effete, but timber was in those days much cheaper than stone, and the plank road of the 40's and 50's was allowed to bring several turnpike companies sufficient revenue to reimburse many times over the cost of the original road. This method of construction was no doubt of value where the bed was of sand, and might be considered a transition stage from the earth to the stone road, gravel being at that time more expensive than it is to-day and not being considered sufficient for heavy traffic

⁽³¹⁾ Report to the President of the Board of Agriculture, published with "Remarks on the Present System of Road Making, etc." John Loudon McAdam (London, 1821).

unless laid to a depth which would mean a greatly increased cost. Neither were plank roads, as a matter of fact, always a "paying proposition," for "if there is little traffic, they warp and rot, . . . if there is much traffic the horses' feet wear them down."(32) The superiority of macadam over the two preceding materials was generally admitted, but in Canada there was a "want of a sufficiently heavy traffic rapidly to consolidate the new road; two or three seasons are required to bind it, as these roads are avoided except for a short time in spring and autumn, unless sand or snow covers it. The repairs are then postponed until the road is worn out, when it is again renewed en masse." It would also appear that the turnpike commissioners in Canada West were less willing to expend freely on their trusts than the officials in the lower part of the Province, notably in the neighbourhood of Quebec. "In Upper Canada on the other hand," says the same writer, describing the general toll-road situation, "the roads are generally in the hands of lessees or stock companies whose practice it is to lay out nothing upon them which can be avoided. There is no stronger instance of the patience and lawabiding disposition of the people than in their toleration of so great an imposition as most of the toll-roads of Upper Canada. The continuance of so great a nuisance as barriers on even the best of roads must be regarded as evidences of a preference on the part of the most intelligent population of Upper Canada for direct taxation. It may be argued that those who wear out the road should pay for keeping it in order; but this might be met by an annual assessment on hoofs and wheels without the intervention of toll-gates. If the cities and market towns assumed the tolled roads, they have it in their power, by fees, market rates, &c., to levy the amount required and there would thus be bodies interested by their mutual competition in keeping the roads permanently in good order."

By the year 1843, (33) in addition to the operation of the turnpike trusts, the roads constructed under the direction of the Board of Works included gravel and plank roads from Sarnia and Brantford to London, a military road from L'Orignal to Lancaster, and in the following year a road from London to Sandwich and Amherstburg (with branches to Port Stanley and Rondeau Harbour on Lake Erie) and the Hamilton-Port Dover line. By means of local funds were constructed about this time a macadamized road running from Kingston westward, a plank road from Windsor Harbour on Lake Ontario to Lake Simcoe and lines from Hamilton to Queenston, from Oakville to Owen Sound and from Ingersoll to Port Burwell (the latter being built by a special "Road District Fund"). Yonge Street had already been macadamized by a local fund with Government assistance, and as a result of this and previous improvements farm values had risen. Building ground had increased in value within twenty or thirty years "from a few dollars per acre to as many thousand pounds. During my stay in Toronto, in the year 1844," writes a visitor to Canada (34) "six acres of land near to my residence in Yonge Street, and at the distance of one mile from the city, was sold in building lots, and realized the sum of £2,500. This allotment, and many other six-acre lots in the same street, about the same distance from the city were purchased, eighteen or twenty years ago, for £75 each. Proprietors of blocks of land extend their frontage to increase the value, by making branch roads from the principal ones leading from

⁽³²⁾ Eighty Years' Progress: chapter on Travel and Transportation (passim), for the following criticisms.

⁽³³⁾ See Papers—Public Works, Canada, ordered by the House of Commons, to be printed 21 August, 1843 (with map and data).

⁽³⁴⁾ Narrative of a Voyage to, and travels in Upper Canada, 1846 (p. 22).

the city." When it is considered that these roads would compare unfavourably with first-class county roads to-day, it can be readily understood to what extent farm values are increased by good roads.

The same writer has also some light to throw upon agricultural markets and roads as this time, as follows: (35) "Markets in Canada are subject to great fluctuations in the price of agricultural produce. During the season it will sometimes vary upwards of one hundred per cent., from various causes, all of which operate against the interest of the backwoodsmen. Some settlers occupy land at a great distance from markets and where the roads are sometimes quite impassable, and have no inland navigation, consequently prices advance, owing to a scant supply in the markets; but when the roads are improved by frozen snow, and sleighs in full action, then the markets are generally over-stocked, and the prices much reduced. . . . I have noticed good teams in open winter weather enter the City of Toronto with very light loads of produce, that have had only a few miles of bad road to contend with, before they reached the turnpike road; and sometimes they are in such bad condition as to render it almost a matter of impossibility for the best horses to drag an empty waggon the distance of a single mile. The roads in some parts of the back settlements are merely openings, cut through the woods, and the stumps of the trees are left standing; and it requires the utmost skill of the drivers to guide the waggon in safety. The roads are so closely hemmed in on each side with the trees, that neither the sun nor the wind can much improve their condition; the winter's frost and snow alone can make them passable. Farmers who are settled at the distance of fifty or one hundred miles from the markets and are so circumstanced that they must from necessity part with their produce, take it to the nearest stores and mills, and leave the price to the honesty of the purchaser." It appears that the Government had in mind legislation proposing to defray part of the expenses of planking about one thousand miles of road in Huron District by taxing benefited lands to the extent of 8s. per acre for the first year of improvement and sixpence per acre annually until the completion of the road. Strangely enough the chief objection brought against such a scheme was that it would mean an "augmentation of the needy speculators' misery."

During the next ten years the planking and gravelling of roads throughout the Province tended to equalization of land values, more particularly between the front and back townships, but in several cases (as in Ernestown Township) farms on the road were worth twice as much as those further back and "the planks through the Townships of Toronto and Chincuacousy have added 50 per cent, to the value of the farms situated on them." (36) In Waterloo Township, at that time (1851) second only to York in population, the chief hindrance to improvement (as in 1821) was the badness of the roads. (37) The poor state of the thoroughfares in Simcoe County was credited to the "needy speculators" and the low assessment (only 4s. on the acre) for non-residents. The Huron tract had already been opened up by the Canada Company (with considerable profit to the latter) and traffic north-west of York had been increased by means of the Owen Sound Road to an extent best illustrated by the tale of a "gentleman holding an official appointment in the county, that having occasion to travel along the line when some new lands were opened for sale, he remarked that the tavern at which he was accustomed to put up, was in considerable confusion, and neither so clean nor so tidy, as he usually found it. On mentioning the circumstance to the landlady, she accounted for the state of

⁽³⁵⁾ Ibid., p. 83.

⁽³⁶⁾ Canada: Past, Present and Future, Vol. 1, pp. 70, 273.

⁽³⁷⁾ Ibid., p. 120.

affairs by remarking that during the week two thousand people had stopped at the house."(38) In the southern part of the Province as well a notable change had been made by the construction of the Hamilton-Port Dover plank road. "No better example," writes the same author, "could be shown of the advantage of making good common roads (that everybody may travel on) through the province, than is to be found in the country bordering the plank road from Hamilton to Port Dover; when we first travelled it, some five or six years ago, shortly after the new road was made, the country between Caledonia and Port Dover was a perfect wilderness, scarcely a clearing was to be seen, and a stranger would ask with surprise where the traffic was to come from to support the road. Mark the contrast: In five short years nearly every lot along the road has been settled and cleared and fine farms supply the place of dreary forests."(39)

Meanwhile legislation had not been idle. By an Act of 1845, the Province entered among the turnpike trusts on its own account, asking tolls from travellers and merchants using several locks, harbours, the bridges between Ottawa and Hull, over the Trent, the narrows of Lake Simcoe, and at Dunnville, Caledonia, Brantford, Paris, Deleware and Chatham, as well as on "all such parts of the main road from Quebec to Sandwich, of the main road from Queenston to Hamilton, of the Port Hope and Rice Lake Road, of the Windsor and Scugog Road, of the Main North Road from Toronto to Lake Huron at Penetanguishene, of the Hamilton and Port Dover Road, of the London and Port Stanley Road, as have been or shall be macadamized, planked or otherwise improved at the expense of the Province under the superintendence and management of the Board of Works." (40) In the following year another highway economy was affected by an Act opening Government allowances for such roads only as might be ordered by the District Council, and the newly created Commissioner of Works was given management and control of all public works constructed or maintained out of Provincial funds, including the making of surveys, granting of contracts and imposition of tolls. Another important step was taken at this time, whereby roads might be transferred from the Province to the District Councils, who were later allowed to take stock in the toll companies either by payment of money or improvement of certain stretches of road. Province was also authorized to purchase toll-roads on repaying the capital, together with a bonus of 15 per cent. less the amount of the sinking fund. It may be observed that these Joint Stock Companies (road and bridge) had increased at a surprising rate throughout the Province, including from 1841 to 1847 trusts owning roads in the following localities:-Weston (macadam), Niagara and Ten Mile Creek (plank), Albion, Cobourg and Rice Lake (plank), Guelph and Dundas, Port Credit and Hurontario (plank), Guelph and Arthur, Cobourg and Grafton, Cobourg and Port Hope, Streetsville (plank), besides such bridge trusts as the Niagara Falls Suspension Bridge Company, incorporated in 1846.

Following the important legislation of 1849, providing for shareholding and ultimate purchase by the municipalities of these toll roads (one of the earliest stockholders being a combination of the municipal councils of Waterloo, Wentworth and Halton with shares in the Guelph and Dundas Road) it was enacted that roads situated in cities and incorporated towns should be vested in and repaired by these corporations, while all bridges and roads built by the Province and under the commissioner of works, might be released to municipalities on condition that no more tolls were collected. In the following year, that is to say in 1851, corporations were

⁽³⁸⁾ Ibid., p. 112.(39) Ibid., Vol. 2, p. 163.(40) Stat. Canada, 8 Vic., c. 30.

enabled to acquire public roads outside the limits of the municipality. It may be noted that in the case of Toronto, the Don Bridge and the Kingston Road east of that bridge were not handed over to the city. In 1857 municipalities were given the right formerly enjoyed by district councils to block up and sell useless roads, and two years later, all original road allowances were in the hands of these corporations, except highways under the direct control of the Board of Works or on ordnance lands. During this time there had been slight changes in assessment and statute labour regulations, the most important being the repeal in 1845 of the Act ordering commutation by ratepayers residing on macadamized roads. The chief change in assessment methods had been the levying of special rates in several instances on the local improvement plan.

The Consolidated Statutes of Canada, 1859, contain a Joint Stock Company Act for Upper Canada, which made careful provision for the proper conducting of business by such companies; tolls were still fixed by the companies themselves, but were not to be collected after a certain period of warning until the required repairs were made. It was also stipulated that municipalities might purchase after twentyone years the company's stock at its current value. In the following year it was ordered that the County Engineer should examine into the state of such roads when necessary. Meanwhile the Assessment Act had been brought up to date, placing a municipal tax upon incomes (except those of farmers) and upon bank and railway stock among other incorporated companies (the personality of the latter not being assessed). Statute labour might now be abolished or compounded for five years by virtue of by-laws passed by townships, town and village councils, \$1.00 per diem being the maximum commutation. The last year of the old Province of Canada saw the beginning of a County Highway System, for by the Act of 1866 counties might assume roads and bridges under their own jurisdiction with the appointment of commissioners, and such roads were to be either planked, gravelled or macadamized.

The Government policy was received by no means with unanimous approval. After 1841 Provincial expenditure was being devoted more and more to canals. railways and the public debt, while the local units were thrown upon their own resources, with the result that "a load has been imposed upon many of the back counties, which they are unable to bear. . . . Again, the back counties contribute so much to the wealth of the front ones that the latter may with justice be asked to share a burden from which, by the natural formation of the district, the labours of their fathers, or from past Government aid, they are exempt." (41) The Colonization Road Scheme of the Government had, however, opened up some seven lines in what was then the northern country, i.e., the Ottawa and Opeongo Road, connecting the Ottawa River with Lake Huron, 170 miles long; the Addington Road, 61 miles long, intersecting the Opeongo Road; Hastings Road, 68 miles connecting Hastings County with Opeongo; the Bobcaygeon Road to Lake Nipissing; the Frontenac and Madawaska Road; the Muskoka Road-by means of which "the intending settler arriving in Toronto can in one day's journey from that city reach the very centre of the country," (42) and lastly, a road from Sault Ste. Marie to Goulais Bay.

⁽⁴¹⁾ Eighty Years' Progress, p. 125.

⁽⁴²⁾ Ibid., p. 306.

Before entering upon a brief summary of road development of this Province since it became known as Ontario in 1867, it might be well to review the period from 1841 in the following tabular form (43):—

Mileage of Road constructed under Department of Public Works of	
Canada in this Province, 1841-1867	1,339.20 miles
(Cost of above construction work	\$1,300,564.50)
Of the above mileage the amount macadamized was	112.50 miles
Of the above mileage the amount gravelled was	793.95
Of the above mileage the amount planked was	129.75 "

The following public roads and bridges were sold to incorporated companies during the years 1850-1865, with the amount of purchase money:—

during the years 1050-1005, with the amount of parchase money.		
The Brantford Bridge, and the Road from Hamilton to the Western Boundary Line of the County of Wentworth, being composed of the Hamilton and Brantford Road, and part of the London and Brantford Road (except what lies in the Town of Brantford) The Road through County Oxford, composed of all that part of London and Brantford Road, lying in said County, except what is in the	£27,100 0	9
Town of Woodstock	£50 0	0
The Hamilton and Port Dover Road and the Caledonia Bridge	\$17,000	00
The Windsor and Scugog Road, from Town of Whitby through Townships of Whitby and Reach to Lake Scugog, with bridges, tolls, etc	£2,500 C) 0

(The road and bridge first mentioned were sold to the Brantford Road Company in 1850, but were reassumed by an Order-in-Council in 1863. The second road was later sold to Middlesex County.)

The following are the public roads and bridges sold to municipal bodies during the years 1841-1865:—

July 1			
The Kingston and Napanee Road	£15,400	0	
The Port Hone and Rice Lake Road	4,600	0	0
The Delaware Bridge, the Westminster Bridge, the London and Port			
Stanley Road, and the Road from London to the Eastern Boundary			
Line of the County of Middlesex, being part of the London and			
Brantford Road	4,500	0	0
The West Gwillimbury Road	550	0	0
*The Queenston and Grimsby Road	1.000	0	0
*The Queenston and Grimsby Itoau	500	0	0
The Chatham Bridge	750	0	0
The Trent Bridge	,,,,		
The Chippewa Cut and Bridge, in the Township of Willoughby, County of		5	0
Welland	\$1.2	-	_
The Dundas and Waterloo Road. Annual Rent		100	0.0
The Yonge Street or North Toronto Road to Holland Landing, the East			
York Road, including the Don Bridge and Road over same, the			
Dundas Street or West York Road, and the Lake Shore Road, with			
bridges, tolls, etc	\$72,5	500	0.0
N. 200 Oct. Control Co			

Since Confederation Ontario has had its own Board, Commissioner or Department of Public Works. The Joint Stock Companies Act of 1859 remains in force to-day, in an amended form. In 1874 the County Council was given authority to take over township roads with exclusive jurisdiction over the same, and was obliged to maintain all bridges over one hundred feet in width within any incorporated village. Municipal Councils could still take toll to defray the expense of making or repairing plank, macadam or gravel roads, while tolls could also be farmed out

⁽⁴³⁾ Dominion of Canada Sessional papers (1867-8), Vol. 5. No. 8, pp. 116, 170, 171, 302, 318, 319, 514, 515, 582.

^{*(}By Act of 1863 the Town of Niagara and the Townships of Gainsborough and Caistor in the County of Lincoln were exempted from all taxation arising out of the assumption of this road by the Corporation of Lincoln County.)

for not more than twenty-one years to contracting parties. In 1889 was passed an Act to facilitate the purchase of toll roads by municipalities; a board of three commissioners was appointed to examine into this question, to ascertain the value of such roads and if possible to purchase the same. On the completion of such purchases by the county or separated urban municipality all tolls on urban or county roads were abolished while provision was made for an annual maintenance fund by the County Council. In 1893 municipal councils were authorized to agree with owners of toll roads as to the expenditure of statute labour, and in the following year toll could be commuted by abutting freeholders or occupants. In spite of the endeavours made to arrive at a satisfactory solution of the toll road question, including the appointment of a commission to examine into the matter in 1895, a few toll roads in the hands of private companies are to be found in Ontario to-day. other directions the highway situation has greatly improved and broadened in scope. the incipient county system formed largely for the purchase of toll roads, being put upon a sound basis by the Highway Improvement Act of 1901, which is in force at the date of writing.

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In connection with the securing of historical data for the above sketch, the Commission desires to express its appreciation of courtesies extended by the following gentlemen:—to Dr. A. G. Doughty, Dominion Archivist, for extracts from the Public Archives of Canada relative to land and roads in this Province (1791-1842), the complete collection of which forms an appendix supplementary to the report: to Dr. Alexander Fraser, Provincial Archivist, for assistance in locating important works of reference; and to Professor O. D. Skelton, of Queen's University, for valuable suggestions with regard to the treatment of the subject.

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	Expenditures, roads and bridges, 1913, exclusive of Stat. Lab. Com	0121-004	4,278 89 9,800 00 7,737 40	3,148 00 2,633 09 9,947 17 6,233 11 8,550 88 7,749 98 3,611 49 2,006 00	960 960 681 681 597	1,939 68 798 00 5,000 00 10,853 68 510 77
URES	Amount paid assessors, 1913 (each)	\$ c. 500 00 140 00 160 00 50 00 40 00	100 00 81 00 100 00	70 00 70 00	,	40 00 65 00 180 00 30 00
TIOI	No. of assessors	20200-				
EXPENDI	Statute labour abolished	1904 & '10 no no yes	ou ou ou	ро ро ро ро ро ро ро ро	res 1902 1901 1909 1909	yes 1909 no no yes 1902 no
UR AND	Statute Tuodal bətummoə	parly comu. no Since 1902 yes partly	no no no	no no no in 1898 no	1911 no wholly 1901 no 1909	no no 1904 partly no
LABOUR	No. of path- masters or supts.	109 144 61 18 37	84 70 76	663 677 70 70 70 70 831	56 none 3 4	40 1 20 20
	beor to .oV snoisivib	109 144 144 56 18 37	84 70 76	68 68 79 70 70 85 81	00 47046	40 40 9 20
-STATUTE	Total commutation	\$ c. 4,315 00 592 00 702 00 425 00 87 00	100 00 76 00 218 00	none 148 55 103 85 78 00 274 11 72 25 88 50	107 50 107 50 616 00 none 1,009 73	184 00 2,374 00 109 00
ROADS	Rate of commutation	000000000000000000000000000000000000000	1 00 1 00 1 50	1 00 1 00 1 50 1 00 1 75 1&1 25	1 00 1 00 50 none	1 50 1 00 1 00 1 00
WNSHIP I	Days	4,315 592 702 425 93	100 76	non	107½ 11,583 none	126 4,748 109
FOWN	Days worked	4,438 4,470 2,402 850 2,275	2,380 2,4963 3,873		1,706± none none none	1,302 2,044 671
11:-	Days on flor statute roll	8,753 5,062 3,104 1,275 1,352	2,480 2,572½ 4 050	3,000 1,607 3,220 3,581 4,274 2,504	1,814 1,947 11,583 none 315	1,528 6,792 780
APPENDIX No.	Townships	Brant: Brantford Burford Dumfries, S Oakland	Arran. Brant.	Bruce. Carrick. Culross. Eastnor. Elderslie. Greenock. Huron. Kincardine.	Lindsay. St. Edmonds. Saugeen. Carleton: Fitzroy. Gloucester. Goulburn.	Huntley March Marlborough Nepean Osgoode Torbolton

LULL	HIGH WHIS	00	HIBITORIOI OI	01/11/10/	
7,543 49 2,852 00 11,215 66 14,392 13	4,128 45 8,211 41 8,984 77 1,628 09 4,023 00 6,961 61 6,943 10	2,473 66	11,364 78 4,494 14 6,046 00 8,265 00 8,768 53 15,886 00 21,000 00	2, 640 14 2, 650 43 1, 659 43 1, 659 43 1, 659 43 1, 659 43 1, 659 43 1, 650 00 1, 650 10 1, 632 72 2, 475 00 2, 475 00	
90 00 60 00 70 00 125 00	45 00 90 00 75 00 100 00 51 00 115 00 120 00	100 00	110 00 140 00 50 00 107 00 175 00 125 00 200 00	48 00 00 110 00 00 120 00 120	
		:-	HÅHHHHN	ннннннн понн	
000000000000000000000000000000000000000		по	no yes 1902 no no yes yes	no n	yes 1898
no no 1908 1898	no no no yes 1912	ou	no no no 1907	no no no no 1911 no no no partly	
121 76 50 98 115	94 66 64 77 77 105 1105 1129	114	119 118 172 150 147 101	22.2.4. re 12.2.2.3. re 12.2.3. re 12.2.3. re 12.2.3. re 12.2.3. re 12	2 4
121 76 50 98 115	94 66 60 73 73 105 1129	114	119 118 172 172 150 147	64224 64224 70 70 42882	13 25
45 00 18 00 50 50 387 00 35 00	75 00 248 00 122 50 546 00 245 00 480 00 90 50	316 00	372 50 547 00 1,340 00 572 18 788 00 4,433 25	623 00 127 00 2,305 96 341 00 930 00 1,500 00 318 50	
1 00 1 00 1 00 1 00	1 00 1 00 1 00 1 00 1 20 1 00&1 25 1 00	1 00	1 00 1 00 1 00&.50 1 00 1 00 75	1 00 .50 & .65 1 00 1 00	75
24 24 24 503 387 35	150 248 248 1223 546 450 903	316	3723 547 2,616 300 572 788	1,008 127 127 none 341 1,859 1,500 3183	- f
3,255 1,584 1,569 3,260 2,788	5,700 3,269 4,8494 5,438 3,013	3,238	3,959½ 2,050 3,700 4,367 2,398 none	1,466± 4,200 2,514 4,847 none 5,000 2,797± 1,500 1,209	1,061
3,300 1,608 1,619± 3,647 5,823	6,000 3,417 4,972 5,984 1,773 3,258 4,069 4,130	3,554	4,332 2,597 2,616 4,000 4,939 3,186 5,911	2,232 2,232 2,508 2,641 none none none 1,188 1,550 6,500 1,144	
Dufferin: Amaranth Garafraxa, E. Garafraxa, E. Melancthon Mono. Mulmur.	Matilda Mountain. Williamsburg. Winchester. Durham: Cartwright. Cavan. Clarke.	HopeManvers	Aldborough Bayham. Bayham. Dorchester, S. Dunwich. Malahide. Southwold.	Anderdon. Anderdon. Colchester, N. Colchester, S. Gosfield, N. Gosfield, N. Maidstone. Malden. Markea. Rochester. Sandwich, E. Sandwich, W. Tilbury, N.	Pelee Island

TOWNSHIP ROADS-STATUTE LABOUR AND EXPENDITURES.-Continued.

70	AVAIA CAVA	
Expenditures, roads and bridges, 1918, exclusive of Stat. Lab. Com.	2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2	3,754 93 6,360 73 10,654 10 4,927 19 2,659 57 4,563 66
Amount paid assessors, 1913 (each)	85 : 85 : 99: 95 : 99: 95 : 99: 95 : 95: 95: 9	95 00 140 00 90 00 90 00
No. oV stocked		edededed e
Statute rurdsi bedsilods	no no no no yes 1912 yes 1912 yes 1916 no no no no no no no no no no	no no no yes 1902 no no
Statute Tuodel botummoo	no n	no no no in villages partly
No. of path- masters or stqus.	420 40 40 40 40 40 40 40 40 40 40 40 40 40	82 89 100 100 87 87
bsor to .oM anoisivib		82 4 100 87 86
Total commutation	T \$300 a	50 00 150 00 492 00 90 00
Rate of noitstummos	H	75 & 1 00 1 00 1 00 1 00 1 00 & 1 50
Days		50 150 492 75
Days worked		3,150 1,500 3,425 2,062
leave on for state roll	1,211 1,211 1,211 1,211 2,800 2,800 2,016 2,471 1,320 1,915 5,014 3,633 3,468 3,468 2,204	3,200 1,650 4,360 3,500 2,168
Townships	Frontenac: Barrie Badford Clarendon & Miller Hinchinbrooke Howe Island Kennebec Kingston Cloughborough Olden Oso Palmerston Pittsburg Portland Storrington Wolfe Island Glengarry: Charlottenburg Kenyon Lancaster Lochiel Grenville: Augusta Edwardsburg Gower, S. Oxford-on-Rideau	Grey: Artemesta. Bentinck. Collingwood Derby. Egremont. Euphrasia. Glenelg.

4,306 44 15,800 00 4,041 00 6,142 79 not known 796 97 3,463 48 7,767 46	1,307 69 500 00 123 27 100 00 600 59 978 00 420 00 8,729 18	6,987 00 380 05 300 00	13,406 38 1,756 00 7,217 74 8,661 45	585 00 375 00 505 27 1,025 21 1,597 26 500 00 2,000 00
110 00 90 00 80 00 85 00 40 00 140 00	20 00 00 00 00 00 00 00 00 00 00 00 00 0	25 00 107 00 30 00 20 00 42 00 50 00	28 00 175 00 120 00 200 00 85 00	60 00 35 00 45 00 96 00 160 00 80 00 65 00
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no no no no no no no no no no no	1912 1912 100 100 100 100	1899 1899 100 100 100 100	abol. 1912	no no no no no 1911
partly no no no no partly no no no no no no no no no	1913 1912 partly 1912 partly 1912-3 yes 1912 partly 1913 1912 wholly 1909	no 1899 no no no every year	no partly 1912 1895 no	no no no no no wholly 1911
152 110 74 76 96 104 20 20 101 4	86 4 2 2 2 2 2 4 5 8 8 2 2 2 2 2 2 8 8 8 8 8 8 8 8 8 8 8	0412 88.84 11.89 11.89	613 23	37 14 43 & 5 41 1125 125
154 47 74 74 104 20 101	88 4 4 2 2 2 4 4 8 8 8 2 2 2 2 8 8 8 8 8	40 25 34 32	23 23 11 11 11	37. 1255. 4
258 00 none 81 00 100 00 208 00 443 00 none	153 75 171 00 387 50 212 00 716 00 509 00 406 00 3,525 00	39 00 15 00 48 00 62 00	3,497 00 770 00 2,779 50 2,349 00	110 00 135 00 258 75 292 00 383 00 1,650 00
75 none 1 00 1 00 1 50 1 00 1 00	75 1 00 1 100 1 100 1 100 1 75	1 H H H H H H H H H H H H H H H H H H H	1 00 1 00 1 00 1 75	1 00 1 50 1 50 1 00 1 00
344 none 81 100 443 none	205 228 310 212 716 509 406 4,700	89 11 4 6 10 8 2 0	3,497 781 all 2,349	110 1135 1723 292 292 2,200
3,038 3,156 3,900 3,292 3,292	1,080 1,250 1,250 7894 2,066 1,317 444	385 279 295 629	357 1,659 3,215	205 418 3473 760 4,108
3,483 2,237 4,000 3,000 868 3,393 abolish'd	2,334 7285 1,0998 2,273 2,033 1,790 4,44 4,700	424 369 343 1,200	386 3,497 2,440 5,475	315 553 520 760 4,400
	Haldimand: Canborough Cayuga, N. Cayuga, S. Dunn Moulton Oneida Rainham Seneca Sherbrooke Walpole Walburton:	Auson & Tilluou Cardiff Dysart, Glamorgan Lutterworth Minden. Monmouth Sherborne.	Snowdon. Stanhope. Halton: Bsquesing. Nassagawcya. Nelson. Trafalgar.	lastings: Bangor, Wicklow & McClure Carlow Dungannon Elzevir & Grimsthorpe. Faraday Hungerford Huntingdon Limerick Madoc

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EXPENDITURES.—
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192	REPORT OF THE PUBLIC ROADS AND
Expenditures, roads and bridges, 1913, exclusive of Stat, Lab.Com.	\$ c. 675 74 675 74 675 74 1.249 45 2,475 00 1.175 84 2,380 85 1,120 00 7,031 81 3,598 80 3,052 36 7,058 68 5,914 14 7,778 81 8,694 00 23,131 06 6,4947 18 8,342 82 8,342 82 1,947 08 8,342 82 6,000 00 1,947 08 8,342 82 6,340 00 1,947 08
Amount paid assessors, 1913 (each)	\$ c
No. of streets of stre	
Statute ruodal bedsiloda	1900 1900 1900 1900 1900 1900 1900 1900
betummos	partly about 1904 wholly 1913 no
-drad lo. oN nasters or states or states	121 100 100 100 100 100 100 100 100 100
beor lo .oN smoisivib	121 100 100 138 388 37 87 87 121 105 105 76 76 76 76 76 76 77 76 77 76 77 76 77 76 77 76 77 77
LetoT Reformance	\$ c. 150 00 150 00 1,014 00 283 07 283 07 283 00 117 00 96 00 118 00 118 00 145 00 36 00 480 30 145 00 145 00 145 00 167 00 182 00 182 00 182 00 182 00 183 00 184 00 185 00 187 00
Hate of noitstummos noitstummos	\$ c. 1 000 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
News commuted State of Rate of	150 1,5024 1,5024 1,5024 1,5024 1,502 1,503 1,50
Days worked by the module out	3,000 3,000 3,004 4,202± 4,1172± 1,705 2,831 2,833 2,833 2,833 4,682 1,726 1,726 1,726 1,726 1,730 2,833 2,833 2,833 2,833 2,833
MO SYEU [Hor states beginn syeu	390 390 4, 624 4, 624 4, 624 1, 296 1, 801 2, 292 2, 292 2, 292 2, 292 2, 292 2, 292 2, 292 1, 801 1, 792 1, 866 2, 364 2, 384 2, 384 2, 384 3, 481 1, 866 2, 384 2, 384 3, 484 1, 866 2, 384 2, 384 3, 484 1, 866 2, 384 3, 864 2, 384 3, 884 2, 384 3, 884 3, 884 3, 884 2, 384 3, 884 3, 8
Townships	Marmora & Lake Mayo. Mayo. Rawdon Sidney Thurlow Thurlow Thurlow Thurlow Ashfield Ashfield Colborne Goderich Urey Hay Hay Hay Howick Hullett McKillop Morris Stanley Stephen Tuckersmith Tuckersmith Turnberry Usborne Wawanosh, W Kent: Camden Chatham Dover Harwich Hay Hay Hullett Morris Stanley Stephen Tuckersmith Tuckersmith Tuckersmith Tuckersmith Tuckersmith Tuckersmith Hullett Morris Stanley Stephen Tuckersmith Tuckersmith Tuckersmith Tuckersmith Tuckersmith Tuckersmith Tuckersmith Hullett Morris Stanley Stephen Tuckersmith

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3,598 47 4,112 10	8, 793 14 8, 493 30 3, 800 00 15,000 00 3,900 00 4,018 64 9,094 53		867 90 240 00 1.266 50	224 988	93 63 1,467 22 1,772 72 8,500 00 65 00	48 00 656 92	547	4,432 24 12,619 47 3,523 38	3,283 16 3,284 29	1,150 00	00 006
80 00	100 00 85 00 175 00 60 00 125 00 68 00	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	875 00 42 00 50 00		30 75 60 60 85 85 90 85 90	105 00 60 00		120 00 100 00	40 30 45 00	18 00	25 00
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no	00 00 00 00 1909	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	no no no	no no	1911 00 00 00 00	no	no no	abol. 1915 no yes	no	1912	1912
1904	partlyin1913 no no partly 1904 no		no no	ou	wholly 1911	wholly 1912 no	ou		paruy since 1910 no	wholly 1912	from 50c.
21 5	31 157 1117 76 68 88 88 90		38 27 74	16 47	171 424 424 424 424	51	75	72	22	6	16
21 5	31 157 117 76 68 68 83	* 0 0 * 0 0 * 0 0 * 0 0 * 0 0 * 0 0	38 27 74	16	24 42 42 42	I.o.	75	72	62 23	6	16
2,180 40	882 00 182 00 20 00 1,227 00 265 00 685 30 40 00		65 00 17 00 66 00		80 00 1,708 50 195 00 48 50 70 00	2,297 75 203 25	244 40	363 00 3,521 00	337 50 244 50	709 00	62 00
90 60	1 00 1 00 1 75 1 00 1 00	• • • • • • • • • • • • • • • • • • •	1118		1 00 1 00 1 00 1 00	75	06 88	1 00	1 00	1 00	75
628 3,634	887 182 20 20 1,227 237 629 40		65 17 66	258	132 all 195 48 5 70	3,063	3053	363	337± 244±	all	08
4,727	2,316 3,595 3,800 3,188 1,910 4,450 2,940	• • • • • • • • • • • • • • • • • • •	1,482 591 1,474	476 1,750	343 1,354 2,301½ 630	1,007	4823	1,837	$1,150\frac{1}{2}$ $1,089\frac{1}{2}$	0 0 0	860
5,355	3,203 3,777 3,820 5,415 2,147 5,019 2,980		1,547 608 1,540	P 8	2,278 1,549 2,350 700	3,063 1,278	778	2,200	1,488	709	940
Romney. Tilbury, E. Zone. Lambton:	Bosanquet Brooke Dawn. Enniskillen Euphemia Moore	Sarnia Sombra Warwick Lanark Rathurst	Beckwith. Burgess, N. Dalhousie & Sherbrooke, N	Darling. Drummond. Elmsley, N.	Lavart. Lavant. Montague. Pakenham Ramsay. Sherbrooke, S.	Leeds: Bastard & Burgess, S Crosby, N	Elizabethtown. Elmsley, S.	Leeds & Lansdowne, Front Leeds & Lansdowne, Rear	Yonge & Escott, Front	Adolphustown	Amherst Island

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11	thi out of the
Expenditures, roads and bridges, 1913, exclusive of Stat. Lab.Com.	\$ c. 165 24 5.773 20 1.002 00 8.33 75 1.1,802 67 1.1,802 67 1.1,802 67 1.1,802 67 1.1,802 67 1.1,802 67 1.1,802 67 1.1,802 67 1.1,802 67 1.1,802 00 8.919 37 1.1,802 00 6.600
Amount paid assessors (dase) [1918	\$ c c. \$ c
No. of assessors	0
Statute Indest bedsilods	00 00 00 00 00 00 00 00 00 00 00 00 00
Statute labour commuted	no n
No. of path- masters or supts.	48 & 1.0
beor to .oM enoisivib	70 20 20 20 20 40 40 113 40 100 40 100 40 40 50 50 50 60 60 60 60 60 60 60 60 60 6
Total commutation	\$ c. 101 00 865 46 96 00 320 50 6 75 6 75 6 75 1,000 00 1,264 00 1
Rate of	\$ c. 1 000 1
commuted Days	101 723 96 507 50 50 641 1,371 1,627 1,627 31 400 1,256 1,256 1,264 1,25 668 3208 403 6666 1000
Days worked out	1,990 1,938; 1,053; 1,053; 1,053; 1,050 2,244 1,990 1,727 1,727 1,300 1,300 1,300 1,555 1,
llor statete	2,260 2,756 2,756 2,756 2,260 2,756
Townships	Canaden, E. Cenbigh, Abinger. Ernestrown. Fredericksburg, N. Calator. Calstor. Calst

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1,813 00 2,559 69 4,458 67 5,904 25 5,904 25 6,730 54 5,822 45 10,695 00	805 00 3,888 28 3,835 00 6,820 00 12,289 87 1,487 24 4,584 97 2,801 50 8,607 44	155 611 2222 765 765 203 326 3360 312 899	2,967 91 6,655 58 6,400 00 7,913 00 3,567 22 4,673 00 6,000 00 1,500 00 1,350 00 4,794 09
55 00 60 00 100 00 120 00 65 00 75 00 124 00	42 00 85 00 75 00 100 00 115 00 40 00 75 00 125 00		60 00 2240 00 175 00 70 00 75 00 75 00 77 00 80 00 80 00
22	пиннинн		-2
000000000000000000000000000000000000000	1904 100	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	no no yes no no no no no
no partiy no no no	no no partly 1912 no no 1900 no	5 vill. 1900 no	partly partly no no partly partly partly 1904 no no
86 688 101 105 105 65 65 100 56 56 56 57	31 105 105 105 77 35 100 100 141	122 73 78 78 40 84 58 112 71 71	45 104 104 51 88 88 48 48 50 66 66 85 85
88 68 103 105 52 101 56	31 86 105 105 77 77 100 100 140	122 74 78 78 70 84 84 12 12 71 19	104 104 51 54 66 66 88 88 87 66 85 85 85
609 40 150 00 444 00 720 50 189 50 71 00	20 00 338 00 1,117 50 600 00 1,135 06 200 00 619 25 400 00		2,659 75 1,254 00 1,516 00 2,678 00 765 00 464 00 460 25
75 1 00 1 00 1 00 1 00 1 00 1 00	1 00 1 1 00 1 00 1 00 1 75 1 00 1 00	000000000000000000000000000000000000000	75 & 1 00 1 25 1 25 1 00 1 00 1 00 1 75 1 00
340 150 1914 440 444 4714 4714 1893 71	20 338 1,117 600 440 70 220 748 748	275 275 739 739 834 831 23,053 831 831	1,556 1,213 1,213 100 920 464 117 5192 63
3,210 1,150 4,330 1,792 1,530 4,005 2,749	860 2,143 3,600 1,060 3,700 2,700 2,026	3,013 3,9213 3,9213 3,9213 3,864 1,8043 1,4083 1,761 1,761	2,005 4,908 4,852 4,852 all 2,568 2,568 2,711 2,711 3,455
3,550 1,300 1,300 3,206 2,236 2,002 2,194 2,194	880 3,427 3,260 4,947 1,130 3,920 2,426	3,583 2,975 4,099 1,046 1,844 1,822 2,200 2,200 3,816 2,241	2,035 6,065 3,086 3,086 1,571 3,231 3,518
Norfolk: Charlotteville Houghton Middleton Townsend Walsingham, N. Walsingham, S. Windham Woodhouse	Ariwick Ariwick Cramahe Cramahe Haldimand Hamilton Monaghan, S. Murray Percy Seymour	brock Mara. Pickering Rama. Reach Scott. Scott. Thorah Uxbridge. Whitby. Oxford:	Blenheim Dereham. Nissouri, E. Norwich, N. Norwich, S. Oxford, E. Oxford, W. Zorra, W. Zorra, W.
13 H.C.	Ő	Ö	

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roads and bridges, 1913, exclusive of Stat.Lab.Com.	4,800 00 5,721 45 10,000 00 2,863 07	7,338 43 4,555 39 5,482 48 5,528 93 6,200 02 6,200 02 7,705 59 4,287 54 7,705 59 7,705 59 1,551 51 730 89 88 24 1,018 48 1,018 48 1,500 00 7,359 39 3,777 81 1,146 90
Amount paid assessors, 1913 (each) Expenditures,	100 00 155 00 80 00 40 00	85 000 00 00 00 00 00 00 00 00 00 00 00 0
No. of assessors	1: 223	
statute ruodsl badsilods	no no no 1898	yes 1902 100 100 1903 1903 100 100 100 1
Statute labour commuted	Co. Road about 1908	wholly 1902 partly 1895 partly 1895 abolished no no optional no no partly no
No. of path- masters or supts.	86 106 81	100 100 100 100 100 100 100 100 100 100
beor 10.0N snoisivib	86 106 81	120 120 120 120 120 120 120 120
Total commutation	487 00 626 65 915 00	122 00 41 87 154 45 85 00 000e 45 00 150 00 000e 63 00 496 00 86 00 160 00 175 00 84 00 75 00 75 00
Rate of commutation	1 00 1 00 1 00	1 1 00 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
Commuted	487 695 915	122 334 157 85 85 150 none none 63 496 281 36 281 36 392 84 392 84 392 84 392
Days worked out	1,913 3,409 3,096	2,579 1,865 1,865 2,848 3,158 2,821 1,102 1,102 1,102 1,532 1,532 1,532 1,100 1,100 1,664 1,664 1,664
Days on Lord for the roll	2,400 4,104 4,011	2, 701 1,899 3,005 2,594 2,866 1,504 1,860 1,860 1,813 1,813 1,813 1,100 1,813 1,100 2,136 3,190 3,190
Townships	Peel: Albion Caledon Chinguacousy Toronto Toronto	Perth: Blanshard Downie. Easthope, S. Easthope, S. Ellice. Ellice. Fullarton Hibbert Logan Mornington Wallace Peterborough: Asphodel Belmont & Methuen Burleigh Chandos. Douro. Dummer Galway & Cavendish Harvey. Monaghan, N. Otonabee. Smith Prescott: Alfred.

1014	116日	WAYS COMMISSION OF ONTARIO.	19
8,362 00 1,600 00 220 00 2,392 00		200 000 000 000 000 000 000 000 000 000	458 59 550 00 387 00 498 50 007 62
100 00 55 00 30 00 90 00	75 820 820 840 870 870 870 870 870 870 870 870 870 87		85 00 100 00 215 00
on no yes no	000000000000000000000000000000000000000		ou ou ou
1 1902 & 1910 all no 1913 wholly	no n		no no 1911
91 20 20 21 none	28 28 25 25 25 25 25 25 25 25 25 25 25 25 25	9866 52 25 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	70 30 138 83
20 20 21 84	48222222	66 1 to 20 1 to 20 1 to 20 1 to 20 23 25 25 26 27 27 28 29 20 20 20 20 20 20 20 20 20 20	70 30 10 83
757 00 1,500 00 80 00 2,392 00	232 00 24 75 604 80 210 00 1,301 00	2, 476 00 2, 476 00 2, 476 00 2, 476 00	
1 00 1 00 1 00 1 00	1 00 50 440 75 50 75 75	1 1 1 00 00 00 00 00 00 00 00 00 00 00 0	1 00 1 00 1 00
all 80 2,392	232 494 1,512 280 2,602	209 206 206 206 207 2,615 56 56 88 88 60 146 209 209 209 209 209 209 209 209	121 106 404 676
2,229	3,568 2,447± 5,217 2,248 none 1,889 2,763	1,006 1,006 1,006 1,196 651 568 241 884 1,190½ 1,294 283 1,294 2883	2,447 1,827 3,958
2,986 1,500 880 2,392	3,800 6,729 6,729 2,528 2,602 1,889 3,173	1,354 1,025 1,025 1,212 204 712 606 250 945 1,265 430 430 430 430 430 430 430 430 430 430	2,553 2,231 4,634
Hawkesbury, E. Hawkesbury, W. Longueuil. Plantagenet, N. Plantagenet, S.	Prince Edward: Ameliasburg. Athol Hallowell Hillier. Marysburg, N. Marysburg, S.	Admaston Admaston Algora, S. Alice & Fraser Bagot & Blythfield Brougham Brudenell & Lyndoch Griffith & Matawarchan Hagarty & Richards Horton McNab Pembroke Perewawa & McKay Radeliffe Ragian Rolph, Buchanan & Wylie Ross Sebastopol Sherwood, Jones & Burns. Stafford. Westmeath Wilberforce	Kussell: Cambridge. Clarence. Cumberland. Russell.

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3,	Expenditures roads and bridges, 1913 exclusive or exclusive co	6,000 00		4,544 05 5,000 00 5,168 98	8658	2,929 20 3,157 00 5,217 29	0 11,000 00 7,858 07	8,226 3,000	800 807 817 817	3,661 2,100 1,200	6,500 00 6,572 89 1,981 34 2,954 51	$\begin{bmatrix} 1,620 & 16 \\ 14,742 & 95 \end{bmatrix}$
(Amount pai assessors, 1913 (each			135 00 165 00		145 00 60 00 128 00	\$70 & \$40 120 00	132 00 75 00			165 00 100 00 75 00	150 00
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Ţ	Townships	Simcoe:	8	Gwillimbury, W. Innisfl. Matchedash Medonte.	Nottawasaga Orillia Oro	Sunnidale Tay Tecumseh.	Tossorontio	Cornwall Finch	Roxborough. Victoria: Bexley	Cardon. Dalton. Eldon.	Fenelon Laxton Mariposa. Ons.	Somerville Verulam Waterloo: Dumfries, N.

10,781 00 14,976 62 10,900 52	2,460 66 6,213 26 2,308 77 5,465 34 6,131 38	2,872 79	134 667 000 143	2,956 60 2,035 96 7,756 22 5,254 00 4,000 00 2,700 00 2,795 90	7,318 16 4,168 70 7,000 00 1,483 79 6,520 00 4,599 76 1,110 00 8,306 81	10,000 00 6,590 90 6,008 56 600 00 11,093 43 8,355 19	16,500 00 4,286 00 43,010 06
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99	30 56 69 81 4		115 66 125 81	73 115 95 60 1113 1111	120 120 28 28 50 48 5	86 43 67 108 79	90
989 00 1,049 00 1,600 00	4,508 00 3,202 00 762 75 1,721 95 3,830 00	1,079 00	300 00 226 00	30 75 25 00 122 50 209 00 20 00 22 00 660 00	3,820 00 3,831 30 814 00 1,608 00 2,480 00 436 00 176 00 3,867 00	3,947 00 150 00 842 50 1,650 00 496 00	33,056 77
1 00 1 00 1 00	1 00 1 75 1 00 1 00 50	1 00	1 00 1 00 1 00 1 00	1111111 000000000000000000000000000000	1 00 1 00 1 00 1 00 1 00 50	111110000000000000000000000000000000000	75c & 1.00
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4,000 5,293 2,716	2,871 2,125 3,261 2,286	3,058	3,250 2,350 3,525 2,605	3,493 3,645 1,648 1,648 1,405 2,810	1,164 3,175 2,049 1,469	1,014 1,837 2,659 3,392 5,524	3,450
4,989 6,342 4,316	7,379 5,327 4,278 4,008 7,660	4,137	3,306 2,686 3,825 2,831	3,524 3,347 1,857 4,874 3,470	1,984 12,771 4,000 1,608 2,485 1,645 7,734	4,961 1,987 3,501 5,042 6,020	3,949
Wellesley	Bertie Crowland Humberstone Pelham Stamford	Wainfleet	Wellington: Arthur Eramosa Erin Garafraxa, W. Guelph.	Luther, W. Maryborough Minto. Nichol Peel. Pilkington Puslinch. Wentworth:	Ancaster Barton Barton Beverly Binbrook Flamboro, E Flamboro, W Glanford. Saltfleet.	Etobicoke Georgina Gwillimbury, E. Gwillimbury, N. King Markham.	Vaughan. Whitchurch. York.

Road Improvement and Land Values

Although it is commonly found that the highest priced farming lands are usually served with relatively better highways than lands commanding smaller prices, it has been a matter of discussion as to whether land values are affected directly by road improvement; and granted that such is the case, there has still remained the question of the expense of this relationship.

For the purpose of securing definite information on the matter, an inquiry was made throughout the Province of farmers living in sections adjacent to stretches of road recently improved under the Act to Aid in the Improvement of Public

Highways.

On the forms sent out were printed the following questions:

- 1. What was the value of land per acre on your farm, or any typical farm in your neighborhood, before the adjacent road was permanently improved?
- 2. What was the value of land per acre after the adjacent road was permanently improved?
- 3. What, therefore, was the increase in the value of land per acre due to road improvement?
- 4. What is the present average value per acre of lands of the same farming quality which, however, are back five miles from an improved road?

The replies received are presented in tabular form, together with supplementary remarks from the various correspondents. These figures and comments, being based on the actual experience of farmers in districts where road improvement has been going on, may be considered the most definite and accurate information obtainable, and the best answer to any question that may have been entertained as to the influence of improved roads on land values.

The data is presented by counties, arranged in alphabetical order. It will be observed that inquiries were made in those counties only where road improvement

has been in progress under "The Highway Improvement Act."

CARLETON COUNTY.—Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road.
1 2 3 4	\$ 50 25 100 60	75–100 25 90	\$ 10-20	20-40

- 1. Good roads certainly advance land values, especially permanently improved roads; roads that can draw a load on any day in the year, not "fair weather" roads that you cannot use in spring or fall when most needed, but stone or good gravel roads.
- 2. I cannot say my farm is worth any more on account of road improvement. It is light land and most of it pasture.
- 3. What is the use of a good road when you have to pay about one dollar every time you drive on it in tax?
- 4. I think myself the good roads are a fine thing, and no doubt a man living beside them and knowing the benefit would perhaps not take \$1,000 difference and go back two or three miles; but so far as the selling price is concerned, I see no difference so far. I think it would be a wise idea to spend a little money repairing the roads that are built.

FRONTENAC COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	!Increase	Back five miles from an improved road
1 2 3 4 5 6	\$ 36 45 40 49 30 20–30	\$ 60 50 60 50 60 50 60 30–50–60	\$ 24 5 20 20 10-30	\$ 53 40 30-35 45 25 15

- 1. I think probably that farm lands in this locality command higher prices than are commonly paid for such. Convenience to the City of Kingston market is often an inducement to buyers.
- 2. A short piece of road that has been built by the county, of three or four miles in our township, I do not think would make any difference in the price of land, but should they keep on and build good roads leading to the main roads, I think you can count at \$5 an acre more on our land.
- 3. I do not believe in so much patchwork; I think there should be not less than twelve miles completed at a stretch before moving to another part.
- 5. The good roads system not only improves the looks of the property, but the value as well. It also facilitates the marketing of farm produce by saving of time and, in consequence, money.
- 6. The better the roads the more produce is raised. The farmer's sole ambition is to have good roads on which to haul his produce to market. It is poor encouragement to a farmer to produce any amount of stuff and have mud roads to be harassed with. Good roads and better roads mean more production for the farmer and more wealth to the country.

HALDIMAND COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles rom an improved road
1	\$	\$	\$	\$
	50	70–75	20–25	50

HALTON COUNTY.—Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2	\$ 45	\$ 50	\$ 5	\$ 45
3 4 5	40	42	25-40	40 60–80 45
6	50	70	20	40

- 1. The road is in splendid condition at present, but requires some person to look after it.
- 2. The assessor increased my assessment \$10 an acre this year higher than my neighbours east and west, on account of my having the benefit of the country road, which runs north. As I ship about 7,000 boxes of apples during November and December, the season of bad roads, the value to me of the good road to the station is very great.
- 4. There is a great deal of rough land in this neighborhood, which the good roads will not improve in price. The \$2 per acre increase is on the workable land.
- 6. The increase in the value of land is not all credited to good roads, but to the increase of immigration, also the influx from the west and settling in Ontario, are helps to raise the price of land here.

HASTINGS COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3 4 5 6	\$ 30 50 30 25 35 50–60 3	\$ 40 60 40 40 60-70 60-70 5	\$ 5 10 10 10 15 30-35 10 2	\$ 40 40 30 25 40–50

LANARK COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
2 3 4 5	\$ 50 40 20 75 30 55	\$ 55 60 15	\$ 5 20 5	\$ 40 40 40 60 30 50

- 1. Good roads pay, even if the value of the land does not increase, for increase of land values means increase of taxes, which inclines to counterbalance increase in land value.
- 2. Our whole county has been improved in vaule and also comfort. This summer was built one mile opposite my farm, and I can hardly tell you how I appreciate it.

- 4. The road was previously a toll road, so that I would not say that the road has increased the value of my land. However, the extra tax is not nearly so much as the toll amounted to formerly. Where the road was previously a mud road, I would say my farm is worth at present \$500 more per 100 acres.
- 5. In my opinion, I do not think the road has increased the value of the land one cent in this neighborhood. Farms lying back four or five miles from the road appear to sell just as good as the farm beside it, and I know of two cases where they sold better.

LEEDS AND GRENVILLE COUNTY.-Land Values, Per acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2	\$ 20 15	\$ 20	\$	\$
3 4	20 8‡	24 8‡	4	18
5 6	29 45	35 50	5 5	3
8 9	45 40 45	50 42 50	5 2 5	40 35

8. My farm being situated near the village and always on a good road, it is hard to say whether I could get more per acre or not, but I think that any man's farm that has a good road past it is worth from \$2 to \$5 per acre more. I think it would depend a lot on the location of farm, markets, etc.

LENNOX AND ADDINGTON COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3	\$ 50 50 70	\$ 60 60 90-100	$\begin{array}{c} \$ \\ 10 \\ 2\frac{1}{2} \\ 15-25 \end{array}$	\$ 40 50 50

2. The county road in our vicinity is getting in a bad state. It is not much better than it was before improved. It has been improved eight years, and no work has been done on it since. If a road is not kept in good state I do not think it increases the value of our land very much.

LINCOLN COUNTY.-Land Values, Per Acre.

	1			
Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
	\$	8	8	•
1		100	Ψ	80 - 100
2	100	150	50	70
3	80	500	300	30
-			possibly less	

1. I have always lived on a good stone road, so cannot speak from experience. This much I will say, I would not live on a poor road, but would gladly pay \$25 an acre more for a farm on a stone road.

MIDDLESEX COUNTY.—Land Vaues, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3 4	\$ 40-50 60 80 25	\$ 100–125 65 80 40–50	\$ 25–50 5 15–25	\$ 50-60 65 70

5. I live about half a mile from the adjacent road, but I do not think it has improved my farm any, as it is in a direction I hardly ever travel, but I suppose it would benefit some farmers that live alongside of it.

OXFORD COUNTY .- Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3 5 4 6	\$ 60 60 75 70-80 70 80-100	\$ 80 60 100 70-80 75	\$ 20 25 5	\$ 50 50 70 70 70–80 70 5–15

- 2. The price is not so much on account of the roads as the distance from market. In the first place a person living five miles away from market rides, perhaps, as often and sometimes oftener than the person who may have the piece of good road running in front of his door. And, again, if the automobile business is to continue, the farm along-side of the good piece of road will depreciate in value, for neither grain nor grass can or will do anything on account of the dust that is thrown in the fields.
- 4. The roads are too expensive; so many favoured men. The roads are in good shape in this part of the country, but would be better if there was some way to compel the road overseer to put in correct returns to the Clerk of the Council. Some beats do their work well, while others do not. There are over 700 acres of choice lands for sale, the reason for wishing to sell being that there is no satisfactory help.
- 5. Land, of course, has advanced in price since five years ago. It depends a great deal upon the location of the land as well as good road when you come to buy, but I think that a good road alongside of a farm increases its value anyway \$5 per acre.
- 6. Our farm is situated on the old Woodstock and Norwich gravel road, that was kept in pretty good repair. Consequently there has not been as much difference in the value of farm land in our neighborhood since the building of the county as there would have been in many other places. In the east part of our township (East Oxford), where a county road is laid out (and should be built as soon as possible), it would add a great deal to the value of the land, as the road has been neglected, and is in a very bad state of repair. The automobiles have injured the county roads that have been built a great deal.

PEEL COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3	\$ 35 50 40	\$ 35 55 50	\$ 5 10	\$ 35 50 40

3. We have practically no land in this township that is five miles from improved roads. The system is so laid out as to reach every part of the township within five miles. We find that the demand for farms adjacent to improved roads has greatly increased.

PERTH COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3 4	\$ 60 55 30 65	\$ 75 65 30	\$ 15 10	\$ 60 45 30 65

- 2. I have made an estimate on, say, the average farm. I am sorry that we have so little improved roads, as they are well worth the money that they cost, and the farmers in this section are greatly pleased for the small amount we have received.
- 3. The autos have taken possession of this road, and driven the horse off to other roads which are not used by autos and motorcycles. The dust after the auto and motorcycle is going to decrease the value of land lying along this road, as it covers the grass and grain with dust which, when wet with dew, makes it rust.

PRINCE EDWARD COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3	\$ 30 20-30 30	\$ 30 40	\$	\$ 30 25

3. The land would increase in value a great deal more if taxation were not so heavy and there were all improved roads.

SIMCOE COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3 4 5 6	\$ 60 50-70 41 35 55 75	\$ 55 60-80 41 35 60 90	\$ 5 10	\$ 60 40-50 35 35 55 50-60

2. Owing to the North-West fever, land in this section has taken a slump. Farms a few years ago worth \$8,000 sell for \$6,500.

Also the automobiles are ruining the road. A county road built in front of my farm about six years ago, good for fifteen years of ordinary traffic, was ruined in the last two years by autos.

WATERLOO COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2	\$ 50–75 55	\$ 50–75 55		\$ 50-75

WELLINGTON COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3 4 5 6 7 8 9 10 11 12	\$ 30 38 50 25 75 60 45 40 40-70 65 60 55-60	\$ 35 41 55 50 75 60 40-70 65 60 55-60	\$ 5 5 25	\$ 30 40-45 40 45-50 45 60 50 60

6. I do not believe the road adjacent my farm is permanently improved yet. However, many people are striving to secure property along this county road, and property will steadily increase in value from this on.

WENTWORTH COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1	\$ 300	\$ 500 100 60 45-50	\$	\$
2	80		200	200
3	60		20	80
4	40		5–10	35

^{2.} The greatest benefit derived from good roads is the time and labor saved in delivering produce to the markets.

^{3.} The nearer you go to the city the higher the valuation of property, owing to the great boom in the city and gardens and real estate. Yet I believe that good farm land has increased in value alongside newly built macadamized roads.

^{4.} The good roads system has certainly raised the value of our land, and it has also raised the taxes to almost half a fair rent for our land.

at i.

YORK COUNTY.-Land Values, Per Acre.

Correspondent	Before adjacent road improvement	After adjacent road improvement	Increase	Back five miles from an improved road
1 2 3	\$ 100 100 200	\$ 100 125 200	\$ 25	\$ 100
5 6	1,300	1,700	200	125

- 2. My next neighbor, before the good roads started, was asking \$8,000 for his farm, and since the good road started he asked and got it. Now the man that bought it could get \$10,000. I think this good road improvement is the best thing that ever happened the country. I think everyone is well satisfied with the road system. The only objections I have to this good roads business is that they do not itemize the cost of each.
- 5. The road was in a very bad state before the improvement. The advance in real estate reached here just as the road was completed, and it has advanced steadily for the last two years. It is selling at from \$15 to \$40 per foot. The road improvement has done quite a lot towards the sale of property. Four miles from here land that was selling from \$150 to \$200 per acre is now sold at \$400 per acre or just double the price asked before road improvement. This land was sold for market gardens.
- 6. This farm is fifty acres, and it was sold last spring for \$65,000, and has been sold again for \$85,000.

Memorandum on Assessment in Ontario

Subject to certain provisions noted below, the principle of land valuation in municipal assessment for Ontario is that "land shall be assessed at its actual value" (R.S.O. 1914, c. 195, s. 40, ss. 1). The point of inquiry raised by the Commission has been as to whether or not this principle has been carried out in the actual assessing of properties. Weir, in the "Assessment Law of Ontario," page 130, interprets the law as follows:

"By 'value of land' and 'actual value' in this section is doubtless meant the market value, or the value as an asset of the owner's estate. Its actual value must, however, be measured in dollars, and is not more than what, within a reasonable time and with due care, can be realized from the sale of it. . . . Strictly speaking, the value of the land, as of any other commodity, is the price it will bring at the time it is offered for sale: Squire qui tam v. Wilson, 15 C. P. 284."

The Commission made particular inquiry as to whether there have been discrepancies between the assessed values of given properties and the prices which such properties bring when under sale. The data collected in this connection is to be found in the following tables which are self-explanatory.

The provisions modifying the general principle of assessing land at its actual

value are here noted.

(1) Mineral, oil and gas lands shall be assessed at least at local agricultural value. Industrial income to be assessed separately. (R.S.O. 1914, c. 195, s. 40, ss. 5-9.)

- (2) The value of buildings and land is to be ascertained separately and the assessment shall be the sum of values. The value of buildings shall be the amount by which the value of the land is thereby increased. If, however, buildings increase the value of the land, by less than the cost of building or replacing the same, the assessment of buildings is to be the less sum. The principle involved is that the building assessment should be the selling value of the whole property minus the selling value of the land without buildings. (R.S.O. 1914, c. 195, s. 40, ss. 3.)
- (4) Toll roads not owned by municipalities, but situated therein, are to be assessed as real estate. (R.S.O. 1914, c. 195, s. 41.)
- (5) Lands of public service corporations shall be assessed at actual cash selling value. (R.S.O. 1914, c. 195, s. 44, ss. 3.)
- (6) Roadways of railway corporations shall be assessed at actual local value of land, but this is not to include any structures whatsoever. Structures of all kinds (exclusive of rolling stock, tunnels and bridges) on any highway, etc., not merely crossed by same, are to be assessed at actual cash selling value to a company possessing similar powers, rights and franchises. The same basis of assessment holds good for all other real property. Vacant land belonging to railways is to be assessed as other vacant land. Telephone and telegraph plants of railway companies not used commercially are nonassessable. Where used commercially the assessment is \$5.00 per mile for poles, wires, etc. (R.S.O. 1914, c. 195, s. 47, ss. 2.)
 - (7) Exemptions:-
 - (a) Railway corporations may be made exempt of all taxes, except school taxes, or may commute their assessment by virtue of municipal by-law. (R.S.O. 1914, c. 192, s. 395, 397.)
 - (b) Already exempted property is liable to assessment for local improvements. (R.S.O. 1914, c. 193, s. 48.)

PERCENTAGES OF SALE PRICES REPRESENTED BY ASSESSMENTS IN COUNTIES OF ELGIN, FRONTENAC, HALTON, MIDDLESEX, WATERLOO AND WENTWORTH.

ELGIN COUNTY.

Aldborough Township	Number. 1 2 3	Sale Price. \$8,500 00 4,000 00 3,200 00	Assessed Value. \$7,000 00 3,300 00 2,700 00	Per cent. 82.3 82.5 84.3
Bayham Township	1 2 3 4 5 6	4,000 00 5,250 00 2,200 00 6,000 00 4,500 00 2,600 00	1,600 00 3,500 00 1,950 00 5,100 00 3,700 00 2,000 00	40.0 66.6 88.6 85.0 82.2 76.9
Dunwich Township	1 2 3 4 5 6 7 8	2,450 00 5,400 00 4,200 00 4,000 00 4,500 00 3,300 00 3,400 00 5,000 00	2,000 00 4,000 00 4,000 00 2,500 00 3,700 00 1,900 00 3,000 00 3,800 00	81.6 74.0 95.2 62.5 82.2 57.5 88.2 76.0
Malahide Township	1 2 3 4 5 6	5,100 00 5,500 00 (1908) 4,000 00 11,000 00 4,500 00 4,700 00	3,294 00 3,200 00 2,600 00 8,000 00 2,800 00 2,675 00	64.5 58.1 65.0 72.7 62.2 56.9
S. Dorchester Township .	1 2 3 4 5 6 7 8	3,800 00 9,500 00 3,250 00 (1911) 8,000 00 9,500 00 8,000 00 5,060 00 (1911) 7,000 00	5,100 00	81.5 88.4 95.0 72.5 88.4 66.2 73.1 82.8
Southwold Township	2 3 4 5 6	4,400 00 9,000 00 5,350 00 6,500 00 3,350 00 7,500 00	3,900 00 6,200 00 3,360 00 2,600 00 2,250 00 2,192 00	88.6 68.8 62.8 40.0 67.1 29.2
Yarmouth Township	1 2 3 4	4,000 00 2,500 00 (1911) 4,000 00 10,000 00	2,916 00 2,700 00 3,250 00 7,650 00	72.9 81.2 76.5
	Fron	TENAC COUNTY.		
Kingston Township	1 2 3 4 5 6 7 8	\$4,020 00 4,500 00 1,500 00 7,000 00 30,000 00 6,500 00 7,700 00 800 00 12,000 00	\$2,800 00 2,000 00 500 00 3,700 00 12,000 00 3,150 00 450 00 5,500 00	69.0 44.0 33.0 53.0 40.0 46.0 41.0 56.0 42.(

FRONTENAC COUNTY.—Continued.

	PRONTENAC	, 00011111	Assessed	Per
Kingston Township.—Con	Number. 10 11 12 13 14 15 16 17 18 19 20 21	Sale Price. 9,000 00 8,000 00 4,250 00 2,550 00 3,200 00 15,000 00 2,000 00 4,600 00 2,300 00 3,500 00 1,300 00 4,000 00	Assessed Value. 5,200 00 4,300 00 1,600 00 1,100 00 900 00 7,000 00 1,000 00 1,800 00 1,250 00 800 00 800 00 1,000 00 300 00	Per cent. 58.0 54.0 38.0 43.0 28.0 47.0 50.0 39.0 54.0 23.0 61.0 25.0 33.0
	22	1,000 00	500 00	00.0

HALTON COUNTY-ALL TOWNSHIPS.

(Report of Judge Elliott, 1913, in appeal against Halton County By-law equalizing Assessment.)

Nassagaweya-A	ssessment	-92%	of	value	shown	by sales.	
Nelson,	44	51%		4.6	"		
Esquesing.	66	51%		66	6.6	6.6	
Trafalgar,	66	45%		66	66	4.6	
Acton.	46	59%		66	66	44	
/	6.6	59%		44	66	66	
Georgetown,	- 46	68%		66 .	46	4.6	
Milton,	33	84%		44	66	66	
Oakville,	64	58%		66	34	44	
Burlington,		3070					

	Midi	DLESEX COUNTY.		
			Assessed Value.	Per cent.
Nu	mber.	Sale Price.		79.2
Adelaide Township	1	\$7,400 00	φο,υτο σο	56.2
	2	8,000 00	4,500 00	82.0
	3	5,000 00	4,100 00	62.2
	4	4,500 00	2,800 00	
	5	4,500 00	2,300 00	51.1
	6	2,500 00	2,800 00	04.4
	7	1,400 00	1,140 00	81.4
Biddulph Township	1 -	4,500 00	2,900 00	64.4
	2	6,000 00	4,700 00	78.3
	3	5,000 00	4,800 00	96.0
	4	3,000 00	2,300 00	76.6
	5	3,050 00*	4,700 00	1111
	6	5,100 00	4,000 00	78.4
	7	5,200 00	4,100 00	78.8
	8	6,100 00	4,700 00	77.0
	9	5,000 00	6,510 00	
	10	5,000 00	4,000 00	80.0
Dorchester North Township.	1 .	16,500 00	8,500 00	51.5
	2	3,800 00	4,500 00	
	3	4,000 00	2,500 00	62.5
	4	3,000 00	3,000 00	2:11
	5	4,000 00	2,400 00	60.0
	6	3,400 00	2,600 00	76.4
	7	3,150 00	2,900 00	92.0
Lobo Township	1	5,000 00	4,500 00	90.0
zaono kommunip i i i i i i i i i i i i i i i i i i	2	9,000 00	5,200 00	57.7
	3	8,000 00	5,900 00	73.7
	4	2,800 00	2,150 00	76.7
	5	2,500 00	2,000 00	80.0
	6	3,000 00	2,300 00	76.6
	7	3,000 00	2,000 00	66.6
	8	3,000 00	2,000 00	66.6

^{*\$3,250.00,} buildings included.

MIDDLESEX (COUNTY.—Continued.
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	MIDDLESEX	COUNTY.—Continued.		
	Number.	Sale Price.	Assessed Value.	Per cent.
London Township	1	4,500 00	4,000 00	88.8
	2	7,500 00	6,500 00	86.6
	3	1,650 00	900 00	54.5
	4	5,600 00	4,000 00	71.4
	5	6,500 00	5,700 00	87.6
	6 7	7,500 00	5,000 00	66.6
	8	7,500 00 5,000 00	5,400 00	72.0
	8	5,000 00	2,750 00	55.0
McGillivray Township	1	5,500 00	4,900 00	89.0
	2	7,500 00	5,200 00	68.0
	3 4	3,300 00	3,900 00	
	5	4 ,700 00 3,275 00	3,400 00	72.3
	6	$1,\overline{2}50 \ 00$	2,600 00 700 00	79.3
	7	5,000 00	4,000 00	56.0 80.0
		-		80.0
Nissouri West Township.	1	4,500 00	3,000 00	66.6
	2 3	2,700 00	2,000 00	74.0
	4	5,500 00 5,500 00	2,500 00	71.4
	5 .	5,300 00	4,300 00 4,800 00	78.1
	6	7,200 00	5,400 00	$90.5 \\ 75.0$
	7	6,500 00	5,000 00	76.9
	8	3,800 00	3,000 00	78.9
	9	8,000 00	5,500 00	68.7
	10	6,250 00	5,400 00	86.4
Westminster Township	1	8,000 00	4,500 00	56.2
* **	2	11,500 00	9,000 00	78.2
	3	25,000 00	5,800 00	27.2
	4	8,000 00	6,500 00	81.2
	5	3,300 00	2,650 00	80.3
	6	5,600 00	5,500 00	80.3
	7 8	7,100 00	5,600 00	78.8
	9	7,800 00 7,000 00	6,300 00	80.7
	J	7,000 00	6,100 00	87.1
Williams East Township.	1	2,100 00	1,650 00	78.5
	2	4,500 00	3,800 00	84.4
	3 4	2,600 00	1,860 00	71.5
	5	2,500 00 - 2,100 00	1,550 00	62.0
	6	6,300 00	1,486 00	70.7
	7	7,000 00	3,800 00 3,800 00	$60.3 \\ 54.2$
	8	2,830 00	1,550 00	54.2
	9	2,700 00	1,450 00	53.6
	10	6,500 00	3,825 00	58.8
Williams West Township.	1	3,200 00	1 595 00	A77. 0
To Table	$\dot{\hat{\mathbf{z}}}$	4,400 00	$1,525 00 \\ 2,700 00$	$47.6 \\ 61.3$
	3	5,200 00	3,650 00	70.1
	4	1,000 00	750 00	75.0
	5	2,500 00	1,450 00	58.0
	6	4,800 00	3,000 00	62.5
	7	1,440 00	1,100 00	76.3
	8 9	4,200 00	2,250 00	53.5
	10	2,300 00 4,500 00	1,760 00	76.5
	11	5,200 00	$2,597 00 \\ 3,100 00$	57.7
14 H.c.		0,200	0,100 00	59.6
11 110,				

	Wa'	TEBLOO COUNTY.		
	T	Cala Parter	Assessed	Per
North Dumfries Township.	Number. 1	Sale Price. \$7,000 00 (1904)	Value.	cent.
North Dummes Township.	2	12,750 00 (1904)	\$5,600 00 6,900 00	80.0 54.1
	3	8,000 00	7,000 00	87.5
	4	11,000 00	7,700 00	70.0
	5	9,500 00	5,050 00	53.1
Waterloo Township	1	5,300 00	5,500 00	
	$\overline{2}$	7,000 00	8,000 00	
	3	4,250 00	3,000 00	70.5
	4	4,600 00	4,000 00	86.9
	5 6	5,000 00	4,100 00	82.0
	7	7,500 00 4,300 00	3,500 00	46.6
	8	2,800 00	3,100 00 2,400 00	85.7
	9	*4,000 00	3,400 00	85.0
	10	7,000 00	5,500 00	78.5
	11	6,500 00	4,600 00	70.7
	12	6,950 00	4,800 00	69.0
	13 14	7,000 00	3,400 00	48.5
	14	11,500 00	5,000 00	43.4
Wellesley Township	1	4,800 00	4,800 00	
	2	5,850 00	5,600 00	95.7
	3 4	7,500 00 9,000 00	5,400 00	72.0
•	5	5,800 00	7,900 00 4,800 00	87.7 82.7
	6	4,700 00	4,300 00	91.6
	7	2,600 00	2,800 00	
	8	6,250 00	5,400 00	86.4
	9	8,700 00	5,300 00	60.9
	10	3, 550 00	5,600 00	• • • •
Wilmot Township	1	3,600 00	2,200 00	61.1
	2	18,000 00	11,000 00	61.1
	3 4	$475 00 \\ 6,000 00$	300 00	63.1
	5	6,000 00	4,4 00 00 5,300 00	$\begin{array}{c} 73.3 \\ 88.3 \end{array}$
	6	7,000 00	4,900 00	70.0
	7	6,000 00	4,900 00	81.6
	8	14,000 00	9,500 00	67.8
	9	5,000 00	4,800 00	96.0
Woolwich Township	1	3,500 00	1,059 00	30.2
	2	9,100 00	6,164 00	67.7
	3	7,300 00	5,000 00	68.4
	4	7,300 00	5,400 00	74.9
	WENT	WORTH COUNTY.		
Barton Township	1	\$7,000 00	\$1,200 00	17.1
	$\frac{2}{3}$	7,750 00	1,200 00	15.4
	4	9,500 00 $26,000 00$	1,000 00 1,620 00	10.5
	5	32,000 00	3,650 00	$\frac{6.2}{11.4}$
	6	17,000 00	2,650 00	15.5
	7	14,000 00	900 00	6.4
	8 9	12,000 00	1,400 00	11.6
•	3	2,700 00	900 00	33.3

*Under power of sale.

68.9

2,570 00 2,000 00

	WENTWORT	H County.—Continued		
	Number.	Sale Price.	Asesssed	Per
Binbrook Township		3,000 00	Value. 1,000 00	cent.
-	2	5,500 00	3,900 00	$\frac{33.3}{70.9}$
	3	6,000 00	4,500 00	75.0
	4	4,000 00	3,300 00	82.5
	5 6	6,000 00	3,200 00	53.3
	7	8,200 00 8,500 00	5,800 00 5,350 00	$70.7 \\ 62.9$
	8	6,000 00	3,600 00	56.0
	9	5,000 00	3,750 00	75.0
	10	6,200 00	4,000 00	64.5
	$\begin{array}{c} 11 \\ 12 \end{array}$	$\begin{array}{ccc} 20,000 & 00 \\ 4,200 & 00 \end{array}$	$7,500 00 \\ 3,900 00$	$\begin{array}{c} 37.5 \\ 92.9 \end{array}$
	13	12,000 00	6,500 00	50.4
	14	3,250 00	2,500 00	76.9
	15	5,000 00	1,300 00	26.0
	16 17	6,900 00 2,400 00	5,700 00 1,900 00	82.8
	18	2,025 00	1,900 00	$\begin{array}{c} 79.1 \\ 93.8 \end{array}$
	19	2,100 00	1,600 00	76.2
	20	3,000 00	2,200 00	73.3
	$\begin{array}{c} 21 \\ 22 \end{array}$	$\begin{array}{ccc} 675 & 00 \\ 6,250 & 00 \end{array}$	550 00	81.4
	23	1,800 00	4,700 00 1,600 00	$75.2 \\ 88.8$
	24	2,000 00	1,500 00	75.0
	25	3,300 00	2,900 00	87.8
	$\frac{26}{27}$	$2,025 00 \\ 3,000 00$	1,200 00	59.2
	28	2,200 00	$2,500 00 \\ 1,800 00$	83.3 81.8
Glanford Township	1	1,700 00	· ·	
diameter 20 million in the contract of the con	$\frac{1}{2}$	6,500 00	1,300 00 6,000 00	$\begin{array}{c} 76.4 \\ 92.3 \end{array}$
	3	7,500 00	4,200 00	56.0
	4	12,750 00	7,550 00	59.2
	5 6	8,000 00 13,000 00	4,100 00	51.2
	7	7,000 00	$6,300 00 \ 4,000 00$	$\frac{48.4}{57.1}$
	8	6,000 00	3,600 00	60.0
	9	4,000 00	1,900 00	47.5
	10 11	7,500 00 6,000 00	4,300 00	57.3
	12	3,800 00	$3,900 00 \\ 2,390 00$	$\begin{array}{c} 65.0 \\ 62.1 \end{array}$
	13	6,500 00	6,000 00	92.2
	14	2,200 00	1,600 00	72.7
	15 16	2,505 00	1,600 00	63.8
	17	5,200 00 5,200 00	4,1 00 00 4,1 00 00	78.8 78.8
	18	1,500 00	1,300 00	86.6
Saltfleet Township	1	9,400 00	6,500 00	69.1
	2	10,000 00	5,000 00	50.0
	3 4	$10,000 \ 00$ $3,100 \ 00$	6,550 00	65.5
	5	17,800 00	2,900 00 6,885 00	93.5
	5	10,000 00	6,750 00	$\begin{array}{c} 32.5 \\ 67.5 \end{array}$
	7	2,900 00	700 00	24.1
	8 9	$3,300 00 \\ 4,200 00$	1,040 00	31.5
	10	4,300 00	$\begin{array}{ccc} 3,400 & 00 \\ 2,688 & 00 \end{array}$	$\begin{array}{c} 80.9 \\ 62.3 \end{array}$
	11	3,500 00	2,640 00	76.8
	12	3,500 00	3,200 00	94.2
	13 14	3,250 00	2,200 00	68.0
	15	3,900 00 1,800 00	$3,300 00 \\ 1,500 00$	84.0
	16	4,000 00	2,570 00	$83.3 \\ 64.1$

4,000 00 2,900 00

17

	WENTWORTH	COUNTY.—Continued.		
			Assessed	Per
	Number.	Sale Price.	Value.	cent.
Saltfleet Township.—Con	18	5,500 00	3,700 00	67.3
Daitheet 10 milesip.	19	4,400 00	2,200 00	50.0
	20	4,200 00	3,650 00	86.9
	21	5,500 00	3,700 00	67.3
	22	3,000 00	1,430 00	47.6
	23	4,800 00	3,700 00	77.0
	24	3,900 00	3,300 00	84.9
	25	4,000 00	2,500 00	62.5
	26	3,600 00	2,000 00	55.5
	27	9,000 00	5,130 00	57.0
	28	4,000 00	3,360 00	84.0
	29	5,000 00	3,000 00	60.0
	30	2,000 00	1,774 00	88.2
	31	4,500 00	2,700 00	60.0
	32	4,200 00	3,000 00	71.4
	33	6,000 00	2,700 00	45.0
,	34	765 00	680 00	88.9

In the above tables are presented the sale prices and assessed values in certain specific cases of properties in various parts of the Province. The figures are based on actual records or on the testimony of witnesses in cases of appeal from the revision of assessments. The six counties from which data has been gathered are taken as fairly representative of conditions throughout the Province; especially as discrepancies between sale prices and assessed values appear to be uniformly numerous everywhere.

In illustration of the problem before the assessor, the County Council in its revision of assessment and the County Judge in his consideration of any appeals, the following paragraphs taken from the judgment in the case of an appeal of Nassagaweya Township against the Halton County by-law of June 30, 1913, equalizing the assessment, may prove of interest. In collecting evidence Judge J. W. Elliott, to whom the case was sent, heard under oath the various assessors, their testimony being in effect as follows:-

1. James Simpson (Nassagaweya).

[The principle he was instructed to adopt was to assess all lands in the township "at the value they would readily sell for in the market."]

This is clearly right, and if he acted conscientiously and with fair judgment, as I think he did, the result cannot be greatly quarrelled with.

2. John L. Cotter (Nelson).

He "valued a farm and set it down for that amount, but not which it would bring at a sale." After going over Mr. Dick's list of sales and the assessments of many properties in the township, Mr. Cotter said he thought his assessment looked like 50 per cent. of the "actual value." This estimate, I think, is a little too low.

3. James Reid (Divisions 4, 5 and 6, Esquesing; about one-half of the township).

[One large industry, the "Acton Tanning Co.," assessed at about 50 per cent. of its actual value. On the whole his assessment would average 65 or 70 per cent. of actual value of properties.]

Robert Joyce (Divisions 1, 2 and 3, Esquesing).

[One large industry, "The Milton P. B. and Terra Cotta Co., assessed at about 40 per cent. of its "actual value."

His total assessment of all properties in his district was about 65 per cent. of "actual value."]

4. S. H. Albertson (eastern part of Trafalgar).

[Did not assess at "actual value."

In 1913 tried to approach to "actual value" as set out in Assessment Act, but in 1912 assessment was about 65 per cent, of this.]

Henry Heeks (western part of Trafalgar).

[Assessment in 1912 was about 65 per cent. of "actual value" in his part of town-ship.]

5. John Harvey (Acton).

[Assessed the property of Beardmore & Co. at its fixed assessment of \$30,000.00.]

This for the purposes of equalization is clearly wrong. A municipality may, for its own purposes, fix the assessment of any of its industries for a term of years at any figure below its "actual value" they please, but the assessor should assess the property, notwithstanding this, at its full assessable value so that for county purposes all properties in the county may pay for their fair share of taxation, and the figure showing the actual assessable value is required for this. The municipality where the industry is located, for its own purposes, uses of course the fixed assessment. This property, Mr. Harvey stated, should therefore have been assessed at \$50,000.00, to which was to be added the business assessment.

[With this exception, he assessed properties for, "what they would sell for under fair conditions for cash."

Numerous properties were referred to, and Mr. Harvey gave his opinion of their value at a sale. In many instances his estimate was higher than the assessment.

6. Alexander McDonald (Georgetown).

He made the same error in regard to fixed assessments as Mr. Harvey, but I did not think in the case of Arnold & Sons the fixed assessment of \$5,000.00 was less than the "actual value."

The Coating Mill and the Georgetown Coating Mill, however, each fixed at \$10,000, should be \$25,000 to \$28,000 each, and to each of these there should be added a proper business assessment (which the assessor omitted) aggregating \$33,000. For county purposes this would make a substantial increase.

In other respects his assessment would appear to be about the same as Acton.

7. R. H. Hemstreet (Milton).

[There are no fixed assessments. The Carpet Factory and Screw Factory are exempt from taxation, excepting for school purposes, but are assessed like other properties in this respect.

In his assessment Mr. Hemstreet tried to get approximately the "actual value," keeping, however, on the safe side. His assessment on the whole, after going over Mr. Dick's list and many other properties, would be from 65 to 75 per cent. of selling price. The cheaper class of houses, however, are assessed at a higher percentage.]

8. W. S. Savage (Oakville).

[It is to be noted that in 1912 a new method was taken and the town was assessed by a Commission of three competent and fair-minded men appointed for such purposes.

This Commission employed valuators, made an examination of all properties, fixed their fair "actual value," and they were assessed at this amount.

In the result the assessment was raised to a figure far above preceding years.

The assessment by the Commission was	
Leaving a total assessment of	69,690

\$1,568,085

exceeding the assessment of 1911 by nearly half a million dollars.

In his judgment the town was assessed to a high figure. Sales might have shown more, however. Houses of working men assessed in many instances at full value.]

9. John L. Cotter (Burlington).

The portion annexed to the village under order of the Ontario Railway and Municipal Board of 29th April, 1909, has for twelve years from 1st of May, 1909, a fixed assessment of \$86,700, which has been increased since by buildings by \$13,600, making a total of \$100,300.

In his assessment for 1912 he left it at this figure. It should be, if assessed at "actual value," about double that amount.

After going through Mr. Dick's list and a number of other properties and comparing the prices they would readily bring at a cash sale with their respective assessments, I am forced to a conclusion that Mr. Cotter's assessment of the whole village in 1912 would not exceed 65 or 70 per cent. of the actual value, leaving out of the question the assessment of the "Annex," which I will deal with later.

. . . Giving the whole matter, therefore, my best consideration, hearing all

that the parties before me had to say, and dealing with all the evidence as carefully and impartially as I can, I have come to the conclusion that the total assessments in the respective municipalities hereinbefore set out bear the following percentage to the "actual value," i.e., the proper assessable value in each case:—

	Per cent.
1. Nassagaweya	90
2. Nelson	60
3. Esquesing	60
4. Trafalgar	60
5. Acton	68
6. Georgetown	68
7. Milton	75
8. Oakville	90
9. Burlington	66

[He then makes an equalization by adding to the total assessments of each of the municipalities a sufficient additional percentage to bring them all up to 100 per cent. each. This works as follows:—

77 77	3 11 02 110 60 10110 1101				
		Per cent.		Per cent.	
1.	Nassagaweya	. (90)—	\$1,484,418	(100)—\$	1,649,354
2.	Nelson	. (60)—	2,222,790	(100)—	3,704,650
	Esquesing		2,383,049	(100)—	3,971,749
	Trafalgar		2,913,710	(100)	4,856,185
	Acton		454,345	(100)—	668,155
	Georgetown		524,939	(100)—	771,970
7.	Milton	. (75)—	558,791	(100)	745,055
	Oakville		1,568,085	(100)—	1,742,317
	Burlington		971,910	(100)—	1,472,591
				-	
	Grand total				19,582,026

But the total assessment amounted to \$13,082,037, consequently the grand total above was reduced to this sum and a rateable reduction made from each municipality in proportion to their percentages.

Of "actual value" of land in the case of assessment the Judge gave as his interpretation "the price that could be readily obtained for the property at a fair sale conducted on business principles" at any time during the year.

In appearing before the Commission, Mr. Kerr, Assessor of the City of Belleville, had this to say with regard to the question of assessment:—"I think the Assessor should have a great deal of experience in the locality in which he is doing his work. I would suggest an inspector for all assessors, a Government man, and see that they do their duty. Probably it would require a great number for the Province of Ontario for instance. He would have to have some knowledge of the local localities, and I am of the opinion that a great many of the assessment rolls are copied from year to year. People have ideas of value as well as the assessor; they have to pay the money. I am of the opinion that the present Assessment Act is not lived up to. We have a good Assessment Act and laws, and if they were carried out there would not be as much grievance as there is existing to-day, and by having an inspector over us I think it would help us to toe the mark better. I had a great number of appeals before the Court of Revision the first year I was here. I am not a builder myself; never was. I got men, contractors who really did know, handling the work every day and knew values of buildings—we know the values of land very well for we get that from recent sales, but what value on buildings, or to what extent the buildings increased the value of the land, is a hard thing to come at."]

Data for Chart of Farm Production

The figures upon which this chart is based are given in the following table:-

VIETO	Dwn	Acor	(Diretter a)
YIELD	PER	ACRE	(BUSHELS).

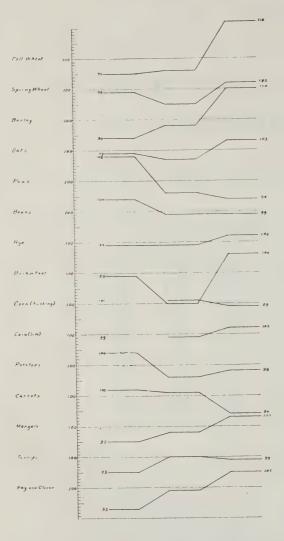
_	Average		Average		Average	Average
Crop.	1882-1912.	1882-1891.	1892-1901.	1902-1911.	1911.	1912.
Fall wheat		20.0	20.1	23.5	21.4	19.8
Spring wheat	. 16.0	15.8	15.2	17.9	17.2	18.7
Barley		26.0	26.3	30.5	26.3	29.7
Oats	. 25.6	35.1	34.6	36.6	31.6	37.8
Peas	. 19.2	20.8	18.5	18.1	14.7	16.6
Beans	. 17.2	17.9	17.0	17.1	17.4	17.0
Rye	. 16.4	16.2	16.2	16.7	15.8	17.4
Buckwheat	. 20.7	20.4	18.7	21.9	20.4	26.3
Corn (husk)	. 71.4		72.2	70.6	71.1	72.9
Corn (silo)			11.3	11.6	11.2	10.5
Potatoes		121.0	111.0	113.0	8.6	134.0
Carrots	. 343.0	351.0	348.0	$322 \ 0$	254.0	273.0
Mangles	. 458.0	437.0	447.0	470.0	434.0	460.0
Turnips	. 431.0	410.0	431.0	444.0	394.0	488.0
Hay (tons)	. 1.5	1.4	1.5	1.5	1.3	1.6

The figures in the table show the yield per acre in bushels of the various crops opposite which they appear. For the purposes of showing variations in yield on the chart, however, it was advisable first to express these variations in terms of a common denominator. This was done by giving to the figure representing the average over the whole period, 1882-1912, a value of 100, and interpreting the figures representing the averages for each of the ten year periods in terms of this value. The resultant figures serve as index numbers, the average for the thirty year period being the base. These figures are shown in the table below:—

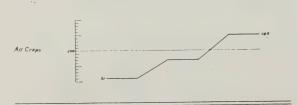
INDEX NUMBER OF YIELD PER ACRE, WITH AVERAGE YIELD 1882-1911 AS BASE.

Crop.	1882-1891	1892-1902.	1902-1911.
	95.2	95.8	111.9
Fall wheat	98.8 98.8	95.8 95.0	111.9
Spring wheat	93.5	98.2	109.8
Barley	98.5	97.2	102.7
Peas	108.3	96.3	94.3
Beans	104.0	98.8	99.4
Rye	98.8	98.8	101.8
Buckwheat	98.5	90.4	105.7





OMTARIO: CHARTON FARM PRODUCTION:
DNOWING ADVANCE AND DECLIMED IN
YILLD THE ACRE OF YAROUD CROPD
IN THE PROVINCE AND THE IMCREADE IN
YILLD TOO THE PROVINCE AS A WHOLE:



INDEX NUMBER OF YIELD PER ACRE, WITH AVERAGE YIELD 1882-1911 AS BASE.—Continued.

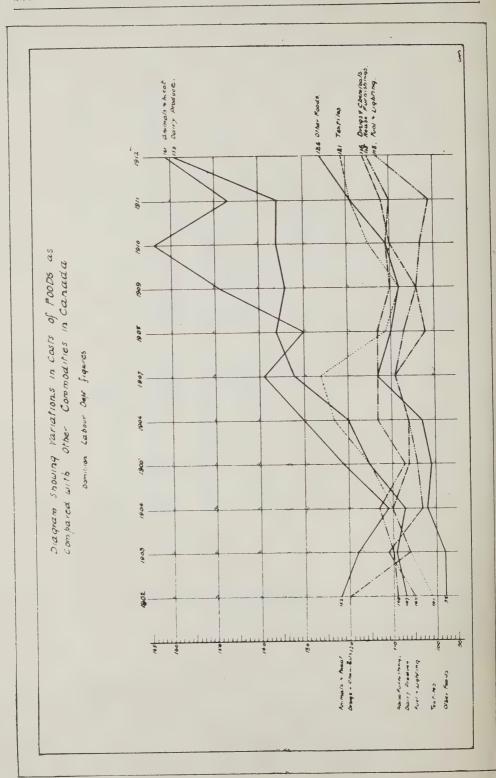
Crop.	1882-1891.	1892-1902.	1902-1911.
Corn (husk)		101.1	98.8
Corn (silo)		99.2	101.7
Potatoes	104.2	95.7	97.5
Carrots	102.2	104.4	93.9
Mangles	95.4	97.6	102.5
Turnips	95.2	100.0	99.4
Hay	92.5	99.2	105.5
All crops	90.68	96.59	104.51

In order to determine a figure indicative of an increase or decrease in the yield per acre for the Province the index numbers of all crops in each decade were allowed a "weight" in the final "average" equal to the proportion which their acreage bore to the total acreage of all the crops mentioned. This was done in order that the increase or decrease in the yield of every acre in the Province might be reflected in the final result.

As shown in the table, the yield represented by the figures 90.68 in the period 1882-1891 rose to 96.59 in the period 1892-1901, and to 104.51 in the period 1902-1903. The inference is that of the acreage under crop from year to year the yield per acre has been increasing appreciably during the last thirty years, and that this increase in the last decade has been much greater than the increase in the previous decade.

YIELD PER ACRE OF STAPLE CROPS, ONTARIO vs. AMERICAN STATES, 1911.

Name.	F. wheat.	S. wheat.	Oats.	Barley.	Potatoes.	Hay.
	Bushels.	Bushels.	Bushels.	Bushels.	Bushels.	Tons.
Ontario	21.4	17.2	31.4	26.3	86	1.28
New York	19.5		29.5	25.0	74	1.02
Pennsylvania	13.5		28.3	25.0	56	1.00
Ohio	16.0		32.1	27.2	65	.98
Illinois	16.0		28.8	28.0	50	.82
Michigan	18.0		28.6	24.0	94	1.16
Wisconsin	17.5	14.5	29.8	25.0	116	1.20
Iowa	19.7	13.8	25.5	21.9	74	.80
Nebraska	13.8	10.0	13.9	11.0	52	.85
Indiana	14.7		28.7	26.5	58	.94



Toll Roads

TOLL ROADS.

The toll roads remaining in the Province are as follows:-

Carleton County: Est	imat	ed Length.
1. The By-town and Nepean Road	85%	miles.
2. The Richmond Road	7	44
3. The Nepean and North Gower Road	51/8	66
4. The River Branch of the Nepean and N. Gower Road	2	66
5. Hunt Club Branch of the Gloucester and Metcalfe Road	3.5%	66
6. Gloucester and Metcalfe Road	95%	66
7. The Russell Road	43/4	66
8. The Montreal Road	81/4	44
Lambton County:	/ 1	
Sarnia and Florence Plank Road	11	66
Brant County:		
Brantford and Paris Road	6	66
Brantford and Oakland Road	6	66
York County:		
Holland River Road	3	44
Northumberland and Durham Counties:		
Cobourg and Port Hope Road	6	66
Cobourg and Grafton Road	5	66
Cobourg and Baltimore Road	4	66
Leeds and Grenville Counties:		
Brockville and Prescott Road	12	66
	_	
Total	00	66

It has been the general experience in Ontario, where toll roads have been acquired and afterwards maintained by townships, that they have fallen into neglect, due to the tendency in townships to try to bring all roads to a uniform standard, with a consequent result that main roads, demanding large expenditure, are starved. Should negotiations result in the purchase and improvement of these roads, it is desirable that they be retained as far as possible as portions of county systems, local, suburban or interurban.

Outside of the County of Carleton, there are now only eight toll roads in the Province, aggregating 53 miles in length. The majority of main highways in Ontario were originally constructed as toll roads, but the mileage has been steadily decreasing with the foregoing result. This has been facilitated by the Highway Improvement Act, under which toll roads have, since 1902, been acquired by the Counties of Lanark, Wentworth, Leeds, Grenville and Frontenac.

Note on Report on Location of Road Material

NOTE ON REPORT ON LOCATION OF ROAD MATERIAL.

During the autumn of 1913, the Geological Survey of Canada (Federal Department of Mines) furnished the services of Mr. Leopold Reinecke of Yale University for the investigation of road materials in the province. Mr. Reinecke's "Preliminary Survey of the Materials Available for the Making of Roads in Ontario" has been received from the Director of the Geological Survey, and forms a valuable work of reference for the Commission.

This report is divided into six chapters, of which the last three deal with the location and the engineering value of the trap, felsite and gabbroic rocks (the igneous and metamorphic series), limestones and sandstones (the sedimentary series) and the gravels (unconsolidated series) of Ontario. A comparison of results obtained from the use of material of different formations according to traffic conditions is contained in these chapters, with a list of freight rates and other economic considerations that enter into the question. The minerals located by Mr. Reinecke were forwarded to the Laboratory of the United States Office of Public Roads in Washington and their value as road materials tested, as regards hardness, toughness, specific gravity, and cementing value and as to capacity of abrasion and absorption. The result of these tests are given in the individual cases, together with a list of averages derived from 3,000 minerals tested, and a chart of curves showing the relative toughness of such rocks as have a cementing value high enough to permit of their use on roads.

The conclusions of the survey are given in Chapter 1 both as to the location and value of the different series, with suggestions for future work in prospecting for stone and gravel. This chapter is followed by a summary of material suitable for country roads and contains a comparison of the effects of traffic upon gravel and macadam surfaces. The report also contains photographs of quarries and sand and gravel pits or banks, together with tables and charts of geological formations.

Acknowledgments for geological information and maps are made by Mr. Reinecke to the following Canadian authorities: Professors Coleman and Parks of the University of Toronto, Mr. M. Y. Williams of the Geological Survey of Canada and to Dr. W. G. Miller and other members of the Ontario Bureau of Mines.



A Reinforced Concrete Arch, 65 feet span, in York County, near Kleinburg.



Broken Stone Road in Frontenac County.



Urban Municipalities of Ontario, Arranged in Order of Density of Population

Municipality	Acreage	Population	Population per acre	County
Newburg	3,200	494	.15	Lennox & Addington.
Holland Landing	1.834	352	.19	York.
Vienna	1,307	333	.25	Elgin.
Richmond	1,456	392	.27	Carleton.
Bayfield	1,780	504	.28	Huron.
Oil Springs	1,896	621	.33	Lambton.
Newboro'	1,073	489	.46	Leeds.
Wellington	1,500	800	.53	Prince Edward.
Wardsville	413	225	.54	Middlesex.
Hepworth	718	400	.55	Bruce.
Bradford	1,700	943	.55	Simcoe.
Lanark	1,109	722	.65	Lanark.
Iroquois	1,160	808	.70	Dundas.
Neustadt	669	483	.72	Grey.
Wroxeter	496	371	.75	Huron.
Killaloe Station	500	379	.76	Renfrew.
Thornbury	900	705	.78	Grey.
Casselman	1,200	948	.79	Russell.
Courtright	433	345	.80	Lambton.
Stayner	1 156	930	.80	Simcoe.
Cayuga	925	754	.82	Haldimand.
Tiverton	420	355	.84	Bruce.
Finch	476	421	.89	Stormont.
Bowmanville	2,919	2,633	.90	Durham.
Woodville	454	414 426	.91	Victoria.
Arkona	457	880	.93	Lambton.
Markdale	950 500	474	.93	Grey.
Newbury	845	816	.97	Middlesex.
Stirling	1,069	1,050	.98	Hastings.
Colborne	1,009	1,000	.30	Northumberland.
Shallow Lake	500	506	1.01	Grey.
Southampton	1,631	1,704	1.05	Bruce.
Arthur	994	1,075	1.08	Wellington.
Tara	500	547	1.09	Bruce.
Erin	457	512	1.10	Wellington.
Woodbridge	489	557	1.14	York.
Sandwich	2,000	2,302	1.16	Essex.
Springfield	408	477	1.17	Elgin.
Morrisburg	1,310	1,589	1.21	Dundas.
Streetsville	455	549	1.21	Peel.
Mitchell	1,400	1,696	1.21	Perth.
Wyoming	475	590	1.24	Lambton.
Tottenham	400	500	1.25	Simcoe.
Creemore	490	620	1.26	Simcoe.
Port Stanley	505	644	1.28	Elgin.
Port Rowan	500	642	1.28	Norfolk.

URBAN MUNICIPALITIES OF ONTARIO ARRANGED IN ORDER OF DENSITY OF POPULATION.—Con.

Municipality	Acreage	Population	Population per acre	County
Omemee	422	538	1.28	Victoria.
Ailsa Craig	445	579	1.30	Middlesex.
St. Mary's	2,683	3,555	1.33	Perth.
Thedford	439	587	1.34	Lambton.
Orangeville	1,732	2,321	1.34	Dufferin.
Sutton	488	657	1.35	York.
Bolton	500	682	1.36	Peel.
Clifford	440	599	1.36	Wellington.
Strathroy	2.165	2,969	1.37	Middlesex.
Kincardine	1,900	2,631	1.38	Bruce.
Hastings	559	770	1.38	Northumberland.
Dundalk	440	607	1.38	Grey.
Beeton	475	653	1.38	Simcoe.
Lucan	500	705	1.41	Middlesex.
Petrolea	2,700	3,913	1.45	Lambton.
Bloomfield	422	615	1.46	Prince Edward.
Exeter	1,050	1,519	1.46	Huron.
Merrickville	679	997	1.47	Grenville.
Point Edward	616	907	1.48	Lambton.
Delhi	500	741	1.48	Norfolk.
Richmond Hill	475	714	. 1.49	York.
	448	680	1.50	Huron.
Blyth	2,400	3,634	1.51	Renfrew.
Cobden	469	719	1.53	Renfrew.
Paisley	500	779	1.55	Bruce.
Mount Forest	1.414	2,180	1.55	Wellington.
Forest	950	1,479	1.56	Lambton.
Listowel	1,500	2,337	1.56	Perth.
Bancroft	444	698	1.57	Hastings.
Belle River	346	548	1.58	Essex.
	547	865	1.58	Haldimand.
CaledoniaRodney	467	742	1.59	Elgin.
	2,277	355	1.60	Lennox & Addington
Bath	490	785	1.60	Huron.
Hensall	950	1,526	1.61	Grey.
	500	811	1.62	Elgin.
Dutton	493	799	1.62	Elgin.
West Lorne	500	807	1.62	Glengarry.
Maxville	500	817	1.63	Leeds.
	1,062	1,732	1.63	Halton.
Georgetown	470	763	1.63	Perth.
Milverton	500	820	1.64	Dundas.
Chesterville	350	570	1.66	Simcoe.
Coldwater	1,100	1,819	1.66	York.
Aurora	474	819	1.72	Bruce.
Teeswater	4,440	7,601	1.72	Simcoe.
Collingwood	500	858	1.72	Waterloo.
Ayr	2,800	4,800	1.72	Waterloo.
Waterloo	222	385	1.74	Victoria.
Sturgeon Point	500	877	1.76	Leeds.
Westport	437	774	1.77	Wellington.
Drayton	517	919	1.78	Lincoln.
Beamsville	625	1,124	1.80	Dufferin.
Shelburne	650	1,172	1.81	Ontario.
Port Perry	470	849	1.81	Hastings.
Marmora		2.362	1.81	Halton.
Oakville	1,303	1,552	1.83	Wellington.
Fergus	850 446	820	1.84	Lambton.
Alvinston	446		1.86	Welland.
Chippawa	400	$\frac{746}{1.790}$	1.87	Wellington.
Palmerston	960		1.88	Middlesex.
Glencoe	454	853	1.88	Essex.
Essex	700	1,318	1.88	Waterloo.
New Hamburg	950	1,790	1.93	Grey.
Meaford	1,500	2,886		
Thamesville	387	749	1.94	Kent.

UPBAN MUNICIPALITIES OF ONTARIO ARRANGED IN ORDER OF DENSITY OF POPULATION, -Con.

Municipality	Acreage	Population	Population per acre	County
Harriston	866	1,684	1.95	Wellington.
Victoria Harbour	740	1,543	1.96	Simcoe.
Port Elgin	600	1,190	1.98	Bruce.
Norwood	395	788	1.99	Peterborough.
Fenelon Falls	547	1,087	1.99	Victoria.
Garden Island	77	155	2.02	Frontenac.
Elora	600	1,224	2.04	Wellington.
TrentonLucknow	$\frac{1,800}{500}$	3,692	$\begin{array}{c} 2.05 \\ 2.10 \end{array}$	Hastings. Bruce.
North Toronto	2,500	$1,051 \\ 5,271$	2.10	York.
Waterdown	351	747	2.13	Wentworth.
Norwich	550	1.170	2.13	Oxford.
Fort Erie	678	1,452	2.14	Welland.
Bobcaygeon	443	931	2.15	Victoria.
Penetanguishene	1,717	3,689	2.16	Simcoe.
Markham	464	1,003	2.17	York.
Cannington	463	1,005	2.18	Ontario.
Cobourg	2,417	5,321	2.21	Northumberland.
Beaverton	458	1,007	2.21	Ontario.
Ingersoll	2,000	4,869	2.22	Oxford.
Winchester	500	1,121	2.25	Dundas.
Milbrook	360	813	2.26	Durham.
Walkerton	1,350	3,045	$\frac{2.26}{2.27}$	Bruce.
Mimico	$\begin{array}{c} 271 \\ 484 \end{array}$	$\begin{array}{c} 616 \\ 1,137 \end{array}$	2.35	Haldimand.
Prescott	1,182	2,775	2.35	Grenville.
Tavistock	396	934	2.36	Oxford.
Waterford	463	1,110	2.40	Norfolk.
Perth	1,400	3,352	2.48	Lanark.
Madoc	424	1,030	2.43	Hastings.
Bridgeburg	678	1,671	2.47	Welland.
Brussels	422	1,054	2.50	Huron.
Clinton	903	2,265	2.52	Huron.
Barrie	2,550	6,417	2.52	Simcoe.
Tilbury	577 392	1,446	$2.52 \\ 2.57$	Kent. York.
Dresden	642	$1,004 \\ 1,652$	2.57	Kent.
Parkhill	525	1,346	2.57	Middlesex.
Cardinal	450	1,164	2.59	Grenville.
Alliston	500	1,298	2.59	Simcoe.
Thorold	826	2,148	2.60	Welland.
Grand Valley	262	686	2.62	Dufferin.
Lakefield	515	1,350	2.63	Peterborough.
Brampton	1,193	3,141	2.63	Peel.
Niagara	654	1,724	- 2.67	Lincoln.
Port Dover	413	1,118	$\frac{2.71}{2.73}$	Norfolk.
Blenheim	490 583	1,332 1,726	$\frac{2.73}{2.79}$	Kent. Bruce.
Grimsby	509	1,487	2.94	Lincoln,
Preston	1,300	3,831	2.95	Waterloo.
Watford	400	1,198	2.97	Lambton.
G -	1 007		2.01	T 7
Gananoque	1,237	3,708	$\frac{3.01}{3.02}$	Leeds.
Wiarton	$\frac{756}{349}$	2,722 1,050	3.02	Bruce.
Hagersville	122	372	3.06	Haldimand. Grey.
Oshawa	2,400	7,417	3.10	Ontario.
Uxbridge	500	1,567	3.12	Ontario.
Burlington	553	1,725	3.13	Halton.
Newcastle	1,929	604	3.14	Durham.
Bothwell	231	755	3.26	Kent.
Tweed	398	1,300	3.27	Hastings.
Leamington	815	2,681	3.29	Essex.
Dunnville	938	3,146	3.35	Haldimand.

URBAN MUNICIPALITIES OF ONTARIO ARRANGED IN ORDER OF DENSITY OF POPULATION.—Con.

Municipality	Acreage	Population	Population per acre	County
Kemptville Ridgetown Almonte Arnprior Kingsville Deseronto Acton Aylmer Eganville Wingham Weston Embro Seaforth Merritton Havelock	359 621 700 1,121 446 530 429 549 310 650 450 1,247 550 450 360	1,209 2,120 2,517 4,164 1,684 2,005 1,627 2,084 1,180 2,481 1,728 481 2,130 1,767 1,407	3.37 3.42 3.59 3.71 3.79 3.80 3.81 3.81 3.82 3.85 3.85 3.85 3.93	Grenville. Kent. Lanark. Renfrew. Essex. Hastings. Halton. Elgin. Renfrew. Huron. York. Oxford. Huron. Lincoln. Peterborough.
Orillia Milton Elmira Eastview Owen Sound Portsmouth Welland Port Hope Napanee Lancaster Simcoe Rockland Newmarket Guelph Goderich Lindsay Brighton Berlin	1,600 400 433 669 2,909 155 1,200 1,089 600 130 794 700 725 3,200 1,000 1,550 2,706 3,095	$\begin{matrix} 6,478\\ 1,665\\ 1,811\\ 2,789\\ 12,383\\ 660\\ 5,128\\ 4,795\\ 2,690\\ 588\\ 3,610\\ 3,199\\ 3,396\\ 15,107\\ 4,795\\ 7,414\\ 1,306\\ 15,338\\ \end{matrix}$	4.05 4.17 4.18 4.18 4.25 4.27 4.28 4.41 4.50 4.53 4.55 4.58 4.73 4.79 4.80 4.83 4.96	Simcoe. Halton. Waterloo. Carleton. Grey. Frontenac. Welland. Durham. Lennox & Addington. Glengarry. Norfolk. Russell. York. Wellington. Huron. Victoria. Northumberland.
Hanover Stratford Campbellford St. Catharines Paris Alexandria Hespeler Port Colborne Smith's Falls	520 2,835 600 2,400 760 400 472 253 1,030	2,640 14,596 3,197 13,403 4,278 2,253 2,574 1,472 6,146	5.08 5.15 5.32 5.59 5.62 5.65 5.80 5.82 5.95	Grey. Perth. Northumberland. Lincoln. Brant. Glengarry. Waterloo. Welland. Lanark.
Whitby Port Dalhousie Belleville Wallaceburg Picton Chatham Niagara Falls Sarnia Carleton Place Woodstock Peterboro' Amherstburg	3,800 187 1,700 577 552 1,650 1,414 1,450 550 1,529 2,808 358	2,279 1,123 10,440 3,581 3,456 10,463 9,004 9,459 3,617 10,091 19,300 2,492	6.00 6.03 6.14 6.24 6.27 6.35 6.38 6.53 6.58 6.61 6.88 6.96	Ontario. Lincoln. Hastings. Kent. Prince Edward. Kent. Welland. Lambton. Lanark, Oxford. Peterborough. Essex.
Galt Midland Brockville Dundas Walkerville	1,477 582 1,242 550 436	10,333 4,238 9,239 4,141 3,349	7.02 7.28 7.51 7.52 7.68	Waterloo. Simcoe. Leeds. Wentworth. Essex.

UBBAN MUNICIPALITIES OF ONTARIO ARRANGED IN ORDER OF DENSITY OF POPULATION.—Con.

Municipality	Acreage	Population	Population per acre	County
Brantford Kingston St. Thomas Pembroke	2,957 2,300 1,800 607	24,084 18,828 15,240 5,382	8.14 8.20 8.49 8.89	Brant. Frontenac. Elgin. Renfrew.
Windsor Cornwall	2,020 680	18,220 6,268	$9.10 \\ 9.22$	Essex. Stormont.
London	4,478	48,123	10.80	Middlesex.
Hamilton	6,260	82,095	13.15	Wentworth,
Ottawa	5,089	90,520	17.82	Carleton.
Toronto	17,920	374,666	20.90	York.

APPENDIX No. 18:-TOWNSHIP ROAD EXPENDITURES, 1900, 1905, 1910.

1900
FOR 190
IIP STATISTICS FO
TOWNSHIP
(ORGANIZED)
ONTARIO (O

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al expend- ire on ads and idges, 1900	or ior	4,183 5,530 1,842 165	1,311	1,646	8,344	3,880	1,329 998	2,443	5,499	2,942	960		1,515	982 1,345		2,171	3,378 316	1,463
unicipal ol taxes	Received	\$ 24,950 19,773 13,543 3,330		8,296	16,271	11,988	9,797	10,056	14,909	10,579 8,171	4,506 5,678	11,702	10,587	9,794	3,133	4,541	16,029 2,636	17,012
Total municipal and school taxes 1900	Imposed	\$ 24,642 19,831 13,536 3,372		10,799	17,281	13,003 14.213	9,659	10,034	10,413	11,075	3,470	10,269	9,139	7,891	3,336	4,838 17.016	16,976 3,118	15,473
al values essed,		\$ 3,751,041 2,195,820 2,314,892 395,780	704,301	634,	987,		721,	,292,		,561,	98,324 840,270	762,				456, 305,	1,524,825	1,071,760
besed ulation, 0		5,342 4,266 2,570 685	1,108	3,230 1,230	2,517 3,991	2,960	3,007	2,248	2,738 3,308	2,986	1.391	2,400	6,118	2,115	1,127	1,541	4,699	2,575
ssed area		Acres 71,680 66,566 46,670	20,564								106,159 36,059						91,170	
Township Municipality		Brant: Brantford. Burford. Collings S.	Oakland. OnondagaBruce:	Albemarle:	Arran	Bruce	Carrick	Eastnor.	Greenock	Kincardine	Kinloss. Lindsay & St. Edmunds.	Saugeen. Carleon: Fitzrov	Gloucester	Gower, N.	Huntley	Marlborough	Nepean. Osgoode	Torouton. Dufferin: Amaranth.

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15.3 15.1 7.6	14.1 9.8 11.5 16.0	7.8.6 8.8.7.7 8.7.7.8 7.7.8	15.5 10.0 12.8 12.7 9.5 10.4		28.5 28.2 25.1
878 1,607 1,671 1,629	2,055 3,341 4,207 4,027	658 1,840 1,981 3,557 1,726 1,916	5,256 4,054 1,860 6,024 7,207 6,288 12,369	2,736 2,664 1,736 2,408 2,408 2,408 1,354 1,354 1,354 1,354 1,354 1,203 1,203 1,203 2,604 1,203 1,203 1,203 1,203 1,203 1,203	503 96 972
8,590 13,681 12,849 14,336	21,829 12,220 16,832 22,745	6,961 10,852 14,053 17,251 11,028	28,279 17,634 11,152 20,198 24,761 23,534 27,266		5,427 2,543 5,439
8,593 12,421 12,146 12,669	18,810 13,156 16,825 21,417	5,125 10,637 15,401 18,822 10,668 10,363	25,910 18,790 10,646 22,169 24,319 23,727 28,025	8,707 14,274 17,837 11,293 11,082 17,082 7,062 28,742 11,189 11,189 11,663 11,663 11,663 11,663 11,663 11,663 11,663 11,663 11,663 11,663 11,663 11,663	5,230 2,241 4,758
561,015 825,076 1,592,905 1,301,325	1,336,336 1,343,648 1,464,742 1,341,535	725,520 1,556,675 1,798,405 2,411,425 2,288,182 1,219,240	1,666,310 1,067,775 1,065,790 1,736,495 1,920,610 2,493,528 2,682,087		179,163 79,607 189,916
1,579 3,251 3,133 2,910	3,845 3,311 3,725 3,141	1,748 2,643 3,705 4,102 3,268 2,860	4,488 3,496 1,474 3,197 3,715 4,720	1,906 1,848 1,248 1,290 1,290 1,290 2,160 2,160 620 620	1,446 874 1,219
38,037 74,615 69,136 70,221	62,602 56,648 59,689 57,048	37,412 62,596 68,232 68,586 63,918 69,645	74,886 56,498 30,558 69,331 72,575 69,595		63,886 46,064 68,929
Luther, E. Melancthon Mono. Mulmur.	Matilda. Mountain. Williamsburg. Winchester.	Cartwright Cavan Clarke Darlington Hope. Manyers	Aldborough: Bayham. Dorchester, S. Dunwich. Malahide. Southwold. Yarmouth.	Anderdon. Colchester, N. Colchester, S. Gosfield, N. Gosfield, N. Gosfield S. Maidstone. Marken. Merser. Sandwich, E. Sandwich, S. Sandwich, W. Tilbury, N. Tilbury, N. Tilbury, N. Tilbury, N. Tilbury, W. Erontenac: Barrie. Barrie. Barrie.	Clarendon & Miller Hinchinbrooke

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1900-Continued.

Roads and bridges ex- penditure per head		512 528 538 538 538 538 538 538 538 538 538 53	1 60 44 22 22	21 25 27 27	40 45 37 34 26	88 1 1 24 1 24 1 24 1 27 89 89 44 44 44 46
Mill rate for roads and bridges bridges expenditure		1.2.1.2.2.2.2.2.0.0.0.0.0.0.0.0.0.0.0.0.	%4.2.1 %.0.1.0	2.6 1.9 1.2	11. 11. 11. 12. 12. 12. 12. 12. 12. 12.	6.67.27.00 0.7.4.00 0.7.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.
Total tax imposed per head		652288333 652288333		2 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	3 44 3 30 3 39 3 77	66944666966666666666666666666666666666
\$ no slliM		28.1 30.3 12.9 19.5 37.5	35.2 15.9 20.6 14.0	14.4 14.8 11.5	9.7 10.7 8.5 12.1 6.8	11.0 11.0 11.0 11.0 10.0 10.0 10.0 10.0
Total expend- iture on roads and bridges, 1900		250 1,319 781 220 179	189 3,376 942 487 360	1,016 1,929 1,753 1,177	1,443 1,701 292 936 436	2,957 2,957 2,342 2,342 2,439 2,439 2,873 2,873 1,387 1,387
Total municipal and school taxes 1900	Received	1,661 3,169 14,463 7,836 4,251	2,237 12,437 8,981 8,182 9,280	16,388 10,563 10,356 11,509	10,665 12,712 2,299 8,573 6,256	13, 362 12, 899 16, 267 7, 654 12, 097 14, 097 8, 751 8, 423 11, 112 11, 112 11, 124
	Imposed	1,480 2,753 14,078 7,463 4,119	2,265 12,860 8,509 8,593 8,308	16,953 10,961 10,605 11,537	12,570 12,497 2,682 9,557 6,379	13, 110 11, 929 16, 024 16, 024 12, 103 11, 285 11, 285 11, 352 11, 352 11, 352 11, 352 11, 352 11, 352 11, 352 11, 352 11, 352 12, 353 13, 353 14, 344 14, 344 19, 009 9, 870
Total values assessed, 1900		52,755 90,886 1,089,986 383,452 109,779 91,688		1,178,960 739,410 923,883 1,002,075	1,299,860 1,169,375 315,480 787,535 936,754	1,023,300 1,088,020 1,378,016 776,250 1,543,130 1,268,465 664,547 783,215 697,235 1,475,135 830,570 833,175
hesessed population, 1900		342 1,363 2,480 1,688 976	1,076 2,106 2,147 1,726 1,606	4,817 3,866 3,533 4,391	3,649 3,784 790 2,735 1,694	3, 495 3, 284 1, 886 1, 886 3, 1190 2, 733 2, 1127 3, 083 2, 978
Assessed area sorres area		Acres 8,025 40,278 51,831 50,509 51,569	55,155 48,156 52,958 56,005 30,768	78,600 78,610 57,101 71,459	74,572 69,538 21,736 59,058 46,428	69, 015 73, 613 68, 000 40, 236 72, 685 72, 685 72, 601 67, 611 68, 192 89, 298 68, 194 70, 669
Township Municipality		Howe Island. Kennebec. Kingston. Loughborough.	Oso. Palmerston & Canonto Pittsburg. Portland. Storrington.	Glengary: Charlottenburg. Kenyon. Lancaster.	Grenville: Augusta. Edwardsburg. Gower, S. Oxford-on-Rideau.	Grey: Artemesia. Bentinck. Collingwood Derby. Egremont Egremont Huhrasia. Glenelg. Holland Keppel. Normanby Osprey.

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8.9 17.6 9.1 11.0	10.8 6.6 8.5 10.1 7.2 11.7 8.9 8.9	26.6 26.6 27.3 27.3 27.3 27.3 27.3 27.3 27.3 27.3	7.7.7.6.6.6.6.6.6.6.6.6.6.6.6.6.6.6.6.6
2,542 867 1,325 4,014	355 637 637 229 2,458 1,195 1,142 1,142 3,356	107 64 1,635 87 126 379 87 87 879 166	2,138 2,138 3,286 4,198 286 289 289 289 289 289 1,009 1,009 2,66 3,53 3,78 2,79 2,79 2,79 2,79 2,79 2,79 2,79 2,79
12,690 4,567 10,668 13,021	3,868 2,370 2,370 3,361 5,326 6,346 6,346 1,300 1,300	2,127 4,917 1,336 1,618 4,037 1,913 1,913 1,214 1,734	16,695 8,376 11,501 15,153 1,620 1,273 1,273 2,524 3,010 13,358 8,149 1,046 11,046 11,046 11,046 11,046 11,046 11,046 11,046 11,390 12,583 13,783
12,419 4,476 10,646 13,086	3,829 2,602 2,602 3,365 5,981 6,349 6,349 1,341 19,687	2,475 1,352 1,368 1,368 1,368 1,276 2,276 2,276 1,245 1,249	16, 285 17, 499 11, 652 11, 652 11, 652 1, 737 1, 737 1, 567 1, 567 1, 188 1, 189 1, 489 1, 489 1, 481 1, 4
1,389,320 253,979 1,168,925 1,192,800	355,007 772,409 394,900 397,770 591,880 948,810 543,200 884,900 151,346 1,949,860	35,149 33,839 133,839 43,513 43,513 85,903 80,540 19,198 69,451 24,501	2,288,280 1,005,735 1,774,120 2,464,304 49,730 49,730 49,552 79,590 79,590 79,590 79,590 79,590 79,590 79,590 79,590 79,590 79,590 79,590 79,790 84,91,675 305,778 27,140 70,949 1,180,220
2,811 1,251 3,299 3,400	1,515 770 826 1,818 1,639 1,815 1,813 4,186	279 590 990 475 424 1,166 508 214 726 486	2,227,8 2,224,8 3,268,1 1,013,1,296,2 1,014,1,296,2 1,014,
63,340 10,922 73,630 73,207	21,454 32,742 13,261 14,858 27,000 32,577 25,659 41,746 6,652	12,892 25,287 366,522 23,834 23,834 36,566 25,013 10,116 15,704	67, 217 44, 795 46, 346 66, 984 83, 716 22, 062 83, 716 64, 555 93, 380 53, 849 44, 443 67, 747 103, 517 103, 517 103, 517 66, 129
St. Vincent. Sarawak. Sullivan. Sydenham.	Candidation Cayuga, N. Cayuga, N. Cayuga, S. Dunn. Moulton. Oneida. Rainham Seneca. Sherbrooke. Walpole.	Anson & Hindon. Cardiff. Dysart & Guilford. Glamorgan. Lutterworth. Minden. Monmouth. Sherborne & McClintock. Snowdon. Stanhope.	Esquesing Nassagaweya Nassagaweya Nelson Trafalgar Hastings: Bangor, Wicklow & McClure Carlow Dunganon Elzevir and Grimsthorpe Faraday Hungerford Huntingdon Limerick Madoc. Marmora & Lake Mayo Monteagle & Herschel Rawdon

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1900—Continued.

	THE OTEL OF THE COURT OF THE CO
Roads and bridges ex- penditure per head	\$ 24.00
rote for liM bridges bridges expenditure	1. 8. 7. 4.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.
Total tax	**************************************
\$ no slliM	20.001 10.0000 10.000 10.000 10.000 10.000 10.000 10.000 10.000 10.00
Total expend- iture on roads and bridges, 1900	2, 2, 2, 2, 2, 3, 3, 4, 2, 2, 2, 2, 3, 3, 2, 4, 2, 3, 3, 4, 2, 3, 3, 4, 3, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4,
unicipal ool taxes 00 Received	20, 468 18, 083 18, 083 18, 083 18, 083 19, 299 10, 202 11, 302 11, 316 10, 338 11, 308 11, 316 10, 338 11, 308 11, 30
Total municipal and school taxe 1900 Imposed Receiv	\$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\
Total values assessed, 1900	\$, \$, \$, \$, \$, \$, \$, \$, \$, \$, \$, \$, \$, \$
Assessed population,	4, 2, 3, 3, 3, 3, 3, 3, 3, 3, 3, 3, 3, 3, 3,
Assessed area in areas	Acres 69,577 69,527 77,048 52,391 63,488 77,048 77,048 77,048 72,307 64,778 64,778 67,575 67,
Township Municipality	Sidney. Thurlow Tudor & Cashel Tyendinaga Wollaston Huron: Ashfield Colborne Goderich Grey Hay. Howick Hullett McKillop Morris Stanley Stephen Tuckersmith Turkersmith Turkers

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88 17 66 68 35 77 92 60 72 70 7	24 6 6 9 4 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	8 8 8 9 9 9 8 8 8 9 9 8 8 8 9 9 8 8 8 9 9 9 8 8 9	04414470446 0608708762484 0608767484444444444444444444444444444444
24.77 20.74 20.77 20.77 10.33 21.11 21.11 7.77	221122 221222 221222 2012 20122 20122 20122 20122 20122 20122 20122 20122 20122 20122 2012	118.38 6.39 174.16 175.20 175.10 175.10	8.00.00 9.4.00.00 9.00.00 10.00.00 10.20.00 10.20.00
4,908 2,511 1,655 3,397 1,589 1,593 442 3,442	701 1,900 193 832 178 1,753 330 468 151 1,041 2,876	682 402 409 2,453 1,285 1,388 1,938 1,938	173 267 267 1,623 1,952 1,027 1,870 1,870 562
25,887 18,310 32,309 9,935 27,674 19,583 13,855 23,327 16,503	7,804 5,987 1,767 1,767 7,236 7,236 1,748 6,571 1,662 1,662 1,877	9,446 7,330 6,291 16,445 2,878 7,632 12,927 1,691 12,223 6,459	2,735 22,339 1,607 1,607 15,457 6,781 11,095 8,843
26,789 21,663 30,320 9,606 27,104 21,021 16,343 15,544	7,857 5,986 5,986 1,679 7,326 7,327 5,228 1,693 6,724 7,060 1,735	10,274 6,882 6,250 15,275 2,880 7,841 12,841 12,214 5,972	2,738 3,403 21,346 1,878 14,419 6,857 5,688 2,821 10,535 7,024
1,817,860 889,105 1,464,085 989,552 1,808,715 2,047,555 775,029 1,012,120 2,013,600	806,430 500,220 187,485 252,293 69,098 709,124 375,630 440,130 56,100 583,265 618,924 680,750	744,255 375,264 387,876 1,396,333 456,050 1,019,790 575,070 715,615 399,410	342,304 349,030 1,457,740 53,999 1,460,980 713,275 568,190 71,811 860,985 671,972
3,278 4,614 2,210 2,210 2,463 3,342 3,749 3,749	2,440 1,655 1,655 1,729 1,904 1,065 1,698 2,208 2,208 2,084 2,084	2,684 11,805 11,591 3,849 1,745 1,893 2,262 1,025 1,025	487 1,043 1,043 1,043 1,141 1,214 2,125 2,025
73,999 65,524 81,841 39,172 73,260 75,015 38,347 72,017	61,712 56,904 72,558 72,558 74,310 54,731 78,228 57,798 54,753 62,291 61,408 86,390	56, 246 43, 284 36, 733 78, 000 22, 258 47, 012 56, 350 44, 472 54, 902 27, 334	11, 495 14, 521 14, 521 86, 356 44, 278 61, 236 22, 437 20, 340 497, 831 68, 978
Brooke. Dawn. Enniskillen. Euphemia. Moore. Plympton. Sarnia. Sombra.	Allark: Allark: Bathurst. Beckwith Burgess, N. Dalhousie & Sherbrooke, N. Darling. Drummond Elmsley, N. Lanark. Lanark. Lavant. Montague. Pakenham. Ramsay. Sherbrooke, S.	Barard and Burgess, S. Crosby, N. Crosby, S. Elizabethtown. Elizabethtown. Elizabeth S. Kitley. Leeds & Lansdowne, F. Leeds & Lansdowne, R. Yonge & Escott, F. Yonge & Escott, R.	Adolphustown. Adolphustown. Adolphustown. Amherst Island Camden, E. Denbigh, Abinger and Ashby Ernestown. Fredericksburg, N. Fredericksburg, S. Kaladar, Anglesea and Effingham Richmond.

1900-Continued.
FOR
STATISTICS
TOWNSHIP
(ORGANIZED)
ONTARIO

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rate for last and sand sees experience	ros	**************************************	1.6	120	6.0	× ×	22.0	٥٠,	3.1	ა. ⊿ შ. ე.	2.6	9.0	1.7	7 ro	۳. ت	1.8	3.6	9.1	1.6	3.0	2.6	2.0	2.4	2.4	4.4	7	1.1
al tax posed per ba		ပ် နှေ					4 63			4 4 4 7 7 5															27 4	•	
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al expend- ne on ads and dges, 1900	uti sor	\$	1,068	2,041	1,092	2,314	1,551	170,1	2,668	4, 293 890 890	1,526	6,604	20,000 20,000 21,000 11,000	21.823	6,232	1,790	2,087	6,324	2,000	2,647	2,457	824	1,849	1,586	1,175	1,174	1,184
Total municipal and school taxes 1900	Received	↔					7,938			18,790															0,979		
Total muni and school 1900	Imposed	€					7,798			18,404															0,000 0 0,000 0,000 0,000 0,000 0,000 0,000 0,000 0,000 0,000 0 0,000 0		
al values sessed, 00		ું ક્ક	663,		,270,		717,195	-		1,218,819		,701,	,012,		,000	,001,	080,	080		_			757,		692,523		,113,
besse nulation, of							1,685		2,047	3, 920				8,512											1,724	n en	
essed area		Acres					18,696			61,285		_					-	-					60		53,920		
Township municipality		inooln.	Caistor	Clinton. Gainsborough	Grantham	Grimsby, N. Grimsby, S.	Louth	Middlesex:	Adelaide	Caradoc	Delaware	Dorchester, N.	Ekfrid	London	McGillivray	Metcalfe	Mosa	Westmington	Williams, E.	Williams, W.	Norfolk: Charlotteville	Houghton	Middleton		Walsingham, S.		Woodhouse

71 69 61 61 76 76 71 71 71 71 71 71 71 71 71 71 71 71 71	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	11.22 11.22 11.23 11.23 11.23 12.43 22.23 23.23 24.23 25.23	76 79 60 60 81 1 69 1 03 1 05 1 05
2111111124 2774741070	1.0.0.0.1.1.0.1.1.1.0.1.0.1.1.0.1.0.1.0	1.32.23.23.23.23.23.23.23.23.23.23.23.23.	2.1
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8.0.0 8.0.0 8.0.0 8.0.0 111 111 111 111 111 111 111 111 111	22.22 7.11.0 22.25 6.22 7.00 6.00 7.00 6.00 7.00 7.00 7.00 7.00	1.8.01 1.8.02 1.8.03 1.	10.7 8.22 6.22 7.4 7.4 6.5 6.5 6.1
1,736 1,493 2,623 2,623 1,150 4,476	2,554 3,243 7,983 7,983 1,131 1,328 1,551 2,476 2,476	1 627 4 7.74 4 7.74 6 7.74 9 7.49 1 7.49 1 7.75 9 9 4113	2,093 2,959 4,170 1,641 2,806 2,325 3,215
3,340 8,924 110,803 119,163 114,856 9,202 11,498 12,511	15,687 10,696 26,531 3,326 13,766 9,375 1,919 5,404 10,950 11,649	7,699 20,529 25,139 12,139 12,077 9,889 7,892 8,517 9,291 16,810	11,895 14,466 17,676 18,164 5,446 12,795 11,942 8,530
3,202 8,904 8,904 111,979 113,275 13,654 9,304 11,212	14,917 10,476 25,814 3,393 12,851 9,339 1,880 1,598 10,593 11,363	7,676 250,464 25,105 112,276 112,001 9,431 7,106 8,666 12,282 12,282	11,837 14,526 18,010 19,779 5,418 13,644 11,770 8,525
327,850 1,178,970 1,092,360 1,726,370 1,927,830 536,585 1,183,875 965,900 1,125,175	2,017,045 951,060 3,383,604 148,875 1,026,560 287,600 536,218 993,895 1,626,235 1,494,045	1,081,285 2,293,350 2,411,230 1,515,125 1,515,350 1,003,976 1,480,605 877,222 1,099,090 2,725,460 2,725,460	1,102,500 1,772,835 2,921,300 2,718,045 734,010 2,099,350 2,057,150 1,932,420 1,144,415
2,2,2,566 3,895 2,2,2,2,895 852 852 998 998	3,528 2,836 1,189 1,189 3,481 2,185 1,316 2,727 2,526 2,064	1,542 4,269 8,269 2,307 2,307 1,242 1,242 2,046 2,046 2,125	2,751 3,739 3,888 5,087 5,087 2,766 2,194 1,917
16,603 46,568 46,568 76,390 62,115 18,358 48,479 51,488 66,920	66,380 61,472 71,375 83,708 63,518 49,237 9,244 92,24 32,059 31,775 30,735	29,675 66,907 66,907 66,907 66,907 83,864 33,661 34,548 34,548 35,681 57,553 57,553	55,855 68,607 80,132 64,393 19,000 45,911 48,571 48,571 43,105 23,816
Northumberland: Alnwick. Brighton. Cramane. Haldimand. Hamilton. Monaghan, S. Murray. Percy. Seymour	Brock Mara Mara Pickering Rama Reach Scott Scugog Thorah Uxbridge Whitby, E Whitby Oxford:	Blandford Blandford Benheim Dereham Nissouri, E. Norwich, N. Norwich, S. Oxford, E. Oxford, W. Zorra, E. Zorra, W.	Albhon. Caledon. Chiquacousy. Toronto Gore. Perth. Blanshard. Downie. Easthope, N.

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1900-Continued.

ads and ridges ex- nditure read	Ros rd per	11122214 12564337 12567 523 7256	8088410	1 45 1 02 1 02 86	252 252 253 264 264 264 264 264 264 264 264 264 264	57 13 21 12
rate for lasts and sales sales suribreds	ro	6 H H H H H H H H H H H H H H H H H H H	6.27-6.60	127.5	2.22 2.1.44 2.1.0 1.3.2	
tal tax posed per ad	ni		2 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9		242422 82222 17882 17882 17882	3 47 3 47 3 47
\$ no si	I.iM	113.4 1.3.6 1.0.0	27.5 39.2 9.3 10.4 7.4	18.4 7.8 8.0 8.0	22.8 24.2 24.2 24.3 25.0 25.0	10.2 7.7 8.5 8.8 8.7
sal expend- nre on ads and idges, 1900	or	\$, 4, 151 8, 159 8, 159 6, 328 6, 328 2, 387 2, 009 1, 291 1, 291 1, 036	24 67 1,272 826 110	225 1,310 3,363 2,211	600 352 1,009 302 151 1,666 1,682	1,710 148 1,440 328 147
unicipal ool taxes 900	Received		1,662 1,850 7,248 6,450 1,805		7,573 7,590 11,148 5,607 2,373 10,438	12,510 3,739 9,792 6,543 4,112
Total municipal and school taxes	Imposed	\$ 20,605 21,665 112,709 111,198 17,031 16,763 14,101	2,428 2,171 7,133 6,389 1,368	3,230 4,729 14,719 11,668	7,477 7,174 10,907 5,634 2,656 10,160 8,979	11,470 3,677 9,595 6,486 4,097
al values sessed,			88,364 55,434 770,600 617,075 358,080 49,635		327, 275 283, 579 450, 295 264, 107 170, 675 406, 650 391, 566	1,129,710 477,215 1,123,950 737,005 473,525
essed oulation, 00		3, 027 2, 2117 2, 117 2, 961 2, 913 1, 762 1, 768	2,007 2,007 2,006 1,100	1,063 903 3,278 2,565	3,034 1,759 4,846 1,338 941 3,774 3,312	2,995 1,093 2,846 1,537 1,182
essed area		9-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1	30,761 42,166 38,653 68,773 17,379		43,976 45,269 56,433 28,767 17,494 50,521 48,769	43,282 23,042 43,864 32,248 23,571
Township Municipality		Ellice Elma Fullarton Hibbert Logan Morningtown Wallace Peterborough:	Burleigh & Anstruther Chandos Douro. Dummer Enismore	Galway & Cavenush Harvey. Monaghan, N. Otonabee. Smith.	Prescott: Alfred Alfred Caledonia. Hawkesbury, E. Hawkesbury, W. Longuenil. Plantagenet, N.	Prince Edward: Ameliasburg. Athol. Hallowell. Hillier. Marysburg, N.

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10.35 10	23.9 30.2 17.7 16.6 16.6 17.9 20.8 20.8 20.8 17.9 17.9
378 649 356 141 136 137 137 137 146 144 44 411 1,953 135 135 122 122 135 135 135 135 135 135 135 135 135 135	2,093 1,649 1,261 1,261 1,261 1,748 1,861 2,559 2,559 2,559 1,218 2,270 2,559 1,218 1,218 1,218 1,623 1,623 1,623
3,818 6,626 1,089 1,176 1,	9,050 12,613 12,453 11,109 9,681 10,292 14,174 14,174 11,776 11,777 8,018 8,018 9,965 14,326 11,876 11,876 14,326
1,202 1,202 1,202 1,202 1,202 1,025 1,	10,168 12,184 12,966 11,742 8,281 10,108 13,439 1,002 11,462 11,462 11,462 11,462 11,462 11,462 11,462 11,462 11,462 11,462 11,462 11,462 11,743 11,743 11,743
354,640 989,634 742,835 38,945 118,140 1152,793 116,715 116,140 11,124,970 11,124,970 11,124,970 11,124,970 182,723 182,723 182,723 182,723 182,723 182,723 182,733 183,599 78,335 57,141 632,600 57,141 632,600 57,491 75,435 77,435 77,435 78,335 78,	424,473 363,504 429,994 663,306 883,240 1,289,494 980,603 1,045,184 1,645,184 1,645,184 1,045,184 1,062 561,028 580,181 1,062 571,533 1,683,785 1,683,785 1,683,785 1,683,785
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al expend- nre on ads and idges, 1900	ndi Rou	\$ 725 1,382	2,870 3,948 2,789 2,059		1,475 337 3,474 3,794 1,695	1,146 5,083 3,644 3,202	2,479 652 1,102 2,725 1,090 814 1,063
unicipal ol taxes	Received	\$ 5,992 10,846	15,645 13,423 15,278 17,222		8,748 2,778 19,612 14,781 5,675 7,717	10,335 29,570 19,394 19,868 19,411	13,097 4,819 8,483 9,423 10,688 6,486 10,817 3,976
Total municipal and school taxes	Imposed	\$ 6,115 9,829	15,117 13,410 15,933 16,901		8,685 2,293 19,693 14,120 5,815 7,979	9,675 29,546 21,583 19,868	13,448 4,953 8,867 9,311 9,995 6,661 10,729 3,952
al values sessed,		\$ 728,823 489,240	1,057,398 666,900 1,192,980 769,870		744,110 74,329 2,590,110 1,560,450 202,545 521,565	1,871,170 3,609,550 2,148,330 2,593,350 2,561,695	1,666,345 388,067 876,625 1,008,415 805,956 632,116 873,200 416,700
passa gulation, 00		1,615 2,996	5,674 3,008 4,721 4,197	864 705 488 2,913 2,051	2,282 761 3,910 2,171 1,843	2,059 7,016 4,908 5,126 4,336	2,040 2,948 2,948 1,958 2,675 931
essed area acres		Acres 44,597 62,060	64,039 51,222 62,042 71,515		51,559 72,806 74,843 56,385 62,887 55,510	44,315 82,175 66,059 60,809 53,539	34,156 19,217 31,061 28,927 21,241 22,851 51,000 18,798
Township Municipality		Tossorontio	Stormont: Footwall Footwall Osnabruck Roxborough	victoria: Bexley. Carden. Dalton. Eldon.	Fenelon. Laxton, Digby & Longford. Mariposa. Ops. Somerville. Verulam.	Waterloo: Dumfries, N. Waterloo. Wellesley Wilmot. Woolwich	Welland: Bertie Crowland Humberstone Pelham Stamford Thorold Wainfleet Willoughby

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1905.

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unicipal ool taxes 05	Received	\$\\ \begin{align*} \begin{align*} \text{3.799} \\ \text{3.908}	
Total municipal and school taxes	Imposed	22, 818 16, 918 16, 918 16, 918 17, 904 17, 904 18, 868 17, 904 17, 904 18, 868 19, 904 10, 905 10,	
esseq' Flagnes Flagnes		\$ 4,075,128 2,298,050 2,511,436 420,145 760,414 374,074 832,000 1,482,175 2,026,050 1,888,962 2,106,975 1,838,962 2,106,975 1,838,962 1,838,962 1,838,963 1,838,963 1,838,963 1,767,899 885,010 1,767,899 851,430 1,767,899 851,430 1,767,899 851,430 1,767,899 851,430 1,767,899 851,430 1,767,899 851,430 1,767,899 851,430 1,767,899 851,430 1,639,634 1,531,695 2,807,476 1,546,040	- 6
pessed doitaing, doiteing		4,853 2,370 1,004 1,296 1,296 2,370 2,370 1,296 2,365 2,365 2,503 2,503 1,361	931
sesed area acres nstated)	ai	Acres	•
Township, Municipality		Brant: Brantford Burford Dumfries, S. Oakland Onondaga Bruce: Albemarle Amabel Arran Brant	Torbolton

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7.100.00	15.5 18.5 13.5 21.3	10.4 10.6 8.5 9.0 6.6	16.4 20.1 8.0 9.2 9.9 8.0	23.7 23.7 21.3 21.3 10.4 10.4 10.0 10.0 10.0 10.0 10.0 10.0
1,926 2,329 2,453 3,821 3,821	3,203 7,732 4,731 8,868	1,744 4,379 3,232 4,536 1,995 2,581	11,558 6,007 4,301 6,766 5,531 11,320	1,600 3,176 1,342 1,342 3,711 1,342 2,975 6,415 3,200 1,922 1,829 1,829 1,829 1,829 2,934 1,331 2,067
15,649 10,201 11,712 14,367 14,892	26,160 16,128 20,489 28,077	10,292 16,043 17,659 21,703 14,232 14,441	31,859 22,707 13,870 23,384 25,710 25,091 35,614	12,289 15,737 19,751 16,202 18,202 16,202 17,688 14,500 12,301 11,343 11,343 11,343 11,343 11,343 11,343 11,343 11,343
12,858 10,201 11,036 14,724 14,369	20,971 24,607 20,117 30,562	9,240 16,481 18,197 21,358 14,673	33,847 22,533 14,115 22,966 25,833 25,454 36,150	11,654 17,590 18,201 16,848 18,201 21,712 9,048 32,876 14,912 11,283 11,283 11,714 11,714 11,714 11,385 9,390
1,809,714 1,139,662 1,181,998 1,964,542 1,554,810 1,466,825	1,354,055 1,331,109 1,490,920 1,435,640	886,338 1,557,305 2,149,060 2,374,361 2,208,386 891,895	2,057,658 1,121,577 1,757,415 2,509,266 2,600,973 3,177,856 3,514,543	690,848 1,058,274 1,658,274 1,301,360 1,544,227 898,488 1,884,048 1,884,048 1,884,048 1,884,048 1,582,475 756,576 690,936 706,574 320,280
2,364 1,760 1,549 3,263 2,800 2,784	3,171 2,794 3,494 3,357	1,660 2,246 3,280 3,759 2,959	4,413 1,555 1,555 3,137 3,360 4,537	1,908 1,882 1,886 1,886 1,886 1,396 1,396 1,595 1,595 1,836 1,836 1,836
Dufferin: Amaranth Garafraxa E. Luther E. Melancthon Mono Mulmur	Dundas: Matilda Mountain Williamsburg	Durham: Cartwright Cartwright Clarke Clarke Darlington Hope	Eighn: Bayham Bayham Dorchester S. Dunwich Malahide Southwold Yarmouth	Anderdon Colchester N. Colchester S. Gosfield N. Gosfield S. Maldsone Malden Mersea Rochester Sandwich E. Sandwich W. Tilbury N. Tilbury W.

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1905-Continued.

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expend- or snd de snd deses	nti sor	\$ 45 381 1115 658 40 1,250 1,250 236 222 3,462 1,674 1,674 1,674	11, 246 3, 402 1, 484 1, 390 3, 234 1, 162 296 1, 452 991 3, 901 4, 197 3, 400 3, 643 2, 964 2, 964 2, 964
unicipal ool taxes 05	Received	*** 1, \$2 1, \$2 1, \$2 1, \$2 1, \$32 1, \$638 1, \$639 1, \$639 2, \$262 3, \$266 3, \$266 3, \$266 1, \$867 16, \$282 9, \$27 10, \$31	24,680 15,730 14,327 15,179 18,666 13,497 5,855 13,497 17,226 17,226 17,226 17,226 17,228 17,28 17,
Total municipal and school taxes 1905	Imposed	1,55 6,109 1,55 1,085 1,508 1,508 1,508 1,508 1,509 1,509 1,609 1,609 1,309 1,	26,512 16,272 13,295 16,048 16,965 14,457 3,322 12,028 7,601 17,173 13,524 17,277 10,292 14,211 14,211
al values Sessed, 5		\$ 77,185 327,621 85,611 218,979 77,942 11,165,564 410,760 1108,776 1108,776 113,525 93,526 467,960 422,947	1,181,104 1,476,751 2,420,569 1,327,840 1,318,635 1,203,752 812,156 940,100 1,076,595 1,806,445 1,404,870 976,397 2,092,393 1,267,605
)9 balstion, palstion,		472 1,125 961 1,100 317 1,155 2,601 1,731 1,731 1,041 1,166 1,907 1,766 1,488	4,768 8,736 4,630 8,736 1,555
essed area acres nstated)	ai	Aores	
Township Municipality		Frontenac: Barrie Badford Clarendon Hinchinbrooke Howe Island Kennebec Kingston Loughborough Olden Oso Palmerston Pittsburg Portland Storrington Wolfe Island	Kenyon Lancaster Lochiel Grenville: Augusta Augusta Gower S. Oxford-on-Rideau Wolford Grey: Artemesia Bantinck Collingwood Derby Egremont Euphrasia

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2,743 1,998 1,998 2,753 2,753 3,973 4,777 4,777	444 546 146 1188 473 473 473 473 473 473 473 473 473 473	1,531 1,531 116 116 529 58 200 226 76	7,209 2,104 4,052 6,292	369 873 873 477 1,075 432
10,223 8,546 23,114 18,066 13,484 15,682 16,565 7,698 13,984 17,198	4,618 3,7502 3,722 6,319 7,078 1,307 22,990	1,157 1,518 5,275 1,221 1,722 1,434 1,434 1,434 1,043	17,515 7,570 14,920 16,695	2,275 2,239 2,496 3,866 4,232 14,355 14,355 8,354
10,059 11,739 14,434 18,053 13,447 15,941 16,482 7,489 14,189	4,850 7,349 3,079 3,799 6,880 7,923 7,073 10,033 1,383	1,038 2,072 1,459 1,455 1,373 2,614 1,218 1,118	16,752 8,024 15,217 16,347	2,751 2,603 2,528 4,299 2,893 12,003 8,316
763,050 1,554,048 757,180 2,190,455 1,052,300 1,372,450 1,386,565 348,946 1,149,725 1,906,887	520,185 919,005 393,765 434,340 647,242 1,007,000 785,315 1,183,125 166,601 1,970,420	34,970 67,896 392,040 30,074 36,875 90,951 48,407 73,753 50,745	2,211,576 1,500,695 2,403,897 2,605,564	67,175 60,073 86,568 318,975 76,288 1,605,384 473,957
2, 325 2, 439 3, 529 4, 109 2, 931 2, 538 1, 446 2, 843 3, 221	870 1,527 712 712 796 1,710 1,279 1,742 1,635 3,22 3,756	253 1,054 1,054 521 1,148 1,148 251 251 251 251 251 469 469	3,347 2,080 2,529 3,139	1,023 670 1,344 767 3,437 2,105
Gleneig Holland Keppel Normanby Osprey Proton St. Vincent Sarawak Sydenhan Haldimand:	Canborough Cayuga N. Cayuga S. Cayuga S. Moulton Oneida Rainham Seneca Sherbrooke Sherbrooke Halburton:	Anson and Hindon Cardiff Dysart and northwards Glamorgan Lutterworth Minden Monmouth Sherbourne and Northumberland Stanhope Halton:	Esquesing Nassagaweya Nelson Trafalgar Hastings	Bangor W. and McClure Carlow Elzevir and Grimsthorpe Faraday Hungerford
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al expend- nds and nges	nti sor	\$	
unicipal los taxes 05	Received	** 1, \$6.57 11, \$6.57 11, \$6.57 11, \$6.57 12, \$73,203 13, \$73,203 13, \$73,203 13, \$73,203 13, \$73,421 13, \$74,503 11, \$75,603	
Total municipal and school taxes 1905	Imposed	\$\\ \frac{*}{1}, 788\\ \frac{1}{1}, 1083\\ \frac{1}, 1083\\ \frac{1}{1}, 1083\\ \frac{1}, 1083\\ \f	
92 seased, salues		60,215 1,119,470 250,168 35,135 1,171,035 2,091,332 2,091,332 2,091,332 2,119,650 1,471,105 2,844,200 2,844,200 2,844,200 2,844,200 2,844,200 1,937,345 1,917,938 2,077,938 2,077,938 2,077,938 2,077,938 2,077,938 2,077,938 2,077,654 1,866,632 1,468,900 1,468,900 1,589,065 1,468,900 1,589,065 1,468,900 1,589,012 1,580,012 1,580,012 1,580,012 1,580,010 1,58	442, 741,
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essed area acres nstated)	ai	Acres	
Township Municipality		Limerick Madoc Marmora and Lake Mayo Monteagle and Herschel Rawdon Sidney Thurlow Trudor and Cashel Tyendinga Wollaston Huron: Ashfield Colborne Goderich Gray Hay Hay Hay Hay Hay Howick Hullett McKillop Morris Stanley Stanley Stephen Tuckersmith Turnberry Usborne Wawanosh E. Wawanosh E. Wawanosh W. Kent: Camden Cohatham Dover Harwich Hay Chatham	Howard Orford

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4,503 3,183 9,083 1,845	15,159 15,159 1,159 1,423 1,423 1,571 1,571 1,571 1,571 1,571 1,453 1,453 1,111 1,499	500 1,217 324 798 109 907 781 640 69 69 1,064 2,380 550	2, 286 2, 286 3, 5593 7, 755 7, 755 1, 155 9, 155 9, 155 9, 125 9, 125 9, 125 9, 125 9, 125	302 177 4,529 134
38,456 18,891 31,754 10,446	17,323 37,189 24,868 35,440 11,855 30,193 27,316 17,411 27,305 16,618	9,235 7,610 3,448 3,448 2,087 9,818 4,424 6,685 1,841 8,553 11,877 2,293	12,525 6,126 7,127 17,678 4,401 9,624 15,864 10,566 14,073 6,675	3,477 3,845 25,100 2,416
43,494 17,380 39,213 8,305	17,876 39,854 29,549 12,788 31,122 26,378 26,772 20,651	8,844 6,932 1,181 2,017 9,750 4,491 9,729 9,729 8,984 11,842 1,886	12,187 5,420 7,157 19,201 3,952 9,668 15,676 10,556 14,883 6,752	3,198 4,054 21,170 2,046
2,773,040 817,685 1,681,065 686,805	2,177,543 2,485,929 1,374,795 2,290,620 1,047,645 2,045,258 2,513,887 1,220,924 1,773,633 2,295,100	817,939 505,893 228,665 495,752 117,511 929,868 390,724 856,485 77,326 592,837 627,129 633,015	1,841,295 275,200 735,440 1,424,040 455,682 1,025,764 1,958,059 1,356,831 955,212 432,543	319,929 353,050 1,739,245 68,451
4,245 1,728 2,887 1,064	2,606 3,232 4,031 1,901 1,901 1,892 2,022 2,889	2, 121 1, 535 707 1, 519 693 1, 899 1, 860 1, 860 1, 850 1, 563 2, 034 789	2,475 981 1,446 3,787 705 1,611 2,407 2,114 2,331 1,183	572 793 $4,114$ 980
Raleigh Romney Tilbury E. Zone	Lambton: Bosanquet Brooke Brooke Dawn Enniskillen Euphemia Woore Plympton Sarnia Sombra Warwick	Lanark: Bathurst Bathurst Beckwith Burgess N. Dalhousie and Sherbrooke N. Darling Dranling Drummond Blmsley N. Lanark Lavant Montague Pakenham Ramsay Sherbrooke S.	Bastard and Burgess S. Crosby S. Elizabethtown Elizabethtown Elizabethtown Elizabethtown Elizabethtown Files Leeds and Lansdowne F. Leeds and Lansdowne R. Yonge and Escott F.	Adolphustown Adolphustown Adolphustown Amherst Island Camden E. Denbigh, Ablinger and Ashby

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1905-Continued.

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	\$ uo s	Mill	9.9 9.5 17.6 11.7	11.2	7.7 10.1 12.1	15.1	7.9 6.6 11.3	9.0 8.8 10.1	10.6 7.2 12.2	0.000 0.17.40	12.1
	al expend- re on des and dees, 1905	nti roa	\$, 3,219 1,929 834 236 3,949		2,402 923 1,404 1,507					2,515 6,121 7,554 3,511	
	municipal chool taxes 1905	Received	\$ 14,542 7,706 5,863 2,472 13,612	8,797 6,744 14,591	9,370 9,798 10,199 8,106					15,541 20,879 31,204 13,387	
	Total muni and school 1905	Imposed	\$ 14,825 6,843 6,021 2,859 11,779		8,869 8,281					15,821 23,700 31,969 13,017	
	al values 5essed, 55		\$ 1,499,747 717,435 729,024 162,244 1,006,555		1,254,700 875,095 684,127	926,		514, 234, 837,	276, 628, 359,	1,599,110 2,731,400 3,784,615 1,327,885	
	essed onlation, ō		2,982 1,426 1,426 1,172 2,327		1,302					1,859 2,693 4,489 1,325	
	sessed area acres nstated)	ui									
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12,965 18,822 11,492 13,111 17,592	4,092 10,949 12,234 17,277 16,789 3,825 13,616 12,346 16,129	17,606 11,541 29,794 3,921 18,843 11,166 2,287 7,378 12,050 13,403	9,023 24,346 29,191 17,899 16,128 12,999 13,200 8,157 12,031 28,595	14,565 18,324 22,560 23,712 6,904
11,630 18,980 10,665 12,371 16,880	3,964 10,901 11,896 16,840 18,035 4,287 14,147 12,028 16,240	17,460 12,185 30,360 5,505 18,939 11,160 2,327 7,405 11,887 11,887 12,336 12,336	9,110 25,419 29,246 17,861 12,928 12,928 13,566 8,085 11,987 11,987 11,987	14,571 18,245 22,151 24,420 6,948
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Middleton Townsend Walsingham N. Walsingham S. Windham Woodhouse	Alnwick Alnwick Alnwick Alnwick Brighton Cramahe Haldimand Hamilton Monaghan S. Murray Percy Seymour	Brock Mara Mara Pickering Rama Reach Scott Thorah Uxbridge Whitby	Oxford Shandford Blandford Blandford Blenheim Nissouri E. Norwich S. Oxford E. Oxford W. Corra W. Zorra W.	real. Albion Caledon Chinguacous; Toronto Toronto Gore

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Total municipal and school taxes 1905	Imposed	\$ 11, \$\$ 11, \$3.00	12,920
al values		2,498,600 2,782,191 2,418,849 2,538,047 3,473,536 2,395,320 1,623,041 2,700,600 2,382,906 1,992,450 913,080 245,809 112,397 84,038 807,716 623,636 112,397 84,038 807,716 623,636 112,397 112,397 84,038 807,716 50,580 226,341 1,592,890 1,071,762 447,150 266,014 1,652,433 959,197	1,450,620
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Township Municipality		Perth: Blanshard Downie Basthope N. Easthope S. Eiliae Elma Fullarton Hibbert Logan Mornington Wallace Peterborough: Asphodel Burleigh and Anstruther Chandos Douro Dummer Ennismore Galway and Cavendish Harvey Monaghan N. Otonabee Smith Prescott: Alfred Caledonia Hawkesbury W. Congueuil Plantagenet N. Iongueuil Plantagenet S. Prince Edward: Ameliashurg	Ameridabulg

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al expend- re on des and dges, 1905	nti	\$,2281 2,196 1,657 1,247 2,626 2,210	3,666 11,668 2,617 2,935	365 387 208 208 2,612 1,591 1,591 4,852 1,282 1,946	6,394 4,242 6,100 9,156 14,405 8,472 993 1,185 2,819
Total municipal and school taxes 1905	Received	\$ 10,734 16,059 21,980 15,527 8,444 13,647	21,216 25,083 19,696 25,174	5,106 2,857 1,693 12,851 12,455 9,643 9,864 16,758 6,867 9,208	13,042 30,287 25,303 23,481 24,018 20,417 5,664 11,383 11,584
Total muni and school 1905	Imposed	\$ 14,344 10,451 18,219 21,794 14,249 8,603 13,710	20,872 22,302 21,868 24,771	4,316 2,981 112,201 112,438 10,084 10,084 16,750 17,290 9,100	12,529 30,061 24,151 23,527 24,027 18,894 5,927 10,313
al values		\$ 1,531,047 861,113 1,465,030 1,696,487 1,047,114 750,085 1,177,655	1,781,855 682,825 2,050,928 1,718,603	270,429 242,964 52,045 1,796,728 1,370,316 781,200 148,850 2,960,898 1,820,465 256,235 256,235 514,176	2,044,818 3,995,230 3,872,108 2,894,810 2,831,284 1,742,000 428,016 962,670 1,162,335
essed pulation, 50		2,431 2,431 2,049 3,026 1,560 2,596	5,891 3,759 4,610 4,051	796 725 527 2,505 1,963 2,122 701 701 1,739 1,501	1,874 6,593 4,908 4,548 4,106 1,106 3,011 2,715 2,384
sessed area acres nstated)	ui	Acres			
Township Municipality		Oro Sunnidale Tay Tecumseth Tiny Tossorontio Vespra	Cornwall. Finch Osnabruck Roxborough	Bexley Carden Dalton Elidon Emily Frenclon Laxton, Digby and Longford Mariposa Ops Somerville Verulam Waterloo:	Dumfries N. Waterloo Walesley Wilmot. Woolwich Welland: Bertie Crowland Humberstone Pelham

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5,375 595 4,969 386	3,722 3,829 1,876 4,226 3,709 2,087	2,703 3,448 1,248 10,018 1,637 4,036	4,052 3,512 3,532 3,532 2,991 5,575	11,373 1,648 3,249 678 13,919 8,960 5,737 11,807 2,353 31,735
14,051 8,302 13,620 4,574	15,264 20,509 16,057 12,339 12,735 12,834		21,202 14,307 18,812 8,375 14,050 15,782 8,294 22,994	28,768 6,274 14,723 6,855 28,184 31,211 20,208 27,132 13,674 94,752
16,714 7,979 13,204 5,366	15,268 13,970 15,554 16,409 12,234 12,626	16,820 7,576 22,939 8,825 14,495	20,248 12,375 20,426 8,141 13,899 15,338 7,953 21,581	27,728 6,285 15,152 6,875 29,745 31,690 19,807 27,222 14,936 95,028
1,460,200 654,249 1,237,105 479,630	2,528,725 2,088,780 2,101,037 1,721,412 1,952,605 1,824,482	832, 832, 879, 476,	2,263,204 1,356,613 2,773,474 1,013,555 1,648,995 1,751,039 1,054,855 2,508,759	2,010,408 898,180 1,306,420 928,695 2,794,769 3,245,025 2,950,275 1,263,039 6,953,780
1,893 1,684 2,639 890	2,646 2,411 2,965 2,074 1,914	2,835 1,677 3,469 1,239 2,707	3,569 3,941 1,164 2,354 2,587 1,499 3,222	4,206 1,619 3,352 1,483 1,483 6,721 8,517 3,928 1,550
Stamford Thorold Wainfleet Willoughby Wellington:	Arthur Bramosa Erin Garafraxa W Guelph Luther W Maryborough	Minto Nichol Peel Pilkington Puslinch Wentworth:	Ancaster Barton Beverly Binbrook Flamborough E. Flamborough W. Glanford Saltfleet	Etobicoke Georgina Georgina Gwillimbury E. Gwillimbury N. King Markham Scarborough Vaughan Whitchurch

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1910.

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\$ tto sI	Nil	9.4 14.3 7.5 9.6 9.8	8.00 1.00	7.4.7
al expend- re on ads and idges, 1910	uti sor	\$ 13,242 9,897 3,017 1,098 2,392	**************************************	400 1
unicipal ool taxes 10	Received	\$ 41,839 33,396 19,052 4,426 7,658	6, 376 12, 882 17, 723 17, 723 17, 723 17, 723 17, 739 17, 739 17, 739 18, 723 19, 415 10, 105 10, 105 11, 372 11, 973 10, 105 11, 973 11, 973	
Total municipal and school taxe 1910	Imposed	\$ 42,403 33,395 19,013 4,434 7,661	14,125 114,125 119,645 119,645 117,365 117,365 117,793 117,793 117,793 117,793 117,793 117,793 117,793 117,193 117,193 117,193 117,193 117,302	
al values sessed, 10		\$ 4,501,296 2,329,318 2,518,988 462,306 772,310	380,715 792,013 1,492,310 2,503,645 2,774,630 1,747,636 1,747,636 1,797,162 2,583,460 1,829,650 1,522,552 1,522,552 1,522,552 1,427,162 1,604,849 1,004,849	
essed gulation, 10		5,884 3,987 2,311 756	1,103 1,103	141
essed area		Acres 71,546 66,601 46,559 10,610 20,298	57,787 56,090 56,090 57,000 57,000 57,000 57,000	
Township Municipality		Brant: Brantford Burford Dumfries, S. Oakland Onondaga	Albemarle Albemarle Amabel Aran Aran Brant Brant Brance Carrick Culross Eastnor Elderslie Greenock Huron Kincardine Kincardine Kincardine Kincardine Fitzroy St. Edmonds Saugeen Carleton: Fitzroy Goulburn Gower, N Huntley Marlborough Marlborough Marlborough Nepean Osgoode	Torboiton

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2,222 3,441 3,230 4,756 5,669 3,830	4,063 3,866 5,255 6,800	1,340 5,588 4,902 4,160 4,042 2,667	4,273 4,373 4,323 4,323 6,089 12,077 21,866	4,531 3,540 2,336 4,134 6,442 2,934 4,607 (a) 4,607	၌က်တ်လံလံ
18,184 10,145 13,999 17,186 20,860 16,801	26,921 27,282 25,948 36,432	10,470 19,801 20,718 23,147 17,593 15,175	34,889 27,551 19,330 29,849 31,504 36,169 51,657	13, 702 20, 200 20, 200 23, 244 25, 849 19, 366 13, 663 13, 995 20, 995 20, 940	
16,282 11,185 14,038 18,794 20,773 17,588	25,193 29,847 25,762 35,292	10,545 19,429 20,579 22,800 18,063 15,063	30,491 27,857 19,253 28,826 31,026 38,815 53,918	20,902 20,820 25,403 22,757 20,154 29,209 43,638 20,537	12, 12, 13, 13, 15, 15, 15, 15, 15, 15, 15, 15, 15, 15
1,872,130 1,142,393 1,176,319 1,773,192 2,261,450 1,473,925	1,398,165 1,577,283 1,503,950 1,464,021	865,853 1,571,300 2,025,948 2,378,653 2,158,980 897,404	1,879,011 1,239,570 1,716,280 2,522,150 2,589,666 3,116,929 3,513,036	833,719 879,404 1,162,901 1,355,091 1,406,015 1,870,642 972,416 2,416,588 1,579,468	
2,056 1,568 1,334 2,577 2,659	3,436 2,649 3,342 3,071	1,522 2,217 3,165 3,488 2,778 2,651	3,141 3,250 1,525 2,984 3,258 4,618	1,843 1,843 1,911 2,148 2,762 1,304 1,304	
63,400 40,865 38,490 74,596 69,119 66,815	62,562 57,611 60,633 57,017	37,841 61,377 68,706 68,717 61,856 69,752	75,159 56,747 30,564 69,159 62,445 72,710 69,507	23,096 30,096 34,348 27,997 29,822 44,440 21,555 59,175	
Dufferin: Amaranth. Garafraxa, E. Luther, E. Melancthon. Mono. Mulmur.	Mountain Williamsburg	Cartwright Cavan Clarke Darlington (1908) Hope. Manyers.	Bayham. Dorchester, S. Dunwich. Malahide. Southwold.	Anderdon. Anderdon. Colchester, N. Colchester, S. Gosfield, N. Maidstone. Malden. Marken. Mersea.	Sandwich, E. Sandwich, S. Sandwich, W. Tilbury, W. Tilbury, W. (Pelee Island.

(a) Exclusive of Government grant for roads, \$800.00
 (b) 2,000.00

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1910-Continued.

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al expend- re on dges, 1910	ndi sor	ه و.	1.075	330	811	451	434	6,713	1,103	1,090	23.65	2.244	3,291	1,677	1,325			1,076						1,262						3,644			
unicipal ool taxes 10	Received	\$ \$	7,721	2,631	5,726	2,063	3,135	25,914	12,162	4 588	2,856	22,845	15,826	14,004	10,282			18,461						13,167						17,252			
Total municipal and school taxes 1910	Imposed	₩			6,087													17,082			-	-		13,541		_				17,257			-
al values sessed, 0		000	_		207,935	-	-	-	_	_						991	717,	2,329,608	025			,197,	-	813,214		968	512,	392	053	1,936,432	,280,		
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essed area		Acres			65,810													57.430			•			59,446						72,459			
.Township Municipality		Frontenac:	Bedford	Clarendon	Hinchinbrooke.	Howe Island	Kennebec	Kingston	Loughborough	Oso	Palmerston	Pittsburg	Portland	Storrington	Wolfe Island	Gherlottenhurg	Kenvon	Lancaster	Lochiel	Grenville:	Augusta	Edwardsburg	Gower, S.	Oxford-on-Rideau	Wollord	Artemesia	Bentinck	Collingwood	Derby	Egremont	Euphrasia	Glenelg	Holland (1909)

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1910—Continued.

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	sl expend- re on des and dges, 1910	nti sor	& & 070	340			1,718	n													3,897								1,492
	Total municipal and school taxes 1910	Received	× 8 344	3,847							D 0										26,043								31,222
	Total muni and school 1910	Imposed	9,011	2,092	20,726	29,783	29,584	22,132	3,285												19,668				-			-	18,835
	səl vəlues sessed, 10	toT ess.	619 945	37,381	248,	2,712,768	,337,	1,589,527	139,517	479.	,368,	,705,	,805,	,581,	983,	,248,	,100,	, 955,	100	329,	2,417,445	, 509, 606,	,	513,	455 863	968.	2,422,620	786	967,
	onlation,		1.618	504	2,150			2,940													1,850						2,760		
	sessed area	ssA	Acres 109,611	21,320	65.933	69,329	53,682 61,938	78,601	51,288		-	-						-			42,682						58,031		
	Township Municipality		Marmora & Lake	Mayo & Horsohel	Rawdon	Sidney	Inuriow. Tudor & Cashel.	Tyendinaga	Wollaston	Ashfield.	Colborne	Guerlen	Hav	Howick	Hullett	McKillop	Mofris	Stephen	Tuckersmith.	Turnberry	Wawanosh E	Wawanosh, W	Kent:	Canden	Dover	Harwich.	Howard	Raleigh	Romney.

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6,822	3,107 9,242 1,737 8,559 3,412 8,513 8,043 4,616 7,103	730 1,333 442 721 306 1,063 428 526 811 1,255 1,276 1,276 168	1,162 354 4,606 2,194 2,194 1,322 1,322 1,322	546 732 3,326 215 4,017
45,037 8,141	20,542 32,792 29,678 44,497 18,096 44,966 27,588 20,433 33,596 22,651	11,683 8,527 8,524 6,747 11,757 12,344 5,868 8,167 2,262 10,540 10,723 11,875 2,179	17, 267 7, 159 9, 417 23, 232 4, 973 6, 816 11, 615 21, 411 14, 426 9, 918 8, 665	4,310 4,409 25,818 1,872 24,599
50,049	20,587 36,350 28,911 44,313 17,306 27,819 19,400 32,144 22,575	11,435 8,544 8,544 3,588 6,719 1,911 1,948 11,948 11,283 10,717 12,158 2,206	17,174 6,514 9,252 23,344 4,994 7,249 11,558 21,458 14,853 9,912 8,893	4,480 4,553 27,300 1,896 22,124
1,822,917	2,158,052 2,517,595 1,929,115 2,641,910 1,028,596 2,998,580 2,494,313 1,239,565 1,728,810 2,421,704		1,750,261 335,257 760,180 1,406,350 451,148 431,586 1,007,040 1,967,908 1,414,960 494,600 412,615	326,663 355,610 1,731,261 60,366 1,477,075
2,834	2,666 2,927 2,730 1,645 3,658 1,645 1,893 2,588 2,588		2,438 1,415 3,432 3,432 704 1,610 2,688 1,394 1,104	521 713 3,354 868 2,867
54,461			56,626 42,598 36,521 77,033 22,467 29,141 49,188 57,909 45,365 31,100 27,534	11,597 14,660 86,402 46,784 61,797
Tilbury, E		Lanark: Bathurst Bathurst Backwith Burgess, N. Dalhousie & Sherbrooke, N. Darling. Drummond. Elmsley, N. Lanark. Lavant. Montague. Pakenham. Ramsay. Sherbrooke, S.	Leeds: Bastard & Burgess, S. Grosby, N. Crosby, S. Elizabethtown. Elizabethtown. Elisabethtown. Kitley. Kitley. Leeds & Lansdowne, Front Leeds & Lansdowne, Rear. Yonge, Front.	Lennox & Addington: Adolphustown. Amberst Island Camden, E. Denbigh, Abinger and Ashby:

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STATISTICS
TOWNSHIP
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nl expend- re on lds and dges, 1910	uti sor	\$ 1,010 504 434	1,336	1,506	1,600		e n		3,632								2,313 1,863 2,396
Total municipal and school taxes 1910	Received	\$ 9,954 19,272 3,436		9,354				16,970	25,649	n n	en en	•	n n	0 0			14,346 10,396 14,961
Total m and scho	Imposed	8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	14,269 9,004	9,107				16,978								-	14,026 10,452 14,322
al values lossed,	1	\$ 719,045 713,825 123,196	992,365 755,475	724,313		691,		2,002,770	421,	565	240,		330,	647,	979,	153,	1,281,755 506,200 982,810
essed aulation,		1,401 950 1,070		1,379				1,699	3,120								2,875 1,847 2,306
essed area		Acres 23,434 20,588 60,610	50,085 71,161	32,655 24,334				44,157 39,233									59,752 33,574 44,630
Township Municipality		Fredericksburg, N. Fredericksburg, S. Kaladar & Anglesea	Sheffeld.	Caistor	Grantham Grantham Grimcha M	Grimsby, M. Grimsby, S. T.	Niggra Middlesex	Adelaide. Biddulph	Caradoc. Delaware.	Dorchester, N.	Lobo	London. McGillivray.	Metcalfe	Nissouri, W.	Westminster	Williams, W.	Charlotteville. Houghton.

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8.0 13.3 8.8 8.1	10.8 11.0 11.0 11.0 12.3 12.3 14.6	7.9 10.0 20.2 8.9 8.9 10.3 17.6 12.0 12.0 9.7	11.0 10.9 12.5 8.3 13.9 14.1 10.4 8.6 10.4 10.0	10.2 12.8 7.7 11.3
3,095 2,262 1,553 2,236 3,643	2, 313 2, 313 5, 302 4, 020 5, 833 1, 045 1, 648 3, 640 4, 075	5,322 7,157 9,520 9,520 3,463 1,717 1,717 1,761 6,374 6,563	2,185 10,183 8,545 8,545 7,829 4,611 5,794 2,909 10,882 4,857	3,537 6,805 5,627 13,876 2,950
22,154 13,282 11,168 17,893 12,923	4,783 13,190 16,064 19,433 19,302 5,277 14,547 11,684 15,918	21, 588 16, 437 30, 198 5, 202 18, 280 13, 561 8, 670 11, 555 11, 555 11, 555 11, 555	13,745 34,719 43,214 43,214 22,438 16,423 20,539 9,637 16,261 16,261 28,473	16,000 24,316 29,537 37,782 8,061
21,434 11,816 11,406 16,994 12,960	4,825 13,459 16,759 20,266 19,722 5,460 14,617 17,800	21, 545 16, 387 31, 027 31, 027 18, 335 13, 662 2, 936 8, 861 11, 824 16, 488 16, 288	13,991 34,003 40,853 40,853 23,050 23,682 16,289 21,508 9,634 14,936 21,936 21,936 21,936 29,095	15,990 23,187 30,628 37,751 8,099
2,671,806 726,015 859,010 1,737,179 1,594,588	447,410 1,223,204 1,123,255 2,114,255 68,435 1,189,450 1,002,942 1,147,256	2,740,084 1,642,102 3,345,299 236,208 2,660,327 1,383,568 285,040 1,160,332 986,231 1,702,815 1,509,044	1,271,965 3,162,234 3,269,105 7,269,105 1,703,000 1,151,007 1,152,742 1,442,272 1,442,272 3,820,466 2,910,331	1,570,936 1,810,385 3,972,200 3,349,115 798,980
3,490 1,773 1,606 3,152 2,067	2,206 2,206 2,232 3,406 3,462 2,643 2,643 2,621	3,213 2,754 1,065 1,065 1,192 1,192 2,299 2,299 2,644 1,781	1,410 2,634 2,419 2,166 2,105 1,104 1,104 1,832 3,282 2,458	2,300 3,447 3,282 5,313 827
64,683 40,107 52,586 66,930 34,777	18,123 48,431 46,939 76,950 62,467 18,195 47,943 51,414 67,000	66, 331 61, 305 71, 802 71, 802 85, 584 89, 531 89, 531 80, 531 80, 531	29,656 66,906 66,906 64,927 83,893 86,730 21,075 22,855 57,075	56,220 68,567 80,024 64,857 19,009
Townsend. Walsingham, N. Walsingham, S. Windham. Woodhouse.	Alnwick Brighton Cramahe. Haldimand Hamilton. Monaghan, S. Murray Percy Seymour	Brock Mara Mara Pickering Rama Reach Scott Scott Cubridge Whitby Whitby Oxford	Blandford Blenheim Dereham Nissouri, E. Norwich, N. Oxford, E. Oxford, W. Zorra, E. Zorra, E.	Albion. Caledon. Chinguacousy. Toronto. Totonto Gore.

ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1910-Continued.

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Township Municipality	sssed are	essed uoitation, 0	al values essed,	Total n and scho	Total municipal and school taxes	sal exper are on acs and idges, 19	\$ uo si	tal tax posed p ad	orsterfl sads and sagbir spendibu	ads and ridges er enditure er head
				Imposed	Received	or	IIM	ni	ro ro ro	ođ tq
	Aoroc		œ.	69	••			ت چ	1	ن د د
Perth:	45 073	2.242	2.515,152	22,185	22,442	(a) 4,388	∞ ∞	000	1.7	
Blanshard	18,55	2,489	2,739,960	21,306	21,158	Ĺ,	2.0		5.7	
Downie	42,000	1,964	2,382,473	16,867	17,688	3,178	7.1		ا	
Easthope, N	92,100	1,316	1.648.065	11,428	11,293	1,496	6.9		ئ د	
Easthope, S	54,000	2,903	2,386,835	28,318	28,722	3,347	11.9		4:	
Ellice	67,485	200	3,561,534	36,530	36,666	6,063	10.3			
Elma	40,269	1,879	2,287,285	19,901	19,810	5,438	000		4.0	
Fullarton	41,335	2,026	2,125,149	19,179	19,174	2,223	0.0		0.4	ال 10 م
Hippert	53.774	2,673	2,733,758	26,032	26,239	7,878			200	
Logan	49.820	2,754	2,280,204	26,192	26,882	6,142	6.11		-10-	
Mornington	49,970	2,361	1,997,000	17,850	18,308	3,309	n. 0		11	
Wallace				0	000		19.7		e r	
Vection of the section of the sectio		1,542		12,087	11,883	1,750	19.7 20.7	-	. ∝	1 -
Aspudaci				6,493	8,550 9,748		1.00 1.00 1.00 1.00	_		
Burleich & Anstruther		614		3,022	2,040	175	27.0		2.6	24
Chandos		720		3,155	3,294	9 579	13.1		. m	1 65
Don'to		1,558		10,555	10,479	1 984	13.4		000	68
Dummer		1,450		X,047	0,010	1,067	14.5) (C	1 32
Ennismore		763		5,104 1 799	1 504	1,001	33.2		0.0	05
Galway & Cavendish		9/6		1,100	1,004	743	000		33.	83
Harvey				6,000	7,776	3.174	4.6	4 94	4.4	2 30
Monaghan, N				20,620	20,566	4.292	10.2		2.1	1 66
Otonabee	57 708	2,210	1,623,650	16,343	16,378	3,657	10.1		ري دي دي	
Smith							(,	4.4
Prescott:		3.210	381,	12,481	11,207	1,410	9.0) i	4.0
Altred		1,849		9,123	8,470	1,778	200		100	
Caledonia		4,022		18,192	18,450	6,235	40.8		15.9	1 01 9 E7
Hawkesbury, E.		1,301		10,150	10,092	3,343	15.8		0.0	
Hawkespury, w		1,083		4,166	3,804	861	1.6		ن د	150
Longueull		3,893	1,125,265	16,681	16,092	2,799	14.8	77.	96	7 10
Plantagenet, In.	48.973	3,190	,017,	14,570	12,414	2,708	14.3			60
Flattagenet, N Prince Edward:			li h	4 4 970	11 579	1 078	11 4		6	45
Ameliashurg	44,447	2,389	1,257,770	14,2/9	14,970	1,010	19.0	5 77		56
Athol		966	385	9,740	9,199	0000	10.0		7.0	
(a) Exclusive of	Government	ent grant	for roads,	\$1,563.00						
		19		1.487.00						

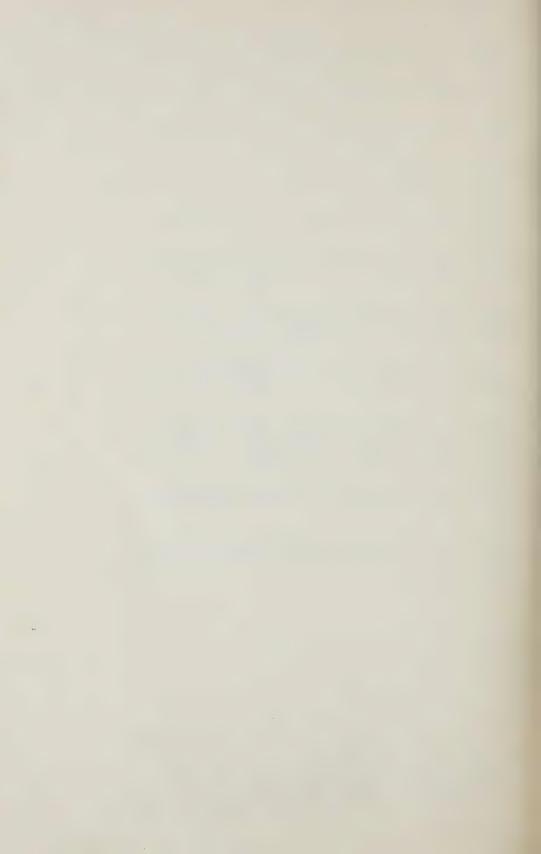
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14.3 12.2 14.7 10.9	25.5 25.5 10.4 25.5 15.4	15.2 14.9 17.9 28.2 28.2	13.5 13.5 13.5 13.5 14.3 13.4 13.4 13.4 13.4	10.01 16.94 16.97 17.28 18.66 19.48 19.48 19.48 19.48 19.48 19.48 19.48 19.48 19.68
1,211 1,231 1,049 265 423	807 15 248 393 831 831	236 236 49 555		10,931 10,931 10,931 10,931 10,931 11,938 11,398 11,398 11,398 11,398 11,398 11,398 11,398 11,398 11,398 11,398
16,223 10,107 6,182 5,657 11,914	7,626 2,093 6,079 3,593 14,650 1,439	3,099 4,445 1,075 6,608		16, 425 19, 464 34, 345 26, 099 28, 156 27, 561 14, 379 21, 537 21, 537 21, 537 17, 327 17, 327 17, 327 17, 327 17, 327
16,104 10,594 7,148 5,864 11,755				18,589 21,601 27,720 26,578 26,578 21,542 21
$1,124,893\\871,030\\486,800\\536,460\\1,010,850$				1,049,936 1,049,936 1,692,533 1,575,260 1,645,075 1,934,612 2,015,519 1,952,360 2,440,208 115,491 1,196,980 2,585,739 644,507
2,418 1,451 1,012 1,028 1,903	1,874 701 1,967 1,160 1,773	1,242 1,877 592 2,206 348		2, 23, 410 2, 410 2, 410 2, 410 2, 410 3, 410 4, 410 4, 410 4, 410 6,
43,708 31,890 23,627 24,490 43,100				70.706 74.223 46,614 46,208 67,000 63,650 68,828 33,642 66,167 77,555
Hallowell Hillier Marysburg, N. Sophiasburg.	Admaston, S. Algona, S. Alice & Fraser. Brounder, Blythfield. Brougham	Brudenell & Lyndoch. Grattan. Griffith & Matawatchan. Hagarty & Richards. Head, Clara & Maria.	McNob McNob Penbroke Petewawa & McKay Radcliffe Raglan Rolph Ross Sebastopol Sherwood, Jones & Burns Stafford Westmeath Wilberforce & Algona	Claring and a control of a cont

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ONTARIO (ORGANIZED) TOWNSHIP STATISTICS FOR 1910-Continued.

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d ure	Mill rate for roads and bridges expenditure		80	& 4. ∞ 4.	က္က		1.4		0 27						1.7						ر د د د د			,	20.1	1:1	3.6
	Total tax req besoqmi basd		∞ re 22.						08 20						6 45						ر ا ا ا				8 98 7 47		
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р	al exponstal exponsion	iti or	1,265	3,627 3,003			2,001		2,790		624	432			1,887			1,521					5,349		12,305	1,361	4,118
unicipal	ool taxes	Received	\$ 18,521	15,335 31,219					31,873						16,155								26,565		26,656		
Total m	and school taxes	Imposed	\$ 18,345	15,369 25,509					24,903						13,055								26,300		28,132		
	Total values assessed, 1910		1,581,828	963,966	3,396,350	752,	1,395,349	,277,	1,137,211	656,	237.864	226,335	110,	1,524,954	1,116,565	174,	2,127,960	254,	908,954	,680,	,045,	, 669,	2,845,235		2,028,880		
'u	essed pulatio			2,299					2,795 4,597		099	654		1.854	2,023			1,636	-				3,409		3,132	2,960	2,513
res	essed a		Acres 73,240	58,110	66,102	44,497	63,210		49,280		-				51,466	-:-	_	- 1		-			53,567		35,095		
Township Municipality		Oro	Sunnidale	Tecumseth	Tiny Tossorontio	Vespra	Cornwall	Finch	Roxborough	Victoria: Bexlev	Carden	Dalton	Eldon	Fenelon	Laxton, Digby & Longford	Mariposa	Somerville	Verulam	Waterioo: Dumfries, N.	Waterloo	Wellesley	Wilmot	Welland:	Bertie	Humberstone	Pelham	

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7,655 2,887 1,916 831	6,260 2,260 2,250 2,251	5,479 15,595 3,227 1,472 4,215 2,488 1,037 7,681	21,746 1,733 3,038 1,106 6,344 13,301 12,677 52,627 53,941
23,220 12,194 15,823 6,376	20,067 16,071 18,289 17,019 17,298 15,189 23,188 23,188 21,606 9,368 16,862 16,875 16,875	24,116 18,329 29,146 10,973 17,188 16,454 8,020 28,847	41,721 8,111 21,658 8,287 32,440 38,943 31,091 37,448 18,205 106,827
22,368 14,639 16,051 5,400	21, 450 16, 379 19, 185 16, 722 17, 732 17, 732 15, 122 22, 679 21, 254 10, 101 10, 715 16, 680	24,606 17.925 25,073 10,795 18,625 16,263 9,694 29,267	45,116 8,113 21,865 8,270 31,114 40,028 31,129 33,531 17,833
1,554,955 781,434 1,142,033 557,370	2,443,117 2,087,555 2,118,055 1,708,767 1,992,055 1,509,582 2,440,946 2,440,946 2,875,400 1,322,491 1,475,122	2,409,125 953,836 2,785,176 1,016,148 1,862,478 1,681,940 1,086,096 2,033,586	2,548,942 915,922 1,667,300 1,667,300 1,1013,000 1,569,915 4,146,399 2,600,151 1,822,297 6,781,028
2,789 1,703 2,550 846	2,425 2,358 2,358 3,011 1,815 2,225 2,637 2,574 1,528 3,327 1,149 2,609	3,830 3,644 1,126 2,335 1,408 3,176	5,466 1,491 3,251 1,499 4,636 5,054 3,426 3,957 3,960 11,561
21,491 22,650 50,635 18,779	64,466 44,461 770,592 77,592 87,535 49,783 89,772 27,167 74,666 29,143 58,339	48,105 10,799 69,738 26,444 33,762 33,107 23,539 28,304	28,789 35,105 37,942 31,476 88,787 67,219 42,547 67,037 66,518
Stamford Thorold Wainfleet Willoughby	Arthur Eramosa. Erin. Garafraxa, W. Guelph. Luther, W. Maryborough Minto. Nichol. Peel. Pilkington. Pulkington. Puslinch.	Ancaster Barton Barton Beverly Binbrook Flamborough, E. Flamborough, W. Glanford. Saltfleet	Etobicoke. Georgina. Gwillimbury, E. Gwillimbury, N. King. Markham. Scarborough. Vaughan. Whitchurch.



INDEX

A

PAGE
Acknowledgments
Acreage (yield per). See FARM PRODUCE.
Acreage (total) cleared and under crop, 1904-1913 (fig.)
Acreage (total) of farm produce, 1904-1913 (fig.)
Acreage (total) necessary to satisfy local demand and surplus thereover (fig.) 47, 48
Acreage of urban municipalities
Addington—See Lennox and Addington.
Administration of highway service under close direction of Minister 20
ADVISORY COMMISSION to assist Minister in matters of technical highway policy,
to interest public, prosecute investigations, deal with remaining toll roads,
mediate between conflicting interests in fixing of suburban areas and to
consult with senior officers of the administration7, 10, 13, 19, 20, 27
Advisory Commission, proposed appointment for five years, of three men with
requisites
Advisory Commission in the United States
ACRICILITIEAL Co-operation in Europe, needed in Canada
Agricultural Development of Ontario, inquiries of Commission concerning 10
Agricultural Development of territory to be shown by Traffic Census 24
AGRICULTURAL INTERESTS (Appendix)
Agricultural Needs of Province to be considered before tourist requirements 23
Agricultural Production doubled by employment of best methods; good roads
indispensable preliminary to increase of
Agricultural Production, increase within suburban belt of
AGRICULTURE, Ontario's capital investment in; annual production of
Agriculture, bonusing by cities of
Agriculture, politising by cities of
See also PRODUCTION, FARMING, etc. Aid—See PROVINCIAL, FEDERAL AID.
Alabama, Highway Organization in
American vs. British administrative systems
American vs. British administrative systems
American make of motors in Ontario
American make of motors in Ontario
See also United States. ANALYSIS OF AUTOMOBILE REGISTRATION IN ONTARIO, 1913 (Appendix). 100-107
ANALYSIS OF AUTOMOBILE REGISTRATION IN UNITARIO, 1913 (Appendica) 1.101 APPENDICES, results of inquiries contained in
APPENDICES, results of inquiries Unitaries in 77
Appointment of Public Roads and Highways Commission
Appointment of Advisory Commission
Areas required for support of centres of population
(See also SUPPORTING AREA.)
Areas (Suburban). See SUBURBAN AREAS.
Areas of production increased by good roads
Areas (Assessed) of townships
Arthur township, resolution of
Assessed area and population of townships
ASSESSMENT of townships, 1912
Assessment, apportionment of aid to townships on basis of
Assessment, examination into ratio of selling price to; need of uniformity
in
Assessment, to be thoroughly made every five years
Assessment, evidence given concerning

P	AGE
ASSESSMENT IN ONTARIO, MEMORANDUM ON (Appendix). 208- Assessment, summary of statutes concerning land Assessors, annual appointment of; district or county Assessors, number in each township, 1913	216 208 26 26 199
. D	
Barrie-Orillia Road, traffic census on	22 75 36 36 2-75
BONDS necessary for future highway revenue; to be used only for permanent	
roads; redeemable twenty to thirty years; designed to reach in 1930 a grand total of \$30,000,000	36 61 221 90 18 58 74 75 , 20 33 101 116 65 51 13 65
C	
California, Highway Organization in; (and fig.)	111 33 -117 104 101 100 103), 17 34 67 221 201
Centres of Population, See CITIES. Centres of Trade, See TRADING CENTRES.	
Chauffeurs' Licenses, tax for registration of	24

PAGE
Chief Engineer. See ENGINEER (CHIEF).
CITY, interested in cheaper methods of distribution of farm produce; equilibrium to be maintained between rural communities and
CITIES, wear on suburban roads due largely to residents of
Cities, to co-operate with country districts; as principal beneficiary of roads in suburban area; relations with farming interests 7, 9-12, 22, 23, 26, 34-36 Cities, contributors to permanent highway system in New York State 24
Cities, number of motors owned in
Cities and towns separated from county (contribution from), resolutions in favor of
Cities (contribution from) for support of suburban roads; maximum rate therefor; capital bond issue 1915-1930
Classification of roads (memorandum and diagram)
Colorado, Highway Organization in
Commission, See ADVISORY COMMISSION. PUBLIC ROADS AND HIGHWAYS COMMISSION.
MUNICIPAL CONTROL. Commission (permanent county)
Commodities, cost of foods compared with others (chart)
Competition, among counties
and traffic needs
See also MUNICIPAL CONTROL. Cooperation, of cities with country districts
Co-operation between Provincial governments and municipalities, resolution in favour of
Co-operation of central government in Great Britain, France, Germany and the United States; advocated for Ontario
Cost, See CONSTRUCTION, MAINTENANCE, LIVING, (HIGH COST OF). Cost-keeping necessary, proper system of
COUNTIES, present and proposed contribution from; competition among 9, 14, 21, 23, 29 Counties, mileage of steam and electric railways according to
Counties, mileage of steam and electric railways according to
rural roads
County road system (proposed), assistance to main township roads to depend upon assumption by county of

PA	AGE
Ď	
Dakota (North) See North Dakota. Darlington Township, (joint) resolution of Debentures, diversion from permanent road construction punishable by law Decreases in population of Ontario (1901-1911) Delaware, Highway Organization in Delivery wagons, See Motors. Density of population, See POPULATION. DEPUTY MINISTER for Highways Department Development of Ontario (future), a factor in classification of roads See also CITIES, Social Development. Diagonal roads to connect certain centres DISTRIBUTION of farm products, investigation of cost of Doctors, See Medical Men. Dominion Geological Survey, investigation of road building material by Dominion Government, See FEDERAL AID. Doughty (Dr. A. G.) Dragging of township roads, a condition of provincial aid Drainage of township roads, a condition of provincial aid	27 24 12 38 26
Dunder Street Covernment maintenance asked for	74
Dundas Street, traffic census on Durham, See Northumberland and Durham.	89
₽	
Earth roads, resolution concerning Earth roads, mileage of well-graded (total and according to township)76 Economic benefits of good roads to farmers	5-86 35 16 102 52 209
Employer of labour interested in cheaper methods of distribution of farm products ENGINEER (CHIEF) for Highway Department. 10, 19, Engineers to study township roads England, three years term of office for municipal councillors in England and Wales compared with Ontario as to area and population Equalization of assessment, Halton County 210, 214- Essex County, resolution of Europe, agricultural co-operation in EVIDENCE PRESENTED TO THE COMMISSION, SUMMARY OF (Appendix) 7: EXPENDITURE ON ROADS AND BRIDGES, total capital and annual for permanent work, with rate per head; administrative body for; local control of 9, 10, 17, 18, 26, Expenditure on roads and bridges by townships, exclusive of statute labour commutation, 1913 Expenditure on roads and bridges by townships through direct municipal taxation, 1900, 1905, 1910 228-	10 18 11 -216 53 38 2-75 , 51
F	
FARMER, good roads not exclusively business of; profitable use of motor by; use of county road to trading centre by; widening of suburban area profitable to; interested in cheaper methods of transportation; co-operative marketing by	3-35
Farmers, number of motors owned in Ontario by	104

P	AGE
Farming, good roads and improved	38
Farming interests in Canada	33
investigation re cost of distribution of	-38
Farm produce, total acreage of, 1904-1913 (fig.)	
FARM PRODUCTION, DATA FOR CHART OF (Appendix); average yield per acre (1882-1912)	010
Farm Values—See LAND VALUES.	218
For above see also AGRICULTURE, etc.	
FEDERAL AID, resolutions in favour of	68
Fergus-Guelph Road, See Guelph-Fergus Road. Finance, See EXPENDITURE, BONDS, TAXATION, ETC.	
Financial Proposals—See PROVINCIAL and FEDERAL AID, MAINTENANCE.	
FRONTAGE TAX, MOTOR TAX, RAILWAYS, LOANS, ETC.	
FINDINGS AND RECOMMENDATIONS OF THE COMMISSION. Food (cost of), bearing of suburban roads on	1-29 12
See also FARM PRODUCE.	12
Foods (cost of), compared with other commodities in Conada, 1902-1912(fig.)	220
Foreign tourists, trucks, etc., See MOTORS.	45
Foreman for township highway work, permanent	15
government in	16
Fraser (Dr. Alexander)	187
Freight, transport by motor of; haulage by railways vs. water, by horse-drawn vehicles vs. motor	37
Freight rates for delivery of road material, resolution in favour of cheaper60,	
French make of motors in Ontario100,	101
FRONTAGE TAX, resolutions in favour of	
Frontenac County, increase of land values in	
Frontenac County, ratio of sale values of assessment figures in209,	21 0
G	
Galt-Elmira road, Government assistance asked for	75
Gasoline, number of Ontario motors driven by General policy, See HIGHWAY POLICY (GENERAL).	102
Geological Survey of Canada	222
Georgian Bay district, tourist traffic in	
Germany, co-operation of central government in	16
problem simplified by direct taxation; relation to the assessment roll.22, 24	, 26
Good Roads in relation to farmer and rural communities	, 38
Good Roads and farm values	
Government assistance, See PROVINCIAL, FEDERAL AID.	100
Gravel for road construction, resolution in favour of	54
Gravel roads, mileage of improved (total and according to townships)7	
Great Britain, co-operation of central government in	16
Grenville, See Leeds and Grenville.	
Guelph, summary of evidence given at hearing of Commission at	2-75
Guelph-Fergus road, traffic census on	92
	-
H	-
Haldimand County, (joint) resolution of	61
Haldimand County, (joint) resolution of	61 201
Haldimand County, (joint) resolution of	61 201 53
Haldimand County, (joint) resolution of	61 201 53 202
Haldimand County, (joint) resolution of	61 201 53 202
Haldimand County, (joint) resolution of	61 201 53 202 4-216 72-75
Haldimand County, (joint) resolution of	61 201 53 202 4-216 72-75 102 110
Haldimand County, (joint) resolution of	61 201 53 202 4-216 72-75 102 110 70

PA	CE
Hamilton-Brantford road, See Brantford-Hamilton road. Hamilton-Toronto road, See Toronto-Hamilton road	
Hastings County, resolution of	53
Hastings County, increase of land values in 2 Haulage, prizes for best statement as to road	02
Hauling (cost of), impossible to contain concise estimate of; (fig.)38,	38
See also Marketing.	
Health, residents in country of city workers conducive to good	99
HEARINGS of the Commission	75
HIGHWAYS, preliminary investigations; inquiry as to traffic on	10
Highways vs. railways	8
HIGHWAYS DEPARTMENT, proposed organization of	2.7
Highway Improvement, fair to appropriate motor tax to	24
HIGHWAY IMPROVEMENT ACT, resolutions in favour of amendments to	
52 55 57 50	60
Highway Improvement Act (counties under) to continue work, 1914; regula-	
tions to be made temporarily elastic	27
Highway Improvement Act (counties not now under), investigation leading to	` -
plan of county roads for (1914)	27
Highway Organization (for Ontario), evidence given concerning	79
HIGHWAY ORGANIZATION IN CANADA AND THE UNITED STATES	13
(Amendix)	ee
(Appendix) 114-16 Highway policy recommended (1915-1930) 9, 26, 2	27
HIGHWAY POLICY (GENERAL) to be controlled by Legislature	
HIGHWAY POLICY (TECHNICAL) to be studied by Advisory Commission. 7, 10, 2	
HISTORICAL SKETCH OF ROAD DEVELOPMENT IN ONTARIO (Appendix)167-18	87
Holdings of land (small), by industrial workers	
Horse-drawn vehicles, wear of road contributed by	
Horse-drawn vehicles, haulage of freight by motor vs	37
Horse-power, motor tax according to; Ontario motors according to; tourist motors according to	Δ9
Huron Road, traffic census on	
nuron road, trame census on	30
I.	
Immediate proposals recommended	27
Improvement areas, resolutions in favour of	56
Improved gravel and stone roads, mileage of (total and according to townships), 76-8	86
Increases in population of Ontario (1901-1911)	11
Indian Reserve, See Caradoc Indian Reserve.	
Industries prosecuted within suburban areas	
Industries, Ontario's capital investment in	
	92
INTERURBAN ROADS, suburban roads if within suburban areas; motor vehicles to contribute towards; tourist, local and non-local traffic on; use by farm-	
ers of; use and function of; special standard for8, 11, 12, 14, 23, 24, 2	20
Interurban Roads, traffic census on (1913)	
See also TRUNK ROADS.	
	18
Investigations proposed for 1914	27
Investors, British	33
Italy, motor tax schedule aplied to Ontario motors	07
Iowa, Highway Organization in	9.1
K.	
Venges Wighway Organization in 15	57
Kansas, Highway Organization in	
King (Dr. Clyde Lyndon), opinion of	64
Kingston Road, government maintenance asked for	74
Kingston Road traffic census on	90

PAGE

L.

Labour (prison) See Prison Labour. Labour (statute), See STATUTE LABOUR.
Lake Shore Road, See Toronto-Hamilton Road,
Lambton Count, toll roads remaining in
farmers
Legislature to remain in control of general highway policy
Lincoln County (joint) resolution of
Lincoln County stone road, traffic census on
Local control of roads recommended
Local Improvement Tax, for excess of standard cost of suburban roads14, 29 London, summary of evidence given at hearing of commission at72, 75
London, number of motors owned in
London-Tilsonburg Road, grant asked for
L'Orignal-Ottawa Road, See Ottawa-L'Orignal Road. Lumbering, as a Canadian industry; annual production in Ontario of
M
Madoc Road, traffic census on
MAINTENANCE of permanent highways; cost in proportion to traffic; distribution of cost of; grouping under counties for purposes of; necessary from time of construction; funds to be derived from current revenues9, 11, 14, 16, 17, 27 Maintenance, resolutions concerning
MAINTENANCE of permanent highways; cost in proportion to traffic; distribution of cost of; grouping under counties for purposes of; necessary from time of construction; funds to be derived from current revenues9, 11, 14, 16, 17, 27 Maintenance, resolutions concerning
MAINTENANCE of permanent highways; cost in proportion to traffic; distribution of cost of; grouping under counties for purposes of; necessary from time of construction; funds to be derived from current revenues. 9, 11, 14, 16, 17, 27 Maintenance, resolutions concerning
MAINTENANCE of permanent highways; cost in proportion to traffic; distribution of cost of; grouping under counties for purposes of; necessary from time of construction; funds to be derived from current revenues. 9, 11, 14, 16, 17, 27 Maintenance, resolutions concerning
MAINTENANCE of permanent highways; cost in proportion to traffic; distribution of cost of; grouping under counties for purposes of; necessary from time of construction; funds to be derived from current revenues. 9, 11, 14, 16, 17, 27 Maintenance, resolutions concerning
MAINTENANCE of permanent highways; cost in proportion to traffic; distribution of cost of; grouping under counties for purposes of; necessary from time of construction; funds to be derived from current revenues9, 11, 14, 16, 17, 27 Maintenance, resolutions concerning
MAINTENANCE of permanent highways; cost in proportion to traffic; distribution of cost of; grouping under counties for purposes of; necessary from time of construction; funds to be derived from current revenues9, 11, 14, 16, 17, 27 Maintenance, resolutions concerning
MAINTENANCE of permanent highways; cost in proportion to traffic; distribution of cost of; grouping under counties for purposes of; necessary from time of construction; funds to be derived from current revenues. 9, 11, 14, 16, 17, 27 Maintenance, resolutions concerning
MAINTENANCE of permanent highways; cost in proportion to traffic; distribution of cost of; grouping under counties for purposes of; necessary from time of construction; funds to be derived from current revenues. 9, 11, 14, 16, 17, 27 Maintenance, resolutions concerning

Miller (Dr. W. G.)
Minister (Deputy), See DEPUTY MINISTER. Minnesota, Highway Organization in
Motive power, Ontario motors according to
Motor, form of wealth suitable for taxation for road improvement. 24 Motor Associations, resolutions of 70, 71 Motor cycles, tax schedule for 24 Motor cycles, number of licenses in Ontario (1913) 104 Motor fees to supply one-half Provincial aid for interurban roads. 29 MOTOR REGISTRATION IN ONTARIO, 1913, (Appendix); number of motors
licensed, etc
Motor tax, resolutions in favour of
MUNICIPAL CONTROL of highways and expenditure therefor, resolutions in favour of
N.
NARROW TIRES, abrasion of road surface by; where permanent roads, light tax
upon
Norfolk County, resolution of

0.	AGE
Ottawa, number of motors owned in Ottawa, summary of evidence given at hearing of commission at Ottawa, estimated supporting area of Ottawa-St. Lawrence (or Prescott) Road, investigation and survey of Ottawa-Prescott Road, resolution concerning and grant asked for Ottawa-L'Orignal Road, grant asked for Ottawa-Valley Motor Car Association, resolution of Owen Sound Road, traffic census on	69 102 135 18 57 70 71 162 27 64 102 27-75 109 27 75 71 94
Oxford County, increase of land values in	204
P.	
Parcel post and good roads	222 74 8 15 199 205 132
Permanent Roads, proposed classification of; (and fig.)	36
POPULATION of Ontario, England and Wales, New York State	-263
Population, a factor in classification of roads Population, increase and decreases in Ontario (1901-1911) POPULATION, URBAN MUNICIPALITIES ARRANGED IN ORDER OF DENSITY OF, (Appendix). Port Dalhousie, (joint) petition of village of. Port Hope (joint) resolution of town of Port Hope Gravel Road, traffic census on POSTAL ROUTES (Appendix) according to counties Post Offices, number according to township of Preliminary investigations Prescott-Ottawa Road, See Ottawa-St. Lawrence, Ottawa-Prescott Road.	24 11 -227 66 64 92 -113 7-86
Prince Edward County, increase of land values in Prison Labour for highway work, resolution in favour of Prizes for highway suggestions and for best statement as to road haulage21,	60

Problems connected with good roads	24 26
in	12
Profits of retailers	22 38
See also FRONTAGE TAX, Non-residents. PROVINCIAL AID recommended for suburban, interurban, rural market and main township roads 9, 14, 15, 17, Provincial Aid (increased), resolutions in favour of 51-66, 68, 70, Provincial Aid asked for particular roads 74, Provincial Aid, evidence given concerning Provincial control of highways, advantages and disadvantages of Provincial function of interurban roads Public to be supplied with information as to costs and expenditure PUBLIC ROADS AND HIGHWAYS COMMISSION, date of appointment; a tem-	71
porary body PUBLIC ROADS AND HIGHWAYS COMMISSION, FINDINGS AND RECOMMENDATIONS OF (Appendix) 1- Public service by commissions in the United States 18,	-29
Public utilities, question as to taxation of	$\begin{array}{c} 25 \\ 71 \end{array}$
Q.	
Quebec, two year term of office for municipal councillors in Quebec, Highway Organization in	15 66
R.	
RAILWAYS vs highways and motors; highway classification to take into account construction of; question of taxation of; haulage of freight by water vs 8, 1 25, 33, Railways (taxation of) resolutions in favour of	37
Railways (taxation of), evidence given concerning	74
and counties)	$\begin{array}{c} 9 \\ 64 \end{array}$
RECOMMENDATIONS AND FINDINGS OF THE COMMISSION 1- Recommendations of the Commission (summary of) 26, Reeve, Deputy Reeve, See MUNICIPAL ELECTIONS. Registration of motors, See MOTOR REGISTRATION.	-29
Reinecke (Mr. L.) Repairs, See MAINTENANCE. Residents, owners of motors in Ontario according to; motor tourists according	22
to	
Resources of Ontario, present and futeure Resorts of Northern Ontario Retailers, profits of Responsibility of Minister to people; of local highway authorities Revenue of Ontario, 1900, 1914; for highways, to be supplemented by bonds 9.	9 23 37 21 17
ROAD DEVELOPMENT IN ONTARIO, HISTORICAL SKETCH OF (Appendix)167-18 Road Divisons, number in each township of (1913)	.87 .99

ROAD IMPROVEMENT AND LAND VALUES (Appendix); returns received from farmers	7 6 3 0 3 2
S.	
St. Lawrence-Ottawa Road, See Ottawa-St. Lawrence Road. St. Lawrence River Road, traffic census on. St. Thomas-London Road, See London-St. Thomas Road. Sale values, ratio of assessment figures to Saskatchewan, Highway Organization in Scenery as an asset to Ontario School Taxes, See Municipal Taxes. Seating capacity of motors, See Capacity (seating).	47
Self-propelled vehicles, See MOTOR. Settlement, good roads and future	0
Share-holders of corporations, regard to be had to rights of	
Simcoe County, increase of land values in	7 4
according to),
State Highway Commission, See ADVISORY COMMISSION, United States, and under name of State	
Statist (The London), article in	3
ships Statute Labour, resolution in favour of abolition of. Statute Labour, evidence given concerning	4 2 9
Steam railways, See RAILWAYS. Stock, Hay and Pasture, variations in (1903-1913) (fig.)	6
treme standard of measurement of	5
Summary of Commission's recommendations Summer resort, See Resorts. Supplementary Revenue Act, resolution concerning SUPPORTING AREAS OF ONTARIO CITIES (Appendix) See also SUBURBAN AREAS, FARM PRODUCE, etc. Survey (motor), See Motor Survey.	2
Sydenham Road, traffic census on	4
T	
Talbot Street, grant asked for	

PAGE
TAXATION methods and the highway situation; need for equitable
Taxicabs and sight-seeing cars, number in Ontario of
TOLL ROADS (Appendix)
Tonnage, motor trucks in Ontario according to
Toronto, number of motors owned in (1913)
Toronto-Hamilton Road, resolutions concerning
Toronto-Montreal Road, grant asked for 75 Toronto National Exhibition 21
States; roads through Northern Ontario for; agricultural needs of Province
Tourist motor licenses (1913) according to months of issuance; number of (1906, 1913)
Tourist road (from Severn Bridge to North Bay), government construction and maintenance asked for
TOWNS, number of motors owned in
Towns (not separated from county) and villages, resolution in favour of inclusion in County Road System of
TOWNSHIPS, control of local township roads by Councils; assessment for roads and bridges; present control of toll roads by; expensive bridges maintained
by; sufficient proportion of suburban road expenditure already paid by
Townships, resolution in favour of aid to
Townships, statute labour commutation; road and bridge expenditure accord-
ing to (1913)
thereof to; permanent township foremen and highway organization for; examination of main
Township Roads, traffic census on (1913)
TRADING CENTRES, access of farmer by county road to
Trade (Boards of), resolutions of
on interurban roads; results of mixed horse-drawn and motor; percentage carried by important roads of each county
Traffic census already begun; to be continued 1914 in connection with classification of roads
Transportation, revolution in methods of; of workers into country
Trenton Bridge, government maintenance asked for
TRUNK ROADS (Provincial System of), resolutions against
See also RURAL MARKET ROADS; INTERURBAN and SUBURBAN ROADS, etc.
TRUSTEES (Boards of) for Suburban Roads

PAGE

United States, co-operation of central government in; highway administration by commissioners in; direct taxation in; taxation of corporations in; tourist traffic from
V.
Vehicles, See NARROW TIRES, Motor, Horse-drawn Vehicles. 162, 163 Vermont, Highway Organization in
w.
Washington, Highway Organization in
Y.
Yonge Street, traffic census on

